### BIRMINGHAM CITY COMMISSION AGENDA SEPTEMBER 23, 2019 MUNICIPAL BUILDING, 151 MARTIN 7:30 P.M.

			E OF ALLEGIANCE
 CALLIC	URDER	AND PLEIMI	- C/F ALLEGIANCE

Patty Bordman, Mayor

#### II. ROLL CALL

Cheryl Arft, Acting City Clerk

III. PROCLAMATIONS, CONGRATULATORY RESOLUTIONS, AWARDS, APPOINTMENTS, RESIGNATIONS AND CONFIRMATIONS, ADMINISTRATION OF OATHS, INTRODUCTION OF GUESTS AND ANNOUNCEMENTS.

#### Announcements:

- Commissioner Sherman's birthday
- Senator McMorrow

#### Appointments:

- A. Museum Board-City Manager's appointment
  - Patrick J. Hughes
- B. Confirmation of City Manager's appointment to Museum Board of the Business Owner member for a three-year term to expire July 5, 2022.
- C. To confirm the City Manager's appointment of Patrick J. Hughes to the Museum Board of the Business Owner member for a three-year term to expire July 5, 2022.
- D. Interviews for Advisory Parking Committee
  - 1. Gayle Champagne (resident shopper)
  - 2. Judith Paskiewicz (resident)
- E. To appoint \_\_\_\_\_\_ to the Advisory Parking Committee as a regular member who is a resident shopper within the parking assessment district to serve a three-year term to expire September 4, 2022.

To appoint \_\_\_\_\_ to the Advisory Parking Committee as a regular member who is a resident who does not qualify under the following categories: downtown commercial representative of large retail, small retail, a professional firm, a building owner, a restaurant owner, or a downtown employee to serve a three-year term to expire September 4, 2022.

#### IV. CONSENT AGENDA

All items listed on the consent agenda are considered to be routine and will be enacted by one motion and approved by a roll call vote. There will be no separate discussion of the items unless a commissioner or citizen so requests, in which event the item will be removed from the general order of business and considered under the last item of new business.

A. Resolution approving the Regular City Commission meeting minutes of September 16, 2019.

- B. Resolution approving the warrant list, including Automated Clearing House payments, dated September 18, 2019 in the amount of \$1,634,175.38.
- C. Resolution authorizing the City Manager to cast a vote, on the City's behalf, for the incumbent member of the Michigan Municipal League Liability and Property Pool Board of Directors for three-year term, beginning January 1, 2020.
- D. Resolution approving funding in the amount of \$3,587.00 for the removal of the bus shelter near the northeast corner of Woodward and 14 Mile Road, and the relocation and installation of this bus shelter to the northwest corner of the intersection of Woodward and 14 Mile Road, on the north side of 14 Mile Road;

#### **AND**

Resolution approving funding in the amount of \$17,500.00 for site preparation and sidewalk installation at the transit stop on 14 Mile west of Woodward, and for site preparation, sidewalk installation and construction of a retaining wall at the transit stop on E. Maple west of Coolidge;

#### AND

Resolution approving funding in the amount of \$23,290.00 for the purchase and installation of a new bus shelter at the existing SMART bus stop on the north side of E. Maple just west of Coolidge Highway;

#### **AND**

Resolution approving the appropriations and amendment to the 2019-2020 General Fund and Capital Projects Fund budgets.

- E. Resolution approving the contract change amount with WCI Contractors, Inc. in the amount not to exceed \$9,426.00, to be funded from account 401-751.001-981.0100 and further; approving the appropriation and amendment to the fiscal year 2019-2020 General Fund and Capital Projects Fund budgets.
- F. Resolution confirming the City Manager's authorization for an emergency expenditure pursuant to Sec. 2-286 of the City Code in the amount of \$8,469.84 at the Chester Street parking garage to meet fire safety inspection requirement to be paid by account #585-538.008-977.0000

#### V. UNFINISHED BUSINESS

A. Resolution endorsing the Maple Rd. streetscape design refinements implemented by the design team as presented.

#### VI. NEW BUSINESS

- A. Public Hearing of Confirmation for the Lakeview Ave. Paving Special Assessment District
  - Resolution ratifying and confirming Special Assessment Roll No. 893 to defray the cost of
    construction for Lakeview Avenue Paving, and directing the City Clerk to endorse said roll,
    showing the date of confirmation and to certify said assessment roll to the City Treasurer
    for collection at or near the time of construction of the improvement; and further, special
    assessments shall be payable in ten (10) payments as provided in Section 94-10 of the
    City Code with an annual interest rate of six and one quarter percent (6.25%) on all unpaid
    installments.
- B. Resolution approving the following recommendations of the Multi-Modal Transportation Board:
  - 1. The installation of improved pedestrian crossings at the intersections of Cranbrook Rd. at both Midvale Rd. and Middlebury Lane, to be included in the upcoming resurfacing project to be completed by the Road Commission for Oakland County.
  - 2. To direct staff to apply for a Transportation Alternatives Program (TAP) grant to obtain federal funds to cover up to 80% of the construction cost of multi-modal improvements to consist of:

- a. The installation of a 10 ft. wide concrete mixed-use path for pedestrian and bicycle usage on the east side of Cranbrook Rd. from Midvale Rd. to Lincoln Ave., and on the west side of Cranbrook Rd. from Lincoln Ave. to 14 Mile Rd.
- b. Extension of Neighborhood Connector Route signs and sharrows on Midvale Rd. from Cranbrook Rd. to Larchlea Rd.
- c. The installation of 5 ft. wide concrete sidewalks on the east side of Cranbrook Rd. from Lincoln Ave. to Northlawn Dr., and on the south side of Lincoln Ave., from Cranbrook Rd. to Golfview Blvd.
- d. The installation of a 5 ft. wide concrete sidewalk on the north side of 14 Mile Rd. from Crosswick Rd. to Cranbrook Rd. (Lincoln Hills Golf Course frontage).
- C. Resolution accepting the recommendation of the Multi-Modal Transportation Board for traffic signal changes at the N. Old Woodward Ave. & Willits St./Oakland Blvd. intersection, to remove the permissive left turn phase for eastbound and westbound traffic and extending the protected left turn phase timing accordingly.
- D. Resolution to meet in Closed Session to discuss pending litigation pursuant to the Open Meetings Act Section 8(e) regarding Baller/Bloom v. City of Birmingham.

(A roll call vote is required and the vote must be approved by a 2/3 majority of the commission. The commission will adjourn to closed session after all other business has been addressed in open session and reconvene to open session, after the closed session, for purposes of taking formal action resulting from the closed session and for purposes of adjourning the meeting.)

#### VII. REMOVED FROM CONSENT AGENDA

#### **VIII. COMMUNICATIONS**

#### IX. OPEN TO THE PUBLIC FOR MATTERS NOT ON THE AGENDA

#### X. REPORTS

- A. Commissioner Reports
  - Notice of Intention to Appoint to the Design Review Board and Historical District Commission, the Board of Zoning Appeals, and the Multi-Modal Transportation Board on October 7, 2019
- B. Commissioner Comments
- C. Advisory Boards, Committees, Commissions' Reports and Agendas
- D. Legislation
- E. City Staff
  - Master Plan report, submitted by City Planner Ecker
  - Street Lighting Update –Triangle District & Downtown, submitted by City Engineer O'Meara
  - 3. Parking Utilization report, submitted by Assistant City Manager Gunter

#### XI. ADJOURN

PLEASE NOTE: Due to building security, public entrance during non-business hours is through the Police Department – Pierce St. entrance only.

NOTICE: Individuals requiring accommodations, such as mobility, visual, hearing, interpreter or other assistance, for effective participation in this meeting should contact the City Clerk's Office at (248) 530-1880 (voice), or (248) 644-5115 (TDD) at least one day in advance to request mobility, visual, hearing or other assistance.

Las personas que requieren alojamiento, tales como servicios de interpretación, la participación efectiva en esta reunión deben ponerse en contacto con la Oficina del Secretario Municipal al (248) 530-1880 por lo menos el día antes de la reunión pública. (Title VI of the Civil Rights Act of 1964).



# NOTICE OF INTENTION TO APPOINT TO THE MUSEUM BOARD

At the regular meeting of Monday, July 8, 2019, the Birmingham City Commission intends to appoint two regular members to the Museum Board to serve three-year terms to expire July 5, 2022.

Interested parties may submit an application available at the City Clerk's office on or before noon on Wednesday, July 3, 2019. These applications will appear in the public agenda for the regular meeting at which time the commission will discuss recommendations, and may make nominations and vote on appointments.

#### **Board Duties**

The Museum Board is charged with collecting, arranging, cataloguing and preserving historical material. The Board may locate and erect plaques or markers at historic sites, buildings or properties in the City of Birmingham with the consent of the owner or owners of any such property and subject to the approval of the City Commission with respect to properties that, in the opinion of the Board, have historic significance. Further, the Board shall have the power to develop, operate and maintain the Allen House as a museum and to exercise authority, control and management over the Hunter House and John West Hunter Memorial Park.

NOTE: All members of boards and commissions are subject to the provisions of City of Birmingham City Code Chapter 2, Article IX, Ethics and the filing of the Affidavit and Disclosure Statement.

<u>Applicant(s) Presented For City Commission Consideration:</u>

Applicant Name	<ul> <li>Criteria/Qualifications</li> <li>Shall be qualified electors of the City and members of the Birmingham Historical Society</li> </ul>
Patrick J. Hughes 915 Kennesaw	Resident

#### SUGGESTED ACTION:

To confirm the City Manager's appointment of \_\_\_\_\_\_ to the Museum Board as a regular member who is a business owner to serve a three-year term to expire July 5, 2022.



### MUSEUM BOARD

Chapter 62 - Section 62-26

Terms - Three years - expiring first Monday in July

Seven Members: Six are electors and appointed by city commission

One is owner of a business and appointed by the city manager

The Museum Board is charged with collecting, arranging, cataloguing and preserving historical material. The board may locate and erect plaques or markers at historic sites, buildings or properties in the City of Birmingham with the consent of the owner or owners of any such property and subject to the approval of the city commission with respect to properties that, in the opinion of the board, have historic significance. Further, the board shall have the power to develop, operate and maintain the Allen House as a museum and to exercise authority, control and management over the Hunter House and John West Hunter Memorial Park.

Last Name Home Address	First Name	Home Business E-Mail	Appointed	Term Expires
<b>Dixon</b> Russell 1460 Bennaville		(248) 642-2314	12-2314 11/24/2003 7/5/2 Historical Society Member	
		russwdixon@aol.com		
<b>Haugen</b> 1694 E. Melton F	<b>Dan</b>	(248) 459-0589	6/3/2019 Resident	7/5/2020
		Daniel.L.Haugen@gma	ail.com	
<b>Keefer</b> 505 E. Lincoln, #	<b>Judith</b>	(248) 249-0996	7/11/2016 Retired	7/5/2022
		jlwk2014@gmail.com		
<b>Krizanic</b> 2450 Northlawn	<b>Tina</b> Blvd	(248) 644-2124  tkrizanic8@gmail.com	1/26/2015 Historical Society	7/5/2021 Member

**BIRMINGHAM HISTORICAL MUSEUM & PARK,** 556 West Maple, Birmingham, MI 48009 phone: 248.530.1928 fax: 248.530.1685 www.bhamgov.org/museum

Leslie Pielack, Museum Director: <u>lpielack@ci.birmingham.mi.us</u>

Last Name Home Address	First Name	Home Business E-Mail	Appointed	Term Expires
<b>Logue</b> 2010 Buckingha	<b>Marty</b> m	(248) 649-4921	9/26/2011 Historical Society	7/5/2020 Member
		gtfieros@comcast.net		
<b>Rosso</b> 355 Columbia	Caitlin	(248) 229-4227	9/21/2015 Historical Society	7/5/2020 Member
		caitlinrosso@maxbrood	ck.com	
Vacant			Business owner m	7/5/2022 nember
Weddell	Meredith		2/25/2019 Student Represen	12/31/2019 tative

BIRMINGHAM HISTORICAL MUSEUM & PARK, 556 West Maple, Birmingham, MI 48009 phone: 248.530.1928 fax: 248.530.1685 <a href="https://www.bhamgov.org/museum">www.bhamgov.org/museum</a> Leslie Pielack, Museum Director: <a href="mailto:lpielack@ci.birmingham.mi.us">lpielack@ci.birmingham.mi.us</a>



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AUG 2 2 2019

OFFICE USE ONLY

Meets Requirements? Yes No

Will Attend / Unable to Attend

#### APPLICATION FOR CITY BOARD OR COMMITTEE

Thank you for your Interest in serving on a Board or Committee. The purpose of this form is to provide the City Commission with basic Information about applicants considered for appointment. NOTE: Completed applications are included in the City Commission agenda packets. The information included on this form is open to the public. All Board and Committee members are subject to the provisions of the Ethics Ordinance (Chapter 2, Article IX of the City Code).

Information on various Boards and Committees and a list of current openings can be found on the City website at <a href="https://www.bhamgov.org/boardopportunities">www.bhamgov.org/boardopportunities</a>.

(Please print clearly)

Board/Committee of Interest Huseum Board	
Specific Category/Vacancy on Board Business Owner Position	
Name Patrick J. Hughes Phone 248.417.0470	
Residential Address 915 Kennesaw Email phughes@Brick Sta	ry.com
Residential City, Zip Birmingham, 48009 Length of Residence 9 yrs.	•
Business Address 915 Kennesaw Occupation Commerce Execution	1 Entropre
Business City, Zip Birmingham, 48009	
Reason for Interest: Explain how your background and skills will enhance the board to which you have applied	
Passionate about local history, Experienced in historical homes, related and community-based storytelling	al datuset
List your related employment experience Brickstony - Hyears, historical/community	
datalinformation sharing. 20 yrs entropreneurchands on)	
List your related community activities <u>Developing/Producing Docu-series</u> that to the story of the American home Evarious neighborhoods - Corb	lls stommery
	,
List your related educational experience Driveristy of Michigan - Mathmatics + Examon	ics/Studict
To the best of your knowledge, do you or a member of your immediate family have any direct financial or relationships with any supplier, service provider or contractor of the City of Birmingham from which you or to direct compensation or financial benefit? If yes, please explain:	or business they derive
Do you currently have a relative serving on the board/committee to which you have applied?	
Are you an elector (registered voter) in the City of Birmingham?	
2009, Xln 7/27/19	
Signature of Applicant Date	

Return the completed and signed application form to: City of Birmingham, City Clerk's Office, 151 Martin, Birmingham, MI 48009 or by email to <a href="mailto:cmynsberge@bhamgov.org">cmynsberge@bhamgov.org</a> or by fax to 248.530.1080.



# NOTICE OF INTENTION TO APPOINT TO THE ADVISORY PARKING COMMITTEE

At the regular meeting of Monday, August 5, 2019, the Birmingham City Commission intends to appoint three regular members to the Advisory Parking Committee to serve three-year terms expiring September 4, 2022. (a resident shopper, a resident, and a representative of a professional firm in the parking assessment district) one regular member who is a restaurant owner in the parking assessment district to serve the remainder of a three-year term to expire 9/4/2020, one regular member who is a building owner in the parking assessment district to serve the remainder of a three-year term to expire 9/4/2021, and one alternate member to serve the remainder of a three-year term to expire 9/4/2020.

Interested citizens may submit an application available at the City Clerk's Office or online at <a href="https://www.bhamgov.org/boardopportunities">www.bhamgov.org/boardopportunities</a>. Applications must be submitted to the City Clerk's Office on or before noon on Wednesday, July 31, 2019. These documents will appear in the public agenda for the regular meeting at which time the City Commission will discuss recommendations, and may make nominations and voter on appointments.

#### **Committee Duties**

The Advisory Parking Committee shall provide guidance to the City Commission in the management of Birmingham's Auto Parking System. The Committee shall recognize parking requirements of the CBD and fairly assess the costs to users. It will provide for attractive, maintained and safe facilities.

<u>Applicant(s) Presented For City Commission Consideration:</u>

Applicant Name	Criteria/Qualifications
	Downtown commercial large retail business.
Gayle Champagne	Resident Shopper in parking assessment district

Applicant Name	Criteria/Qualifications								
	Downtown commercial large retail business.								
Judith Paskiewicz	Resident who does not qualify under the following categories: downtown commercial representative of large retail, small retail, a professional firm, a building owner, a								
	restaurant owner, or a downtown employee								

NOTE: All members of boards and commissions are subject to the provisions of City of Birmingham City Code Chapter 2, Article IX, Ethics and the filing of the Affidavit and Disclosure Statement.

#### SUGGESTED ACTION:

To appoint to the Advisory Parking Committee as a regular member who is a resident shopper within the parking assessment district to serve a three-year term to expire September 4, 2022.
To appoint to the Advisory Parking Committee as a regular member who is a resident who does not qualify under the following categories: downtown commercial representative of large retail, small retail, a professional firm, a building owner, a restaurant owner, or a downtown employee to serve a three-year term to expire September 4, 2022.



## **ADVISORY PARKING COMMITTEE**

Resolution No. 8-882-84 - August 6, 1984. Amended by Resolution No. 9-989-84 September 4, 1984. Amended by Resolution No. 05-152-00 May 22, 2000. Amended by Resolution No. 05-139-17 May 22, 2017.

Terms: Three years

Appointment requirements for regular members: The majority of the members shall be residents and membership shall be as follows:

Downtown commercial representatives - large retail - 1 member; small retail - 1 member; professional firm - 1 member; building owner - 1 member; restaurant owner - 1 member; downtown employee representative - 1 member; residential - two members who do not qualify under any of the previous categories, and one resident shopper.

2 alternate members may be appointed who own property, own a business or work in the parking assessment district.

The Advisory Parking Committee shall provide guidance to the City Commission in the management of Birmingham's Auto Parking System. The committee shall recognize parking requirements of the CBD and fairly assess the costs to users. It will provide for attractive, maintained and safe facilities.

Last Name	First Name	Home		
Home Address		Business E-Mail	Appointed	Term Expires
Champagne	Gayle	(248) 978-5581	6/6/2016	9/4/2019
833 Hazel			Resident Shopp	er
Birmingham	48009	gchampagne1@aol.co	om	
Honhart	Anne	(248) 644-3678	9/4/1984	9/4/2021
197 E. Frank			Resident	
Birmingham	48009	ahonhart@atlasweldir	ng.com	
Kalczynski	Steven		11/26/2012	9/4/2020
100 Townsend		(248) 642-7900	Large Retail	
Birmingham	48009	skalczynski@yahoo.co	om	
Krueger	Lisa	(248) 921-0099	3/30/2015	9/4/2020
348 Ferndale Av	ve .		Downtown Emp	oloyee Member
Birmingham	48009	lisakrug21@gmail.com	n	

First Name	Home Business		
	E-Mail	Appointed	Term Expires
Judith	248-642-3337	1/28/2013	9/4/2019
		Resident	
48009	judithpaskiewicz@hoti	mail.com	
			9/4/2021
		Building Owner	
			9/4/2020
		Alternate	
			9/4/2020
		Restaurant Owr	ner
			9/4/2019
		Professional Fir	m
Algirdas	(248) 593-3177	11/13/2006	9/4/2021
rive		Small Retail	
48301	alvortho@aol.com		
Jennifer	617-308-0080	8/13/2018	9/4/2020
		Alternate (Dow	ntown Employee)
48009	sulesq@yahoo.com		
	Judith  48009  Algirdas  rive 48301  Jennifer	Business E-Mail  Judith 248-642-3337  48009 judithpaskiewicz@hota  Algirdas (248) 593-3177  rive a 48301 alvortho@aol.com  Jennifer 617-308-0080	Business E-Mail Appointed  Judith 248-642-3337 1/28/2013 Resident  48009 Judithpaskiewicz@hotmail.com  Building Owner  Alternate  Restaurant Own  Professional Fire  Algirdas (248) 593-3177 11/13/2006 Small Retail  48301 alvortho@aol.com  Jennifer 617-308-0080 8/13/2018 Alternate (Down

#### CITY BOARD/COMMITTEE ATTENDANCE RECORD

Name of Board:

**Advisory Parking Committee** 

Year: 2018

**Members Required for Quorum:** 

4

MEMBER NAME	JAN	FEB	MAR	APR	MAY	JUNE	JULY	AUG	SEPT	OCT	NOV	DEC	MTG	MTG	Mtgs.	Absent	Attended
REGULAR MEMBERS																	
Champagne, Gayle	Р	Р	Р	Р	Р	Α	Р	CM	CM	Р	Р	CM			8	1	89%
Honhart, Anne	Р	Р	Р	Р	Р	Р	Р	CM	CM	Р	Α	CM			8	1	89%
Kalczynski, Steven	Α	Р	Р	Р	Р	Α	Р	CM	CM	Р	Α	CM			6	3	67%
Krueger, Lisa	Р	Р	Р	Α	Р	Р	Р	CM	CM	Р	Р	CM			8	1	89%
Paskiewicz, Judith	Р	Р	Р	Р	Р	Р	Р	CM	CM	Р	Р	CM			9	0	100%
Vaitas, Al	Р	Р	Р	Р	Р	Р	Р	CM	CM	Р	Р	CM			9	0	100%
VACANT																	
VACANT																	
VACANT																	
ALTERNATES																	
Yert, Jennifer (8/2018)				- upa				CM	CM	Р	Р	CM					
VACANT																	
Reserved															0	0	#DIV/0!
Reserved															0	0	#DIV/0!
Present or Available	5	6	6	5	6	4	6	0	0	7	5	0	0	0			

KEY:

A = Member absent

P = Member present or available

**CP** = Member available, but meeting canceled for lack of quorum

CA = Member not available and meeting was canceled for lack of quorum

NA = Member not appointed at that time

NM = No meeting scheduled that month

**CM** = Meeting canceled for lack of business items

Department Head Signature



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Meets Requirements? Yes No

Will Attend / Unable to Attend

### APPLICATION FOR CITY BOURT OF GOMMITTEE

Thank you for your interest in serving on a Board or Committee. The purpose of this form is to provide the City Commission with basic information about applicants considered for appointment. NOTE: Completed applications are included in the City Commission agenda packets. The information included on this form is open to the public. All Board and Committee members are subject to the provisions of the Ethics Ordinance (Chapter 2, Article IX of the City Code).

Information on various Boards and Committees and a list of current openings can be found on the City website at <a href="https://www.bhamgov.org/boardopportunities">www.bhamgov.org/boardopportunities</a>.

(Please print clearly) Board/Committee of Interest Specific Category/Vacancy on Board Resident Shopper Residential Address Residential City, Zip D(MING, NOY Occupation lessoles Business Address Business City, Zip \_\_\_\_\_ Reason for Interest: Explain how your background and skills will enhance the board to which you have applied \_\_\_\_\_ List your related employment experience List your related community activities List your related educational experience To the best of your knowledge, do you or a member of your immediate family have any direct financial or business relationships with any supplier, service provider or contractor of the City of Birmingham from which you or they derive direct compensation or financial benefit? If yes, please explain: Do you currently have a relative serving on the board/committee to which you have applied? d voter) in the City of Birmingham? Signature of Applicant

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### APPLICATION FOR CITY BOARD OR COMMITTEE

Thank you for your interest in serving on a Board or Committee. The purpose of this form is to ; Commission with basic information about applicants considered for appointment. NOTE: Completed included in the City Commission agenda packets. The information included on this form is open to the p and Committee members are subject to the provisions of the Ethics Ordinance (Chapter 2, Article IX of the

Information on various Boards and Committees and a list of current openings can be found on the www.bhamgov.org/boardopportunities. (Please print clearly)

Board/Committee of Interest Parking Adutsory Bo	oard
Specific Category/Vacancy on Board Resident	
	-12 -2 -0 0 (10
Name Judith Paskieurcz	Phone 248-5358848
Residential Address 560 Woodland	Email judith bashiewer ()
Residential City, Zip Brungham W 148009	Length of Residence 30-tycars
Business Address 600 N. 861 Woodward	Occupation Dsychologist
Business City, Zip Branghom MI 48009	1
Reason for Interest: Explain how your background and skills will enhant transcribed in the "near	ce the board to which you have ar aclas (5)
many upac and so have had long terment	berience. With he needs
of restours, businesses, customers and visite your related employment experience In my work	proche bing a Careful
and med brocks with the title of The Color	AD STANDARD A THAT AND A NATA
others and support understanding or List your related community activities bring these sky	Il to me work on the boar
AC Representative to Adthor Paring Adu	July Brand
	1 0 (00) ~ 1
List your related educational experience MSC) (Sveial (c)	The Molding
	1-37 ens(059)
To the best of your knowledge, do you or a member of your immerelationships with any supplier, service provider or contractor of the direct compensation or financial benefit? If yes, please explain:	diate family have any direct finar City of Birmingham from which you
no.	
Do you currently have a relative serving on the board/committee to wh	ich you have applied?
Are you an elector (registered voter) in the City of Birmingham?	9
Do you currently have a relative serving on the board/committee to whe Are you an elector (registered voter) in the City of Birmingham? — Ye was a subject of th	9/4/2019 8/5/2019, 2:40 PM

# BIRMINGHAM CITY COMMISSION MINUTES SEPTEMBER 16, 2019 MUNICIPAL BUILDING, 151 MARTIN 7:30 P.M.

#### I. CALL TO ORDER AND PLEDGE OF ALLEGIANCE

Patty Bordman, Mayor, 7:30 pm

#### II. ROLL CALL

PRESENT: Mayor Bordman

Mayor Pro Tem Boutros Commissioner DeWeese Commissioner Harris Commissioner Hoff Commissioner Nickita Commissioner Sherman

ABSENT: None

ADMINISTRATION: City Manager Valentine, City Attorney Currier, Deputy Clerk Arft, Human

Resource Manager Myers, City Engineer O'Meara, Assistant Engineer Fletcher, DPS Director Wood, DPS Manager Filipski, Police Chief Clemence, Finance Director Gerber, Assistant Planner Dupuis, Building Official Johnson, IT Director Brunk, Library Director Koschik, Assistant Library

**Director Craft** 

III. PROCLAMATIONS, CONGRATULATORY RESOLUTIONS, AWARDS, APPOINTMENTS, RESIGNATIONS AND CONFIRMATIONS, ADMINISTRATION OF OATHS, INTRODUCTION OF GUESTS AND ANNOUNCEMENTS.

#### 09-209-19 ANNOUNCEMENTS:

• Mayor Bordman announced that the City of Birmingham received a fabulous award on September 16, 2019. The award will be placed in Lot #6/The Farmers' Market Lot for the beautiful landscaping that was redone due to the changes in the lot to correct water runoff. It has a landing spot that has two benches and is a great spot to sit on the river year round. In addition, Plant Michigan Green Community Landscape Beautification Award was presented to the City; the plaque will be placed in City Hall. The competition was the entire State of Michigan and the other winners in Southeast Michigan were District Detroit, Bedrock Detroit, and The RiverWalk in Detroit. Included with the award and plaque was a proclamation from the State of Michigan signed by Mari Manoogian, State Representative, Mallory McMorrow, State Senator, Garlin Gilchrist, II, Lieutenant Governor, and Gretchen Whitmer, Governor congratulating the City of Birmingham on this award. She attributed this success to the City Staff who executed the project. The mayor further commented "Yeah for Birmingham".

- Mayor Bordman reported on this year's Sister city Good Will Mission to Japan illustrated by a slide show:
  - o 53<sup>rd</sup> Year that Birmingham had a sister city in Shiga Prefecture.
  - A delegation of 3 Mayors, 15 Cities, and 30 participants. Mayor Bordman and Her husband represented Birmingham.
  - An impactful and interesting experience.
  - Home stay with a gracious family.
  - Shiga Prefecture was chosen for Michigan because they have Lake Bewa, the largest freshwater lake in Japan and Michigan has Lake Michigan. Lake Bewa is 1/86 the size of Lake Michigan.
  - Miho Museum, designed by IM Pei.
  - o Ischia Madeira Temple
  - Everyone had to wear slippers wherever they went. Street shoes did not go inside.
  - Host family was Shatoshi and Yoshiko Fujisake; the man of the house is a monk and attached to the house is a temple. He even rang a gigantic gong daily at 7:00a.m.
  - The Japanese ate octopus on a Stick.
  - Greeted at City Hall by the entire staff and the Office of Mayor was applauded. It was a heartfelt experience for Mayor Bordman.
  - There was a gift exchange which the City of Birmingham received a plate with a
    picture of Mount Fuji and a box of good luck charms from the City of Ritto. Mayor
    Bordman was honored with a wooden lamp made by the Mayor of Ritto's father.
  - She visited the Ramen Noodle factory where 4 million units a day are made for Japanese consumption only. They also have plants in California and Pennsylvania.
  - A party was given in honor of Mayor Bordman.
  - Farewell Luncheon for all of the participants.
  - Fantastic Cultural Exchange Program with Ritto, Japan.
  - The City does not expense this program.
- On Thursday, September 19<sup>th</sup>, at 7:00 PM, the Museum's Fall Lecture Series featuring Birmingham's First Families will begin at the Baldwin Public Library's Jean Lloyd Room. The
  - first presentation by Museum Director Leslie Pielack is entitled, "The Allens and the New City", which explores how Harry and Marion Allen ushered in the change from rural village to modern city in the early 20<sup>th</sup> century. The lecture is free, but please register online at the library's website.
- On Saturday, September 21st, at 1:00 PM, the Friends of the Birmingham Museum will host the popular annual Fall Greenwood Cemetery Tour, which focuses on Birmingham's pioneers. \$10 per person, \$5 per student, and families \$20. Meet at the east gate; no parking is available in the cemetery.
- Head to Beverly Park on September 28th for the third annual Read in the Park. Meet authors, walk the Storybook Trail, and enjoy beautiful Beverly Park. At 1:30 PM hear New York Times bestselling author Michael Zadoorian speak about his life and writing career. At 3:00 PM visit with beloved children's author Kelly DiPucchio for a special story time.
- The City of Birmingham has recently been recognized as one of the Safest Cities to Live in Michigan for 2019 by BackgroundChecks.org. This organization establishes a safety index, which measures the safety of a given community based on crime rates and the size of its police force. Birmingham ranked 8<sup>th</sup> overall for the state and is a testament to the

fine services our police department provides. Mayor Bordman recognized the Police Chief for this achievement.

#### 09-210-19 APPOINTMENTS TO THE ADVISORY PARKING COMMITTEE

The City Commission planned to interview current members:

- 1. Gayle Champagne Resident Shopper Not present
- 2. Judith Paskiewicz Resident (unable to attend)

Commissioner Hoff expressed that she does not know Gayle Champagne and expected to interview her prior to appointment. However, she did know Judith Paskiewicz. Ms. Paskiewicz served with Commissioner Nickita and Commissioner Hoff on the Parking Development Committee. In her role, she was very involved and interested. Commissioner Hoff felt that the commission should be consistent and either have both come back for an interview or make both appointments tonight.

Mayor Bordman suggested putting off these appointments until the candidates for the Advisory Parking Committee are available to attend an interview. There were no objections by the Commission.

#### 09-211-19 APPOINTMENT TO THE HISTORIC DISTRICT COMMISSION

The City Commission interviewed current member Natalia Dukas.

#### **MOTION:** Motion by Nickita:

To appoint Natalia Dukas as a regular member to the Historic District Commission to serve a three-year term to expire September 25, 2022.

VOTE: Yeas, 7 Nays, 0

Deputy City Clerk Arft administered the Oath of Office to Ms. Dukas.

Ms. Dukas was advised that she would not need to return for the DRB component.

#### 09-212-19 APPOINTMENT TO THE BOARD OF ZONING APPEALS, ALTERNATE

The City Commission interviewed the following applicants.

- 1. Adam Rubin
- 2. George (Jerry) Attia

#### **MOTION:** Motion by Mayor Pro Tem Boutros:

To appoint George (Jerry) Attia as an alternate member to the Board of Zoning Appeals to serve a three-year term to expire February 17, 2020.

VOTE: Yeas, 7 Nays, 0

Deputy City Clerk Arft administered the Oath of Office to Mr. Attia.

#### 09-213-19 APPOINTMENT OF HEARING OFFICER, ALTERNATE

The City Commission interviewed applicant G. Michael Wooley

Motion by Commissioner Hoff: **MOTION:** 

To appoint G. Michael Wooley as an alternate to the Hearing Officer, to serve a three-year term to expire June 30, 2021.

VOTE: 7 Yeas,

> 0 Nays,

Deputy City Clerk Arft administered the Oath of Office to Mr. Wooley.

#### IV. **CONSENT AGENDA**

All items listed on the consent agenda are considered to be routine and will be enacted by one motion and approved by a roll call vote. There will be no separate discussion of these items unless a commissioner or citizen so requests, in which event the item will be removed from the general order of business and considered either immediately following the vote on the Consent Agenda or under the last item of new business.

#### 09-214-19 **APPROVAL OF CONSENT AGENDA**

The following items were removed from the Consent Agenda:

Mayor Pro Tem Boutros: Item U - Resolution approving Special Event - Art

Birmingham 2020.

Commissioner Hoff: Item I - Resolution approving Kenning Park Ballfield #4

**Modification Contract Award** 

Recusal from Item A - Resolution approving the Regular City Mayor Bordman:

Commission meeting minutes of August 19, 2019 due to

absence.

Commissioner Harris: Recusal from Item A - Resolution approving the Regular City

Commission meeting minutes of August 19, 2019 due to

Recusal from Item U - Resolution approving Kenning Park Ballfield #4 Modification Contract Award due to his Little

League Affiliation.

Commissioner Nickita: Recusal from Item A - Resolution approving the Regular City

Commission meeting minutes of August 19, 2019 due to

absence.

Motion by Commissioner Sherman, seconded by Mayor Pro Tem Boutros: **MOTION:** 

To approve the Consent Agenda, excluding Items I and U, and noting recusals.

ROLL CALL: Ayes: Commissioner Sherman

> Mayor Pro Tem Boutros Commissioner Hoff Mayor Bordman Commissioner Nickita **Commissioner Harris**

Commissioner DeWeese

None

Nays: Absent: None

- A. Resolution approving the Regular City Commission meeting minutes of August 19, 2019
- B. Resolution approving the warrant list, including Automated Clearing House payments, dated August 21, 2019 in the amount of \$733,242.11.
- C. Resolution approving the warrant list, including Automated Clearing House payments, dated August 28, 2019 in the amount of \$10,862,758.68.
- D. Resolution approving the warrant list, including Automated Clearing House payments, dated September 4, 2019 in the amount of \$3,374,117.29.
- E. Resolution approving the warrant list, including Automated Clearing House payments, dated September 11, 2019 in the amount of \$26,967,337.90.
- F. Resolution approving the purchase of one (1) LCT600 model ODB Extreme-Vac and two (2) 9' debris boxes from Bell Equipment Company through the Sourcewell/NJPA cooperative purchasing contract #041217-ODB in the amount of \$76,220.47 from account #641-441.006.971.0100.
- G. Resolution approving the purchase of one 2020 Chevrolet Tahoe police patrol unit through the Oakland County extendable purchasing contract #05218 in the amount of \$36,896.00 from account #641- 441.006.971.0100.
- H. Resolution approving the purchase of one 2020 Ford Explorer Police Interceptor from Gorno Ford through the Oakland County extendable purchasing contract #OAK-4944 in the amount of \$35,080.00 from account #641-441.006.971.0100.
- J. Resolution approving the purchase of a new John Deere 1575 commercial mower from Deere & Company, using MI-Deal Contract #071B7700085 extendable purchasing pricing for a total expenditure of \$32,455.72. Funds for this purchase are available in the Auto Equipment Fund, account #641.441.006-971.0100.
- K. Resolution approving the purchase of (1) Polaris Ranger 1000 EPS Northstar Edition from Ball Equipment; further charging this expenditure in the amount of \$23,144.00 to the Automobile Parking System capital outlay account # 585-305.000-971.0100.
- L. Resolution approving the contract for 2019-20 handwork pavement markings with Hart Pavement Striping Corporation in the amount of \$107,200.00 for combined fall 2019 and spring 2020 applications; further approving the contract for 2019-20 pavement marking longlines with PK Contracting, Inc. in the amount of \$10,027.00 for spring 2020; further authorizing and directing the mayor and city clerk to sign the agreements on behalf of the city; further authorizing these budgeted expenditures from account number 202-303-001-937.0200.
- M. Resolution approving the service agreement with Duke's Root Control, Inc. of Syracuse, NY for the treatment of sanitary sewer root growth in an amount not to exceed \$100,000.00 from account #509-536.002-811.0000.
- N. Resolution approving the cost sharing agreement with the Road Commission for Oakland County, agreeing to pay the City of Birmingham's share of the cost to replace the traffic

- signal at the intersection of 14 Mile Rd. and Greenfield Rd., at an estimated cost of \$27,500 to be charged to account number 202-303.001-971.0100.
- O. Resolution approving the 2019 Emergency Management Performance Grant and federal funds for \$22,686.00. Further, directing the Mayor to sign the agreement on behalf of the City and any required quarterly reports or surveys associated with the grant.
- P. Resolution approving a purchase of a LIFEPAK 15 v4 defibrillator plus accessories from Stryker in the amount of \$33,033.30 from account #101-336.000-971.0100 and further approving the appropriation and amendment to the 2019-2020 General Fund budget.
- Q. Resolution approving the revised contract with SMART year 2020; and further directing the Mayor to sign the Municipal Credit and Community Credit contract for fiscal year 2020 on behalf of the City.
- R. Resolution authorizing the IT department to purchase 95 block hours of GIS support from Geographic Information Services, Inc. 2100 Riverchase Center, Suite 105, Birmingham, AL 35244, the total purchase not to exceed \$15,000.00. Funds are available in the IT GIS fund account # 636-228.000-973.0500.
- S. Resolution approving an adjustment in Election Inspector compensation to \$16.50/hour for a Super Chair, \$13.00/hour for a Chairperson, \$12.00/hour for a Vice Chair, \$11.00/hour for an Inspector, and \$20.00 for a 2-hour training session.
- T. Resolution approving a special event permit as requested by the Lutheran Church of the Redeemer to display the Christmas Nativity in Shain Park beginning November 27, 2019 through December 31, 2019 contingent upon compliance with all permit and insurance requirements and payment of all fees and, further, pursuant to any minor modifications that may be deemed necessary by administrative staff at the time of the event.
- V. Resolution adopting the Michigan Local Agency Pavement Warranty Program resolution in accordance with MCL 247.663.

#### **AND**

- Resolution agreeing to implement the Local Agency Pavement Warranty Program and annually report in accordance with the law.
- W. Resolution authorizing the City's compliance with the provisions of State of Michigan Public Act 152 of 2011, by exercising the City's option to exempt itself from the requirements of the Act; and further, directing the City Engineer and Finance Director to sign and submit the required form to MDOT.
- X. Resolution approving the Agreements for John Connaughton dated September 28, 2011 with extension dated February 8, 2018; for Sharon Ostin dated December 20, 2011; and Carlos Jorge dated November 23, 2015, October 2, 2017 and December 17, 2018.
- Y. Resolution setting Monday, October 7, 2019 at 7:30 PM for a public hearing to consider approval of a Special Land Use Permit and Final Site Plan and Design Review for 117 Willits to allow the operation of three new food and drink establishments Shift / Sidecar /Slice,

serving alcoholic liquors, in accordance with Article 7, Section 7.34 of the Zoning Ordinance.

# 09-215-19 (ITEM I) KENNING PARK BALLFIELD #4 MODIFICATION CONTRACT AWARD

Commissioner Hoff thought the public should be aware of this project and felt it was appropriate to bring this item forward. She asked Lauren Woods to explain why it is on the Consent Agenda Tonight.

- A Modification to field #4 that was necessary due to the easterly fields being reconstructed.
- Minimize the cost by using staff for some demolition required to modify the field and keeping majority of outfield fencing.
- Received competitive pricing from existing contractor.
- Commissioner Hoff asked if the same contractor that did the other two ball fields is doing the work on this project. Ms. Woods affirmed.
- Commissioner Harris asked if the part of the initial project that included scoreboards was
  in jeopardy. Ms. Wood affirmed that it is true with the input of Little League who asked
  the City to hold off on the boards because they were unhappy with the ones that were
  specified in the plans. The boards that they wanted were pricier and decided to phase
  into the project in spring or fall when funds may be available to contribute towards the
  scoreboards.
- Mayor Bordman expressed that the Birmingham Little League Association is very involved in this project, contributing \$315,000.

**MOTION:** Motion by Commissioner Hoff, seconded by Commissioner DeWeese:

To approve the resolution awarding the Kenning Park Ballfield #4 modification to WCI Contractors, Inc. in an amount not to exceed \$55,100.00, to be funded from account 401-751.001-981.0100 and further; approving the appropriation and amendment to the fiscal year 2019-2020 General Fund and Capital Projects Fund budgets.

VOTE: Ayes, 7 Nays, 0

#### 09-216-19 (ITEM U) SPECIAL EVENT – ART BIRMINGHAM 2020

Mayor Pro Tem Boutros asked if the applicant was aware that the closure of the Maple Road due to an existing project; if so, what measures are being taken.

- Annie VanGelderan, Birmingham Bloomfield Art Center, expressed that the biggest concern is parking.
- Five complimentary valet stations have been added to accommodate art fair patrons. The cost would be covered by the BBAC.
- Mayor Pro Tem Boutros felt that the patrons would not be able to access the stores on Maple and asked if it would be difficult to postpone the event or skip a year.
- Annie affirmed that it would be difficult due to the established art fair circuit and postponing would cause a loss of prominent artists and the quality of the fair would be compromised.
- Commissioner Hoff asked if the current map of road closures reflect reality due to the construction projects scheduled for the assigned weekend. She also asked for a project status report for spring 2020 to have an idea of how to schedule events.

- Commissioner Harris was concerned about the ability to get into the City with the assigned construction and the proposed street closures by Art Birmingham; and suggested that the fair location be moved to another part of town.
- Mayor Bordman suggested that Annie meet with City Manager Valentine and other staff to work out the best solution to accommodate the Art Fair of 2020 and bring the resolution back later.
- Commissioner Sherman expressed that he will have the same concerns with the Chamber Carnival as well.
- Commissioner Nickita commented that Birmingham has two art fairs per year, and suggested that an Ad Hoc Committee, as an opportunity to strengthen the circumstance and utilize other parts of the City, evaluate them.
- Commissioner DeWeese expressed that location is the issue and suggested the area south
  of the 555 Building down to Lincoln would be a solution. He further commented that Old
  Woodward only has merchants on one side of the street and there would be less impact.
- Karen Daskas, Tender, appreciates arts fairs but asked if two art fairs are needed and
  reflected that the one on Mother's Day weekend has a negative impact on the retail
  businesses who serve the community six days a week annually. She volunteered to meet
  with the BSD to provide input and express the retail community's concerns about this
  event.

#### V. UNFINISHED BUSINESS

#### VI. NEW BUSINESS

#### 09-217-19 PUBLIC HEARING – LAKEVIEW AVE. PAVING

Mayor Bordman opened the public hearing at 8:36 p.m.

Assistant City Engineer Fletcher presented the item explaining the process/policy to the residents in the affected area. There were over 30 people who attended the meeting on July 16, 2019 and as of today there are enough residents in favor of the potential project.

Commissioner Hoff wanted to confirm that all commissioners have the same materials relative to the project; Mr. Fletcher affirmed that everyone had the revision reflecting 53.8% by parcel and 52.4% by frontage.

Mayor Bordman commented that all materials sent to the Commission had been read and that she actually drove down Lakeview as well. She further expressed that several commissioners, including herself, live on unimproved streets. The following members of the public spoke:

#### In Favor

Mary Ellen and Carl Lyngaas, Lakeview and Vinewood Louise and Todd Emerson, 611 and 619 Lakeview Julie Hollinshead, 590 Lakeview Chris Walton, 608 Lakeview Margie Duncan, 540 Lakeview Peter Hollinshead, 590 Lakeview Sara Juarez, 591 Lakeview Rob Lavoie, 555 Lakeview Christina McKenna Walton, 608 Lakeview

#### **Not In Favor**

Dave Lurie, 755 Lakeview Dave Potts, 530 Lakeview David Louwers, 859 Lakeview Don Schiemann, 784 Lakeview Franklin Hamilton, 587 Lakeview Mayor Bordman closed the public hearing at 9:08 p.m.

- Commissioner Hoff asked the status of the Street Improvements Ad Hoc Committee. City Manager Valentine replied that it would be another 5 6 months before a recommendation would come before this commission. She further asked what the difference between asphalt vs. concrete is. Mr. Fletcher explained the lifecycle and cost of each material. The City would be responsible for maintenance. She also asked how the materials are decided. City Manager Valentine replied that the current policy is concrete; if a different recommendation comes before the commission then they would have an opportunity to amend the policy.
- DeWeese asked if there were ways to pour concrete and not have it to look white. City Manager Valentine expressed that the concrete would have to be dyed and it would likely yield unfavorable results.
- Commissioner Harris asked if improved streets create safety issues. Police Chief Clemence knows of no data that suggest improvements would create safety hazards. Commissioner Harris also asked how soon the liens would be applied in response to the assessment related to the street improvement. City Attorney Currier expressed that the liens are placed as soon as the tax roll is confirmed. The liens are discharged as the assessments are paid.
- Commissioner Hoff asked if property owners could pay the assessment off earlier than the 10 years allotted. City Attorney Currier affirmed that it could be done.
- Mayor Pro Tem Boutros is a member of the Ad Hoc Committee. He expressed that the neighbors disagreeing with each other bothered him. He also felt that cape sealing is not a solution. He is in favor of moving forward to approve this resolution.
- Commissioner Nickita asked how many improved roads have been concrete. Assistant City Engineer fletcher confirmed that all have been concrete since he has been with the City of Birmingham. Asphalt has been explored but not implemented into policy. He also asked if the infrastructure is addressed when a street is cape sealed. Mr. Fletcher said no, it is not.
- Commissioner Hoff commented on the practice of improving the streets when the appropriate number of residents come before the commission. In this instance, she is concerned about the swings in the number of residents that support the improvements.
- Mayor Bordman explained that people have moved in or out, illness and death, or simply changed their minds.

**MOTION:** Motion by Mayor Pro Tem Boutros, seconded by Commissioner Harris: To approve the resolution authorizing necessity for the paving of Lakeview Avenue from Harmon Street to Oak Avenue and adopt the resolution for this project.

James Gorman, 739 Lakeview, has his house on the market and is subject to lose \$30,000 in the sale due to the improvements. He expressed that the process is broken and have pitted neighbor against neighbor, urging the City to fix this process.

Dave Potts responded to the Mayor's question of how this happened. It was simply old-fashioned arm twisting, neighbor against neighbor, people in sideboards, people knocking on doors, and pitting idea against idea creating hostility.

Vote: Ayes, 7 Nays, 0

Mayor Bordman called for a 2-minute break dismissing the public if they chose to leave at 9:29p.m.

Mayor Bordman reconvened the meeting at 9:31p.m.

# 09-218-19 BALDWIN PUBLIC LIBRARY YOUTH SERVICES EXPANSION & RENOVATION

Doug Koschik, Library Director, presented this item.

John Gardner, LZG Architects, presented the technical data.

- Commissioner Nickita addressed the architect about the preferred glass vs the recommendation, asking if the Guardian Clear is clearer. In terms of visibility, what is the difference? Guardian Clear has low e coding and reduces visibility without protection from ultraviolet rays increasing the heat gain in the summer and easy release of the heat in the winter.
- Commissioner Hoff asked what happened to change the specifications. Bruce Johnson explained that the ordinance changed for the glazing since the Adult Services renovation project.
- Mayor Pro Tem Boutros asked for clarification of the ordinance that he felt did not apply to the library. Clear windows apply to the retail section of the city and not the Library because it is a public building. Commissioner Hoff agreed.
- Commissioner DeWeese expressed that it makes sense, in terms of integrity to keep the same glass. When discussing UV, it has an impact on materials. While desiring clear windows in the retail environment, the counter-effects are not wanted. He would support the motion tonight.
- Commissioner Nickita believes that all ordinances should be adhered to whether or not the buildings are public or private; unless there is a distinctive reason not to do so. He further said that historically, clear glass is the standard in urban retail conditions; as illustrated across the world.
- Mayor Bordman inquired about the bird-friendly option for glass. She was told that it
  would be an additional \$26,000 added to the project. The project is currently over-budget
  and there is no funding available to support the cost of bird friendly glass and no clear
  answer to the number of bird attacks that may be averted.

**MOTION:** Motion by Commissioner Nickita, seconded by Commissioner Hoff: To approve the use of the originally specified glazing in the construction documents approved for the Baldwin Public Library Youth Services Expansion & Renovation.

VOTE: Aye, 7 Nay, 0

#### 09-219-19 2019-20 COMPENSATION RECOMMENDATIONS

Ben Myers, Human Resource Manager, presented the item.

**MOTION:** Motion by Commissioner Sherman, seconded by Commissioner DeWeese: To approve the recommendation by the Human Resources Department to implement a 2% salary table adjustment and in-range adjustments based upon performance for full-time and part-time employees in the Department Head and Administrative/Management classifications effective July 1, 2019.

#### AND

To approve the recommendation by the Human Resources Department to implement the 2% performance increment through June 30, 2020 with individual eligibility to be in accordance with the merit increase guidelines.

#### **AND**

To approve the transfer of the necessary funds by the Finance Department to the respective departmental personnel accounts.

VOTE: Ayes, 7

Nays, 0

#### 09-220-19 APPOINTMENT OF ACTING CITY CLERK

**MOTION:** Motion by Commissioner Sherman, seconded by Mayor Pro Tem Boutros: To approve the resolution appointing Cheryl Arft as Acting City Clerk during the selection of a City Clerk of Birmingham.

VOTE: Ayes, 7

Nays, 0

#### VII. REMOVED FROM CONSENT AGENDA

#### **VIII. COMMUNICATIONS**

#### IX. OPEN TO THE PUBLIC FOR MATTERS NOT ON THE AGENDA

Mary Ryan Taras, 424 Baldwin, commented that the last time she addressed the Commission was right after someone shot a gun into the air on Old Woodward. Residents came to speak item and were told to wait. After waiting until the end of the agenda, she spoke on returning the City to some civility. She made a comment that the Commissioners goals were to make Birmingham a destination rather than a community. She then went on to talk about democratic processes and how should a popularly elected government function in terms of its citizens. She reminded the commission that people must be able to speak and have a right to petition the government for a redress of grievances. She believes the wait for public comment is unreasonable. Ms. Taras urged the Commission to open public comment at the beginning of the meeting. She further expressed that all speech at the Commission Meeting is political and comment by the public is in turn political; therefore, she asked the body to honor democratic principles and allow people to speak.

Clinton Baller, 822 Shirley, reported on the federal case that involve him and David Bloom. Mr. Baller and Mr. Bloom are seeking an injunction to halt certain behaviors by the City. They sued

the City to protect the rights of everyone. Mr. Baller closed by saying that Birmingham residents deserve to know the cost of defending this lawsuit and what is the end game.

David Bloom, Birmingham resident, reported on legal arguments held in federal court last week. He believes that the lawsuit is so important because it concerns a violation of the first amendment. It is his hope that Birmingham will have a new City Commission in November and begin restoring public trust.

Matt Wilde, 975 Madison, commented that Birmingham is one of the best cities in the state and he loves it here. He thanked the Commission for the great work that they do for the City. He would like to see the community re-united.

#### X. REPORTS

- A. Commissioner Reports
  - 1. Intention to Appoint to the Board of Zoning Appeals and the Multi-Modal Transportation Board (Alternate member) on October 7, 2019.
- B. Commissioner Comments
- C. Advisory Boards, Committees, Commissions' Reports and Agendas
- D. Legislation
- E. City Staff
  - City Manager Valentine acknowledged that Commissioner Nickita received the 2019 Charles Blessing Award and Commissioner DeWeese is one of four people being inducted into the 2019 United State Track and Field National Officials Hall of Fame.

#### XI. ADJOURN

10:18 pm

Check Number	Early Release	Vendor #	Vendor	Amount
PAPER CHECK				
268717	*	000855	48TH DISTRICT COURT	100.00
268718	*	000855	48TH DISTRICT COURT	100.00
268719	*	000855	48TH DISTRICT COURT	40.00
268720		MISC	A & B MODERN HOMES LLC	2,000.00
268722		008106	ACUSHNET COMPANY	644.10
268723	*	007266	AETNA BEHAVIORAL HEALTH LLC	454.48
268724		003708	AIRGAS USA, LLC	225.62
268725		MISC	ALBAUGH MASONRY STONE AND TILE	500.00
268726	*	002670	MIKE ALBRECHT	136.71
268727		MISC	ALCO GLASS & MIRROR INC	656.25
268728	*	009117	ALL CITY DOGS INC	1,080.00
268730		006686	ALLTRONICS SYSTEMS LTD	520.00
268731	*	000161	ALPHA PSYCHOLOGICAL SERVICES PC	695.00
268732		MISC	APCOR CONSTRUCTION	200.00
268733	*	008977	JOBMATCH LLC DBA APPLICANTPRO	239.00
268734		007479	ASB DISTRIBUTORS	52.70
268735	*	006759	AT&T	270.76
268736	*	006759	AT&T	228.18
268737	*	006759	AT&T	281.05
268738	*	006759	AT&T	79.10
268739	*	004027	AUTOMATED BENEFIT SVCS INC	7,161.30
268740		MISC	AVER SIGN COMPANY	200.00
268743	*	008009	TREVOR BAKER	25.00
268744		MISC	BALBES CUSTOM BUILDERS INC	500.00
268746	*	003839	MATTHEW J. BARTALINO	27.05
268747	*	009042	RANDY BEARDEN	100.00
268748	*	002231	BILLINGS LAWN EQUIPMENT INC.	170.00
268750		MISC	BLOOMFIELD CONSTRUCTION CO	200.00
268751		MISC	BLUMKE INSTALLATIONS	163.75
268752	*	006953	JACQUELYN BRITO	47.17
268753		MISC	BUTCHER & BUTCHER CONSTRUCTION COMP	500.00
268754	*	008658	BWMS-BLUE WATER MGMT INC	330.00
268755		003907	CADILLAC ASPHALT, LLC	7,937.04
268756		007933	CARDNO, INC.	3,178.32
268757		005238	CBTS	5,316.50
268760		007134	CERTIFIED POWER, INC	(1,006.89)
268760	*	007134	CERTIFIED POWER, INC	2,382.72
268761	*	007744	MOHAMED F. CHAMMAA	39.44
268762		000605	CINTAS CORPORATION	257.22
268763	*	000912	MARK CLEMENCE	193.09
268764	*	004026	COFINITY	1,422.00
268765	*	008955	COMCAST	256.85

Check Number	Early Release	Vendor #	Vendor	Amount
268766	*	000627	CONSUMERS ENERGY	254.60
268767		002668	CONTRACTORS CLOTHING CO	297.73
268768		008582	CORE & MAIN LP	314.51
268769		MISC	CRANBROOK CONTRACTUAL SERVICES	900.00
268770		009119	CRITTER CONTROL OPERATIONS, INC	800.00
268771	*	009061	MICHAEL A. CRUCIANO	59.16
268773		MISC	DCAM INC	100.00
268774		008005	DE LAGE LANDEN FINANCIAL SVCS INC	173.75
268776	*	006907	DENTEMAX, LLC	142.20
268777		MISC	DISPLAYMIX ADVERTISING	200.00
268778		MISC	DMR CONSTRUCTION	200.00
268779		009073	DORSEY EMERGENCY MEDICAL ACADEMY	5,275.60
268779	*	009073	DORSEY EMERGENCY MEDICAL ACADEMY	5,275.60
268780	*	000180	DTE ENERGY	10,819.50
268781		002375	DUANY PLATER-ZYBERK & CO.	5,075.00
268782	*	007538	EGANIX, INC.	720.00
268783		004671	ELDER FORD	106.98
268785		MISC	ELIZABETH ARSOV	100.00
268786		001495	ETNA SUPPLY	2,400.00
268787		000936	FEDEX	140.64
268788	*	004514	FEDEX OFFICE	21.56
268789		MISC	FELIX COLON	100.00
268791	*	008131	FINISHMASTER	1,790.15
268792		MISC	FLATROCK CONCRETE CONSTRUCTION	100.00
268793		007172	GARY KNUREK INC	163.00
268794		000223	GASOW VETERINARY	135.20
268796		MISC	GLASIER, PETER	1,000.00
268797	*	004604	GORDON FOOD	1,625.99
268798		MISC	GRIFFIN CEMENT LLC DBA	100.00
268799		000249	GUARDIAN ALARM	235.14
268800		MISC	GUILMET JR, CHESTER F	100.00
268801		005820	HENKE MFG	1,209.07
268802		MISC	HEWSON HOMES LLC	200.00
268803		MISC	I SIGNS	400.00
268804		000342	IBS OF SE MICHIGAN	616.75
268805		MISC	INTERCITY NEON	200.00
268806		000344	J.T. EXPRESS, LTD.	4,361.96
268807		MISC	JOHN MCCARTER CONSTRUCTION LLC	300.00
268808		MISC	KEARNS BROTHERS INC	200.00
268809		004088	KGM DISTRIBUTORS INC	127.00
268810		MISC	KILCOYNE, ERIN	100.00
268811	*	005968	KOALA-T CONSTRUCTION CO	270,857.59
268812	*	000352	JILL KOLAITIS	1,870.50

Amount	Vendor	Vendor #	Early Release	Check Number
1,953.95	KONE INC	004085		268813
129.96	KROGER COMPANY	000362	*	268814
175.00	LEVINSON-LEVIN PROPERTIES LLC	MISC		268815
136.25	LEXISNEXIS RISK DATA MANAGEMENT INC	006817		268816
900.00	LIBERMAN, KIRILL	MISC		268817
233.02	LINDA LULGJURAJ	MISC		268819
900.00	LIVE WELL CUSTOM HOMES LLC	MISC		268820
1,450.00	LMB PROPERTIES LLC	MISC		268821
9,700.00	LOGICALIS INC	008158	*	268822
400.00	MARYGROVE AWNING CO	MISC		268823
100.00	MCCLURE, BRUCE	MISC		268824
113,159.00	MECHANICAL DESIGN & INSTALLTN LLC	008201	*	268825
120.00	MGFOA	004738		268826
600.00	MGSE SECURITY LLC	009085		268827
2,000.00	MHB CUSTOM CONSTRUCTION	MISC		268828
375.00	MICHIGAN INSTITUTE FOR NEUROLOGICAL	009104	*	268829
1,120.80	MICHIGAN SHOOTING CENTERS INC	006459		268830
354.58	MIKE SAVOIE CHEVROLET INC	000230	*	268835
3,611.64	MKSK INC	008319		268836
2,010.89	MOBILE HEALTH RESOURCES	007163		268837
200.00	MORGAN HELLER ASSOCIATES INC	MISC		268838
200.00	MUSCAT BROTHERS CONSTRUCTION CO	MISC		268840
590.70	NETWORK SERVICES COMPANY	007755		268842
200.00	NORTHERN SIGN CO INC	MISC		268843
433,631.69	OAKLAND COUNTY	000477	*	268844
40.00	OAKLAND COUNTY TREASURER'S ASSN.	006602		268845
390.96	OBSERVER & ECCENTRIC	003461	*	268846
1,004.50	OCCUPATIONAL HEALTH CENTERS	004370	*	268847
973.91	OFFICE DEPOT INC	000481	*	268849
2,500.00	ORCHARD DEVELOPMENT AND CONSTRUCTIO	MISC		268850
2,710.00	ORKIN PEST CONTROL	003881		268851
96.40	P.K. CONTRACTING INC	001325		268853
78.00	PACIFIC TELEMANAGEMENT SERVICES	006625		268854
100.00	PARRINELLO, VICTORIA L	MISC		268856
206.62	PEPSI COLA	001753	*	268858
5,850.00	PIFER GOLF CARS INC	001341		268859
5,900.00	POISON IVY CONTROL OF MI	005501		268861
186.76	R & R FIRE TRUCK REPAIR INC	004137		268863
2,271.00	RESIDEX LLC	000286		268865
5,000.00	ROCK BUILDING CO INC	MISC		268866
1,000.00	ROCK BUILDING COMPANY INC	MISC		268867
96.34	RUTH ROWLAND	002911	*	268869
100.00	ROYAL OAK & BIRMINGHAM	MISC		268870

Check Number	Early Release	Vendor #	Vendor	Amount
268871		007697	SAVE THE MOMENT	81.00
268872		006590	SECURE DOOR, LLC	143.00
268873		007142	SHERWIN-WILLIAMS COMPANY	25.83
268874		MISC	SIGN A RAMA	200.00
268875		MISC	SIGNAL RESTORATION SERVICES	500.00
268878		000260	SPARTAN DISTRIBUTORS INC	73.01
268879		002809	STATE OF MICHIGAN	747.00
268880		MISC	STEELE ANGEL	200.00
268881		004544	STRYKER SALES CORPORATION	174.75
268882	*	004355	SYMETRA LIFE INSURANCE COMPANY	36,117.23
268883		MISC	TEMPLETON BUILDING COMPANY	200.00
268884	*	MISC	THE ANAM CARA GROUP	800.00
268886		004379	TURNER SANITATION, INC	140.00
268887		007226	VALLEY CITY LINEN	121.40
268888	*	000293	VAN DYKE GAS CO.	163.80
268889	*	008411	VARIPRO	817.50
268890	*	000158	VERIZON WIRELESS	90.12
268891	*	000158	VERIZON WIRELESS	1,515.45
268892	*	000158	VERIZON WIRELESS	431.14
268893		004497	WATERFORD REGIONAL FIRE DEPT.	640.00
268894		009010	WCI CONTRACTORS INC	5,850.00
268895	*	009010	WCI CONTRACTORS INC	64,390.50
268896		MISC	WETHERHOLD, RICHARD L	100.00
268897		009112	WISE COMPANY INC	2,990.00
268898	*	009118	WOODWARD BATES PARTNERS LLC	258,364.54
268899		008391	XEROX CORPORATION	667.67
268900		000309	ZEP SALES AND SERVICE	503.65
			SUBTOTAL PAPER CHECK	\$1,335,877.25
EFT TRANSFER				
" "		008732	AMAZON.COM, INC	229.78
" "		002429	BIRMINGHAM BLOOMFIELD CHAMBER	10.00
" "		MISC	BRYCER LLC	30.00
" "		006389	GREAT WOLF LODGE	143.18
" "		005710	JET'S PIZZA	216.67
" "		008518	LERMA, INC	85.00
" "		008279	MICHIGAN MUNICIPAL EXECUTIVES	1,347.00
п п		006056	PANERA	141.00
п п		MISC	PENSKE TRUCK	363.60
п п		002589	SHANTY CREEK RESORTS	428.00
" "		001697	VOSS SIGNS, LLC	362.00
			SUBTOTAL EFT TRANSFER	\$3,356.23

Amount	Vendor	vendor #	Early Release	Check Number
53,334.81	ABS- AUTOMATED BENEFIT SVCS, INC	008847	*	1452
394.95	ABEL ELECTRONICS INC	002284	*	1453
50,438.75	BEIER HOWLETT P.C.	000517	*	1454
50.38	BEVERLY HILLS ACE	007345	*	1455
21,335.00	BIRMINGHAM LAWN MAINTENANCE	006683		1456
30.72	BIRMINGHAM OIL CHANGE CENTER, LLC	007624	*	1457
78.75	BLUE WATER INDUSTRIAL PRODUCTS INC	000542	*	1458
410.00	BOB ADAMS TOWING INC	000157	*	1459
540.00	CLUB PROPHET	008044	*	1460
14,537.81	DELTA TEMP INC	000956	*	1464
3,542.40	DUNCAN PARKING TECH INC	001077	*	1465
50.00	ELITE TRAUMA CLEAN-UP INC.	007684		1466
638.65	EZELL SUPPLY CORPORATION	000207	*	1467
101.95	FIRST CHOICE COFFEE SERV	006181		1468
230.63	GRAINGER	000243	*	1469
2,797.75	GREAT LAKES TURF, LLC	003870		1470
112.00	J.C. EHRLICH CO. INC.	007870	*	1472
31,625.38	J.H. HART URBAN FORESTRY	000261		1473
2,180.41	JACK DOHENY COMPANIES INC	000186		1474
591.14	JOE'S AUTO PARTS, INC.	003458	*	1475
851.25	KELLER THOMA	000891	*	1477
1,433.50	NYE UNIFORM COMPANY	006359	*	1480
8,242.75	RKA PETROLEUM	003554	*	1481
487.00	ROSE PEST SOLUTIONS	001181	*	1482
2,187.28	SAFEWARE INC.	006832		1483
320.00	SIGNS-N-DESIGNS INC	003785	*	1484
75,379.00	SOCRRA	000254		1485
880.55	SOUTHEASTERN EQUIPMENT CO. INC	005787		1486
18,506.44	TRUCK & TRAILER SPECIALTIES INC	004887		1487
3,632.65	WM. CROOK FIRE PROTECTION CO.	002088		1488
\$294,941.90	SUBTOTAL ACH TRANSACTION			
\$1,634,175.38	GRAND TOTAL			

All bills, invoices and other evidences of claim have been audited and approved for payment.



Mark Gerber Finance Director/ Treasurer

<sup>\*-</sup>Indicates checks released in advance and prior to commission approval in order to avoid penalty or to meet contractual agreement/obligation.



### **MEMORANDUM**

#### Office of the City Manager

DATE: September 12, 2019

TO: Joseph A. Valentine, City Manager

FROM: James Gallagher, Assistant to the City Manager

SUBJECT: Michigan Municipal League Liability and Property Pool Board of

**Directors Election** 

The City of Birmingham is a member of the Michigan Municipal League Liability and Property Pool. The Michigan Municipal League is the state's leading provider of municipal workers' compensation and risk management services.

The Michigan Municipal League Liability and Property Pool is holding an election for this year's Board of Directors. One of the Board's incumbent Directors has agreed to seek re-election. A brief biographical sketch of the candidate is attached for your review. The incumbent Board member is:

Jean Stegeman, Mayor, City of Menominee

A resolution is required to authorize the City of Birmingham's vote to be cast for the above person to serve as the Director of the Michigan Municipal League Liability and Property Pool Board. The incumbent is the only candidate seeking re-election to this Board.

#### SUGGESTED RESOLUTION:

To authorize the City Manager to cast a vote, on the City's behalf, for the incumbent member of the Michigan Municipal League Liability and Property Pool Board of Directors for three-year term, beginning January 1, 2020.



# Liability & Property Pool

1675 Green Road Ann Arbor, MI 48105 TEL 734.662.3246 800.653.2483 FAX 734.662.8083 WEB www.mml.org

To: Members of the MML Liability and Property Pool

From: Michael J. Forster, Pool Administrator

Date: September 9, 2019

Subject: Pool Director Election

CITY OF BIRMINGHAM

SEP 1 1 2019

HUMAN RESOURCES

#### Dear Pool Member:

Enclosed is your ballot for this year's Board of Directors election. One (1) incumbent Director has agreed to seek re-election. You also may write in one or more candidates if you wish.

A brief biographical sketch of the candidate is provided for your review.

I hope you will affirm the work of the Nominating Committee by returning your completed ballot in the enclosed return envelope, no later than November 8. You may also submit your ballot online by going to <a href="www.mml.org">www.mml.org</a>. Click on *Insurance*, then *Liability and Property Pool*; the official ballot is located in the left navigation bar under *Online Forms*.

The MML Liability & Property Pool is owned and controlled by its members. Your comments and suggestions on how we can serve you better are very much appreciated. Thank you again for your membership in the Pool, and for participating in the election of your governing board.

Sincerely,

Michael 3. Forster
Pool Administrator

mforster@mml.org

# THE CANDIDATES Three-year terms beginning January 1, 2020



Jean Stegeman, Mayor, City of Menominee

Jean has more than eight years of experience as a municipal official, currently serving as Mayor in the City of Menominee. She was a member of and served as chair of the Menominee planning commission for several years prior to becoming mayor. She is also active in several local civic organizations. Jean is seeking re-election to her third term as director.



### **MEMORANDUM**

**Planning Division** 

DATE: September 12, 2019

TO: Joseph A. Valentine, City Manager

FROM: Jana Ecker, Planning Director

SUBJECT: Bus Shelter Funding Request

#### INTRODUCTION:

The City of Birmingham approved a list of location priorities for new bus shelters within the City that support the Multimodal Transportation Plan and makes room for SMART's new FAST bus service shelters in the City of Birmingham. The priority list included the relocation of one shelter located at 14 Mile and Woodward, and placement of a new bus shelter at an existing bus stop at E. Maple Road and Coolidge.

#### **BACKGROUND:**

On May 3<sup>rd</sup>, 2018, the Multimodal Transportation Board recommended approval of the list of priority bus stop locations for bus shelters to the City Commission.

On September 17<sup>th</sup>, 2018, the City Commission approved the list of priority bus stop locations for bus shelters as a guide when new bus shelters are considered for installation, as well as the relocation of one bus shelter at 14 Mile and Woodward, and a new bus shelter at E. Maple and Coolidge. At that time, the City Commission also approved the addition of SMART FAST branded bus stops and shelters along the FAST route.

SMART is now ready to install the new FAST shelter at Woodward and 14 Mile Road, and thus approval is now sought to relocate the existing shelter in that location to the north side of 14 Mile Road just west of Woodward. Approval is also sought to order a new bus shelter for the next location on the adopted priority list on the north side of Maple just west of Coolidge Highway. Given the small amount of right-of-way dedicated to sidewalk at this location, the City approached the private property owners adjacent to the north to seek permission to locate a bus shelter on their property. This property is owned by a condominium association. Approval has been given by the condo association to allow the City an easement to install a concrete pad, retaining wall, sidewalk and bus shelter on their property where there is an existing berm immediately adjacent to the northern right-of-way line for E. Maple Road.

#### LEGAL REVIEW:

The City Attorney prepared the Easement Agreement and has reviewed the plans and has no legal concerns.

#### FISCAL IMPACT:

This bus shelter purchase was budgeted in the 2018-2019 budget year but not spent, so a budget amendment is necessary. Also, the cost of removing a bus shelter and re-installing it at another location was not budgeted in 2019-2020 and an amendment is necessary for this as well. The

purchase of the new bus shelter will be funded from SMART Community Credits. The funding for relocating the bus shelter, installing sidewalks and the retaining wall would come from the General Fund.

#### SUMMARY:

The Planning Division is seeking funding approval for the relocation of one bus shelter at 14 Mile and Woodward, and the purchase and installation of a new bus shelter at E. Maple and Coolidge, along with the anchors and templates needed for installation.

#### ATTACHMENTS:

- Location Priority List for Bus Shelters
- Location Maps
- Signed Easement Agreement for use of private property at E. Maple and Coolidge
- Enseicom Quote

#### SUGGESTED RESOLUTION:

To approve funding in the amount of \$3587.00 for the removal of the bus shelter near the northeast corner of Woodward and 14 Mile Road, and the relocation and installation of this bus shelter to the northwest corner of the intersection of Woodward and 14 Mile Road, on the north side of 14 Mile Road;

#### AND

To approve funding in the amount of \$17,500.00 for site preparation and sidewalk installation at the transit stop on 14 Mile west of Woodward, and for site preparation, sidewalk installation and construction of a retaining wall at the transit stop on E. Maple west of Coolidge;

### AND

To approve funding in the amount of \$23,290.00 for the purchase and installation of a new bus shelter at the existing SMART bus stop on the north side of E. Maple just west of Coolidge Highway;

#### AND

To approve the appropriations and amendment to the 2019-2020 General Fund and Capital Projects Fund budgets as follows:

#### General Fund:

Revenues		
Draw from Fund Balance	101-000.000-400.0000	\$21,090
Total Revenues		\$21,090
Expenditures		
Transfer to Capital Projects Fund	101-999.000-999.4010	\$21,090
Total Expenditures		\$21,090

### Capital Projects Fund:

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Transfers In – General Fund SMART Community Credits Total Revenues	401-901.020-699.0101 401-901.020-587.0001	\$21,090 _23,290 \$44,380
Machinery & Equipment Total Expenditures	401-901.020-971.0100	\$44,380 \$44,380

### **Priority Locations for Enhanced Transit Stops – 08-05-2018**

Rank	Stop	Routes	Bus Stop	Approved	201	2017 Ridership On Off Total		2017 Ridership		Notes
Kalik	ID	Routes	Bus Stop	Approved	On			Notes		
1	22059	460,780	E. Maple & Coolidge Westbound	No	16	2	18	Nearby intersection will be reconfigured in 2018		
2	11300	450,460, 780	W. Maple & Old Woodward Eastbound	No	22	28	50	Phase 1: Old Woodward Reconstruction - not approved in original plans; would need approval		
3	1277	780	W. Maple & Old Woodward Westbound	No	11	18	28	Phase 1: Old Woodward Reconstruction - not approved in original plans; would need approval		
4	1652	450,460	S Old Woodward & Daines Northbound	No	28	4	31	Phase 3: Old Woodward Reconstruction		
5	12082	445, 450,460	Woodward & Bennaville Southbound	No	5	1	6	Currently no room for shelter- would need to move stop to parking area bumpout		
6	10676	450,460	Bowers & S. Old Woodward Northbound	No	2	6	8	Would require new pad on possibly private property		
7	12099	780	W. Maple Rd & Pleasant Eastbound	ARC 7/15/16	1	0	1	First United Methodist Church		
8	10691	780	W Maple Rd & Woodward Westbound	No	18	7	25	Currently no room for shelter- maybe add curb cut		
	23830	461,462	Woodward & Maple Southbound	No		Too soon for ridership figures		FAST stop (SMART offering to pay for shelter of different design)		
	23829	461,462	Woodward & Maple Northbound	No		Too soon for ridership figures		Too soon for		FAST stop (may relocate)- Near shelter on Maple (SMART offering to pay for shelter of different design)
	22375	415,420	14 Mile Rd & Woodward Westbound	No	24	8	32	Will receive current shelter on Woodward at 14 Mile if SMART installs FAST shelter		



### **MEMORANDUM**

**Planning Department** 

**DATE:** April 23, 2018

TO: Multi-Modal Transportation Board

FROM: Lauren Chapman, Assistant City Planner

**APPROVED BY:** Jana L. Ecker, Planning Director

**SUBJECT:** Priority Bus Stops for Bus Shelters

Over the past several years, the City has implemented a bus shelter installation program. Please find attached a list of SMART bus stops that are the top priorities for the installation of bus shelters. Ridership numbers are extracted from data from September 4, 2017 through December 31, 2017. On numbers are what generally constitute the need for a shelter or other amenities at any given stop.

FAST is a new service powered by SMART, which offers limited stops to connect people throughout the region quickly and easily. The new high-frequency service travels along three of metro Detroit's busiest corridors, Gratiot, Woodward, and Michigan, and only stops at designated FAST stops. In addition to the City's ongoing shelter installation program, SMART

plans to install 20 enhanced shelters this summer on each corridor (Woodward, Gratiot, and Michigan) at FAST stops. SMART staff is considering installing shelters in Birmingham on Woodward northbound at 14 Mile and northbound and southbound at Maple. There is a standard Birmingham shelter on northbound Woodward at 14 Mile. If SMART installed a FAST style shelter at that stop, the City could relocate the shelter to another bus stop. The City can install standard Birmingham shelters, but SMART would only be willing to do the concrete work. If we accept SMART's FAST style shelters, they will provide all the funding and work. Attached are drawings of the shelters that SMART is willing to provide. The shelters will include:



Existing shelter on Woodward at 14 Mile

- Red accents (Woodward is the red route);
- Overhead lighting;
- A bench with three seats;
- A solar powered beacon bus stop sign pole;
- A solar powered backlit identification sign box;

- 2 solar powered USB ports;
- An emergency phone; and
- 32" solar powered real time information screen.

Some aspects of the shelters are still under design and may change. City staff believes that the SMART FAST style shelters are a good choice because they look similar to the standard Birmingham shelters, have valuable enhancements, and contribute to a regional identity. The MMTB is asked to review the priority list and recommend approval and select the next location for a standard Birmingham shelter. In addition, the MMTB is asked to make a recommendation to the City Commission regarding the use of the FAST shelters and their installation.

### **Suggested Recommendation**

To recommend to the City Commission that the attached list of priority locations for bus shelters be used as a guide when new bus shelters are considered for installation.

#### AND

To recommend to the City Commission that City staff work with SMART to install three SMART enhanced FAST style shelters at SMART FAST bus stops on Woodward northbound at 14 Mile and northbound and southbound at Maple.

#### **AND**

To relocate the existing standard Birmingham shelter on northbound Woodward at 14 Mile to westbound 14 Mile at Woodward in order to facilitate the installation of a SMART enhanced FAST style shelter at the existing bus stop.

#### **AND**

To recommend to the City Commission approval of the location of the next bus shelter at westbound E. Maple and Coolidge.

Multi-Modal Transportation Board Proceedings May 3, 2018 Page 5

There were no comments on the motion from members of the public at 6:35 p.m.

#### Motion carried, 5-0.

VOICE VOTE

Yeas: Edwards, Folberg, Rontal, Isaksen, Schafer

Nays: None Absent: Slanga

### 6. RAIL DISTRICT STANDARD BIKE RACK AND LOCATIONS

Chairman Rontal noted there is not a standard bike rack standard for the Rail District. Tonight the board has been given choices for bike racks along with their prices.

Ms. Chapman recalled the design suggestions for the Rail District streetscape were that it be hip and edgy, have clean lines, potentially use black wrought iron and/or brushed steel elements and a graphic that represents ties to the railroad.

U-racks (the City standard) have been installed in the Rail District by developers. City staff has identified 18 locations for bike racks within the District. City Staff recommends that bike racks be embedded into the surface rather than mounted onto the surface. Embedded racks tend to be more secure and more stable than surface mounted racks.

Board members were enthused by the logo for the Rail District and thought it might be installed on black U racks in highly visible places in the District, if it is not cost prohibitive. Ms. Ecker thought that staff could get some quotes for that and bring them back to the board. Also staff will come back at the next meeting with a map for the board's consideration that includes some suggested locations for placement of the racks.

It was thought that racks on Eton should be priorities and maybe one in front of Kenning Park.

#### 7. BUS SHELTER LOCATION PRIORITIES

Ms. Chapman advised that over the past several years, the City has implemented a bus shelter installation program.

FAST is a new service powered by SMART, which offers limited stops to connect people throughout the region quickly and easily. The new high-frequency service travels along three of metro Detroit's busiest corridors, Gratiot, Woodward Ave., and Michigan, and only stops at designated FAST stops. In addition to the City's ongoing shelter installation program, SMART plans to install 20 enhanced shelters this summer along each corridor at FAST stops. SMART staff is considering installing shelters in Birmingham on

Multi-Modal Transportation Board Proceedings May 3, 2018 Page 6

Woodward Ave. northbound at 14 Mile Rd., and northbound and southbound at Maple Rd.

There is a standard Birmingham shelter on northbound Woodward Ave. at 14 Mile Rd. If SMART installed a FAST style shelter at that stop, the City could relocate the shelter to another bus stop. The City can install standard Birmingham shelters, but SMART would only be willing to do the concrete work. If the City accepts SMART's FAST style shelters, they will provide all the funding and work.

Some aspects of the shelters are still under design and may change. City staff believes that the SMART FAST style shelters are a good choice because they look similar to the standard Birmingham shelters, have valuable enhancements, and contribute to a regional identity.

Ms. Ecker said the question is whether to allow SMART to do their branded bus shelters throughout the Birmingham section of their route. SMART would pay for them and they would have many more amenities, however they would have red accents. Mr. Isaksen said he would like Birmingham's shelters to look like every single other bus shelter on the entire length of Woodward Ave. This is a metro wide effort and Birmingham should be part of that effort.

Ms. Ecker advised that SMART would be responsible for maintaining the SMART standard shelters if they install them. It is staff's understanding that DPS would maintain the grounds.

#### Motion by Mr. Isaksen

Seconded by Ms. Edwards to recommend to the City Commission that the attached list of priority locations for bus shelters be used as a guide when new bus shelters are considered for installation.

#### AND

To recommend to the City Commission that City staff work with SMART to install three SMART enhanced FAST style shelters at SMART FAST bus stops on Woodward Ave. northbound at 14 Mile Rd. and northbound and southbound at Maple Rd.

#### AND

To relocate the existing standard Birmingham shelter on northbound Woodward Ave. at 14 Mile Rd. to westbound 14 Mile Rd. at Woodward Ave. in order to facilitate the installation of a SMART enhanced FAST style shelter at the existing bus stop.

#### AND

To recommend to the City Commission approval of the location of the next bus shelter at westbound E. Maple Rd. and Coolidge.

The Chairman called for public comment at 6:55 p.m.

### Multi-Modal Transportation Board Proceedings May 3, 2018 Page 7

Mr. Strader confirmed that Mr. Robert Kramer at SMART told him if the MMTB approves the red shelter, SMART will take care of all the cost of installation and repairs, including cracked windows, and look to the City or business sponsor for trash pickup and any landscaping maintenance.

#### Motion carried, 5-0.

**VOICE VOTE** 

Yeas: Isaksen, Edwards, Folberg, Rontal, Shafer

Nays: None Absent: Slanga

#### 8. COMPLETE STREETS TRAINING SESSION

Mr. Strader explained that his presentation focuses mostly on pedestrians and bikes and not so much on autos. The training objective is to provide a basic understanding of what complete streets are and what they mean to your community. The Michigan Complete Streets Coalition came up with a definition for Michigan that was enacted in Michigan Public Act 135 of 2010. A system of streets. . . "planned, designed, and constructed to provide appropriate access to all legal users in a manner that promotes safe and efficient movement of people and goods whether by car, truck, transit, assistive device, foot or bicycle." That is when Complete Streets got its big push in Michigan that has changed the way streets are designed.

Also in 2010 one of the laws that was changed in Michigan was to acknowledge Complete Streets in <u>Act 33 of 2010 (Planning Act)</u>. The Birmingham Planning Board follows the Planning Act in terms of a Master Plan that directs land uses and infrastructure and is a guide for capital improvements.

In Michigan, State funding for roads is called <u>Act 51 of 2010 (Michigan Transportation Fund)</u>. It classifies roads into major and minor streets and provides the formula for how the City gets its funds funneled through the State. MDOT may work with communities or municipalities to look at Complete Streets design changes on a trunk line such as Woodward Ave. MDOT has an undefined amount that is supposed to go for maintaining pedestrian and bicycle ways and in the Upper Peninsula maintaining snow mobile trails.

Nationally and in Michigan there are ten Complete Street principles:

- 1. Set the vision.
- 2. Accommodate all legal roadway users.
- 3. Emphasize interconnected networks.
- 4. Address all roadways and inter-jurisdictional issues to have consistency where possible.
- 5. Define process for exceptions based on criteria.
- 7. Integrate best practices.
- 8. Context sensitive design to fit the characteristics of that part of the city.



(Existing Woodward Shelter to be moved here) 1555 E. 14 MILE 33101 WOODWARD N (KAKO'S PARTY STORE) (COMERICA) BUS SHELTER WELL

Northwest Corner of 14 Mile & Woodward

**Proposed Location of Relocated Shelter at Woodward and 14 Mile Road** 



Google Maps 4321 E 14 Mile Rd



# MODEL S 010: LEFT FRONT ENTRANCE CANTILEVER BUS SHELTER

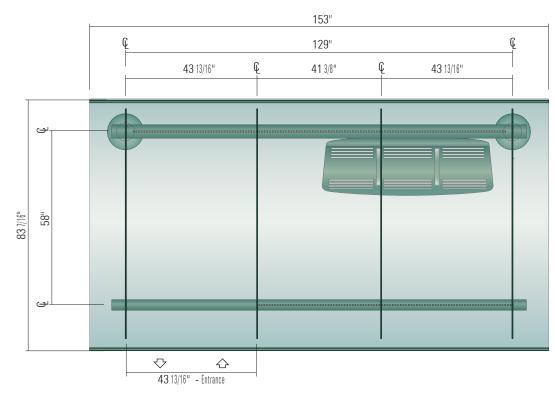
Shelter fabricated of aluminum c/w 3/8" thk tempered glass at back, sides & front.

Aluminum components of shelter & bench to receive powder coat "Sherwin Williams" #PGS8 -3051

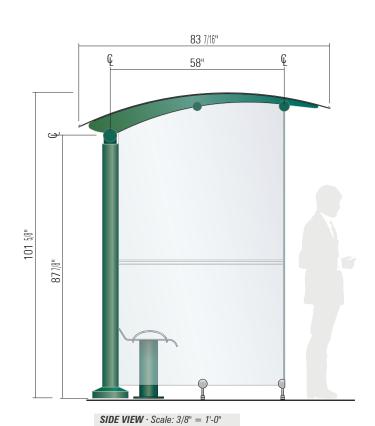
 $3/16^{\circ}$  thk greenish polycarbonate roof c/w front & rear trim-edge extrusion.

Shelter supplied with following items:

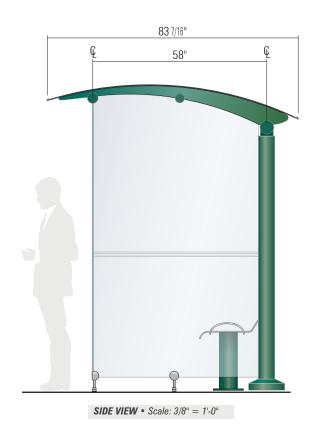
· (1) Triple seat steel bench



**TOP VIEW** · Scale: 3/8" = 1'-0"







ENSECONING. AND ARE PROTECTED BY LAW. THEY WAY NOT THE ALTERED, ISSUED OR REPRODUCE OWITHOUT EXPRESSED WRITTEN CONSENT FROM ENSEIGON INC.

ALL DOCUMENTS TO BE RETURNED TO ENSEIGOM AT COMPLETION OF WORK, CONTRACTOR TO SITE YERRY ALL DETAILS AND DIMENSIONS AND REPORT ANY AND ALL DISCREPANCIES TO ENSEIGON BEFORE COMMENCING WITHHAT RELATED PORTION OF THE WORK.

ONLY SIGNED, SEALED AND STAMPED DOCUMENTS ARE TO BE USED FOR CONSTRUCTION PURPOSES.

**QT** 19-0171

**D** 7569-1

**J** 0000

**CLIENT**: | City of Birmingham

Shelter

Ind.

DESIGNER: A. Brittes

JP. Chauvin

March 6th 2018

Birmingham, MI

LOCATION:

PROJECT:

ACCOUNT EXECUTIVE:

DATE:

SCALE:

REVISION:



225, Norman Montréal Québec Canada H8R 1A3

# MODEL S 010: LEFT FRONT ENTRANCE CANTILEVER BUS SHELTER

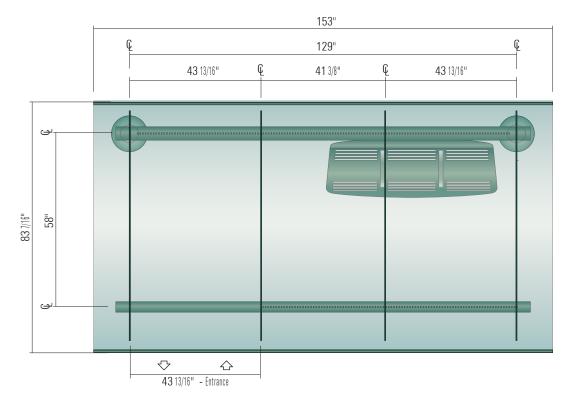
Shelter fabricated of aluminum c/w 3/8" thk tempered glass at back, sides & front.

Aluminum components of shelter & bench to receive powder coat "Sherwin Williams" #PGS8 -3051

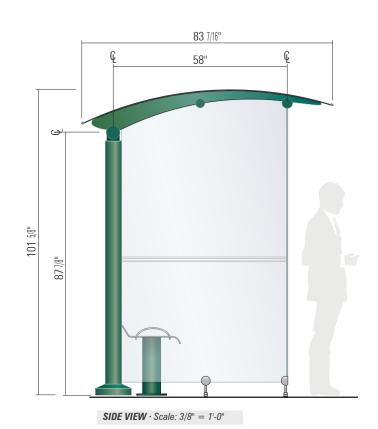
 $3/16^{\circ}$  thk greenish polycarbonate roof c/w front & rear trim-edge extrusion.

Shelter supplied with following items:

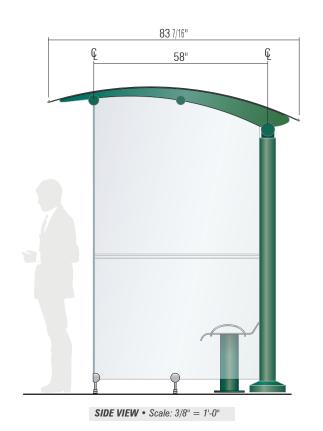
· (1) Triple seat steel bench



**TOP VIEW** · Scale: 3/8" = 1'-0"







**QT** 19-0171 **D** 7569-1 **J** 0000

**CLIENT**: | City of Birmingham

LOCATION: Birmingham, MI PROJECT: Shelter ACCOUNT EXECUTIVE: JP. Chauvin March 6th 2018 DATE: SCALE: Ind. DESIGNER: A. Brittes

REVISION:

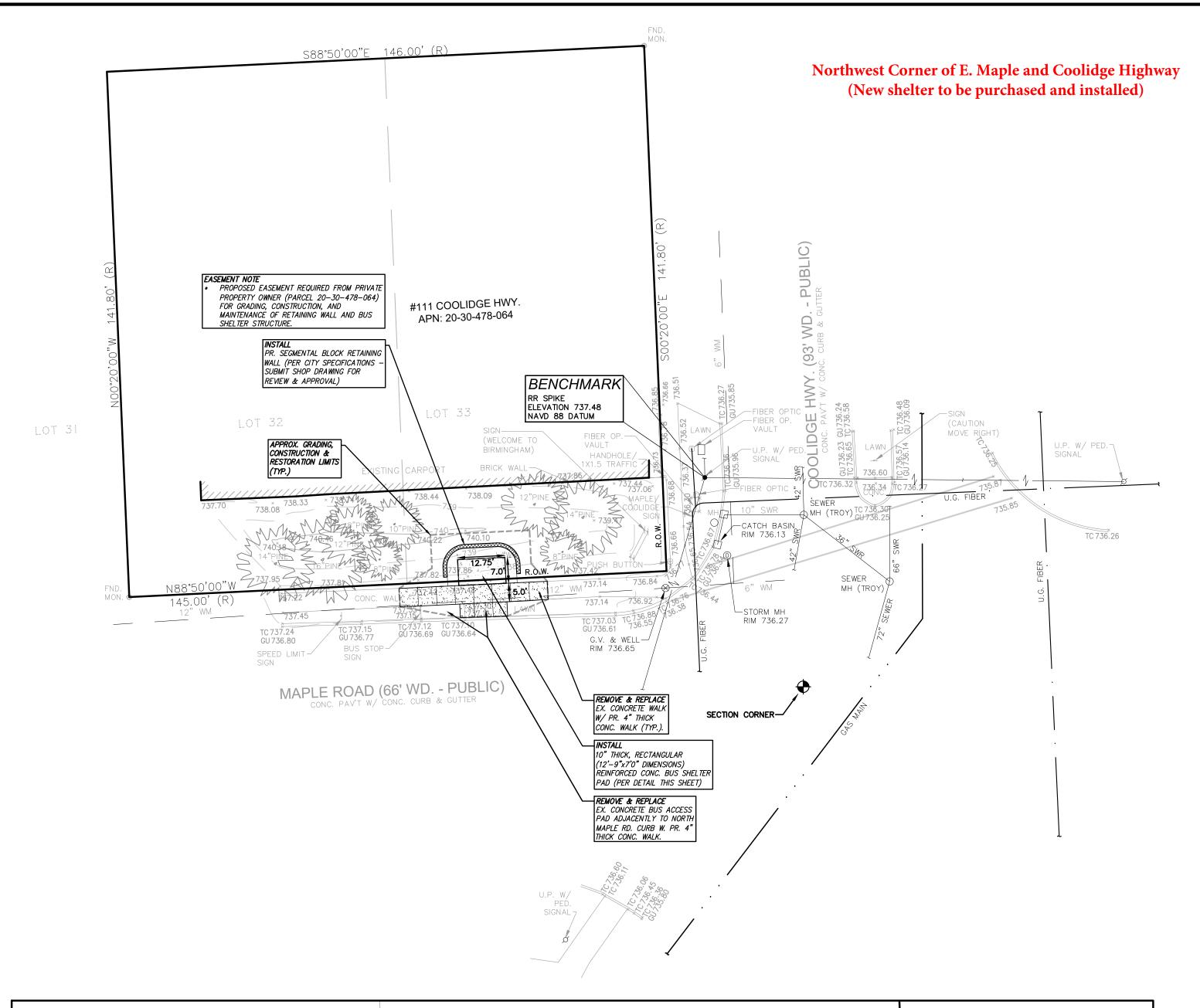
ENSECONING. AND ARE PROTECTED BY LAW. THEY WAY NOT THE ALTERED, ISSUED OR REPRODUCE OWITHOUT EXPRESSED WRITTEN CONSENT FROM ENSEIGON INC.

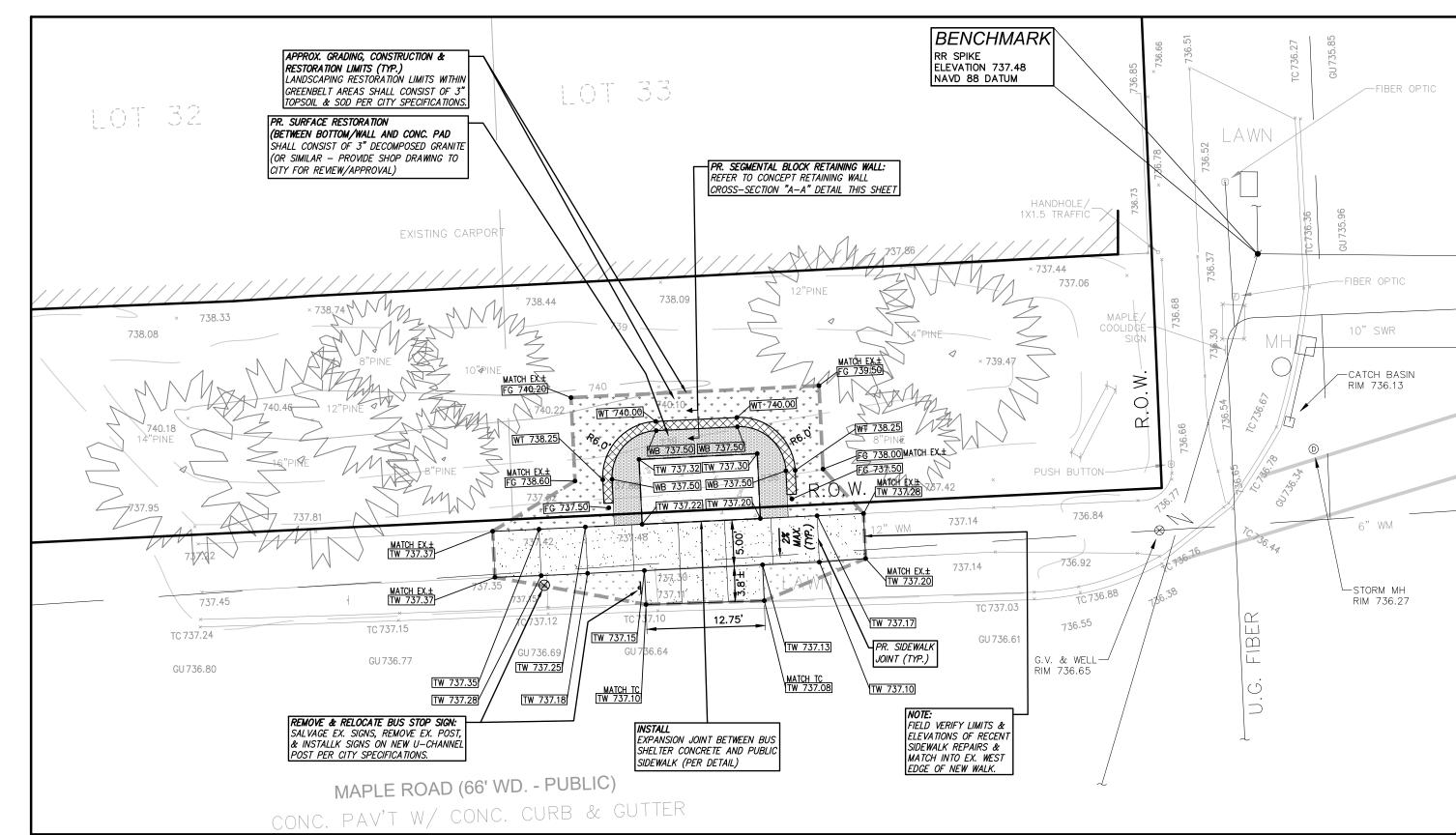
ALL DOCUMENTS TO BE RETURNED TO ENSEIGOM AT COMPLETION OF WORK, CONTRACTOR TO SITE YERRY ALL DETAILS AND DIMENSIONS AND REPORT ANY AND ALL DISCREPANCIES TO ENSEIGON BEFORE COMMENCING WITHHAT RELATED PORTION OF THE WORK.

ONLY SIGNED, SEALED AND STAMPED DOCUMENTS ARE TO BE USED FOR CONSTRUCTION PURPOSES.

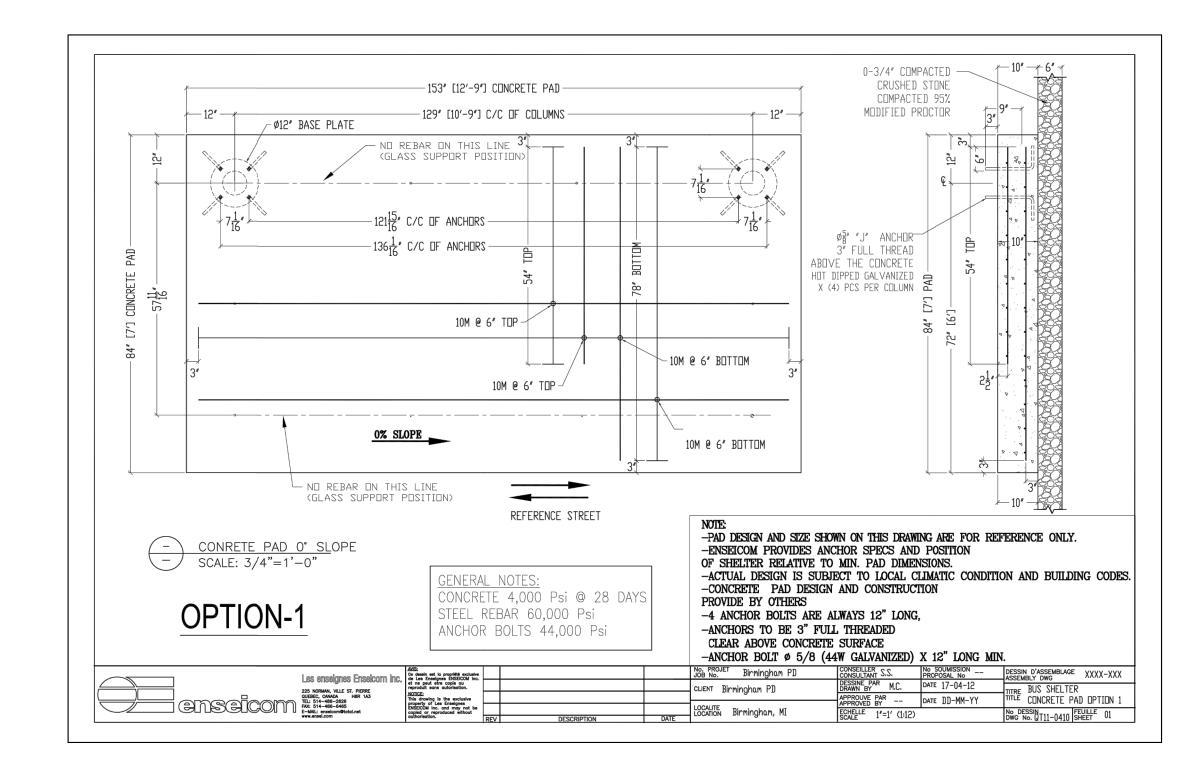


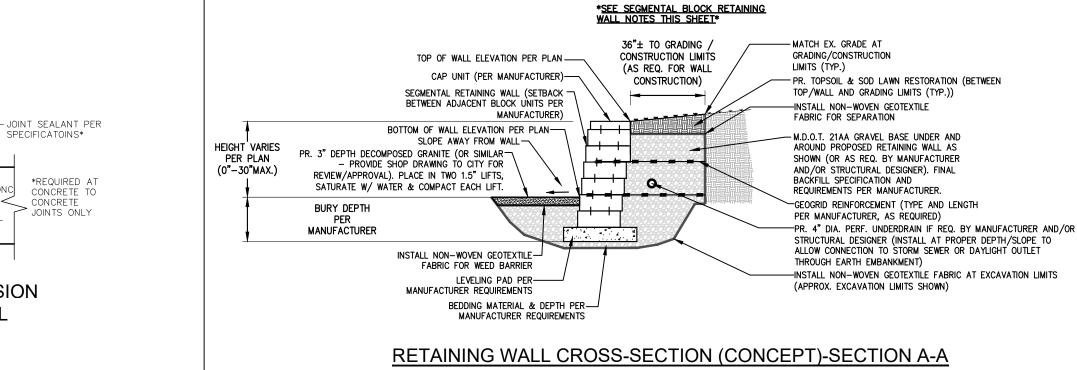
225, Norman Montréal Québec Canada H8R 1A3





**BUS SHELTER AND RETAINING WALL GRADING DETAIL** 

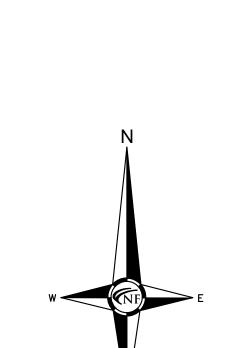




SEGMENTAL BLOCK RETAINING NOTES:

1. THE PROPOSED SEGMENTAL BLOCK RETAINING WALL IS A DESIGN-BUILD COMPONENT OF THE PROJECT. THE CONTRACTOR SHALL COORDINATE PREPARATION OF DETAILED, SIGNED, AND SEALED WALL DESIGN DRAWINGS, PREPARED BY HIS WALL DESIGN—BUILD SUB—CONTRACTOR, FOR SUBMITTAL & APPROVAL THROUGH THE CITY PRIOR TO CONSTRUCTING THE WALL. FINAL DESIGN—BUILD WALL DESIGNS SHALL INCORPORATE APPLICABLE MANUFACTURER REQUIREMENTS FOR UNIT BLOCK DIMENSIONS, SETBACK/BATTER, REINFORCEMENT, PINNING, CAPPING, CURVING, ETC. AS REQUIRED TO INSTALL THE WALL AS DEPICTED ON THESE PLANS. PROPOSED RETAINING WALLS SHALL MEET COLOR AND STYLE SPECIFICATIONS PER THE CITY. GEO-SYNTHETIC REINFORCEMENT SHALL BE INSTALLED AS REQUIRED BY

THE APPROVED DESIGN—BUILD WALL DESIGN, AND IN ACCORDANCE WITH ALL APPLICABLE MANUFACTURER REQUIREMENTS. SAFETY RAILINGS SHALL BE INCORPORATED INTO THE DETAILED WALL DESIGN WHERE REQUIRED BY APPLICABLE BUILDING CODES.



### PAVING NOTES

1/8" RADIUS-

1" THICK ✓

1" WIDE EXPANSION

JOINT DETAIL

4" CONCRETE SIDEWALK SECTION

- CONCRETE PAVEMENT (3500 PSI MIN.)

1. PAVEMENT SHALL BE OF THE TYPE, THICKNESS AND CROSS SECTION AS INDICATED ON THE PLANS AND BASE COURSE - 21AA CRUSHED LIMESTONE AGGREGATE (8" THICK) MIX - PORTLAND CEMENT TYPE IA (AIR-ENTRAINED), TO COMPLY WITH MDOT P1 MODIFIED REQUIREMENTS.

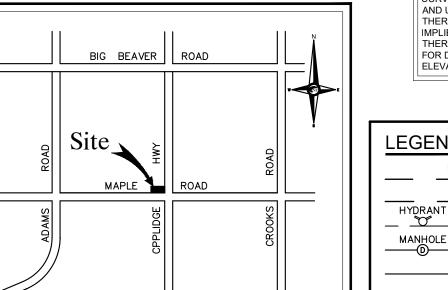
- COMPACTED CLASS II SAND BASE (INCIDENTAL)

PORTLAND CEMENT TYPE IA (AIR-ENTRAINED), WITH A MINIMUM CEMENT CONTENT OF SIX SACKS PER CUBIC YARD, MINIMUM 28 DAY COMPRESSIVE STRENGTH OF 3,500 PSI AND A SLUMP OF 1.5 TO 3 INCHES. ALL CONCRETE PAVEMENT AND FLATWORK MIXES USED ON THIS PROJECT SHALL COMPLY WITH A MINIMUM GROUND GRANULATED BLAST-FURNACE SLAG (GGBFS) SUBSTITUTION OF THIRTY-FIVE (35) PERCENT SUBJECT TO SEASONAL LIMITATIONS PER THE MICHIGAN DEPARTMENT OF TRANSPORTATION

- 2. PAVEMENT BASE SHALL BE COMPACTED TO 95% OF THE MAXIMUM DENSITY (MODIFIED PROCTOR) PRIOR TO PLACEMENT OF PROPOSED PAVEMENT. EXISTING SUB-BASE SHALL BE PROOF-ROLLED IN THE PRESENCE OF THE ENGINEER TO DETERMINE STABILITY.
- 3. ALL CONCRETE PAVEMENT, DRIVEWAYS, CURB & GUTTER, ETC., SHALL BE SPRAY CURED WITH WHITE MEMBRANE CURING COMPOUND IMMEDIATELY FOLLOWING FINISHING OPERATION.
- 4. ALL CONCRETE PAVEMENT JOINTS SHALL BE FILLED WITH HOT POURED RUBBERIZED ASPHALT JOINT SEALING COMPOUND IMMEDIATELY AFTER SAWCUT OPERATION. FEDERAL SPECIFICATION SS—S164.

(MDOT) STANDARD SPECIFICATIONS FOR CONSTRUCTION, 2003 EDITION.

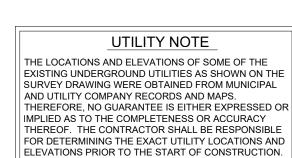
- 5. ALL WORKMANSHIP AND MATERIALS SHALL BE IN ACCORDANCE WITH THE CURRENT STANDARDS AND SPECIFICATIONS OF THE MUNICIPALITY AND THE MICHIGAN DEPARTMENT OF TRANSPORTATION STANDARD SPECIFICATIONS FOR CONSTRUCTION, 2003 EDITION.
- 6. ALL TOP OF CURB ELEVATIONS, AS SHOWN ON THE PLANS, ARE CALCULATED FOR A 6" CONCRETE CURB UNLESS OTHERWISE NOTED.
- 7. ALL SIDEWALK RAMPS, CONFORMING TO PUBLIC ACT NO. 8, 1993, SHALL BE INSTALLED AS INDICATED ON THE PLANS.
- 8. CONSTRUCTION OF A NEW OR RECONSTRUCTED DRIVE APPROACH CONNECTING TO AN EXISTING STATE OR COUNTY ROADWAY SHALL BE ALLOWED ONLY AFTER AN APPROVED PERMIT HAS BEEN SECURED FROM THE AGENCY HAVING JURISDICTION OVER SAID ROADWAY.
- 9. FOR ANY WORK WITHIN THE PUBLIC RIGHT-OF-WAY, THE CONTRACTOR SHALL PAY FOR AND SECURE ALL NECESSARY PERMITS AND LIKEWISE ARRANGE FOR ALL INSPECTION.
- 10. EXISTING TOPSOIL, VEGETATION AND ORGANIC MATERIALS SHALL BE STRIPPED AND REMOVED FROM PROPOSED PAVEMENT AREA PRIOR TO PLACEMENT OF BASE MATERIALS (INCLUDED IN PAVING WORK).
- 11. EXPANSION JOINTS SHOULD BE INSTALLED AT THE END OF ALL INTERSECTION RADII. 12. SIDEWALK RAMPS, CONFORMING TO PUBLIC ACT NO. 8, 1973, SHALL BE INSTALLED AS SHOWN AT ALL STREET INTERSECTIONS AND AT ALL BARRIER FREE PARKING AREAS AS INDICATED ON THE PLANS.
- 13. ALL PAVEMENT AREAS SHALL BE PROOF-ROLLED UNDER THE SUPERVISION OF A GEOTECHNICAL ENGINEER PRIOR TO THE PLACEMENT OF BASE MATERIALS AND PAVING MATERIALS.
- 14. FILL AREAS SHALL BE MACHINE COMPACTED IN UNIFORM LIFTS NOT EXCEEDING 9 INCHES THICK TO 95% OF THE MAXIMUM DENSITY (MODIFIED PROCTOR) PRIOR TO PLACEMENT OF PROPOSED PAVEMENT.



ROAD

Location Map

14 MILE



LEGEND			
MANHOLE  S  HYDRANT GATE VALVE	EXISTING SANITARY SEWER EXISTING SAN. CLEAN OUT		
MANHOLE CATCH BASIN	EXISTING WATER MAIN  EXISTING STORM SEWER		
	EX. R.Y. CATCH BASIN		
UTILITY POLE GUY POLE	EXISTING BURIED CABLES		
GUY WIRE	OVERHEAD LINES		
禁	LIGHT POLE		
٩	SIGN		
···	EXISTING GAS MAIN		

### NOWAK & FRAUS **ENGINEERS**

CIVIL ENGINEERS LAND SURVEYORS LAND PLANNERS

**NOWAK & FRAUS ENGINEERS** 46777 WOODWARD AVE. PONTIAC, MI 48342-5032 TEL. (248) 332-7931 FAX. (248) 332-8257 WWW.NOWAKFRAUS.COM

SEAL

PROJECT

Maple and Coolidge **Bus Shelter** 

CLIENT

The City of Birmingham **Engineering Department** 151 Martin Street Birmingham, MI 48012

Contact: Mr. Paul T. O'Meara Phone: (248) 530-1836 Email: pomeara@bhamgov.org

PROJECT LOCATION Part of the Southeast  $\frac{1}{4}$ of Section 30, T. 2 N., R. 11 E. City of Birmingham, Oakland County, Michigan

SHEET

Construction Plan



DATE ISSUED/REVISED

07-10-19 CITY REVIEW 07-19-19 REVISED PER CITY

DRAWN BY: M. Inman **DESIGNED BY:** P. Tulikangas APPROVED BY: B. Buchholz DATE: 06-12-19 NFE JOB NO. SHEET NO.

**C1** 

L025

LEGEND	
	EXISTING SANITARY SEWER
—————————————————————————————————————	EXISTING SAN. CLEAN OUT
GATE VALVE —	EXISTING WATER MAIN
MANHOLE CATCH BASIN	EXISTING STORM SEWER
	EX. R.Y. CATCH BASIN
UTILITY POLE GUY POLE	EXISTING BURIED CABLES
GUY WIRE	OVERHEAD LINES
禁	LIGHT POLE
٩	SIGN

# MODEL S 010: LEFT FRONT ENTRANCE CANTILEVER BUS SHELTER

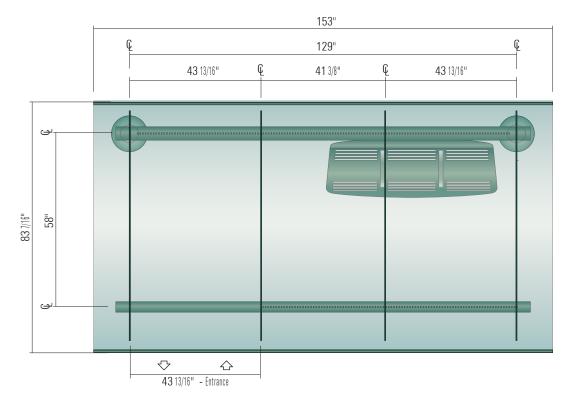
Shelter fabricated of aluminum c/w 3/8" thk tempered glass at back, sides & front.

Aluminum components of shelter & bench to receive powder coat "Sherwin Williams" #PGS8 -3051

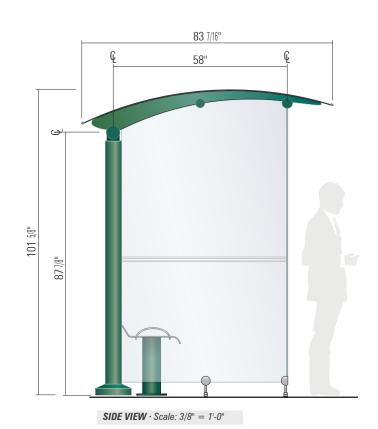
 $3/16^{\circ}$  thk greenish polycarbonate roof c/w front & rear trim-edge extrusion.

Shelter supplied with following items:

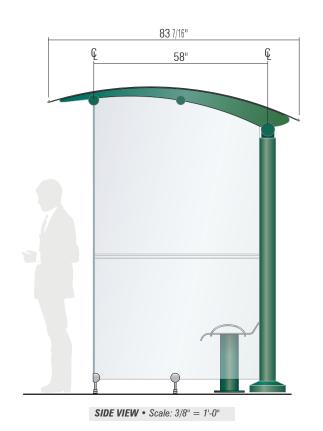
· (1) Triple seat steel bench



**TOP VIEW** · Scale: 3/8" = 1'-0"







**QT** 19-0171 **D** 7569-1 **J** 0000

**CLIENT**: | City of Birmingham

LOCATION: Birmingham, MI PROJECT: Shelter ACCOUNT EXECUTIVE: JP. Chauvin March 6th 2018 DATE: SCALE: Ind. DESIGNER: A. Brittes

REVISION:

ENSECONING. AND ARE PROTECTED BY LAW. THEY WAY NOT THE ALTERED, ISSUED OR REPRODUCE OWITHOUT EXPRESSED WRITTEN CONSENT FROM ENSEIGON INC.

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225, Norman Montréal Québec Canada H8R 1A3

### Sample of Retaining Wall Design Proposed

Google Maps 4700 Charing Cross Rd



Image capture: Aug 2018 © 2019 Google



August 12,	2019 QUOT	ATION	TION		Q	T19-0171A	
Project:	SHELTER	Sales Rep:	CONSTAN	TINI	MOUSSIS		
Billing Address:	CITY OF BIRMINGHAN 151 MARTIN ST PO BOX 3001 BIRMINGHAM MI USA	Contact : Phone Fax: Cell : Email:	NICHOLAS (248) 530-1 - - ndupuis@	.856			
Site Address:	АВ	Contact : Phone: Fax: Cell : Email:					
Notes: Trans	sport is based on standard delivery terms. After	hours and v	weekend	deliv	veries are ext	ra	
Item No.	Description	Drawing No.	Quantity		Unit Price		Extended Price
1	SHELTER	D7569-1	1	\$	11,200.00	\$	11,200.00
1A	BENCH (3 SEATS)		1	\$	1,460.00	\$	1,460.00
18	ANCHORS BOLTS & TEMPLATE INCLUDING TRANSPORT		1	\$	490.00	\$	490.00
<b>1</b> C	INSTALLATION OF NEW SHELTER		1	\$	2,235.00	\$	2,235.00
2	RELOCATION OF EXISTING SHELTER		1	\$	3,375.00	\$	3,375.00
<b>2A</b>	ANCHORS FOR BENCH		1	\$	212.00	\$	212.00
NOTE	ALL WORK TO BE DONE ON (1) TRIP			\$	-	\$	-
	SITE SURVEY						N/A
	DESIGN TECHNICAL						INCLUDED INCLUDED
	ENGINEERING						INCLUDED
	ENGINEERING STAMP (IF REQUIRED)		1	\$	1,500.00		IF REQUIRED
	CRATING		1	\$	675.00	\$	675.00
	LOADING		1	\$	450.00		450.00
	TRANSPORT		1	\$	2,515.00		2,515.00
	INSTALLATION MOBILIZATION FOUNDATIONS		1	\$	4,265.00	<b>&gt;</b>	4,265.00
NOTES			Cub total			<u>+</u>	26 977 00
	valid for (30) days after date of submission.		Sub-total			<b>\$</b> \$	26,877.00
This quotation is	valid for (30) days after date of Submission.		TOTAL		USD \$	<del>э</del>	26,877.00
			DEPOSIT		50%	\$ \$	13,438.50
			BALANCE		30 70	\$	13,438.50
			5, 12 11102			Ψ	13/ 130130
	Order placed thisday of			201	9, and accepto	ed b	y:
ENSEICOM I			CITY OI	BI	RMINGHAN		
	Signature		_		Signatur	e	
CONSTANTI	NE MOUSSIS		NICHO	۸e ۲	MIDIITE		
CONSTANTII	NE MOUSSIS Printed Name and Title )		NICHOL	می <u>د</u> ا	Printed Name a	and T	Title )
,	•			•			•
	Required installation date		·	2019	7		



#### Lauren Chapman < lchapman@bhamgov.org>

### Possible bus shelter at Birmingham Corners

John Reinhart <john\_reinhart\_home@yahoo.com> To: Lauren Chapman < lchapman@bhamgov.org>

Mon, Aug 6, 2018 at 8:43 AM

You have our (Birmingham Corners Association) support and approval to install a SMART bus shelter on our property (NW corner of Maple and Coolidge) between the sidewalk and carport, pending a review meeting and legal agreement.

Contact me with any questions / next steps.

Sent from the iPad of John Reinhart 313-909-7481 john\_reinhart\_home@yahoo.com [Quoted text hidden]

# GRANT OF EASEMENT FOR BUS SHELTER

This Grant of Easement for Bus Shelter ("Grant") located at the northeast corner of Maple and Coolidge is made effective as of <u>Septem ver</u> //, 2019 (the "Effective Date") by the City of Birmingham, Michigan, a Michigan municipal corporation, having an address of 151 Martin Street, Birmingham, Michigan 48012 ("Grantee"), to the Birmingham Corners Association a Michigan <u>Condominium</u> having an address of 161 Coolidge ("Grantor").

# RECITALS

- A. Grantor is the fee simple owner of land commonly known as <u>Birmingham Corners</u> located in City of <u>Birmingham</u>, Oakland County, Michigan legally described on the attached <u>Exhibit A</u>, having real estate parcel number <u>2030478064</u> (the "<u>Grantor's Property</u>").
- B. Grantor wishes to grant to Grantee an easement to site a bus shelter on the northeast corner of Maple and Coolidge.

# AGREEMENT

NOW, THEREFORE, for and in consideration of \$1.00 and other good and valuable consideration, the receipt and sufficiency of which is hereby acknowledged, Grantor and the Grantee agree as follows:

- 1. <u>Grant of Easement</u>. Grantor hereby grants and conveys to the Grantee an easement to site a bus shelter on the northeast corner of Maple and Coolidge large enough to hold a pad of 7 feet by 13 feet. Grantor hereby grants Grantee access rights to a sufficient portion of the Grantor's Property as is reasonably necessary for exercising its rights and privileges granted herein including, but not limited to, the construction and maintenance of the bus shelter. (See Exhibit B)
- 2. <u>Grantor's Covenants</u>. Grantor agrees not to build or to convey to others permission to build any permanent structures on the Easement Parcel. Grantor shall not cause or permit to be caused any obstruction to, disruption or alteration of the bus shelter without prior notification to, and written approval by the Grantee, which approval shall not be unreasonably withheld by Grantee.
- 3. <u>Grantee Covenants</u>. Grantee agrees to restore any portion of the Easement Parcel that is disturbed by reason of its exercise of its rights and privileges granted herein. Grantee shall be responsible for the costs associated with maintenance, repair and replacement of that portion of the Drainage System that passes through the Easement Parcel.
- 4. <u>Binding Effect; Appurtenant Easement.</u> This Grant shall run with Grantor's Property as an appurtenance and shall be binding upon and inure to the benefit of the Grantee, Grantor, and their respective transferees, successors, executors, and assigns. Any conveyance of all or any part of the Grantee's Property shall include, and by this Grant is deemed to include, the Drainage Easement the Grantee's Property shall include, and by this Grant is deemed to include, the Drainage Easement as an appurtenance for the use and benefit of the transferee. Any conveyance of all or any part of the

Grantor's shall be subject to this Grant and the Drainage Easement and shall burden the Grantor's Property and be binding upon the transferee.

- 5. <u>Authority</u>. Grantor represents that Grantor is the fee simple owner of Grantor's Property with full authority to execute this Grant and grant the Bus Shelter Easement described herein.
- 6. <u>Effective Date</u>. This Grant shall be effective on the date of the signature of the last party, who shall enter that date at the top of this Grant.
- 7. <u>Governing Law.</u> This Grant shall be governed and construed under the laws of the State of Michigan.
- 8. <u>Integration</u>; <u>Modifications</u>. This Grant constitutes the entire final and binding integrated agreement between the parties hereto with respect to the subject matter hereof, and supersedes the entirety of all prior oral and written negotiations, understandings or agreements between the parties with respect to the subject matter hereof. No oral modification hereof shall be binding upon the parties, and, to be valid, any modification to this Grant must be in writing, signed by the parties and recorded with the Oakland County Register of Deeds. Failure by a party to insist upon or enforce any of its rights shall not constitute a waiver thereof. Either party hereto may waive the benefit of any provision or condition for its benefit contained in this Grant.
- 9. <u>Counterparts</u>. It is understood and agreed that this Grant may be executed in several counterparts, each of which, for all purposes, shall be deemed to constitute an original and all of which counterparts, when taken together, shall be deemed to constitute one and the same agreement, even though all of the parties hereto may not have executed the same counterpart.
- 10. <u>Severability</u>. The parties intend that a court shall endeavor to give effect to the provisions of this Grant to the fullest extent permitted by law. Each part of this Grant is intended to be severable. If any term, covenant, condition or provision hereof is in whole or in part unlawful, invalid, or unenforceable for any reason whatsoever, then that term, covenant, or condition shall, if possible, be deemed to have been modified in a manner that will make lawful, valid and enforceable. If that is not possible, then that term, covenant, or condition shall be deemed stricken and all remaining parts hereof shall be valid and enforceable and have full force and effect as if the invalid or unenforceable part had not been included.
- 11. <u>Notices.</u> Any notice or consent required to be given pursuant to this Grant or otherwise desired to be delivered by one party to the other, shall be effective if sent to the address set forth in the preamble (or such other address as directed by either party in writing to the other) in writing which is either (a) personally delivered to such party at its address set forth below (or to such other place as the party to receive such notice shall have specified by notice in advance thereof); (b) sent by certified mail with postage prepaid, return receipt requested to such party at such address; or (c) sent by Federal Express or other similar overnight air courier.
  - 12. <u>Recitals</u>. The Recitals to this Grant are incorporated herein by this reference.

IN WITNESS WHEREOF, Grantor and Grantee have caused this Grant to be executed as of Effective Date.

	GRANTOR: BIRMINGHAM CORNERS ASSOCIATION
	By: John Reinhart - Director  By: Its:
STATE OF MICHIGAN ) ) ss. COUNTY OF OAKLAND )	
Acknowledged before me	
	Notary Public  County, Michigan  Acting in, County, Michigan  My Commission expires:
	GRANTEE: CITY OF BIRMINGHAM, A Michigan Municipal Corporation
	By: Its:

STATE OF MICHIGAN ) ) ss.	
COUNTY OF OAKLAND )	
Acknowledged before me on _	
acting in his/her capacity as the Corporation.	of the City of Birmingham, A Michigan Municipa
	Notary Public
	County, Michigan
	Acting in, County, Michigan
	My Commission expires:

Prepared by and when recorded return to:

Timothy J. Currier (P28939) Beier Howlett, P.C. 3001 W. Big Beaver Road, Suite #200 Troy, MI 48084 (248) 645-9400

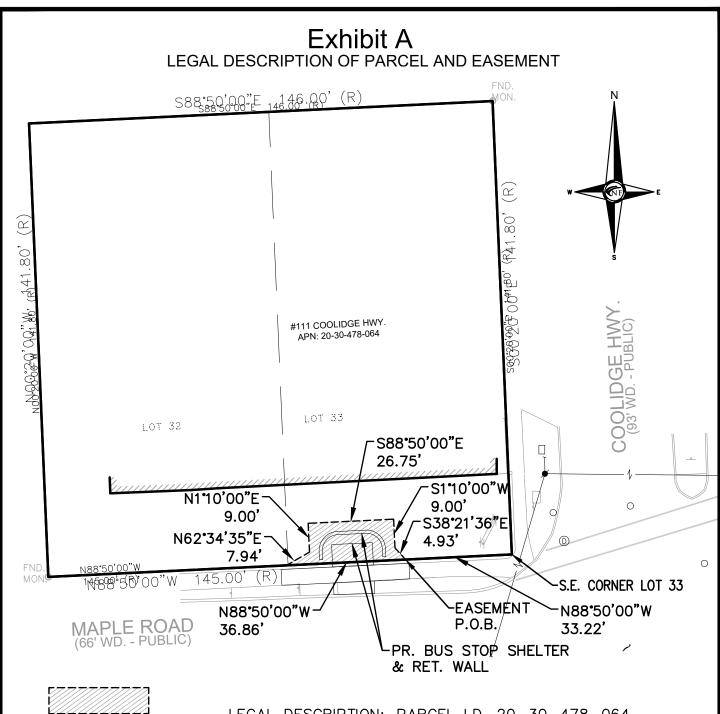
# <u>Exhibit A</u> Legal Description of Grantor's Property

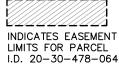
Lots 32 & 33 of East Maple Gardens, a part of the SE ¼ of Section 30, T2N, R11E, City of Birmingham, Oakland County Michigan.

Parcel ID Numbers 20-30-478-064 through 20-30-478-071 inclusive.

Exhibit B

Diagram and Legal Description of the Easement Parcel





LEGAL DESCRIPTION: PARCEL I.D. 20-30-478-064

LOTS 32 & 33, "EAST MAPLE GARDENS" THE SOUTH 666 FEET OF SOUTHEAST 1/4 OF SECTION 30, T. 2 N., R. 11E., TROY TOWNSHIP, CITY OF BIRMINGHAM, OAKLAND COUNTY, MICHIGAN. PLAT RECORDED IN LIBER 31, PAGE 15 OAKLAND COUNTY RECORDS.



### **NOWAK & FRAUS ENGINEERS**

NOWAK & FRAUS ENGINEERS 46777 WOODWARD AVE. PONTIAC, MI 48342-5032 TEL. (248) 332-7931

FAX. (248) 332-8257

### LEGAL DESCRIPTION: EASEMENT

COMMENCING AT THE S.E. CORNER OF LOT 33 OF "EAST MAPLE GARDENS" COMMENCING AT THE S.E. CORNER OF LOT 33 OF "EAST MAPLE GARDENS" (L.31, P.15, O.C.R.); THENCE NORTH 88 DEGREES 50 MINUTES 00 SECONDS WEST 33.22 FEET ALONG SOUTH LINE OF SAID LOT 33 TO THE EASEMENT P.O.B; THENCE NORTH 88 DEGREES 50 MINUTES 00 SECONDS WEST 36.86 FEET ALONG THE SOUTH LINE OF SAID LOT 33; THENCE NORTH 62 DEGREES 34 MINUTES 35 SECONDS EAST 7.94 FEET; THENCE NORTH 01 DEGREES 10 MINUTES 00 SECONDS EAST 9.00 FEET; THENCE SOUTH 88 DEGREES 50 MINUTES 00 SECONDS EAST 26.75 FEET; THENCE SOUTH 01 DEGREES 10 MINUTES 00 SECONDS WEST 9.00 FEET; THENCE SOUTH 38 DEGREES 21 MINUTES 36 SECONDS EAST 4.93 FEET TO THE EASEMENT P.O.B.

SAID EASEMENT CONTAINS 362.44 SQUARE FEET OR 0.0083 ACRES

PREPARED FOR: **SCALE** DATE **DRAWN** IOB NO. **SHEET** WWW.NOWAKFRAUS.COM CITY OF BIRMINGHAM 1" = 30 ' 07-10-19 GVL025 1 of 1



### **MEMORANDUM**

#### **Public Services Department**

DATE: September 16, 2019

TO: Joseph A. Valentine, City Manager

FROM: Lauren A. Wood, Director of Public Services

SUBJECT: Kenning Park Ballfield Project – Change Order Approval

#### INTRODUCTION:

On February 25, 2019, the City Commission awarded the Kenning Park Ballfield Construction project to WCI Contractors, Inc. for \$737,000. This ballfield construction project targets the two easterly fields and includes the reconfiguration of fields #2 and #3. Work includes removal of existing fencing, other site furnishings and related demolition, importing soil and grading for the construction of the fields. In addition, the installation of concrete walks and pads, ballfield fencing, storm drainage, furnishing and installing player benches. Work also includes installing safety netting, infield surfacing, tree planting, turf establishment along with site preparation, irrigation installation and all related work.

#### **BACKGROUND:**

The work has progressed nicely since starting the project in late June 2019, with some delays due to the significant rain events in June and July. During the course of the project, a few change orders or bulletins were deemed necessary and in turn authorized by the Administration during the construction in order to not cause interruptions or project delays. In addition, Johnson Hill Land Ethics Studio (JHLE) who is serving as the project manager for the Kenning Park Ballfield Construction project concur with these modifications.

Sometimes either the Owner (City of Birmingham) or Contractor initiates such change orders other times field conditions warrant adjustments while the project is underway. With all of the changes authorized to date, we find ourselves under the contract award amount by \$6,704.00. Therefore, the contract amount sits at \$730,296.

The primary factor for this is the Birmingham Little League decided not to proceed with the specified scoreboards in mid-August. During June, Birmingham Little League (BLL) informed us they wanted to search for a different scoreboard for the project than was originally specified. The preferred scoreboards would have cost significantly more money than they could provide us at this time. Holding off on the two scoreboards provides for a contract credit amount of \$11,276. BLL fully intends to have the two scoreboards installed later this year or in the spring, so as part of this project it does include running the electrical to the future scoreboard locations.

A summary of the project credits and additions are displayed on the attached chart, which coincides with the enclosed write-ups from WCI Contractors, Inc. detailing all change requests. This now affords us with an opportunity to have sod placed in the outfields, which was originally bid as hydroseed. Sod is preferred rather than seed, but we were trying to contain costs when

the project was bid. Both the infields and outfields were specified to be seed, but sod will be a better product and turf will establish better and faster than using seed this year.

On numerous occasions, the City informed BLL with the project starting at the end of their season in June and play starting the next season as soon as March/April when the weather breaks, the window would be very short for the seed to establish the turf as much as we would like. DPS crews would more than likely need to spend time and money to re-seed and make repairs to the turf in the spring. Not knowing how the turf will look in the spring, the repair costs by the City could far exceed the amount requested in this report. There would not be a long enough resting period for the seed to take root and fill in accordingly. This change is considered a value added adjustment to the contract amount. The City of Birmingham will be getting a lot of benefit by switching from seed to sod.

#### LEGAL REVIEW:

This purchase does not require legal review.

#### FISCAL IMPACT:

This work is proposed to be funded by a General Fund contribution of \$9,426.00. Funds for this project will come from account #401-751.001-981.0100.

#### **SUMMARY:**

The City of Birmingham has made adjustments during the Kenning Park Ballfield Construction project and the time has come to provide the City Commission with a status update on the contract changes to date. In addition, this request includes getting approvals for the modification to the contract amount by an increase of \$9,426.00 or a .013% change. Based on the list of items, but for the deduction of the scoreboards, we would not be requesting adding sod to the outfields. By itself, the sod for the outfields adds \$16,130 to the project amount. With the credits to date, this addition, which increases the contract amount only by \$9,426, is much more desirable.

At this point, we do not anticipate any significant change orders. The target completion date is October 31, 2019.

#### ATTACHMENTS:

- Kenning Park Ballfield Contract Changes Chart
- WCI Contractors, Inc. letters (various dates)

#### SUGGESTED RESOLUTION:

To approve the contract change amount with WCI Contractors, Inc. in the amount not to exceed \$9,426.00, to be funded from account 401-751.001-981.0100 and further; to approve the appropriation and amendment to the fiscal year 2019-2020 General Fund and Capital Projects Fund budgets as follows.

#### General Fund

Revenues:

101-000.000-400.0000 Draw from Fund Balance \$9,426.00 Total Revenue \$9,426.00

Expenditures: 101-999.000-999.4010 Total Expenditures	Transfers Out – Capital Projects Fund	\$9,426.00 \$9,426.00
Capital Projects Fund Revenues: 401-751.001-699.0101 Total Revenue	Transfer In – General Fund	\$9,426.00 \$9,426.00
Expenditures: 401-751.001-981.0100 Total Expenditures	Public Improvements	\$9,426.00 \$9,426.00

### Kenning Park Ballfield Project Contract Changes

Total Project Cost at Award:		\$ 737,000.00
Bulletin 1: Reduce amt of fence to be		
demoed. CREDIT	\$ (1,900.00)	\$ 735,100.00
Bulletin 2: Manhole material change		
needed per Eng. ADD	\$ 2,300.00	\$ 737,400.00
Adjustment needed for the addition of		
1 net. ADD	\$ 2,500.00	\$ 739,900.00
BLL declines scoreboards. CREDIT	\$ (11,276.00)	\$ 728,624.00
Electrical Conduit added for FUTURE		
power needs (new location in		
dugouts). ADD	\$ 1,672.00	\$ 730,296.00
Sod at Infields. NO CHANGE	\$ -	\$ 730,296.00
Sod at Outfields. ADD	\$ 16,130.00	\$ 746,426.00

General Contractors Site Development Contractors, Inc. 20210 Conner Detroit, MI 48234

Phone: (313) 368-2100 Fax: (313) 368-8986

July 23, 2019

Tyler Sprague, ASLA The Johnson Hill Land Ethics Studio 412 Longshore Drive Ann Arbor, MI 48105

RE: City of Birmingham Kenning Park Ballfield Construction – Bulletin 1

Mr. Sprague,

Per your request, the following is our price for Bulletin 1, dated May 13, 2019, which reduces the outfield fence removal on the field south of the Ice Rink. Our price is the following:

1. Eliminate the removal of approximately 380 L.F. of 5' tall outfield fence from original project scope.

CREDIT: \$ 1,900.00

Please let me know if you have any questions and how you would like to proceed.

Sincerely,

Thomas A. Maliszewski III WCI Contractors, Inc.

07 22 19 Kenning Ballfields Bulletin 1 Quote doc

Contractors, Inc. 20210 Conner Detroit, MI 48234

Site Development

August 2, 2019

General Contractors

Tyler Sprague, ASLA The Johnson Hill Land Ethics Studio 412 Longshore Drive Ann Arbor, MI 48105

RE: City of Birmingham Kenning Park Ballfield Construction – Bulletin 2

Mr. Sprague,

Per your request, the following is our price for Bulletin 2, dated July 26, 2019, which relocates Manhole A and connections to Yard Inlet A and Yard Inlet B. Our price for replacement structures for Manhole A and Yard Inlet A is the following:

Total: \$2,300.00

Phone: (313) 368-2100

Fax: (313) 368-8986

The manufacturer estimates about 3 days for fabrication after approval.

Please let me know if you have any questions and how you would like to proceed.

Sincerely,

Thomas A. Maliszewski III

WCI Contractors, Inc.

General Contractors Site Development Contractors, Inc. 20210 Conner Detroit, MI 48234

Phone: (313) 368-2100 Fax: (313) 368-8986

September 4, 2019

Tyler Sprague, ASLA The Johnson Hill Land Ethics Studio 412 Longshore Drive Ann Arbor, MI 48105

RE: City of Birmingham Kenning Park Ballfield Construction

Mr. Sprague,

After receiving the contract price breakdown after our pre-construction meeting on May 1, we noticed a discrepancy with the amount included for the modification of Alternate 2. The amount included in the contract was \$9,500.00, but it should have been \$12,000.00. We provided a deduct of \$9,500.00 to eliminate one of the barrier nets, but this amount was included as if it was the total amount for one net. Please see the attached email correspondence when this was noticed.

Since there was potential the net system would change, this was not formally added to our project scope adjustments at the time, but now that we are progressing with the original system, we are requesting the amount of \$2,500.00 be added to our contract scope changes.

Please let me know if you have any questions.

Sincerely,

Thomas A. Maliszewski III WCI Contractors, Inc.

76611

General Contractors Site Development Contractors, Inc. 20210 Conner Detroit, MI 48234

Phone: (313) 368-2100 Fax: (313) 368-8986

September 4, 2019

Tyler Sprague, ASLA The Johnson Hill Land Ethics Studio 412 Longshore Drive Ann Arbor, MI 48105

RE: City of Birmingham Kenning Park - Bulletin 3

Mr. Sprague,

Per your request, the following is our price for the Kenning Park Additional Ballfield Renovations Bulletin 3, dated August 25, 2019, which includes the elimination of the scoreboards and the addition of conduits for future use in the storage areas. Our price and scope is the following:

1. Eliminate two (2) scoreboards:

a.	Eliminate 2 Varsity Model 3314 Scoreboards	(\$	5,420.00)
b.	Eliminate 4 Posts	(\$	1,144.00)
c.	Eliminate Installation	,	2,992,00)
d.	Eliminate Electrical Connection to Disconnect	(\$	250.00)

Sub-Total Cost:	(\$ 9,806.00)
Credit OH&P:	(\$ 1,470.00
Sub-Total Credit:	(\$ 11,276.00

\$ 1,520.00

2. Add Electrical Conduits & Sleeve:

- a. Add six (6) ¾" conduits stubbed 3' beyond concrete edge at locations indicated on plans. Conduits above grade to be rigid galvanized steel and below grade as PVC.
- b. Install one (1) 6" PVC sleeve under walks.

Sub-Total:	\$ 1,520.00
OH&P:	\$ 152.00
Sub-Total ADD:	\$ 1,672.00

**TOTAL CREDIT:** (\$ 9,604.00)

Please let me know if you have any questions and how you would like to proceed.

Sincerely,

Thomas A. Maliszewski III WCI Contractors, Inc.

When

General Contractors Site Development Contractors, Inc. 20210 Conner Detroit, MI 48234

Phone: (313) 368-2100 Fax: (313) 368-8986

August 19, 2019

Tyler Sprague, ASLA The Johnson Hill Land Ethics Studio 412 Longshore Drive Ann Arbor, MI 48105

RE: City of Birmingham Kenning Park Ballfield Construction

Mr. Sprague,

In reviewing the project scope, schedule and costs, WCI Contractors, would like to propose to establish the turf of both infields with sod in lieu of the specified hydroseed and mulch. WCI will place the sod in the Fall of 2019, according to the time period specified within the project schedule. The sod will be a standard Kentucky Bluegrass sod.

There is no cost to the City of Birmingham for this change.

Please let me know if you have any questions and how you would like to proceed.

Sincerely,

Thomas A. Maliszewski III

WCI Contractors, Inc.

Contractors, Inc. 20210 Conner

Detroit, MI 48234

Phone: (313) 368-2100 Fax: (313) 368-8986

August 19, 2019

**General Contractors** 

Site Development

Tyler Sprague, ASLA The Johnson Hill Land Ethics Studio 412 Longshore Drive Ann Arbor, MI 48105

RE: City of Birmingham Kenning Park Ballfield Construction

Mr. Sprague,

In reviewing the project scope, WCI Contractors, would like to propose to establish the turf of both outfields with sod in lieu of the specified hydroseed and mulch. WCI will place the sod in the Fall of 2019, according to the time period specified within the project schedule. The sod will be a standard Kentucky Bluegrass sod. The additional cost is the following:

1. Credit: approximately, 6,100 s.y. of seed & mulch at \$1.00 per s.y.: (\$ 6,100.00)

2. Add: approximately 6,100 s.y. of sod at \$3.30 per s.y.: \$ 20,130.00

> Sub-Total Cost: \$ 14,030.00

> General Conditions, OH&P: \$ 2,100.00

TOTAL: \$ 16,130.00

All other surrounding turf areas outside of the ballfields will be restored with seed and mulch, per original project specifications.

Please let me know if you have any questions and how you would like to proceed.

Sincerely,

Thomas A. Maliszewski III

WCI Contractors, Inc.



### **MEMORANDUM**

Office of the City Manager

DATE: September 13, 2019

TO: Joseph A. Valentine, City Manager

FROM: Tiffany J. Gunter, Assistant City Manager

SUBJECT: Emergency Expenditure – Chester Parking Garage: Fire

**Protection Repairs** 

Annual fire inspections took place during the months of July and August. During the inspections, the Fire Marshall, working in conjunction with William Crook Fire Protection deemed fire protection repairs necessary during hydrostatic testing at the Chester Street garage. The work was performed on during July and August consisting of four separate visits to complete the repairs. The total cost for the repairs was \$8,469.84.

By code, the requirement for hydrostatic testing is to reach 200 pounds per square inch (psi) for two hours without leaks. The testing and subsequent repairs consisted of fixing leaking pipes and sprinklers, where the leaks presented at 125 pounds per square inch (psi). Given the results of the test, the repair work was deemed an emergency and began immediately following discovery.

### SUGGESTED RESOLUTION:

To confirm the City Manager's authorization for an emergency expenditure pursuant to Sec. 2-286 of the City Code in the amount of \$8,469.84 at the Chester Street parking garage to meet fire safety inspection requirement to be paid by account # 585-538.008-977.0000



211E. LINCOLN, ROYAL OAK, MI. 48067 (248)-543-6888

(248)-543-6888 (248)-543-2204 FAX

### INVOICE

B130 CITY OF BIRMINGHAM 151 MARTIN STREET BIRMINGHAM, MI 48012-3001 ATTENTION: ACCOUNTS PAYABLE

CHESTER STREET PARKING GARAGE 180 CHESTER STREET BIRMINGHAM, MI

DATE	PURCHASE ORDER NO.	INVOIC	E NO.
8/14/2019		19073	307T

FIRE PROTECTION REPAIRS DEEMED NECESSARY DURING HYDRO-TESTING IN ACCORDANCE WITH THE ATTACHED TIMESHEETS AND MATERIL LIST.

WORK PERFORMED: 07/31, 08/01, 08/05 & 08/06/2019

<b>图14.5 12.1 14.1 15.1 14.1 14.1 14.1 14.1 14.1</b> 14.1 14.1 1				
ITEM SHOP FABRICATION/DELIVERY	<u>HOURS</u>	21.5	<u>RATE</u> \$45.00	<u>TOTAL</u> \$967.50
FIELD LABOR - REG JOURNEYMAN FIELD LABOR - REG FOREMAN		22 30	\$90.00 \$95.00	\$1,980.00 \$2,850.00
SERVICE TRUCK - PER FO PER DAY		4	\$60.00	\$240.00
MATERIALS SEE LISTING ATTACHED	QTY		<u>UNIT</u>	TOTAL \$2,432.34
TOTAL AMOUNT DUE				\$8,469.84

**ENCLOSURE: SUPPORTING TIMESHEETS & MATERIAL LIST** 

Oktopay. J. Suxter. 8/21/2019 #585-538.008-997.0000



211E. LINCOLN, ROYAL OAK, MI. 48067 (248)-543-6888

(248)-543-6888 (248)-543-2204 FAX

### **INVOICE**

B130 CITY OF BIRMINGHAM 151 MARTIN STREET BIRMINGHAM, MI 48012-3001 ATTENTION: ACCOUNTS PAYABLE

CHESTER STREET PARKING GARAGE 180 CHESTER STREET BIRMINGHAM, MI

DATE	PURCHASE ORDER NO.	INVOICE NO.
8/14/2019		1907307T

FIRE PROTECTION REPAIRS DEEMED NECESSARY DURING HYDRO-TESTING IN ACCORDANCE WITH THE ATTACHED TIMESHEETS AND MATERIL LIST.

WORK PERFORMED: 07/31, 08/01, 08/05 & 08/06/2019

ITEM SHOP FABRICATION/DELIVERY	<u>HOURS</u>	21.5	<u>RATE</u> \$45.00	<u>TOTAL</u> \$967.50
FIELD LABOR - REG JOURNEYMAN FIELD LABOR - REG FOREMAN		22 30	\$90.00 \$95.00	\$1,980.00 \$2,850.00
SERVICE TRUCK - PER FO PER DAY		4	\$60.00	\$240.00
MATERIALS SEE LISTING ATTACHED	QTY		<u>UNIT</u>	TOTAL \$2,432.34
TOTAL AMOUNT DUE				\$8,469.84

ENCLOSURE: SUPPORTING TIMESHEETS & MATERIAL LIST

211 EAST LINCOLN, ROYAL OAK, MI 48067 • (248) 543-6888 • FAX (248) 543-2204

LABOR	& MATERIAL		1 1	
BILL TO: CRESTER PARKING GRATAGE		DATE: 7	31/19	
180 CLESTER	CUSTOME	ER JOB NO		
Birmingham, Mi	_ 0.	JR JOB NO. 190	17307T	
ATTNI		PROJECT:		
DESCRIPTION OF WORK DONE: PREFORMED Rep JEANS PRESENTED @ 120 psi, DR. REPRINS, SYSTEM IMPRIVED	mirs Ke	sured Hy	dro TEST,	MORE
leases presented @ 120 psi. De	dered Mu	arepial fo	K WECESSA	14
Repairs, SUSTEM IMPRIVED				
LABOR				
NAME	STRAIGHT TIME	1-1/2 TIME	2 TIME	TOTAL
Brund Klassy (FD)	8			
KYAN KLAISH (FO)	8			
30413 37 200				
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SUPERVISION				
TRAVEL EXPENSE				
ENGINEERING	_			
SHOP FABRICATION/DELIVERY	2,5			
TOTAL HOURS				
MATERIAL				
QTY. DESCRIPTION				
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2 11/4×10-10 1/4×/2TEE	4.0.2	(1) 6" G.C.	Paul.	
		(1/0) UK.	Cap	
1 1/x 10-10 /x/x/2 TEE				
1 21/2x 1-06161 1 Z1/2 GR COUP		-		
SUB-TOTAL MATERIAL				
SALES TAX				
SALES TAX RENTALS				
SALES TAX RENTALS SUB-LABOR				
SALES TAX RENTALS SUB-LABOR GRAND TOTAL				
SALES TAX RENTALS SUB-LABOR GRAND TOTAL AUTHORIZED AND APPROVED		DATE: 7/	31/19	
SALES TAX RENTALS SUB-LABOR GRAND TOTAL		DATE: 7/	31/19	

211 EAST LINCOLN, ROYAL OAK, MI 48067 • (248) 543-6888 • FAX (248) 543-2204

LABOR	& MATERIAL			
BILL TO: Chester ST PANKING STRUCTURE	_	DATE: 8	1/19	
180 Chesien ST.		R JOB NO		
Binninghow, Mi	_ 0U	R JOB NO.	073077	
ATTN:		PROJECT: DRy S	ISIOM HYCKOT	est/Repair
DESCRIPTION OF WORK DONE: Repaired Repla	red leaking	ng Pipingl	Sprincer	5,
Resumed HydroTEST. Leaks Pres	ensed (a)	Spsi. Meas	ured lonched	red
MATERIAL FOR REPAIR /FABRICATION	1. Sysker	· Mipaire	dx	
LABOR			Distriction	
NAME	STRAIGHT	1-1/2	2	TOTAL
	TIME	TIME	TIME	
KYAN KLAISH (FU)				
John Speck				
, , , , , , , , , , , , , , , , , , ,				
8				
,				
CLIDEDVICION				
SUPERVISION				
TRAVEL EXPENSE				
ENGINEERING	11			
SHOP FABRICATION/DELIVERY	6,5			
TOTAL HOURS				
MATERIAL				
QTY. DESCRIPTION				
1 4"x 17-01/2 Gb w/2)11/4 W.O. Z 4" GR. COUP.	L(Z) / W	0. L ·		
1 1/4×06 Tx6				
Z 1/4 GR COUP.				
16 1/2" BR 1550 SSU.				
1 4"x 1-11/464				
SUB-TOTAL MATERIAL				
SALES TAX				
RENTALS				
SUB-LABOR				
GRAND TOTAL				
AUTHORIZED AND APPROVED			/ /	
		DATE: 8	1: 119	
FIRM:		DATE.	/ /	
		,	CHEET NO	OF
MPORTANT: THIS ORDER MUST BE SIGNED OR OTHER AUT Form #103	THORIZATION ATT	ACHED	SHEEL NO.	Ur

211 EAST LINCOLN, ROYAL OAK, MI 48067 • (248) 543-6888 • FAX (248) 543-2204

LADON	& MATERIAL			
BILL TO: ChesTER PAIKING STRUCTURE	_	DATE: 8/5	/19	
180 CHESTER.	CUSTOME	R JOB NO		
Birmingham, Mi	OU	R JOB NO/	9073071	
ATTN: PROJECT:				
DESCRIPTION OF WORK DONE: Respect Replaced	leaking Di	DE FITTINGS	Reguerre	1 Hydro-
DESCRIPTION OF WORK DONE: Removed PREPlaced STATIC TEST. DESCRIPTED PAKS @ 2001 PIPE FOR Installation on 8-6-19	Si. Hea.Su	edand Re	moved lev	King
Dia- For instillation on 8-12-19	*SUNTER	1 IMPAINE	1*	
LABOR	, JYOIZJ	1 11-11-11-11-11		
NAME	STRAIGHT	1-1/2	2 TIME	TOTAL
BYAN WAISH (FO)	TIME	TIME	TIME	
RICH THOMAS	8			
MICH THOPINS				
,				
SUPERVISION				
TRAVEL EXPENSE				
ENGINEERING	1			
SHOP FABRICATION/DELIVERY	9,5			
TOTAL HOURS				
MATERIAL				
QTY. DESCRIPTION				
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2 1/4×2-6 W/ 1/4×1/4×1/2 TE 2 1/4×10-10 W/ 1/4×1/4×1/2	TEE			
Z 1/4×1/2 90 W 10-10 TXT		,		
18 1/2" 155° BR. SSU.				
SUB-TOTAL MATERIAL				
SALES TAX				
RENTALS				
SUB-LABOR				
GRAND TOTAL				
AUTHORIZED AND APPROVED	9	2/	. /	
FIRM:		DATE:	5/19	
			/ '	
BY: DEFINITION OF THE PROPERTY				0.5
IMPORTANT: THIS ORDER MUST BE SIGNED OR OTHER AUT	HORIZATION ATT	ACHED	SHEET NO.	OF

211 EAST LINCOLN, ROYAL OAK, MI 48067 • (248) 543-6888 • FAX (248) 543-2204

LABOR	& MATERIAL					
BILL TO: CHESICA ST. PAVKING STRUCTURE	_	DATE: 8/0	119			
180 CHESTER BIRMINGham, M. CUSTOMER JOB NO						
	OUR JOB NO. 1907307T					
ATTN:	_	PROJECT:				
DESCRIPTION OF WORK DONE: R	D. 22 0	1 Firting	Conclu	ded		
DESCRIPTION OF WORK DONE: Repaired lenking ZHE ZOOPS: Hydrostatic TE	Sus	Lem Rest	ored back	21110		
Service.	531,					
LABOR						
NAME	STRAIGHT	1-1/2 TIME	2 TIME	TOTAL		
Rynn Walsh (Fo)	TIME 6	TIME	THVIC			
TRUCY ST. Andre	2					
Paul MEADE	2					
,						
OLIDED/(SION						
SUPERVISION TRAVEL EXPENSE						
ENGINEERING						
SHOP FABRICATION/DELIVERY	_					
TOTAL HOURS						
MATERIAL						
QTY. DESCRIPTION						
3 11/4 x 2-6 1/4 x 1/4 x /2 TEE						
3 1/4×10-10 1/4×1/4×1/2 TE						
3 1/4×10-10 1/4×1/2 90						
1 4" x 21-0 64						
1 3"×10-91/2 W/1/4 W.O.L	1" vJ. 0	L.				
9 1/2" 155° BR. 584						
Z 3" GR. COUP						
Z 4" GR. COUP.						
SUB-TOTAL MATERIAL						
SALES TAX						
RENTALS						
SUB-LABOR SUB-LABOR		1				
GRAND TOTAL		1		<u> </u>		
AUTHORIZED AND APPROVED		DATE: 8	2/19			
FIRM:		DATE.	<del>-</del>			
By My Elylen				0-		
IMPORTANT: THIS ORDER MUST BE SIGNED OR OTHER AUTHORIZATION ATTACHED						

Form #103

		Chester call in list 19-07-3071	Name =	Job
				Job
		August 9, 2019	AST UPDATE;	State of the state
Total	Unit Price	Description:	Size	Quan:
		**************************************		Quair.
\$30.6	\$2.79	Black Sch #40 Pipe	1"	11
\$759.2	\$5.13	Black Sch #40 Pipe	1-1/4"	
\$5.1	\$5.18	Black Sch #10 Pipe	2-1/2"	
\$81.7	\$7.43	Black Sch #10 Pipe	3"	
\$363.8	\$7.58	Black Sch #10 Pipe		48
\$15.0	\$5.03	0'-6"	1-1/4"	3
\$6.4	\$6.42	Black Iron Screwed RED TEE	1"	1
\$54.0	\$9.00	Black Iron Screwed RED 90	1-1/4"	
\$125.2	\$10.44	Black Iron Screwed RED TEE	1-1/4"	
\$17.	\$4.43	Threaded Pipe Welded Outlet	1"	4
\$18.	\$4.63	Threaded Pipe Welded Outlet	1-1/4"	
\$36.4	\$12.15	Grooved Coupling	1-1/4"	
\$23.	\$11.60	Grooved Coupling	2-1/2"	2
\$64.	\$21.63	Grooved Coupling	3"	3
\$213.	\$26.73	Grooved Coupling	4"	8
\$31.	\$31.59	Grooved Coupling	6"	1
\$584.	\$7.13	BR. UPR.	1/2"	
		DIC OF IC	1/2	02
\$1,255.	Total	PIPE		
\$185.	Total	SCREWED IRON FITTINGS		
\$0.	Total	FLANGED IRON FITTINGS		
\$406.	Total	GROOVED FITTINGS		
\$0.	Total	VALVES		
\$0.	Total	HANGERS		
\$584	Total			
\$0.	Total	SPRINKLERS MISCELLANEOUS		
\$0	Total			
\$0	Total	SPECIALTIES	6	
\$0	Total	UNDERGROUND		
\$2,432	Total	HDPE PIPE & FITTINGS MATERIAL COST		



### **MEMORANDUM**

Engineering Dept.
Planning Dept.
Police Dept.

DATE: September 16, 2019

TO: Joseph A. Valentine, City Manager

FROM: Jana Ecker, Planning Director

Scott Grewe, Police Commander Paul O'Meara, City Engineer

**SUBJECT:** Maple Rd. Reconstruction

Southfield Rd. to Woodward Ave.

#### INTRODUCTION:

The City of Birmingham plans to reconstruct the downtown section of Maple Rd. from Southfield Rd. to Woodward Ave. in 2020. Design concepts have been reviewed previously by the City Commission, with final approval being achieved at the meeting of May 20, 2019. Since then, detailed design work has been undertaken in order to submit the plans to the Michigan Dept. of Transportation (MDOT) for their review and approval. During that process, certain areas of the design were refined that resulted in changes from what was presented at the concept stage.

### **BACKGROUND:**

During the design process, the design team of City staff, planning consultant MKSK, and design engineer Nowak & Fraus have worked together to prepare a detailed set of plans and bidding documents. The plans are now about 80% complete, and have been submitted to MDOT for review (since federal funds are being spent on this project, MDOT must conduct a full review before the project is bid).

The following items have been improved or modified since the conceptual plans were last presented to the City Commission, in order of their appearance, starting at the west end of the job, and heading east.

### 1. Southfield Rd. Intersection

The reconstructed Southfield Rd. intersection will now incorporate the City's standards for crosswalk design in the Central Business District, including 12 ft. wide marked walking surfaces. On the original layout, the significant change in width for the new sidewalk did not transition well to the standard five foot existing sidewalks heading west and south from this intersection (adjacent to Martha Baldwin Park). Upon further review, staff saw an opportunity for a landscape feature and seating area. MKSK was asked to prepare a concept plan, which was then engineered by Nowak & Fraus. The plans have been reviewed by the Martha Baldwin Park Board. The Board took no exception to the plan, as long as the new sidewalk feature did not encroach from the right-of-way onto the park property. The right-of-way at this location is large, so encroachment is not an issue.

The final design features a circular sidewalk area surrounded by new landscape, similar to the Maple Rd. and Chesterfield Ave. intersection seating area that is currently under construction about 0.6 mile to the west of this location.

### 2. <u>Layout of Street Lights & Parking Meters</u>

The concept plan presented to the Commission showed a pattern where landscaped tree wells would be placed adjacent to each maneuvering area between parallel parking places, and a street light and parking meter post would be placed on the parking space between them (two parking meters on one post). Upon further study, staff realized that it would be unwise to install parking meter posts in perpendicular alignment just a few feet in front of a street light. Patrons wishing to use the parking meters would have to walk between the street light and parking meters, which could be awkward, especially for handicapped individuals.

On the revised plan, the street light remains in the same location so that they are equidistant between the adjacent City trees. The parking meters and post has been moved to the east or west of the street light, so that patrons can find it easier to access.

### 3. Handicap Ramps for Accessible Parking Spaces

As was discussed in previous meetings, there are both requirements and recommended guidelines that have been issued by the federal government pertaining on how to meet the requirements of the Americans with Disabilities Act (ADA). City staff took the input received from the City Commission, as well as from Nowak & Fraus. Further, the City consulted with an expert in the ADA. The final conclusion was that it would be best to:

- a. Not remove any accessible spaces from the new project area if they are already present on the current street.
- b. Build standard sized parallel parking spaces marked as reserved for the handicapped that are adjacent to an open sidewalk area, so that if the space is being used by a side access van, the side door can open from the passenger side of the vehicle directly on to the sidewalk.
- c. Provide an accessible, 8 ft. long area to the rear of the vehicle so that if the space is being used by a rear access van, it can open down on to the street level, and then be served directly adjacent by a handicap ramp to allow direct access to the sidewalk.

Currently, the segment of Maple Rd. being reconstructed contains five accessible parking spaces. New spaces will be constructed in similar locations for four of the five spaces. One current space that was provided on the south side of Maple Rd. east of Chester St., adjacent to St. James Episcopal Church will be moved to the back of the church, on Martin St. This decision is based on a request from the church leadership, as they have indicated that the accessible entrance for the church is located on Martin St., and the space would be more useful in that location.

On the four new accessible parking spaces, specific handicapped ramps will be constructed at each space, similar to what was done for the accessible parking spaces built last year on the Old Woodward Ave. project.

### 4. Transition to Phase 1 (West of Pierce St.)

Last year, the City reconstructed Maple Rd. to a point about 50 ft. west of Pierce St. to address sidewalk grade issues, and to introduce a pedestrian crossing island at the Pierce St. crosswalk. At the island, Maple Rd. through traffic transitions from a three-lane street without parking, to a two-lane street with parking. In the Phase 2 design, the east edge of the parking spaces for this block (from Henrietta St. to Pierce St.) has been set at the point where the through lanes begin transitioning to a three-lane section. The remaining space from that point to where the Phase 1 improvements end (about five feet) becomes too narrow to be used as a vehicular parking space. It is recommended that this transition area be used as an opportunity for scooter parking.

### 5. Mid-Block Crossing Refinements

The original mid-block crossing was laid out with a relatively narrow sidewalk area between the two planter boxes (on both sides of the street). Doing so left inadequate space for the street light that is needed in this area to properly light the crosswalk at night. The street light also provides a mounting space for the Via wayfinding sign that is proposed on the south side of the street, encouraging pedestrians to use the private via that extends south as a shortcut to Old Woodward Ave.

The attached plans show adjustments to the sidewalk width, planter boxes, street light placement, and seating.

### 6. South Side Streetscape Between Peabody St. and Woodward Ave.

Currently, the City sidewalk on the above block is only nine feet wide. The concept plans initially considered that this area would require a modified planter box design, due to the lack of space. However, after laying out the new pavement design with ten foot lanes (as has been approved by MDOT for this short segment only), the new sidewalk will be thirteen feet wide, which allows for planter boxes that will be consistent with the design being used on the remainder of the project. A layout of the new streetscape design on this block is attached.

### LEGAL REVIEW:

No legal review is required at this time.

#### FISCAL IMPACT:

None of the items noted above are anticipated to make any impact on the overall budget for this project.

#### SUMMARY:

The Maple Rd. bidding documents are nearing completion. Staff is requesting that the City Commission endorse the streetscape modifications that have been introduced into the project at this time.

#### ATTACHMENTS:

- 1. Presentation from MKSK detailing the modifications outlined above.
- 2. City Commission agenda package for meeting of October 8, 2018, including:
  - o Cover memo to MMTB for meeting of July 11, 2018.
  - Presentation to MMTB for meeting of July 11, 2018.
  - Approved minutes from MMTB meeting of July 11, 2018.
  - Cover memo to MMTB for meeting of August 2, 2018.
  - Presentation to MMTB for meeting of August 2, 2018.
  - Approved minutes from MMTB meeting of August 2, 2018.
  - Cover memo to City Commission for meeting of October 8, 2018.
  - Concept plans comparing parking space layouts.
  - o F&V memo for meeting of October 8, 2018.
  - Memo regarding timing of Maple Rd. project.
  - Presentation slide featuring project location map.
  - Preliminary detour route plan.
  - o Preliminary Southfield Rd. intersection plan.
  - Plans comparing conceptual parking and pavement marking layouts to existing conditions.
  - F&V memo from September 28, 2018 regarding design options for the Park St./Peabody St. intersection.
- 3. City Commission agenda package for meeting of November 19, 2018, including:
  - Approved minutes from the City Commission meeting of October 8, 2018.
  - Approved minutes of the MMTB meeting of November 1, 2018.
  - o Cover memo to MMTB for meeting of November 1, 2018.
  - F&V memo dated October 26, 2018.
  - Southfield Rd. intersection final concept plan.
  - o Cover memo to the City Commission for the meeting of November 19, 2019.
  - Presentation prepared for City Commission.
- 4. Cover memo to the City Commission for the meeting of December 10, 2018.
- 5. Presentation from MKSK providing details on the three landscape design options, prepared for the City Commission meeting of December 10, 2018.
- 6. Minutes from the City Commission meeting of December 10, 2018.
- 7. Cover memo to the City Commission for the meeting of May 20, 2019.
- 8. Presentation from MKSK prepared for the City Commission meeting of May 20, 2019.
- 9. Minutes from the City Commission meeting of May 20, 2019.

### SUGGESTED RESOLUTION:

To endorse the streetscape design refinements implemented by the design team as presented.

# MAPLE ROAD PROJECT

### **REVIEW OF DESIGN REFINEMENTS**

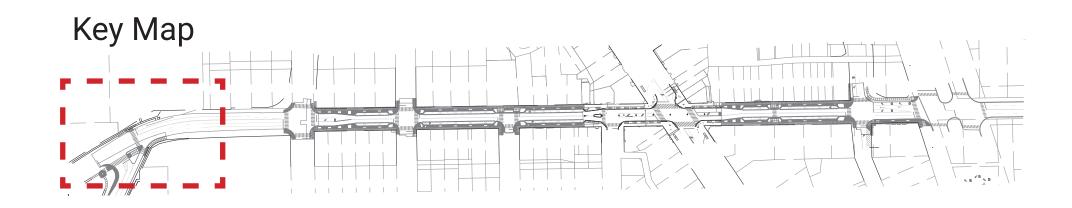
**SEPTEMBER 23, 2019** 





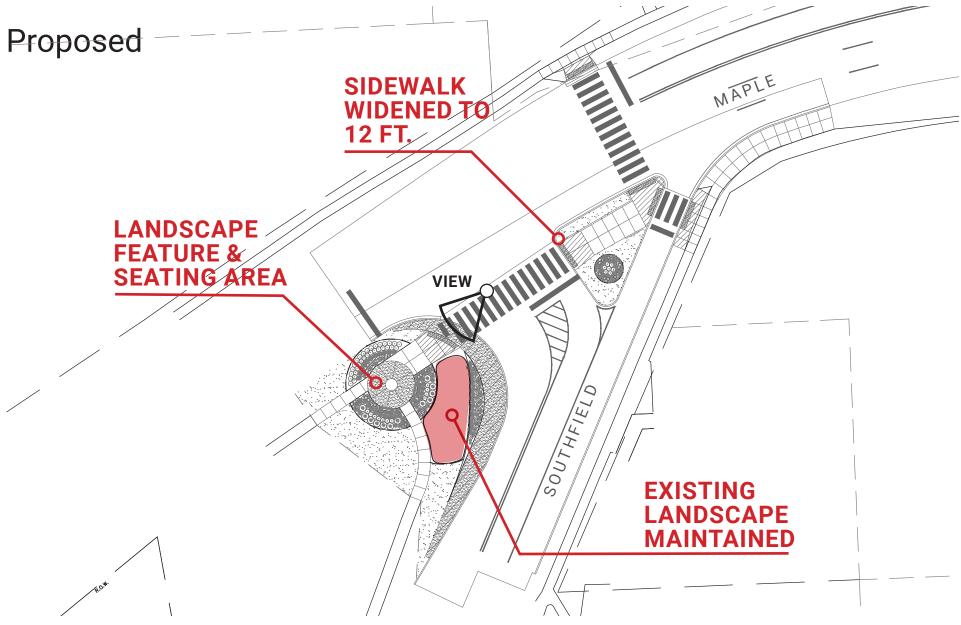
# 1.

## SOUTHFIELD ROAD INTERSECTION



### Existing



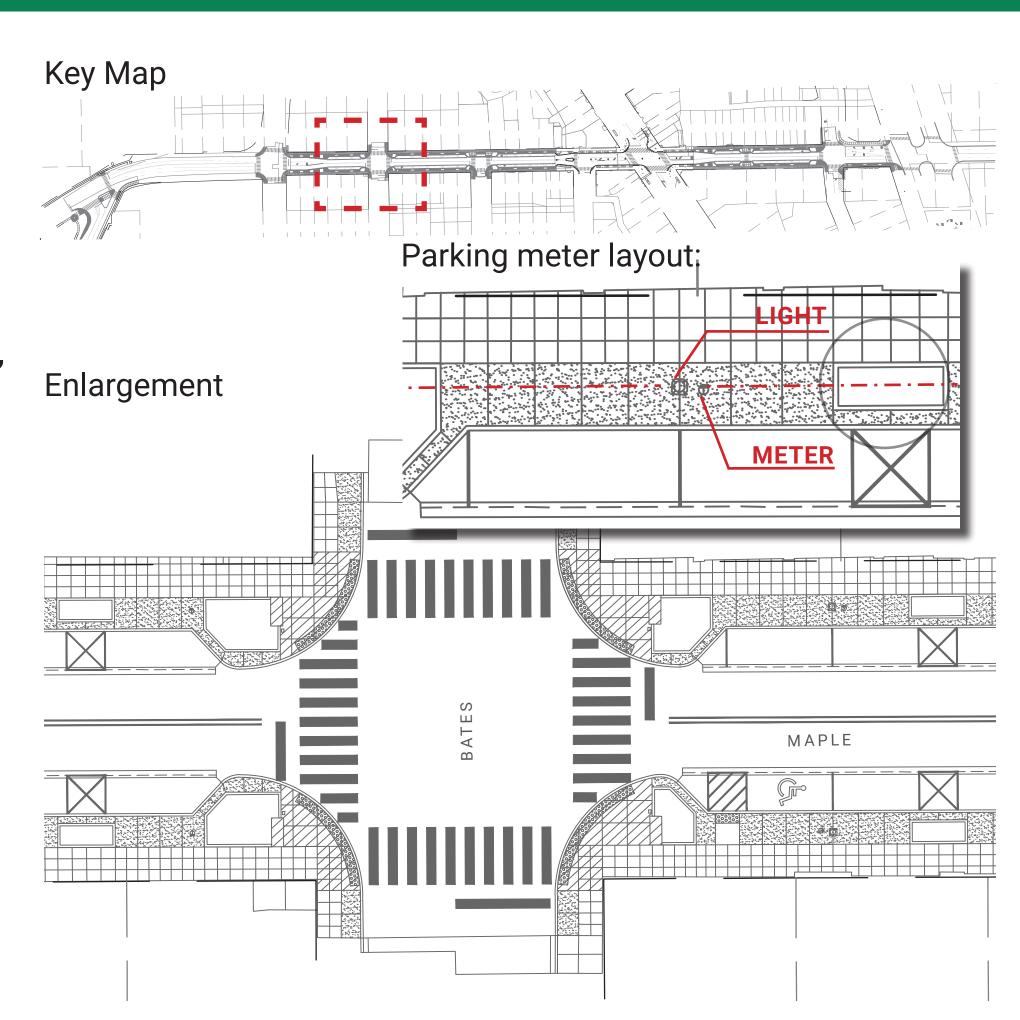


2.

## LAYOUT OF STREET LIGHTS & PARKING METERS

# Lights & parking meters (overall)

- » Meters to be placed in line with light poles, NOT in front or behind
- » Improved "barrier-free" compliance, easier access to meters
- Some meters may stand alone, based on ADA ramp conflicts and light pole spacing pattern

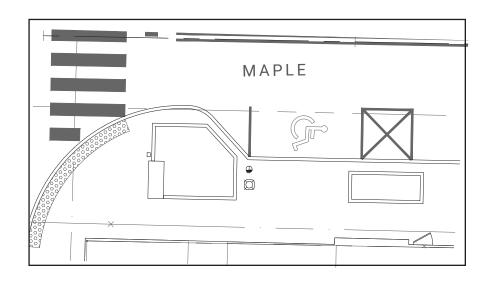


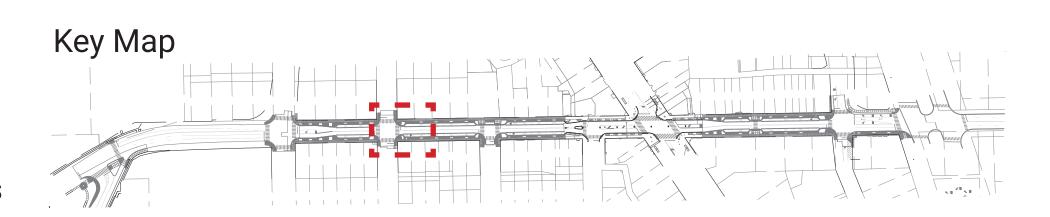
## HANDICAP RAMPS FOR ACCESSIBLE PARKING SPACES

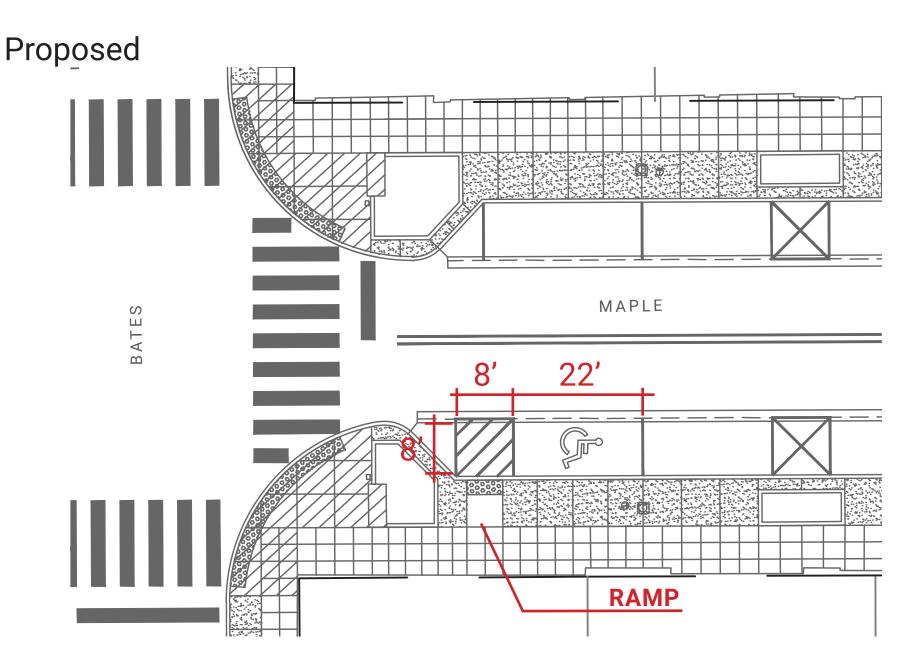
### **ADA Ramps**

- » 8 ft accessible access area to the rear of parking space with adjacent handicap ramp
- » May minimally affect adjacent planters to accommodate ramp

### **Before**





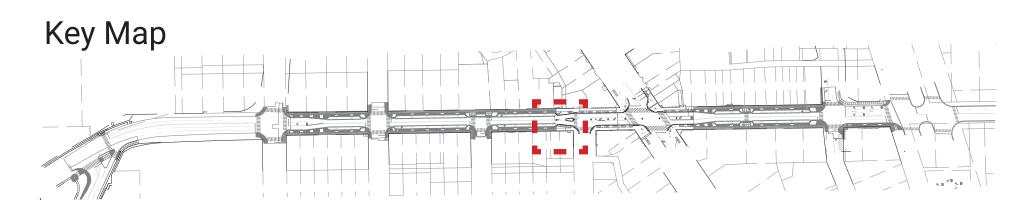


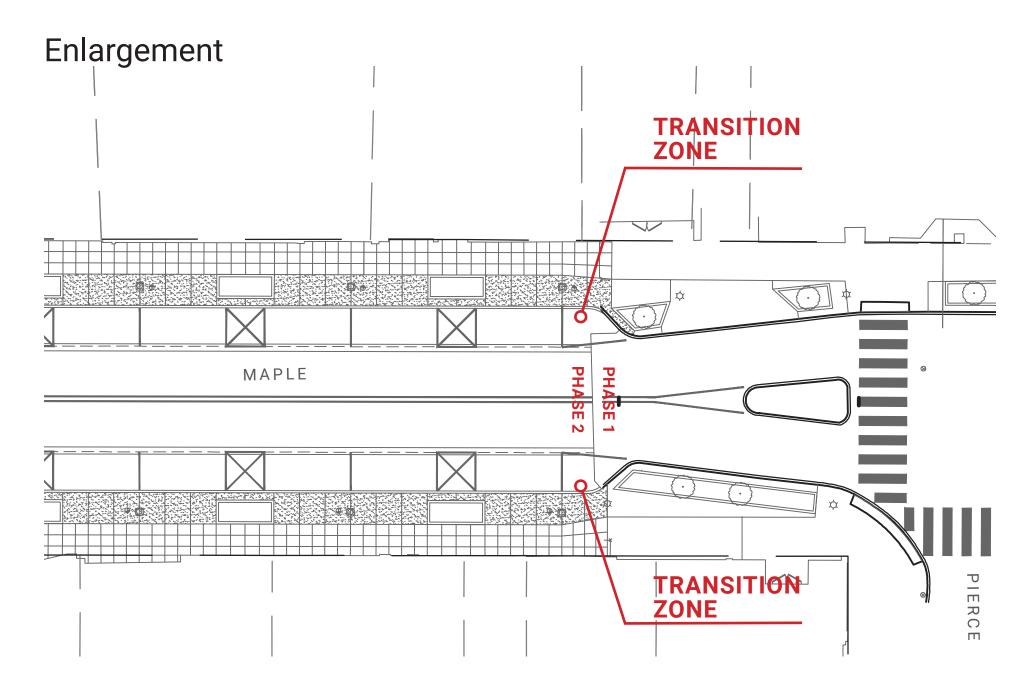
# 4.

## **TRANSITION TO PHASE 1**

# Transition to Phase 1

- » Extra ~5 ft space at end of parking spaces, as potential scooter parking areas
- » Gap necessary to accommodate taper, lane widths of Phase 1

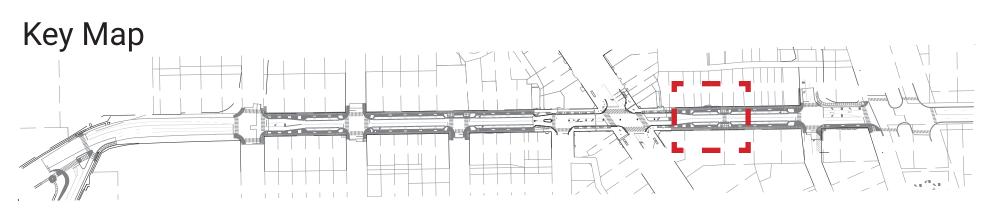


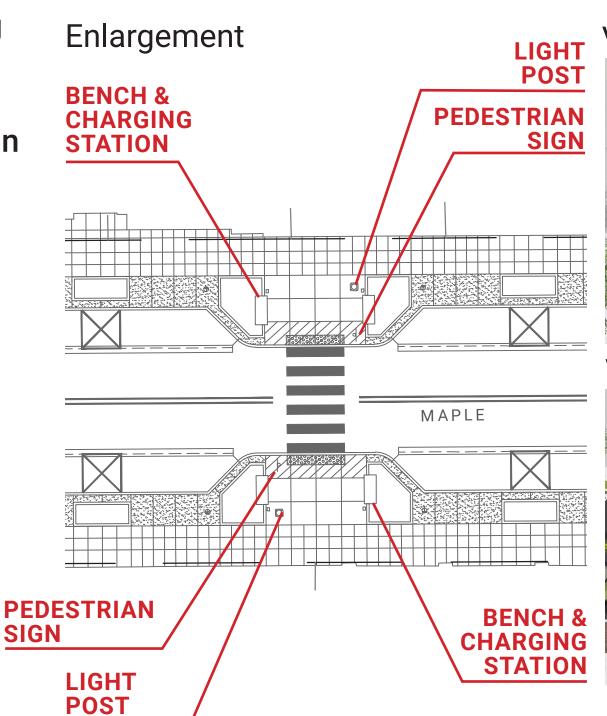


### MID-BLOCK CROSSING REFINEMENTS

### Midblock

- » Width of "waiting area" increased to 21 ft
- » No change to parking
- » Light posts located NE and SW, pedestrian crossing signage NW and SE

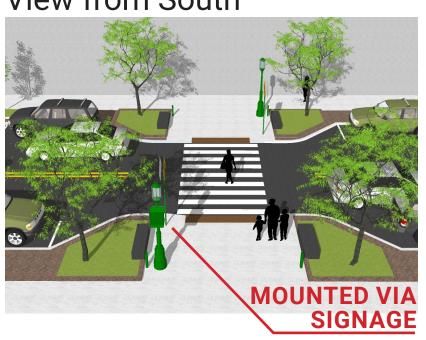




### View from West



View from South

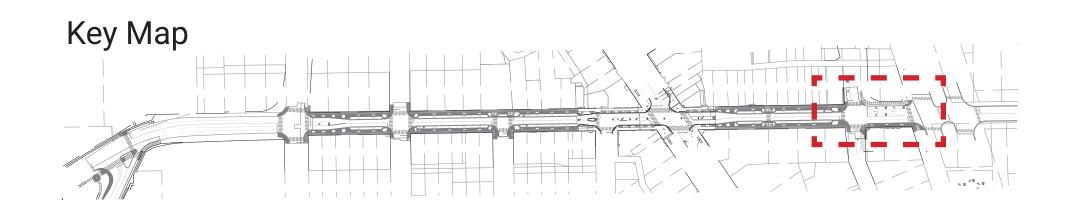


6.

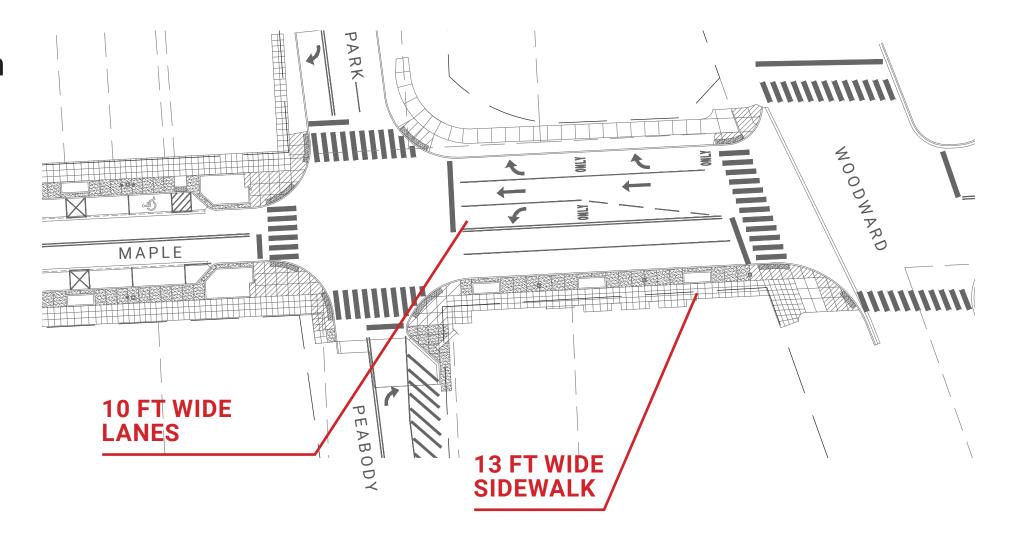
## SOUTH SIDE STREETSCAPE AT PEABODY/WOODWARD

# South side streetscape

- » Sidewalk width on south side increased from 9 feet to 13 feet
- » 10 foot lanes
- » Planter boxes to match typical layout



### Enlargement





### **MEMORANDUM**

**Engineering Dept.** 

DATE: July 3, 2018

TO: Multi-Modal Transportation Board

FROM: Paul T. O'Meara, City Engineer

SUBJECT: Maple Rd. Reconstruction –

Southfield Rd. to Woodward Ave.

As you know, the City of Birmingham has committed to a three-phased program to reconstruct its major corridors in the Central Business District. Phase I construction, focusing on the central part of Old Woodward Ave., is currently nearing completion, with an expected completion in early August. The remaining two phases will consist of:

Phase 2 – Maple Rd. – Southfield Rd. to Woodward Ave. (Construction planned in 2020) Phase 3 – S. Old Woodward Ave. – Brown St. to Landon Ave. (Construction planned in 2022)

While the Multi-Modal Transportation Board (MMTB) assisted with the initial street designs used in Phase 1, the City Commission assisted at a high level in the final design package. Per their direction, a planning consultant (MKSK) was hired and assisted the City in the conceptual design package now being constructed. Since there is a desire to be consistent and follow the design theme started in Phase 1 into the remaining projects, MKSK has been retained to assist again to develop the conceptual plans for Phase 2. This is a particularly smooth transition, given that MKSK has now been retained and is teamed with the City's traffic engineering firm F&V. Together, they have prepared the attached conceptual plans as a first review for the MMTB to assist the MMTB with all of its planning needs. It is expected that the initial MMTB comments will be taken at this meeting, and then initial comments will be taken from the City Commission. A final review by the MMTB is expected later this summer.

As plans are prepared for Phase 2, it is important to note that the City was fortunate to be awarded two federal grants to assist in covering the cost of this project. Grants include:

- A grant for \$352,000, awarded by the Oakland Co. Federal Aid Committee, to assist the City in the cost of reconstructing this major road. As a street with high traffic counts, combined with the need for general safety improvements, this segment of Maple Rd. qualified for a grant estimated at covering 80% of the cost of resurfacing this street.
- A grant for \$249,700, awarded under the Highway Safety Improvement Program, covering 80% of the cost of reconstructing the Southfield Rd. at Maple Rd. intersection.

Together, these two grants will cover about \$600,000 of the City's costs in reconstructing Maple Rd. As a result, the project will be bid and paid for through the Michigan Dept. of Transportation (MDOT). The final construction plans will have to be reviewed and approved through MDOT, meaning that MDOT standards will have to be followed as a part of the design process. The following is a summary of the project highlights, from west to east:

1. Southfield Rd. Intersection – The skewed angle in which Southfield Rd. meets Maple Rd. has created a high crash environment. It is also considered unfavorable for pedestrians attempting to cross Maple Rd. at this signal, as right turns from Southfield Rd. to eastbound Maple Rd. can be executed at higher than normal speeds. F&V studied crash histories for the City. They determined that moving the intersection to the west (as shown on the attached plans), therein making all turning movements to be executed at a 90° angle, would have a measurable impact on reducing crashes.

Maple Rd. pavement is in marginal condition in this area, and the widths as constructed do not need to be changed. A concrete approach is planned for Southfield Rd., otherwise, Maple Rd. will be asphalt resurfaced. The traffic signal will have to be relocated as a part of this improvement. Being that the City is installing mast arm traffic signals at all of its intersections within the Central Business District, and since this intersection is at the outside edge of the district, the City Commission will be asked to consider whether a mast arm traffic signal design is appropriate here or not. MKSK and F&V have been asked to provide two pieces of information to assist in this decision:

- a. Estimated cost difference between the standard span wire signals (matching the current design) and installing mast arm signals. (The cost differential will not be covered by the federal grant.)
- b. Photo renderings of the appearance of the two signal designs, as viewed for northbound traffic, and the visual impact they will have on the Birmingham Museum located at this intersection.
- 2. **Southfield Rd. to Chester St. –** This block serves as a transition into the business district. The traffic lane design was modified in 2016 in conjunction with the three lane road conversion to the west, now providing sufficient storage for the large numbers of left turns being made in both directions. Since the pavement is in marginal condition, and no changes are proposed, milling and resurfacing of the asphalt surface is proposed here. Traffic volumes are inherently higher here as vehicles turn on and off of Chester St. to bypass the congestion in the center of downtown.
- 3. Chester St. to West of Pierce St. Complete reconstruction, including water and sewer improvements, fiber optic, street lights, and landscaping (where possible) is proposed. A safety improvement encompassing aligned left turn lanes at Bates St. will likely be required as a part of the design, as will be explained by the consultant. While bumpouts and reduced crosswalk lengths are desired, the smaller road width on Maple Rd. will require that truck turning movements be considered in the design. Historically, left turns have been banned to Henrietta St. from 7 AM to 7 PM. That restriction is proposed to continue with this new design, in order to allow for a reduced road width in this area. MKSK will provide lane and sidewalk width options, as well as conceptual sidewalk design concepts for the Board to review.
- 4. East of Old Woodward Ave. to Park St./Peabody St. Similar to paragraph 3 above, complete reconstruction is planned. During discussions on Phase 1, the City Commission clarified the desire for a mid-block pedestrian crossing on this block, to be located at the pedestrian via currently located just west of Café Via (300 E. Maple Rd.). The mid-block crossing has been included in this design. Also, in accordance with the

Downtown 2016 Master Plan, Park St. will be modified to operate as a two-way street, allowing for better circulation of vehicles in the northeast section of the CBD. Due to the short distance from Woodward Ave., the existing traffic signal function must remain as is. Southbound Park St. traffic will be required to turn right, after following a STOP sign. Some form of traffic island is recommended to reinforce this right turn movement. Large and small island options are presented for the Board's review.

5. Park St. /Peabody St. to Woodward Ave. – Similar to the section west of Chester St. above, this block acts as a transition out of the Central Business District. Traffic volumes are higher as vehicles turn on and off of Park St. and Peabody St. Given traffic levels, coupled with the short distance available for queues, no changes are suggested. Due to the age of the pavement, complete reconstruction is proposed. MKSK will provide suggested sidewalk conceptual design given the limitation of space.

### **Parking Options**

A design concept that the MMTB will be asked to discuss is how to design the pavement markings. Options include:

### A. Parking Space Size

- 1. 20 ft. long parking spaces adjacent to 8 ft. maneuvering boxes (similar to the current parallel parking concept provided on all downtown Birmingham streets)
- 2. 22 ft. long parking spaces, with no maneuvering boxes.

Note that the total count of parking that can be provided does not change based on which one is selected.

### B. Lane Width

- 1. 11 ft. wide travel lanes with 8 ft. wide parking spaces.
- 2. 11 ft. wide travel lanes, a 1 ft. wide parking buffer, and 7 ft. wide parking spaces.

The positives and negatives of both options will be reviewed.

A suggested recommendation to the City Commission is provided below:

#### SUGGESTED RECOMMENDATION:

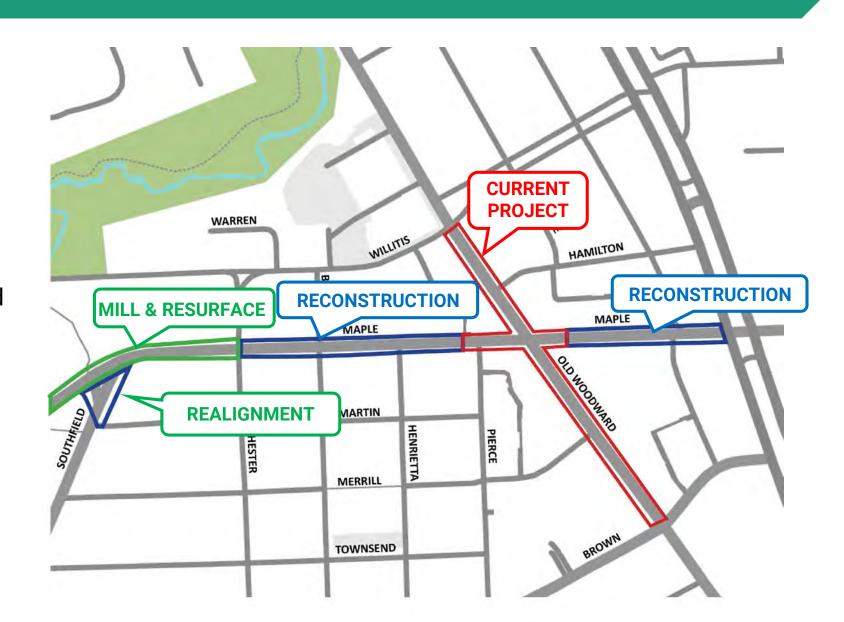
To recommend to the City Commission conceptual design plans for the reconstruction of Maple Rd. from Southfield Rd. to Woodward Ave., with the following design features:

1.	Parking space	es sized at,	and lane widths designed at	
	· ·		Rd. between Chester St. and	
	•	for the design of the Par		

### Maple Road Project (and extension of current project)

- Full reconstruction Chester to Pierce and E of Old Woodward to Woodward
- Resurfacing from Southfield to Chester St.
- Realignment and signal upgrade at the Southfield intersection

Timeline: Bid Package by December



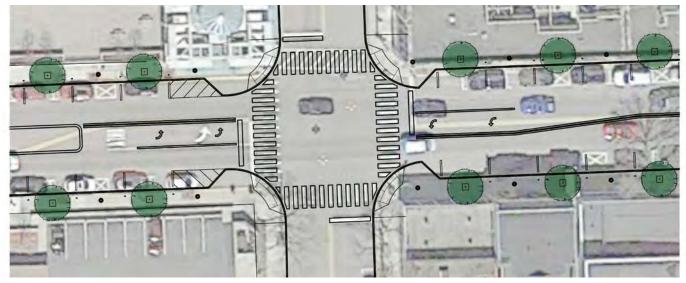
### **Project Goals: to the Degree Practical**



### Recommended Street Tree Pattern: Parking Zones

### **In Parking Zones:**

- Street trees line with center of every other parking space (top right)
- Street lights line the middle of other parking spaces (top right)
- Use of narrow, columnar trees instead of large canopy trees (bottom right)







Trees with columnar branching habit (left) preferred over large canopy trees (right).

### Recommended Street Tree Pattern: Widened Sidewalk Option

### In Options where Parking Removed (Maple & Bates):

- Street trees reflect pattern of Woodward Ave
- Larger sidewalks allow for larger trees and planters



### Phase 1 Study



### Phase 1 Study



### **Maple Road: Existing Conditions**







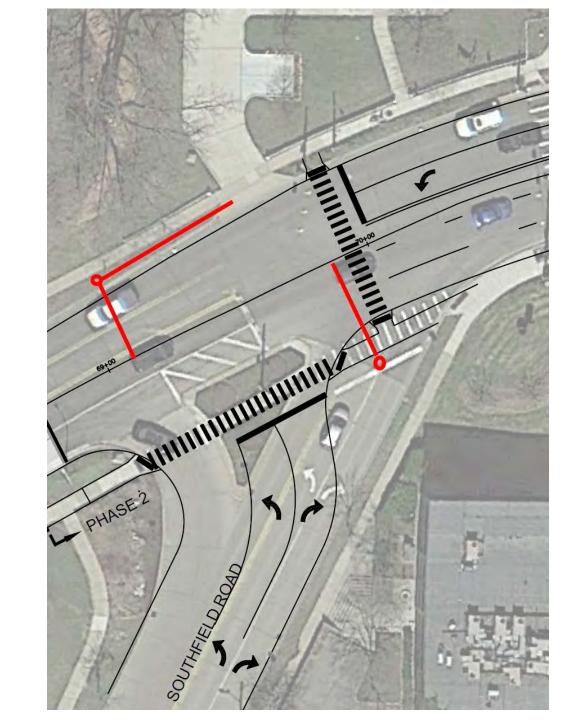


3 1/2' WALKABLE WEST (BETWEEN CHESTER AND BATES)

6 1/2' WALKABLE ZONE

# Maple & Southfield Proposed Geometrics: New Signal Options

- Safety Funding for Intersection redesign
  - Includes eliminating the angled intersection approach
  - Signal modifications
- Signal Options:
  - Modify existing signal-included in safety grant
  - Upgrade to mast arms-Additional \$80k-\$120k



# Maple & Bates Existing Conditions

- Options
  - WB left-turns prohibited
  - Provide left-turn lane
- Left-turn Volumes
  - WB (33 AM/32PM) No existing Left-turn lane
  - EB (6 AM/14 PM) Existing Left-turn lane



# Maple & Bates Option A: Left-turn Lane with Narrower Sidewalk

- Left-turn Volumes
  - WB (33 AM/32PM) No existing Left-turn lane
  - EB (6 AM/14 PM) Existing Left-turn lane
- Improve sight distance
- Reduce rear-end crashes
- Reduce vehicle queues on Maple Road



# Maple & Bates Option B: Left-turn Lane with Parking Removed

- Left-turn Volumes
  - WB (33 AM/32PM) No existing Left-turn lane
  - EB (6 AM/14 PM) Existing Left-turn lane
- Improve sight distance
- Reduce rear-end crashes
- Reduce vehicle queues on Maple Road



### Maple & Bates: Which is Preferred?



OR



### **Option A:**

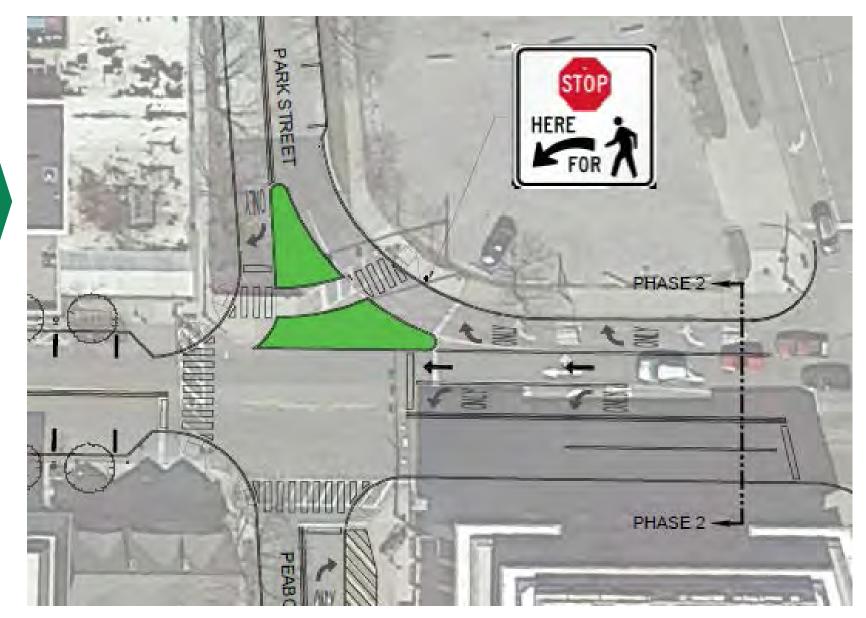
Left-turn Lane with Narrower Sidewalk

**Option B:** 

Left-turn Lane with Parking Removed

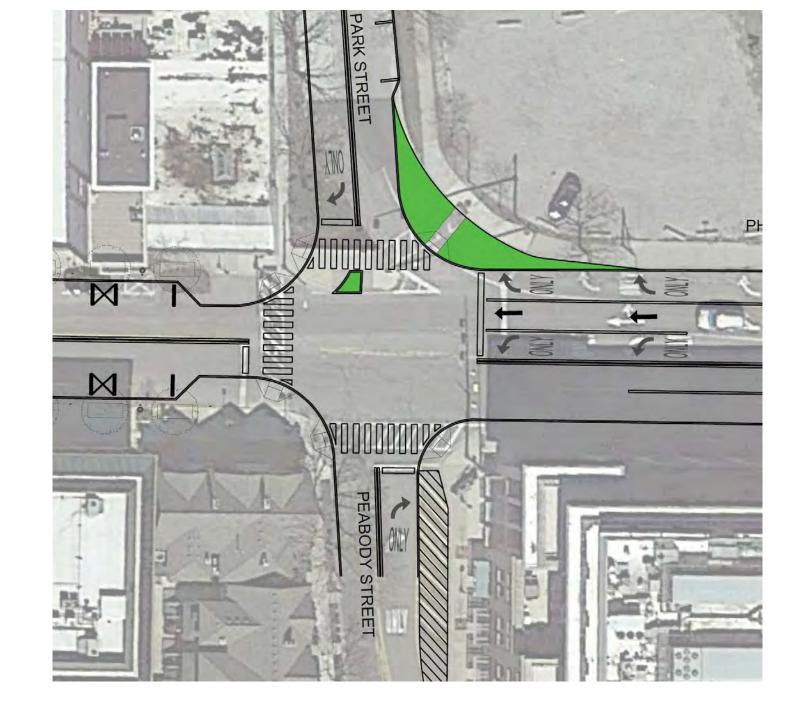
# Maple & Park Option A: Channelized Right-turn Lane

- Two stage pedestrian crossing
- Free-flow right-turns onto NB Park Street
- No queueing from right-turns onto Woodward



# Maple & Park Option B: Reduced Traffic Island

- Typical pedestrian crossing
- Signal Control right-turns onto NB Park Street
- No queueing from right-turns onto Woodward



## Maple & Park: Which is Preferred?



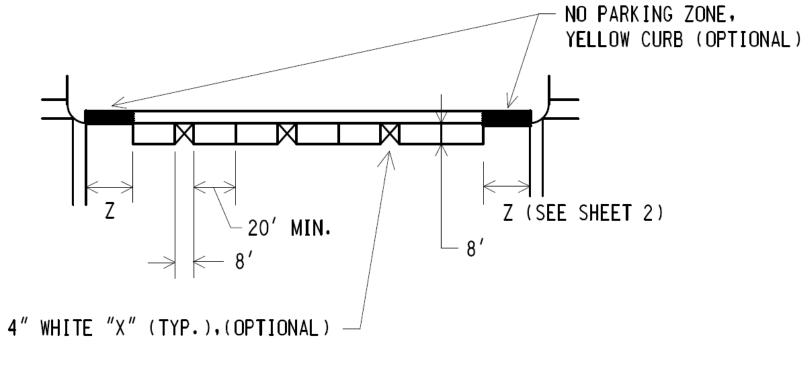
**OR** 



Option A: Channelized Right-turn Lane **Option B:** Reduced Traffic Island

## Parking Options Option A-1: 20 ft Parking with 8 ft Boxes

 No Extra space at end of Blocks

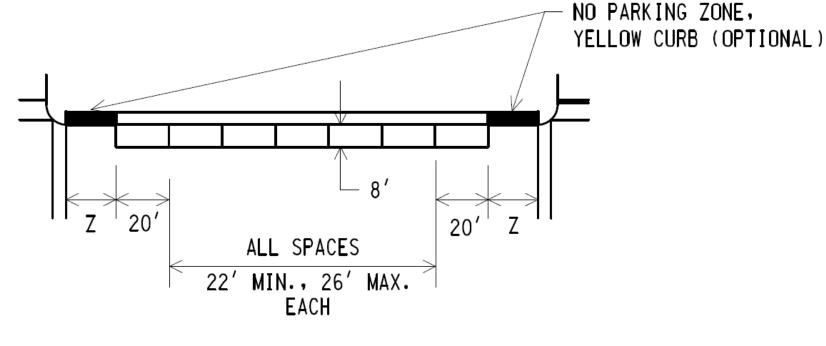


#### TYPE I

INTERSECTION TYPE	"Z"(FT)						
NO TRAFFIC CONTROL NO CROSSWALK	15						
NO TRAFFIC CONTROL WITH CROSSWALK	20						
TRAFFIC CONTROL PRESENT	30						
SEE SECTION 257.674 OF THE MICHIGAN VEHICLE CODE FOR MORE INFORMATION.							

Parking Options
Option A-2:
22 ft Parking

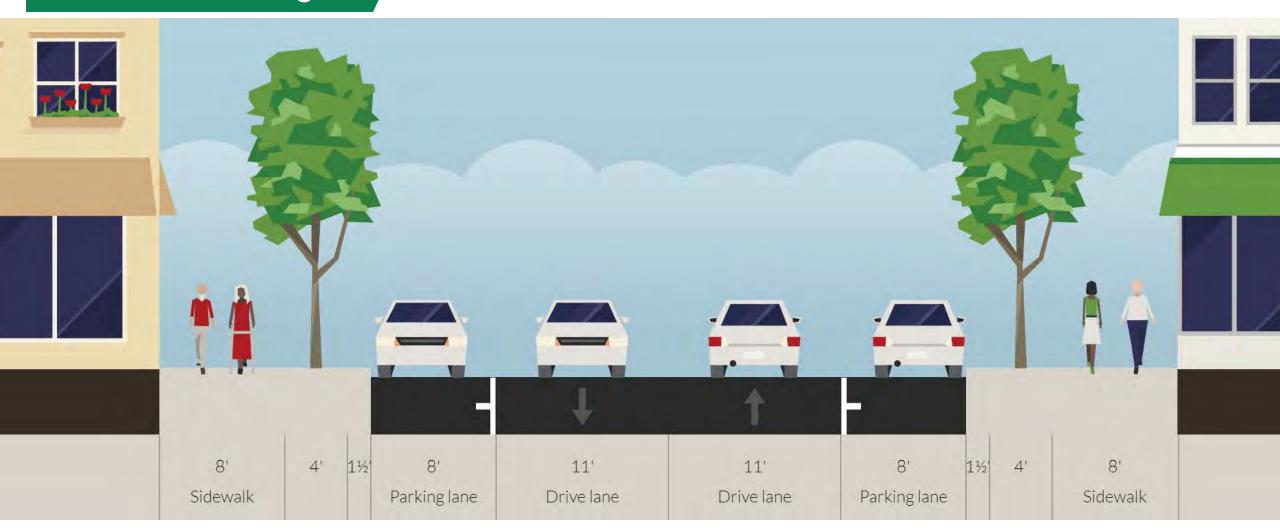
- Extra space at end of block
  - Bike Parking
  - Larger Bump-outs
  - Pedestrian Areas



#### TYPE II

INTERSECTION TYPE	"Z"(FT)							
NO TRAFFIC CONTROL NO CROSSWALK	15							
NO TRAFFIC CONTROL WITH CROSSWALK	20							
TRAFFIC CONTROL PRESENT	30							
SEE SECTION 257.674 OF THE MICHIGAN VEHICLE CODE FOR MORE INFORMATION.								

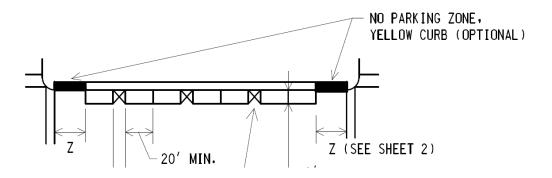
# Parking Options Option B-1: 11ft lanes with 8 ft wide Parking



# Parking Options Option B-2: 11ft lanes with 7 ft wide Parking with 1 ft buffer



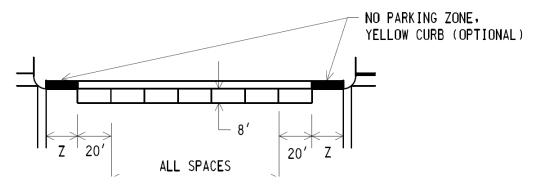
## **Parking Options: Which is Preferred?**



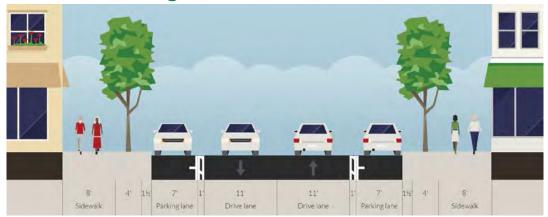
Option A-1:
20 ft Parking with 8 ft Boxes



Option B-1: 11ft lanes with 8 ft wide Parking



Option A-2: 22 ft Parking



**Option B-2:** 

11ft lanes with 7 ft wide Parking with 1 ft buffer

#### CITY OF BIRMINGHAM MULTI-MODAL TRANSPORTATION BOARD THURSDAY, JULY 12, 2018

#### City Commission Room 151 Martin Street, Birmingham, Michigan

Minutes of the regular meeting of the City of Birmingham Multi-Modal Transportation Board held Thursday, July 12, 2018.

Chairperson Slanga convened the meeting at 6:05 p.m.

#### 1. ROLL CALL

Present: Chairperson Johanna Slanga; Board Members Vice-Chairperson Lara

Edwards, Amy Folberg, Daniel Rontal, Katie Schafer, Doug White

**Absent:** Alternate Board Member Daniel Isaksen

**Administration:** Lauren Chapman, Asst. City Planner

Jana Ecker, Planning Director Austin Fletcher, Asst. City Engineer Scott Grewe, Police Dept. Commander

Paul O'Meara, City Engineer

Carole Salutes, Recording Secretary

Fleis & Vanderbrink ("F&V"): Julie Kroll MKSK: Brad Strader

- 2. **INTRODUCTIONS** (none)
- 3. **REVIEW AGENDA** (no change)
- 4. APPROVAL OF MINUTES, MMTB MEETING OF JUNE 7, 2018

Page 2 - Add in that Lara Edwards was nominated as Vice-Chair.

Motion by Ms. Folberg Seconded by Ms. Edwards to approve the MMTB Minutes of June 7, 2018 with the addition.

#### Motion carried,

**VOICE VOTE** 

Yeas: Folberg, Edwards, Rontal, Slanga, Schafer, White

Abstain: None

Nays: None Absent: Isaksen

#### 5. RESIDENTIAL STREET WIDTH STANDARDS

Ms. Ecker recalled that on January 22, 2018, the City Commission considered future street widths for Bennaville, Chapin and Ruffner. Several residents appeared on behalf of Bennaville Ave., and additional residents appeared on behalf of the one block of Chapin Ave. After much discussion, the City Commission endorsed the recommendations of the Multi-Modal Transportation Board ("MMTB") with regards to the future street width. However, during the discussion, the Commission expressed confusion as to what the City's policy is for determining the width of a new street. As a result, the MMTB was asked to study the issue in further detail, and send information and policy direction back to the Commission.

Accordingly, the MMTB discussed revising street widths standards over several months and on May 18, 2018, the revised Residential Street Widths Standards were presented to the City Commission. The Commission concluded that the document should be returned to the MMTB for suggested edits to the document. An updated draft with the changes that the Commission requested shows the changes noted in red.

Ms. Folberg commented that on street design standards (1), it looks like for new and existing unimproved residential streets that are being improved that there is no variance from the 26 ft. except when the right-of-way is less than 50 ft. She did not think that was the Board's intent. That is not in agreement with the flow chart, which extends to both newly improved streets and existing but reconstructed streets that if any of the items in 4 are present, a different width for the street may be considered.

Mr. O'Meara and Ms. Ecker agreed that the intent was that a slightly wider width may be considered for new and existing unimproved residential streets that are being improved.

Ms. Ecker concluded the language for (1) should read, "When streets are improved or newly constructed, the standards below shall generally be applied. Exceptions may be considered when factors such as those described in Section 4 are evident."

Also, in INRODUCTION a T is missing.

Mr. Rontal thought the City Commission wants a standard and a means of identifying when the standard can be breached.

Ms. Ecker noted all of this will be together from start to finish in the City Commission Agenda packet when it goes back to the Commission. If approved, the new City Standard will be on the City's website.

Motion by Ms. Edwards

Seconded by Mr. Rontal to recommend approval to the City Commission of the revised Residential Street Width Standards with the changes that were discussed.

#### Motion carried, 6-0.

VOICE VOTE

Yeas: Edwards, Rontal, Folberg, Slanga, Schafer, White

Nays: None Absent: Isaksen

#### 6. BIKE SHARE PROGRAM

Ms. Chapman described the different bike share types. Most common is the docked or station based. There is also dockless where people need not return the bike to a kiosk. Additionally, there is another dockless service where the bike is locked to a City rack or a station.

Grant opportunities are available. MoGo (Detroit's bike share) was awarded two grants. SEMCOG awarded a Transportation Alternatives Program grant for \$495,380 to the cities of Berkley, Detroit, Ferndale, Huntington Woods, Oak Park, and Royal Oak for a multi-community bike share. In addition to that grant, MoGo also received a grant from Build a Better Bike Share for \$400,000 to support adaptable bikes that are for users who struggle to use two-wheel bikes.

There are different ways to fund bike shares:

- The entity partnering with the bike share puts up money;
- Through a third party operation;
- Through various partnerships;
- Small business sponsors.

Anyone can use a bike share for any reason, at any time. The City has several miles of trails. Several people have expressed that they would like a bike rental in the City. Ms. Chapman noted 21 potential station locations in Birmingham.

There were several questions that Ms. Chapman asked the board to consider:

If bike share is favored:

What kind would the board prefer?

Recommendation: The City pursues docked (station based) bike share or dockless (kiosk optional). For dockless: Users would be required to lock bikes to public racks or company provided racks.

*Is there interest in multi-community connections?* 

<u>Recommendation:</u> The City link with other communities in order to increase the effectiveness for Birmingham and other communities.

#### What company?

- Recommendation: If linking with other communities the City would have to contract with the same systems MoGo (Shift Transit) or Southfield (Zagster) use. If not, City staff has no specific recommendation.

Should we provide accessible bikes now or withhold opinion until later? <u>City staff recommends</u> that the MMTB consider accessible bikes after a bike share has been operational for at least a year.

Ms. Ecker noted there is no information that suggests you cannot have a successful bike share program without infrastructure. Or, that you cannot have successful infrastructure without a bike share program. One is not needed before the other.

Mr. Rontal had a hard time seeing people use a bike share program to get around the City of Birmingham. He could see it being useful to get to surrounding communities. In terms of intra-city bike share, he favored something more along the lines of the Lime Electric Scooter Share they have in San Francisco as being more convenient.

Ms. Ecker said with respect to locating the stations the board would lead and public input would be encouraged. Offsite parking locations would be good places to put a station so that commuters can get to Downtown. Mr. Rontal said he has a hard time visualizing people biking down Maple Rd. from some of the outlying churches, wearing their work clothes.

Discussion turned to usage and Ms. Chapman said with both Zagster and MoGo their usage data is proprietary to their participating cities.

With regard to safe bike routes to surrounding communities, Eton, and Pierce were noted.

Ms. Schafer wondered whether if other cities are using bike share and Birmingham is not, is Birmingham shutting itself out of that potential draw of people because they can't leave their bike in Birmingham.

Ms. Ecker stated there is a whole generation of folks that don't want to drive and might want to ride bike share. To Ms. Schafer's point, if surrounding cities have bike share and Birmingham doesn't, is Birmingham left out?

Ms. Chapman said in response to Mr. Rontal that the cost to go with either Zagster or MoGo depends on the number of stations and how many bikes at each station.

Ms. Slanga noted the Zagster pilot is paid for by Zagster. However, it is much more on the community with MoGo; but then there is the connectivity with surrounding cities. Ms. Chapman said the cities can bring in different sponsors. Advertising can be applied to the bikes or to the kiosks. Mr. Rontal suggested they should look at going to large businesses for sponsorship as well as small businesses. Maybe Ford, GM, and Chrysler would be interested in stepping in. Ms, Ecker advised that in the past the Surnow Group has been interested in sponsorship.

Ms. Ecker thought it would be a mistake to start something and not try to connect with surrounding communities.

Ms. Chapman asked the board members whether they feel bike share is a favorable possibility.

Ms. Folberg said to her the question is whether it is worth \$100,000 to do a feasibility study. Ms. Chapman said that other communities have not done a feasibility study and are basically signing up for bike share a year at a time to see how it goes. MoGo is planning to hold community meetings for them to consider possible station locations.

Ms. Ecker said that opportunities for grants come up every year. She added surrounding municipalities are generally more than happy to share information back and forth with Birmingham. It was discussed that being a year behind may provide Birmingham a lot of information about what might or might not work.

Board members asked staff to come back with:

- A round number of locations with an accessibility map;
- If Birmingham were to go with MoGo in order to connect with surrounding communities it would be around \$\_\_\_\_\_. If it were \$100,000 to implement, then the \$100,000 feasibility study seems like a waste of money;
- What is the City's perspective on how it would be managed;
- With MoGo the City would have to do more of the heavy lifting than with Zagster. Is there enough resources and staff to do that;
- Provide information from surrounding cities that are starting this up;
- Some thoughts and opinions from the business community on bringing in bike share.

Ms. Ecker predicted that once a bike station is in place people will be surprised how much they might use it. Ms. Chapman said the key for locations are to place bike stations somewhere people can get to and somewhere that people want to be.

#### 7. MAPLE RD. IMPROVEMENTS (Phase 2 of Old Woodward Ave. Project)

Mr. O'Meara noted that the City of Birmingham has committed to a three-phased program to reconstruct its major corridors in the Central Business District. Phase I construction, focusing on the central part of Old Woodward Ave., is currently nearing completion, with an expected completion in early August. The remaining two phases will consist of:

- Phase 2, Maple Rd. Southfield Rd. to Woodward Ave. (Construction planned in 2020)
- Phase 3, S. Old Woodward Ave. Brown St. to Landon Ave. (Construction planned in 2022)

While the Multi-Modal Transportation Board ("MMTB") assisted with the initial street designs used in Phase 1, the City Commission assisted at a high level in the final design package. Per their direction, a planning consultant (MKSK) was hired and assisted the City in the conceptual design package now being constructed. Since there is a desire to be consistent and follow the design theme started in Phase 1 into the remaining projects, MKSK has been retained to assist again in developing the conceptual plans for Phase 2. This is a particularly smooth transition, given that MKSK has now been retained and is teamed with the City's traffic engineering firm F&V. Together, they have prepared conceptual plans to assist the MMTB with all of its planning needs. It is expected that the initial MMTB comments will be taken at this meeting, and then initial comments will be taken from the City Commission. A final review by the MMTB is expected later this summer.

As plans are prepared for Phase 2, it is important to note that the City was fortunate to be awarded two federal grants to assist in covering the cost of this project. Grants include:

- A grant for \$352,000, awarded by the Oakland Co. Federal Aid Committee, to assist the City in the cost of reconstructing this major road. As a street with high traffic counts, combined with the need for general safety improvements, this segment of Maple Rd. qualified for a grant estimated at covering 80% of the cost of resurfacing this street.
- A grant for \$249,700, awarded under the Highway Safety Improvement Program, covering 80% of the cost of reconstructing the Southfield Rd. at Maple Rd. intersection.

Mr. Strader spelled out the goals of the Phase 2 project:

- Be consistent with Phase 1;
- Improve the pedestrian and bike environment using recommended design options from the MMTB and the City Commission;
- Provide reasonable traffic operations;
- Consider on-street parking options that maximize the number of spaces;
- Consider maintenance costs;
- Meet the MDOT standards;

- Consider placement of street trees and ornamental street lights;
  - A tree every other parking space interspersed with a street light every other space;
  - Trees to be columnar in nature.

Mr. Strader and Ms. Kroll covered options for the various sections of the road.

- 1. **Southfield Rd. Intersection** The City received a safety grant to improve the geometrics. The skewed angle in which Southfield Rd. meets Maple Rd. has created a high crash environment. It is also considered unfavorable for pedestrians attempting to cross Maple Rd. at this signal. F&V studied crash histories for the City. They determined that moving the intersection to the west, therein making all turning movements to be executed at a 90° angle, would have a measurable impact on reducing crashes. The traffic signal will have to be relocated as a part of this improvement. The MMTB and City Commission will be asked to consider whether a mast arm traffic signal design is appropriate here or not. To upgrade the signal from span wire to a mast arm would be an additional \$80 to \$120 thousand, depending upon the design. The standard for Downtown is a mast arm; outside of Downtown it is not. MKSK and F&V will provide photo renderings of the appearance of the two signal designs as viewed for northbound traffic, and the visual impact they will have on the Birmingham Museum located at this intersection.
- Mr. Rontal suggested that if the mast arm is used and it is decided this is Downtown, they should locate signage or public artwork on the SE corner of the intersection so people are notified that they are coming into Downtown. He hoped the options for street trees would include those with fall color.
- Mr. Strader assured they will draw the schematics to ensure the intersection is designed for trucks to be able to make the turn onto Southfield Rd.
- **2. Maple Rd. Between Chester St. and Bates** The consultants looked at a median option but it did not work out because after using the MDOT and Federal funding standards the island became too small.
- **3. Maple Rd. and Bates** The options are to leave the intersection as it is with left turns prohibited, or to provide a left-turn lane with:
- Option A Left turn lane with narrower sidewalk
  - Improves site distance;
  - Reduces rear-end crashes;
  - Reduces vehicle queues on Maple Rd.
- Option B Left turn lane with eight parking spaces removed
  - Improves site distance;
  - Reduces rear-end crashes;
  - Reduces vehicle queues on Maple Rd.

In this case Ms. Kroll opined that the low volume of left turns probably does not warrant a left turn lane.

Mr. Strader said they have a little room to move the street trees out into the road and restore the sidewalk width at the east and west side of Bates. The priority is to either keep the sidewalk as wide as possible even if they sacrifice on-street parking, or is keeping the on-street parking a critical priority and then doing the best they can with the sidewalk and street trees. Option A, allowing on-street parking, benefits the businesses and street life and it buffers the pedestrian from the travel lanes on the positive side. On the downside it adds to congestion because of parallel parking maneuvers. Option B makes it much better for pedestrians and it helps the traffic flow as well. The downside is the loss of parking.

Right now Maple Rd. lanes are 12 ft. wide and they are proposed to be narrowed to 11 ft. which arethe least they can be with all of the constraints of high volume of traffic, busses, and heavy vehicles.

Discussion concluded there could be an Option C that would take out both sides of left turn lanes. That may cause backups. Option D would be no left turns at Bates.

Board members leaned towards Option B.

#### 4. Maple Rd. and Park St. -

- Option A Channelized right-turn lane
  - A center median with a two-stage pedestrian crossing;
  - Allows free-flow right turns onto NB Park St.;
  - No queuing from right turns onto Woodward Ave.
- Option B Reduced traffic island;
  - Typical pedestrian crossing;
  - Signal Control right turns onto NB Park St. (free-flow);
  - No queuing from right turns onto Woodward Ave.

Ms. Ecker noticed that with Option A the whole pork chop space is wasted. Whereas in Option B usable sidewalk space is being added. Mr. Strader pointed out that a diverter will be needed so that people will not continue SB from Park St. onto Peabody, and they would have to turn right.

Ms. Ecker said to keep in mind that the NE corner of Park St. and Maple Rd. is likely to be redeveloped in the near future. Pretty much everyone who is interested talks about wanting Park St. to be two-way for ease of access to that property.

Chairperson Slanga expressed the opinion that nuggets and pork chops just don't work.

It was agreed that the board needs to think a little more about this intersection.

**5.** Maple Rd. East of Peabody and Park St. - There is a narrow sidewalk with not a lot of room for street trees. They could do something to keep the small trees but the thought is maybe no street trees and replace them with a low ground cover or some other kind of plant material. Board members agreed.

#### 6. Parking

- Option A-1- 20 ft. parking with 8 ft. boxes
  - No extra space at end of blocks.
- Option A-2 22 ft. parking
  - Bike parking;
  - Larger bumpouts;
  - Pedestrian areas.
- Option B-1 11 ft. lanes with 8 ft. wide parking
- Option B-2 11 ft. lanes with 7 ft. wide parking with 1 ft. buffer

Board members were split on these options.

- 8. MEETING OPEN TO THE PUBLIC FOR ITEMS NOT ONTHE AGENDA (no public was present)
- 9. MISCELLANEOUS COMMUNICATIONS (none)
- 10. NEXT MEETING AUGUST 2, 2018 at 6 p.m.
- 11. ADJOURNMENT

No further business being evident, the board members adjourned at 8:25 p.m.

Jana Ecker, Planning Director	
Paul O'Meara, City Engineer	



#### **MEMORANDUM**

Engineering Dept.
Planning Dept.
Police Dept.

DATE: July 31, 2018

TO: Multi-Modal Transportation Board

FROM: Jana Ecker, Planning Director

Scott Grewe, Police Commander Paul T. O'Meara, City Engineer

SUBJECT: Maple Rd. Reconstruction

Southfield Rd. to Woodward Ave.

At the last meeting of the Multi-Modal Transportation Board (MMTB), the Board discussed initial design concepts for the planned reconstruction of the downtown section of Maple Rd., scheduled for 2020. As you know, our consulting team presented initial design concepts and questions. The meeting helped to provide feedback to further develop the concepts. A revised presentation has been assembled, and will be reviewed by the Board. The summary of topics include:

- 1. Parking space layout and total count.
- 2. Tree selection.
- 3. Planter design options.
- 4. Park St. intersection design.
- 5. Bates St. intersection design.
- 6. Southfield Rd. intersection design.

The design team would like to get additional feedback on these topics before finalizing a presentation to the City Commission. The design elements will then be presented to the City Commission later in August. A suggested recommendation can be found below:

#### SUGGESTED RECOMMENDATION:

To recommend to the City Commission the conceptual design plans for the reconstruction of Maple Rd. from Southfield Rd. to Woodward Ave., with the following design features:

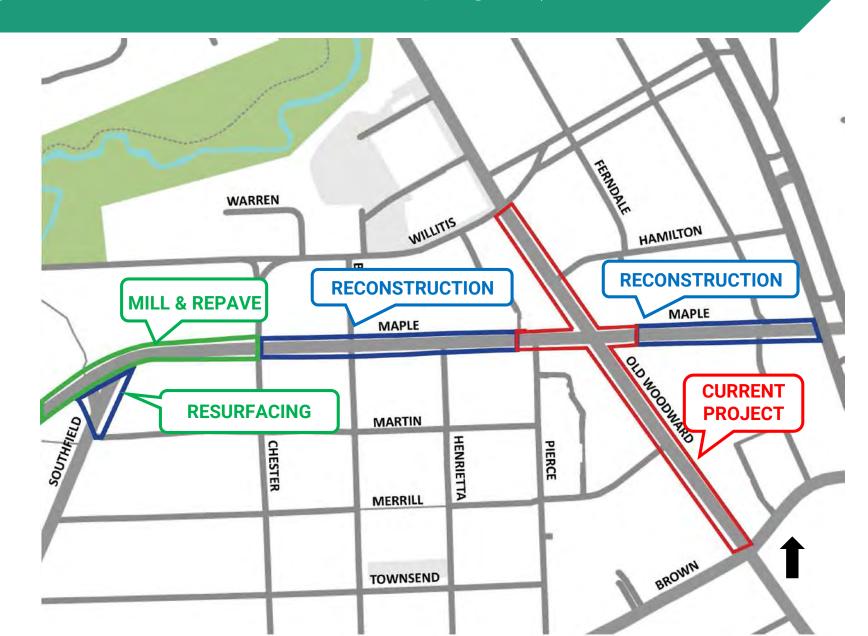
1.	Parking	spaces	sized	at	22	ft.	wide	per	MDOT	requirements,	and	lane	widths	at	11	ft.
	wide.															

- 2. Option \_\_\_\_\_ for the design of Maple Rd. between Chester St. and Henrietta St.
- 3. Option \_\_\_\_\_ for the design of the Park St. intersection.

## Maple Road Project (and extension of current project)

- Full reconstruction Chester to Pierce and E of Old Woodward to Woodward
- Repaying from Southfield to Chester St.
- Potential realignment and signal upgrade at the Southfield intersection

Timeline: Bid Package by December



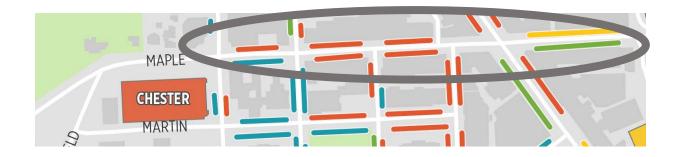
## **Updates:**

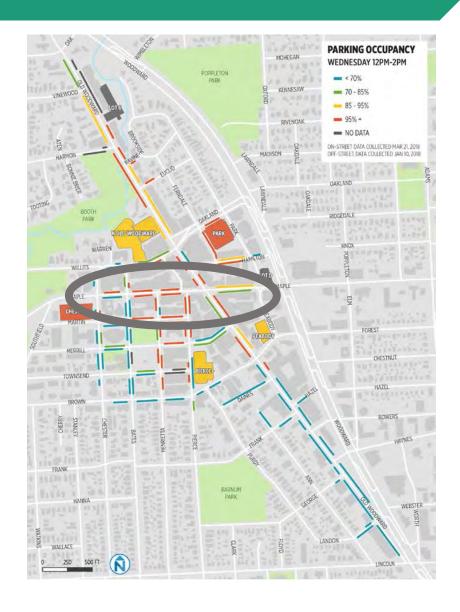
- 1. Parking layout options
- 2. More information on street tree selection
- 3. Landscape options for narrow segments
- 4. Additional options at Maple/Park/Peabody
- 5. Additional options at Maple & Bates
- 6. Additional options at Maple from Chester to Henrietta
- 7. Mast arm signal at Maple & Southfield

## **Current Maple Occupancy Rates**

#### **Parking Study Findings:**

- 43 On-street parking spaces west of Old Woodward. Use of narrow, columnar trees instead of large canopy trees (bottom right) 95% full
- 29 On-Street east of Old Woodward
- Total=72 existing spaces
- Image: Weekday from 12-2pm

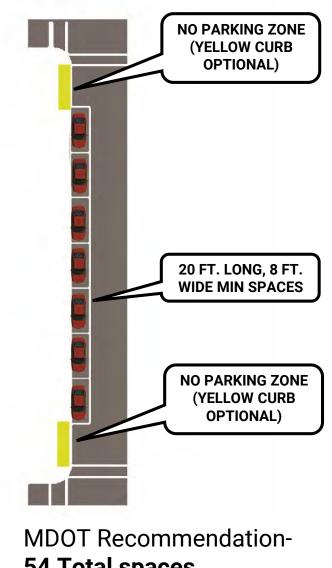




## Maple Rd. On-Street Parking Options



Existing-72 Total spaces



**54 Total spaces** 

## **On-Street Parking Existing**

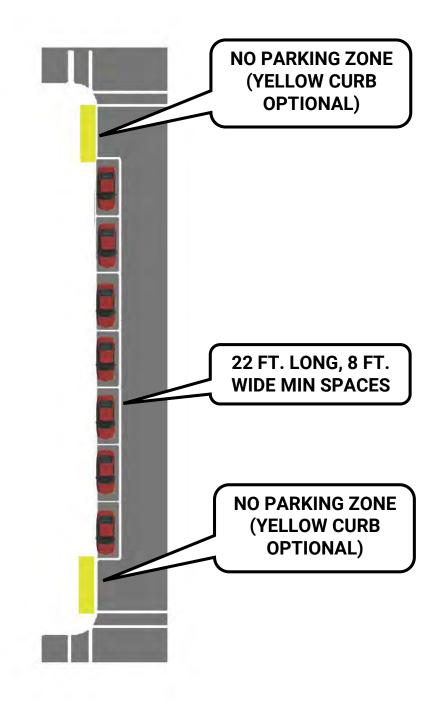
- 43 On-street parking spaces west of Old Woodward
- 29 On-Street east of Old Woodward
- Total=72 existing spaces



**Existing Google Earth Aerial** 

# MDOT Recommendation: 22 ft Parking Spaces

- City may seek a design exception from MDOT
- Spaces reduced at corner per MDOT specifications
- 36 On-street west of Old Woodward.
- 18 On-Street east of Old Woodward
- Total= 54 spaces
   Existing=72 spaces
   (-18 spaces)



### **Updates:**

- 1. Parking layout options
- 2. More information on street tree selection
- 3. Landscape options for narrow segments
- 4. Additional options at Maple/Park/Peabody
- 5. Additional options at Maple & Bates
- 6. Additional options at Maple from Chester to Henrietta
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#### **Recommended Street Trees**

- Segments of Maple Rd sidewalk are more narrow
- Businesses do not prefer large canopy trees that block frontage
- Need for shade
- Columnar trees grow to 10-15' wide and still provide street character with some shade
- However, some wider sidewalk zones can afford canopy trees (to match those on Old Woodward)





## Recommended Columnar Street Tree: Option 1

## Ginkgo (columnar) Ginkgo biloba

- Height: 30-50'
- Spread: 10-15'
- Shape: Narrow, fastigate
- Foliage: Light green
- Fall color: Bright yellow
- Easy to grow, columnar variety of popular urban street tree. Extremely adaptable, can fit into narrow spaces, air pollutant tolerant.







## **Recommended Columnar Street Tree: Option 2**

## Armstrong Maple Acer Rubrum 'Armstrong'

- Height: 45'
- <u>Spread:</u> 15'
- Shape: Narrow, fastigate
- Foliage: Light green
- Fall color: Yellow, orange-red
- Fast growing, columnar tree used in streetscapes with narrow clearances







## Recommended Street Tree for Wider Sidewalk Zones

## Thornless Honey Locust Gleditsia triacanthos f. inermis

Height: 30-70'

Spread: 25-40'

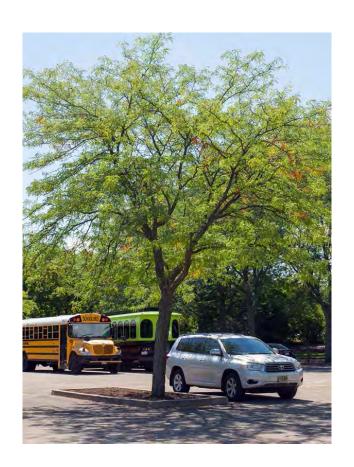
• Shape: Round, spreading

• Foliage: Dark green

• Fall color: Bright yellow

 Thornless and seedless variety recommended for tree lawns and streets.

Already specified on Woodward Ave





## **Updates:**

- 1. Parking layout options
- 2. More information on street tree selection
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### **Landscape Options for Narrow Segments**



**Existing conditions** 

- Segments of Maple Rd sidewalk are more narrow
- Streetscape character must continue in these zones
- Most options are alternative to tree plantings



Option 1: Soil cells/structural soils



Option 3: Flush tree grate



**Option 2:** Raised Planter Pots

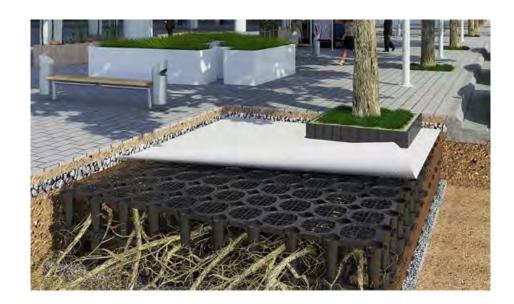


**Option 4:** Linear raised planters

# Landscape for Narrow Segments Option 1 Soil Cell Systems/ Structural Soils

Weight-bearing modules or structural soils lie under street/sidewalks to maximize root growth and prevent stunted growth of trees

- Allow trees to grow in small spaces without sacrificing walkable area
- Recommended for first impression entry zone off Woodward Ave, if trees are desired





## Landscape for Narrow Segments: Option 2 Raised Planter Pots

- Raised pre-cast concrete; planters are highly customizable
- Ideal for narrow spaces with not enough underground root space or width for trees
- Separates pedestrians from road
- Provide opportunity to showcase seasonal/ annual plantings
- Specialty irrigation/drainage systems and/or maintenance may be required



**Existing planter in narrow segment** 

Proposed planter size in plan

**CURB** 



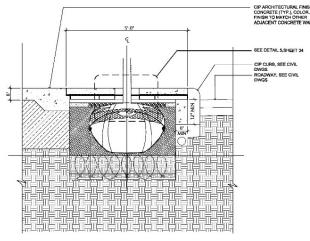


## Landscape for Narrow Segments: Option 3 Flush Tree Grates

- Tree grate constructed flush to curb (does not require the addition 6" redundant tree grate curb)
- Ideal for narrow spaces
- Maximizes walkable pedestrian hardscape area around tree
- May be combined with soil cells/stabilized soil to promote sustainable tree health



**Existing exposed planter** 



Proposed tree grate detail (above) and constructed tree grate (right)

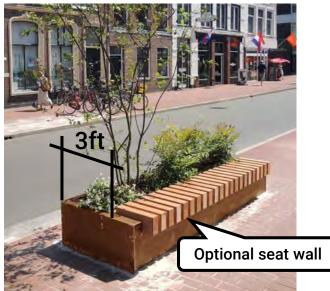


# Landscape for Narrow Segments: Option 4 Linear Raised Planters

- Low, linear raised planters are highly customizable
- Ideal for narrow spaces
- Maximizes walkable pedestrian hardscape area
- Does not require large width or depth for tree plantings
- Separates pedestrians from road



**Existing exposed planter** 



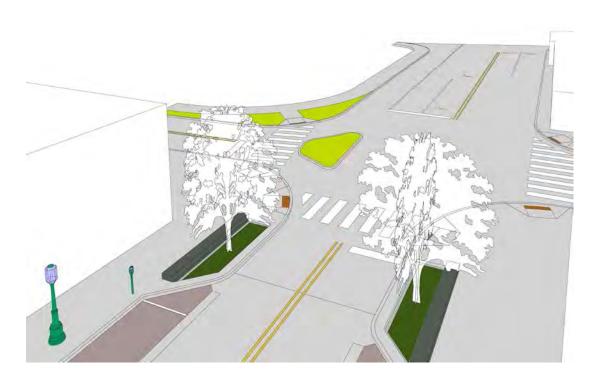
Proposed linear raised planter with seat wall



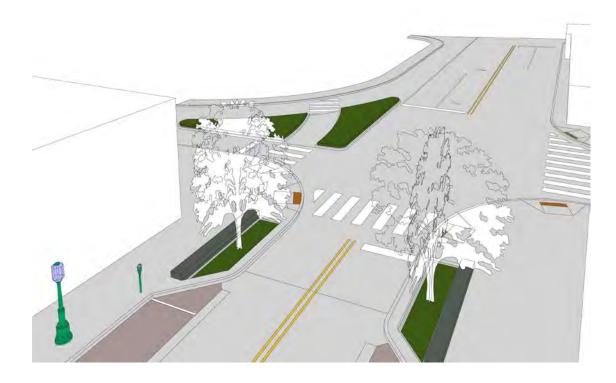
## **Updates:**

- 1. Parking layout options
- 2. More information on street tree selection
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- 4. Additional options at Maple/Park/Peabody
- 5. Additional options at Maple & Bates
- 6. Additional options at Maple from Chester to Henrietta
- 7. Mast arm signal at Maple & Southfield

## Maple, Park & Peabody







Channelized

F&V asked to evaluate other options...

## Park & Peabody SYNCRO Simulations

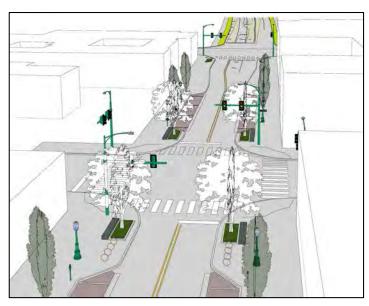
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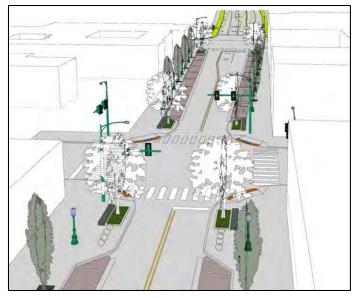
## **Maple & Bates Intersection**



**Option A-** Left turn lanes



Option C1-No left turn lanes, tapered



**Option C2-**No left turn lanes, with parking

#### **Previous:**

 Option B: Left turn lane, reduce sidewalk width Maple & Bates
Intersection:
Option A:
Left Turn Lanes



Maple & Bates
Intersection:
Option C1
No Left Turn Lanes,
Tapered



Maple & Bates
Intersection:
Option C2
No Left Turn Lanes,
with Parking

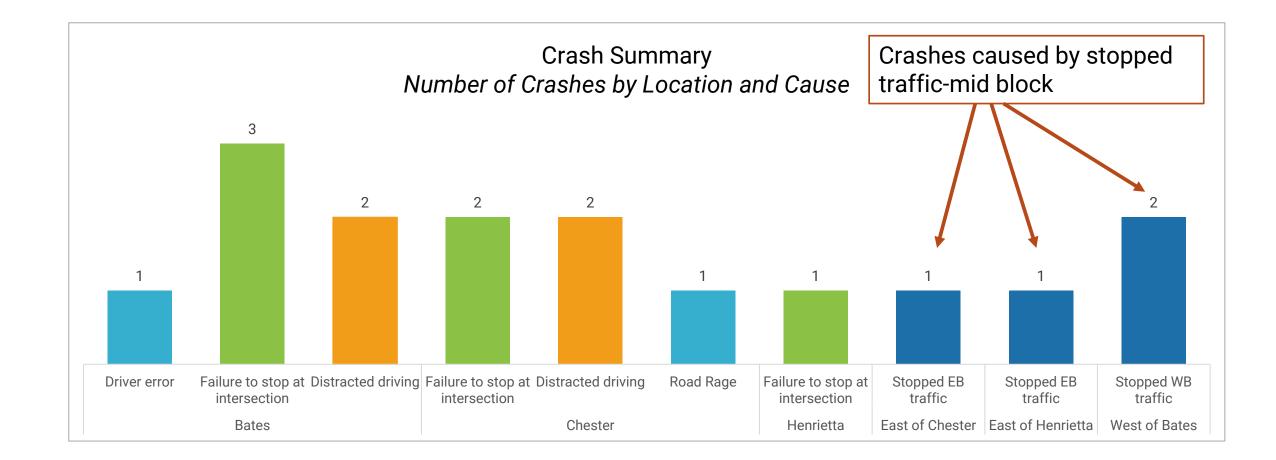


## **Updates:**

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## Maple & Chester to Henrietta Crash Analysis Rear End Crash Summary-Five Year Period (2013-2017)

Total Rear End Crashes (5 Years): 16 Average Rear End Crash Frequency: 3.2 Crashes per year



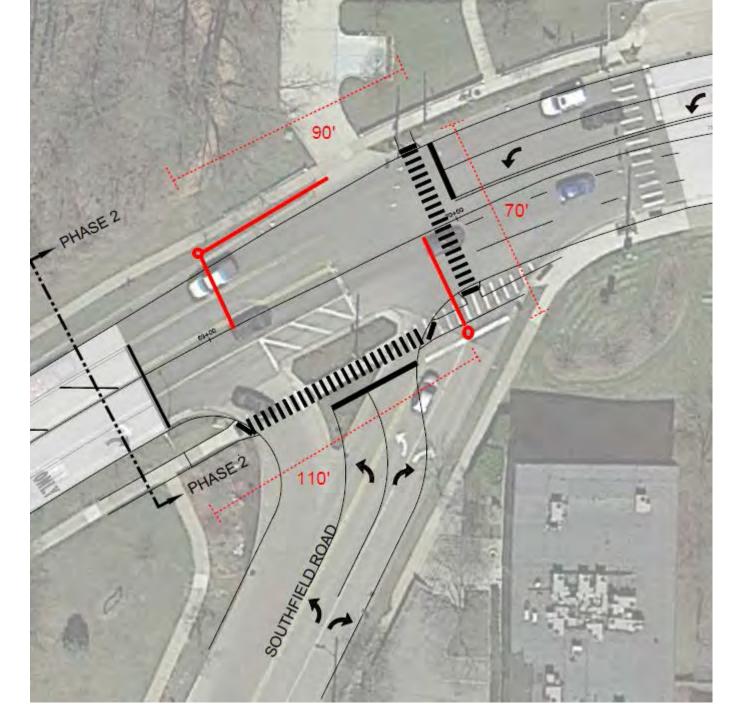
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# Maple & Southfield Intersection Proposed Signal Mast Placement

- Two posts required
- Daylight views to museum
- Opportunity for gateway feature

Maple and Southfield Mast Arms			
	Min		Max
Direction	Distance	Proposed	Distance
Northbound	40'	~70'	180'
Eastbound	40'	~110'	180'
Westbound	40'	~90'	180'





## Maple & Southfield Intersection Proposed Gateway Opportunities

- New configuration allows opportunity for gateway features
- Signage, landscaping, lighting, seating
- Constructed in stages over time











## Recommendation on Alternatives to City Commission

- 1. Parking layout options
- 2. More information on street tree selection
- 3. Landscape options for narrow segments
- 4. Additional options at Maple/Park/Peabody
- 5. Additional options at Maple & Bates
- 6. Additional options at Maple from Chester to Henrietta
- 7. Mast arm signal at Maple & Southfield

## CITY OF BIRMINGHAM MULTI-MODAL TRANSPORTATION BOARD THURSDAY, AUGUST 2, 2018

#### City Commission Room 151 Martin Street, Birmingham, Michigan

Minutes of the regular meeting of the City of Birmingham Multi-Modal Transportation Board held Thursday, August 2, 2018.

Chairperson Slanga convened the meeting at 6:02 p.m.

#### 1. ROLL CALL

**Present:** Chairperson Johanna Slanga; Board Members Vice-Chairperson Lara

Edwards, Amy Folberg, Doug White, Student Representative Alex

Lindstrom

**Absent:** Board Members Daniel Rontal, Katie Schafer; Alternate Board Member

Daniel Isaksen,

**Administration:** Lauren Chapman, Asst. City Planner

Jana Ecker, Planning Director

Austin Fletcher, Asst. City Engineer Scott Grewe, Police Dept. Commander

Paul O'Meara, City Engineer

Carole Salutes, Recording Secretary

#### Fleis & Vanderbrink ("F&V"):

Julie Kroll

MKSK: Brad Strader

Haley Wolfe, Landscape Architect

#### 2. INTRODUCTIONS

The new student representative, Alex Lindstrom, introduced himself to the Board. He is a junior at International Academy. Everyone welcomed him.

#### **3. REVIEW AGENDA** (no change)

#### 4. APPROVAL OF MINUTES, MMTB MEETING OF JULY 12, 2018

**Motion by Ms. Edwards** 

### Seconded by Ms. Folberg to approve the MMTB Minutes of July 12, 2018 as presented.

#### Motion carried, 4-0.

**VOICE VOTE** 

Yeas: Edwards, Folberg, Slanga, White

Abstain: None Nays: None

Absent: Rontal, Schaefer, Isaksen

## 5. MAPLE RD. IMPROVEMENTS (PHASE II OF OLD WOODWARD PROJECT)

#### **Recommendation on alternatives to City Commission:**

Mr. Strader said they would like to get additional feedback on several topics before finalizing a presentation to the City Commission later in August. He reminded this project is funded by MDOT and so it must be consistent with MDOT standards.

Key topics for tonight's discussion are as follows:

- 1. Parking layout options
- 2. More information on street tree selection
- 3. Landscape options for narrow segments
- 4. Additional options at Maple/Park/Peabody
- 5. Additional options at Maple and Bates
- 6. Additional options at Maple from Chester to Henrietta
- 7. Mast arm signal at Maple and Southfield

#### Parking Layout Options

MDOT recommends 22 ft. long parking spaces and a no parking zone at the corners. The City typically has parking much closer to the corner than MDOT. The City may be able to seek a design exception from MDOT to extend the parking closer to the corners. MKSK's recommendation to the City Commission based on MMTB input from last month will be to go with this design without the Xs and give up four spaces. Areas at the corners can be used for more landscaping and bumpouts if they can't extend the parking.

In response to Ms. Slanga, Mr. O'Meara said the positive thing about the Xs is that they allow maneuvering space to get in and out quickly so as not to back up traffic. However, there are less parking spaces. Mr. Strader noted that wherever they can get a bumpout or an amenity for pedestrians they will add it in. He recalled the discussion last month was to recover some of the lost parking if possible. ADA spaces are put at the ends so there is **not** so much of an impasse throughout the day for turning trucks. Conclusion was to meet with MDOT to see what the flexibility is with the different options.

#### Street Tree Selections

Ms. Ecker noted the City will try to put in the bigger, broader canopy trees wherever there is room. Ms. Wolfe noted segments of Maple Rd. sidewalk are more narrow and columnar trees still provide street character with some shade. Board members liked the <u>Armstrong Maple</u> for narrow sidewalks because of its orange-red, yellow Fall color. For the wider sidewalk zones, they preferred Thornless Honey Locust.

#### Landscape Options for Narrow Segments

Board members considered:

- Option 1 Silva cells and structural soils;
- Option 2 Raised planter pots;
- Option 3 Flush tree grates;
- Option 4 Linear raised planters with seating.

Consensus was to choose <u>Option 3 for the sidewalk treatment</u>, as it is the most narrow option with a tree rather than a planter. It is the best opportunity to provide shade, plus it is ADA compliant by being flush with the sidewalk. Board members also liked Option 4 for wider sidewalks because of the seating.

#### Additional options at Maple/Park/Peabody

Ms. Kroll ran Syncro simulations for the board to evaluate. She showed a model of a typical crossing with a push-button activated control to stop right turns. It would be a free-flow movement unless someone pushes the button to stop. Ms. Ecker said with a push-button, pedestrians will be able to cross the first part and the second part will have a stop sign. The members preferred the typical intersection and crossing design that did not include a separate diverter lane for the right hand turn lane.

There was discussion about doing something else with Park other than making it a two-way street. However, there were benefits of keeping it one-way. Ms. Ecker said that generally speaking they try to follow the 2016 Plan which suggests two-way traffic. Further, it will bring value to the vacant site near the Hunter House.

#### Additional options at Maple and Bates Intersection

- Option A Left turn lanes, either lose parking or narrow sidewalks;
- Option C-1 Left turns would be banned at Bates from 7 AM to 7 PM, with the street, tapered towards Chester so there is more sidewalk space between Chester and Bates.
- Option C-2 No left turn lanes keep on-street parking all the way to Chester but less room on the sidewalk.

After reviewing the Syncro model, everyone was in favor of <u>Option C-1</u>. Bates will operate the same as Henrietta.

Additional options at Maple from Chester to Henrietta

Mr. Strader stated that the left turn volumes are low. EB turns are higher than the WB. When the center turn lane is taken away, the potential for rear-end collisions increases. Ms. Kroll indicated there have been 3.2 crashes/year. Four crashes were caused by stopped traffic, either in the queue or to park. So, no left turns are recommended from 7 a.m. to 7 p.m.

Mast arm signal at Maple and Southfield

It was shown that the <u>mast arms</u> afford a better view into the Museum from Southfield. The <u>new configuration for the entryway allows the opportunity for gateway features</u> from the west such as signage, landscaping, lighting, seating.

Mr. Strader said they will take this input, repackage it for the City Commission and after the Commission's direction they will come back with the whole design in an animated model.

#### 6. 2019 LOCAL STREETS PROGRAM - PAVING STREET WIDTHS

Mr. Fletcher noted one of the projects planned for the 2019 construction season is the Quarton Lake Subdivision reconstruction. The project involves the complete reconstruction of the following streets:

Raynale St. – N. Glenhurst Dr. to Chesterfield Ave.; Brookwood St. – N. Glenhurst Dr. to Raynale St.; N. Glenhurst Dr. – Oak Ave. to Raynale St.; Kenwood Court – Glenhurst Dr. to 220 ft. to East.

It should be noted that these are the only improved streets in the area that have not been worked on in more than 30 years The following is a detail of what is proposed. He recalled that the Multi-Modal Transportation Board ("MMTB") recently recommended a written policy on determining the width of new and reconstructed streets in Birmingham. The policy was approved by the City Commission at their meeting of July 23. The finalized version of the policy has been used as a reference in making the following recommendations. A summary of existing conditions is provided below, followed by a recommendation based on the City's new residential street width standards.

Raynale St.: The existing pavement on this block was installed at thirty-two (32) feet wide. The curbs were originally installed in 1929, with an asphalt surface installed at a later date. The road width is wider than the twenty-six (26) ft. width requirement (per the Residential Street Width Standards). The existing right-of-way is sixty (60) ft. wide. A total reconstruction (new concrete pavement and underground utilities) is proposed for this street. A 26 ft. pavement width is recommended that will narrow the pavement, and provide more green space and City trees. The center line will remain the same.

<u>Brookwood St.</u>: The existing pavement on this block was installed at twenty-four (24) ft. wide. The curbs were originally installed in 1929, with an asphalt surface installed at a

later date. The existing right-of-way is fifty (50) ft. wide. City trees would be an issue if they try to widen the street to 26 ft. Therefore the recommendation is to keep the road width at 24 ft. A total reconstruction (new pavement and underground utilities) is proposed for this street.

N. Glenhurst Dr.: The existing pavement on this block was installed at thirty-two (32) ft. wide. The curbs were originally installed in 1929, with an asphalt surface installed at a later date. The road width is wider than the twenty-six (26) ft. width requirement (per the Residential Street Width Standards). The existing right-of-way is fifty (50) ft. wide. There are no existing City trees in the greenbelt (area between the road and sidewalk), due to the right-of-way and pavement widths. It should be noted that the City recently received a petition to reconstruct N. Glenhurst between Pine St. and Oak Ave. The pavement width of this section of N. Glenhurst is proposed to be constructed at twenty-six (26) ft., in accordance with the Residential Street Width Standards. The center line would remain the same. If the petition is successful, it will likely become a part of this project for logistic purposes as well as to take advantage of economy of scale (better pricing).

Kenwood Court: Kenwood Court was originally constructed as a dead end with a length of approximately 220 ft. The existing pavement was installed at twenty-four (24) ft. wide. The curbs were originally installed in 1929, with an asphalt surface installed at a later date. In the early 1990's Kenwood Court was extended an additional 250 ft. The existing pavement was also installed at twenty-four (24) ft. wide. This street has two (2) right-of-way widths, fifty (50) ft. on the original section (west) and forty (40) ft. on the newer section. Because this street was constructed in two (2) different eras, the rehabilitation needs are different. Because of not wanting to jeopardize the existing large mature trees in the greenbelt, the recommendation is to keep the pavement at 24 ft. wide. A total reconstruction is proposed for the west half of the block (oldest) and resurfacing is proposed for the east half, as it is newer and does not require utility work. The existing curbs will remain in place on the newer section as well.

#### Motion by Ms. Folberg

Seconded by Ms. Edwards to accept the suggested recommendations changing the typo in (C) to twenty-six (26) ft.:

- A. Reconstructing Raynale St. at twenty-six (26) ft. wide between N. Glenhurst Dr. and Chesterfield Ave.;
- B. Reconstructing Brookwood St. at twenty-four (24) ft. wide (matching existing) between N. Glenhurst Dr. and Raynale;
- C. Reconstructing N. Glenhurst Dr. at twenty-six (26) ft. wide between Oak Ave. and Raynale St.;
- D. Reconstructing the west half of Kenwood Ct. (approximately 250 ft.) at twenty-four (24) ft. matching the existing and resurface the remaining portion of Kenwood Ct.;
- E. Schedule a public hearing at the regularly scheduled meeting of the Multi-Modal Transportation Board for September 6, 2018 at 6 p.m.

#### Motion carried, 4-0.

**VOICE VOTE** 

Yeas: Folberg, Edwards, Slanga, White

Nays: None

Absent: Rontal, Schaefer, Isaksen

#### 7. MEETING OPEN TO THE PUBLIC FOR ITEMS NOT ON THE AGENDA

Ms. Folberg passed out two articles. One was from the Detroit Free Press that talks about Detroit starting scooter sharing. The second article was from MNPR which mentions bumps along the way for scooter sharing and walking. She noted that in Detroit the pricing for bike share is \$8/day, \$18/month, and \$80/year. She doesn't see bike share as being a casual use at that price.

Dockless scooter share is priced at \$1up front and then \$.15/minute. This may be a better option that bike sharing.

Ms. Ecker advised that details on bike share and scooter share will be brought back to the MMTB in September. The scooter share company runs everything. In Detroit the scooters are required to be used in the bike lanes and not on the sidewalk.

Ms. Edwards stated she would like to see a task force from the public working to encourage bike share in Birmingham. They would investigate if there are more bikes how to make biking safe and how to encourage a biking environment.

Discussion followed that the City should consider doing some public relations activities that promote cycling in the City, such as bike events, group rides, public service messages for drivers to stop for cyclists and pedestrians, or drafting an ordinance to require bikes to be on the streets and not sidewalks. Board members thought that a slow roll like group ride for cyclists in Detroit would be fun for the community.

#### **9. MISCELLANEOUS COMMUNICATIONS** (none)

#### 10. NEXT MEETING SEPTEMBER 6, 2018 at 6 p.m.

Multi-Modal	Fransportation Board Proceedings
August 2, 201	8
Page 7	

#### 11. ADJOURNMENT

No further business being evident, the board members adjourned at 7:28 p.m.

Jana Ecker, Planning Director

Paul O'Meara, City Engineer



#### **MEMORANDUM**

Engineering Dept.
Planning Dept.
Police Dept.

DATE: October 2, 2018

TO: Joseph A. Valentine, City Manager

FROM: Jana Ecker, Planning Director

Scott Grewe, Police Commander Paul T. O'Meara, City Engineer

SUBJECT: Maple Rd. Paving Project

Southfield Rd. to Woodward Ave.

Recently, questions have been raised relative to whether it is appropriate to proceed to the reconstruction of Maple Rd. in 2020, in light of the pending reconstruction of the N. Old Woodward Ave. Parking Structure reconstruction. A separate report relative to that topic explains the benefits of proceeding with the Five-Year Capital Improvement Plan as currently laid out. Based on that assumption, construction of the Maple Rd. downtown segment is currently planned to begin in March of 2020. Unlike Phase 1, Phase 2 will include federal funding in the form of two federal grants totaling a value of approximately \$600,000. As a result, the bidding documents will be bid through the MI Dept. of Transportation (MDOT). The additional lead time required to meet the State's bidding timetable to achieve the City's preferred construction schedule requires that final engineering design begin in December of this year. As a result, the MKSK/F&V consulting team that regularly works with the Multi-Modal Transportation Board (MMTB) presented options to the Board at their regular meetings of July 12 & August 2, 2018. After taking input from the MMTB, the following represents their recommendations of the design's highlights through the entire corridor. Input from the City Commission is desired at this time so that a finalized version can be returned at a future meeting for final approval.

#### PROJECT SUMMARY

As outlined on the attached map, the 2020 Maple Rd. project will consist of three separate sections:

- 1. At the west end of the job, the Southfield Rd. approach to Maple Rd. will be relocated to the west to allow for true 90° turns to and from Southfield Rd. The more conventional intersection design is expected to reduce crashes, which allows this work to qualify for a grant valued at 80% of the construction cost, or approximately \$250,000.
- 2. Between Southfield Rd. and Chester St., no changes are proposed to the traffic pattern or street, which was modified in 2016 as a part of the Maple Rd. 3-lane conversion completed that year. The asphalt pavement is in marginal condition, therefore, an asphalt milling and resurfacing is proposed.

3. Starting at Chester St. and extending to Woodward Ave., the Maple Rd. corridor will be completely reconstructed, including new water and sewer improvements, new concrete street, new sidewalk streetscape, new traffic signals, and new fiber optic system conduit. The Maple Rd./Old Woodward Ave. intersection completed in 2018 will be left as is.

#### **DESIGN DETAILS**

The following summarizes the design details that have been reviewed and endorsed by the MMTB. These design features will be presented in detail at the meeting:

#### 1. Parking Space Design

Birmingham has traditionally marked parallel parking spaces with alternating "x" areas that allow for easier maneuvering of vehicles into and out of parallel parking spaces. The consultant reviewed this question, and determined that MDOT allows both options. The consultant found that the design with the "x" areas is not very popular in most congested Michigan downtowns. After review, the MMTB recommended that the "x" parking space design be eliminated if this would add parking spaces in the project area. After further study, the consultant has determined that removal of the "x" areas would not create additional parking spaces, therefore, the final recommendation is to construct the street with them being a part of the design.

Once that was decided, staff and the consulting team met with local representatives of MDOT to determine a design that could be approved relative to the important questions of lane widths, parking space dimensions, and distance between crosswalks and parking spaces. Since this is not a state highway, MDOT offered the following design parameters:

- Through traffic lanes and left turn lanes must be a minimum of **11 ft. wide**.
- Parallel parking spaces must be a minimum of 8 ft. wide, and 22 ft. long.
- The distance from a crosswalk to an adjacent parking space can be reduced from the traditional MDOT standard of 50 ft. down to a minimum of **20 ft**.

We were pleased with these concessions from MDOT. Implementing these standards, the new design will have the following features:

- Standard 38 ft. street width in areas where parking is provided (down from the current 44 ft. width).
- City sidewalks gaining three feet of width in areas where parking spaces are present (plus, in areas where double steps currently exist, all steps will be removed, improving the sidewalks even more so from current conditions).
- Landscape and seating feature areas at Henrietta St. and at the mid-block crossing east of Old Woodward Ave.
- Counting three new parking spaces being introduced on Park St., a final tally showing all but 7 parallel parking spaces remaining, even with the introduction of the mid-block crossing.

The Commission is also advised that as a part of the street reconstruction, the accessible parking spaces that are within the project area will require enhancements, in accordance with revisions made in the Americans with Disabilities Act (ADA). Widened parking spaces with

handicap ramp access are now required for parallel parking spaces on newly constructed streets, similar to the sketch included in this report. It is anticipated that a total of four accessible spaces will have to be constructed along the project length to meet the requirements of the ADA.

#### 2. Landscaping Design

The design theme used from the Old Woodward Ave. project will be continued. Design features will include:

- Raised planter beds at each tree.
- Large areas of structural organic soil around each tree.
- Landscaped seating areas at Henrietta St. and at mid-block crossing.

Unlike the rest of the project, due to the required street width between Park St. and Woodward Ave., the proposed sidewalks will remain similar to what they are today. MKSK provided multiple options on how to provide landscaping features in this area. The MMTB recommended the installation of columnar trees that have innovative concrete removal panels placed between the tree and the right-of-way line, for maximum usable walking space. Photos are attached.

#### 3. Southfield Rd. Intersection

As shown on the attached drawing, the south leg of the Southfield Rd. intersection will be moved about 50 ft. to the west. While still remaining in the right-of-way, the plan is anticipated to reduce traffic crashes at this location. The more conventional design will reduce speeds for northbound Southfield Rd. traffic, which will in turn improve safety for pedestrians crossing at the east leg of the intersection. The safety grant awarded to the City will cover 80% of the construction cost for this part of the project, including relocation of the existing "span wire" style traffic signal. Since this intersection is on the edge of the Central Business District, the City Commission may wish to consider approving the installation of a new "mast arm" style traffic signal at the intersection. It is anticipated that the additional cost of the mast arm style signal would be approximately \$100,000.

When considering this design element, note that the Bates St. and Henrietta St. traffic signals are already planned and budgeted for complete replacement, and they will feature the mast arm design. Further, in 2019, MDOT will be replacing the traffic signal at Maple Rd. & Woodward Ave. The City has already agreed in concept to reimburse MDOT the additional funds required to upgrade that signal to the mast arm style, instead of the standard span wire style. The MMTB did not make a recommendation on this item, since the decision does not impact the function of the streets.

#### 4. Bates St. Intersection

The current configuration of the intersection is unconventional in that the pavement markings provide for a left turn lane on the west side of the intersection, where the current street is 48 ft. wide, vs. the east side of the intersection, which has no left turn lane, and is 44 ft. wide. Based on current standards, if a left turn lane is provided, it must line up with equally sized lanes on both sides of the intersection. Traffic counts were taken, and it was determined that

left turn demand is currently low in both directions, even during the peak hour. Allowing any left turns can be a serious detriment to the flow of through traffic if there is no left turn lane. Further, given the narrow right-of-way, if left turn lanes are provided, either parking must be eliminated, or sidewalks must be constructed at a narrow, undesirable width.

For several decades, left turns have been banned daily at the Henrietta St. intersection from 7 AM to 7 PM. The turn restriction allows Maple Rd. to function well during the day without left turn lanes. The design team and the MMTB recommend that a similar turn restriction be introduced at the Bates St. intersection, thereby requiring motorists to turn at Chester St. instead. Implementing this restriction provides several design benefits:

- Parking spaces can be constructed for the full length of the block to the east, improving accessibility for the multiple retail destinations in the immediate area.
- Vehicle turning movements can be moved to Chester St., where retail activity is reduced.
- Enhanced, wider sidewalks can be constructed on both blocks.
- The transition from a three lane cross-section at Chester St. to a two-lane cross-section closer to Bates St. can be designed to mimic the design concept previously approved for the Maple Rd. segment east of Old Woodward Ave.

Bumpouts are proposed at the intersection to reduce pedestrian crosswalk lengths. Reviewing the plan with truck turning movements, the handicap ramps areas will be designed to accommodate encroachments from trucks turning at this intersection.

#### 5. Henrietta St. Intersection

The traffic configuration at Henrietta St. will match the current street. A larger landscaped sidewalk area will be developed, similar to that done at the three-way intersections on the Old Woodward Ave. project. Crosswalk lengths will be reduced.

Reviewing the truck turning movements, given the narrow width of the existing Henrietta St. pavement, turning trucks at this intersection will have to encroach on to the handicap ramps as designed. Provisions will be incorporated into the final design to accommodate this.

#### 6. E. Maple Rd. Mid-Block Crossing

As requested by the City Commission, a mid-block crossing is provided on the block east of Old Woodward Ave. The crossing is designed to line up with the existing via that extends south into the Central Park Properties complex. Enhanced landscaping and public seating areas similar to what was done on Old Woodward Ave. will be provided.

#### 7. Park St./Peabody St. Intersection

In accordance with the 2016 Downtown Birmingham Master Plan, the plan proposes modifying the north leg of this intersection to accommodate two-way traffic on Park St. Several alternatives were studied. Please refer to the attached memo from Fleis & Vandendbrink (F&V) for more details.

This detailed traffic analysis was just finalized by F&V, and was not fully presented to the MMTB. It was not known at that time whether Alternate 4 would be a viable option. Now that we know that it is, and since it improves the pedestrian environment the best, the consultant and staff team recommend the implementation of Option 4. Option 4 provides the safest pedestrian crossing for the north leg, as described in the attached memo.

Focusing on Option 4, it should be clarified that the drawings show three different options for a traffic island on the north leg, including no island, a small island, or a large island. The drawback of having no island is that some north and southbound motorists may be tempted to violate the turn restriction signs and drive straight through the intersection. We see this as being a relatively minor problem, however.

Removing the island allows for a larger sidewalk streetscape and development opportunity on the northeast corner, adjacent to the currently vacant property. The enhanced pedestrian environment that could result at that corner causes the team to recommend that <u>no island</u> be installed at this intersection.

#### SUMMARY

Summarizing the above, the design team is requesting specific input on the direction of the design in the following areas:

- Landscaping design concepts will follow that used on the Old Woodward Ave. project.
   On the narrow sidewalk section between Park St. and Woodward Ave., columnar trees
   with removable concrete panels will be implemented to provide maximum sidewalk
   space.
- 2. Approval of the funding required for the installation of a new mast arm traffic signal at the Southfield Rd. intersection.
- 3. Banning left turns from 7 AM to 7 PM at the Bates St. intersection.
- 4. Reconfiguration of the Park St./Peabody St. intersection, modifying Park St. to the north to allow for two-way traffic with on-street parking, and signalizing the north leg of the intersection for improved pedestrian safety.

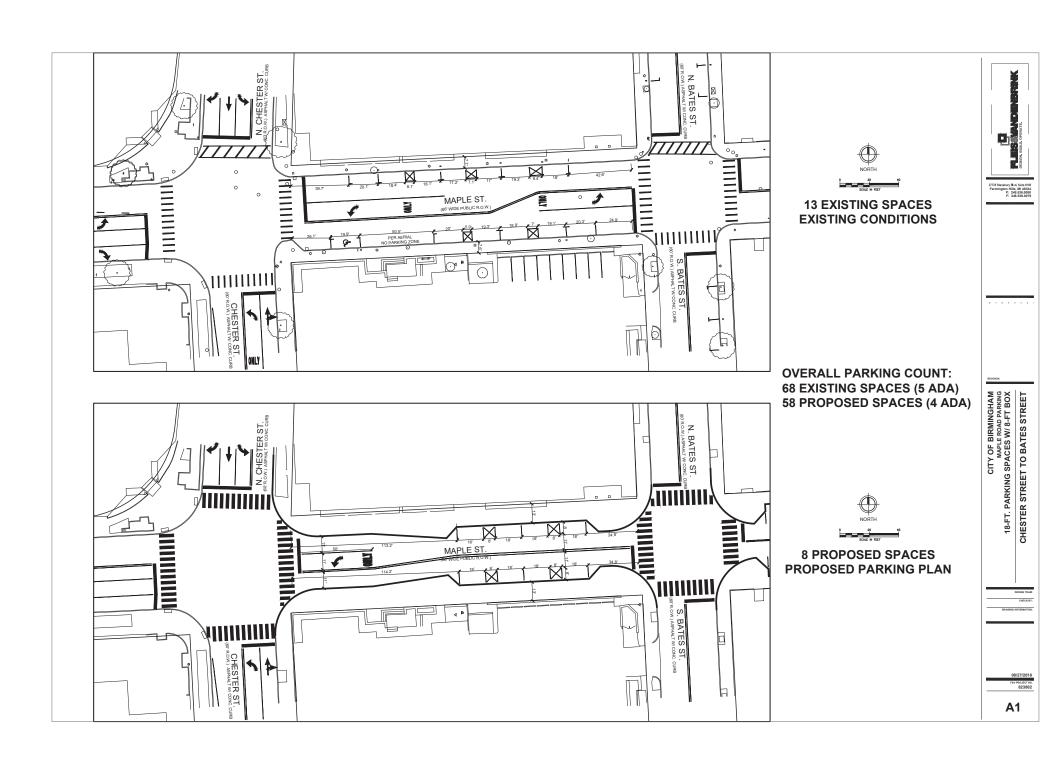
A detailed resolution follows.

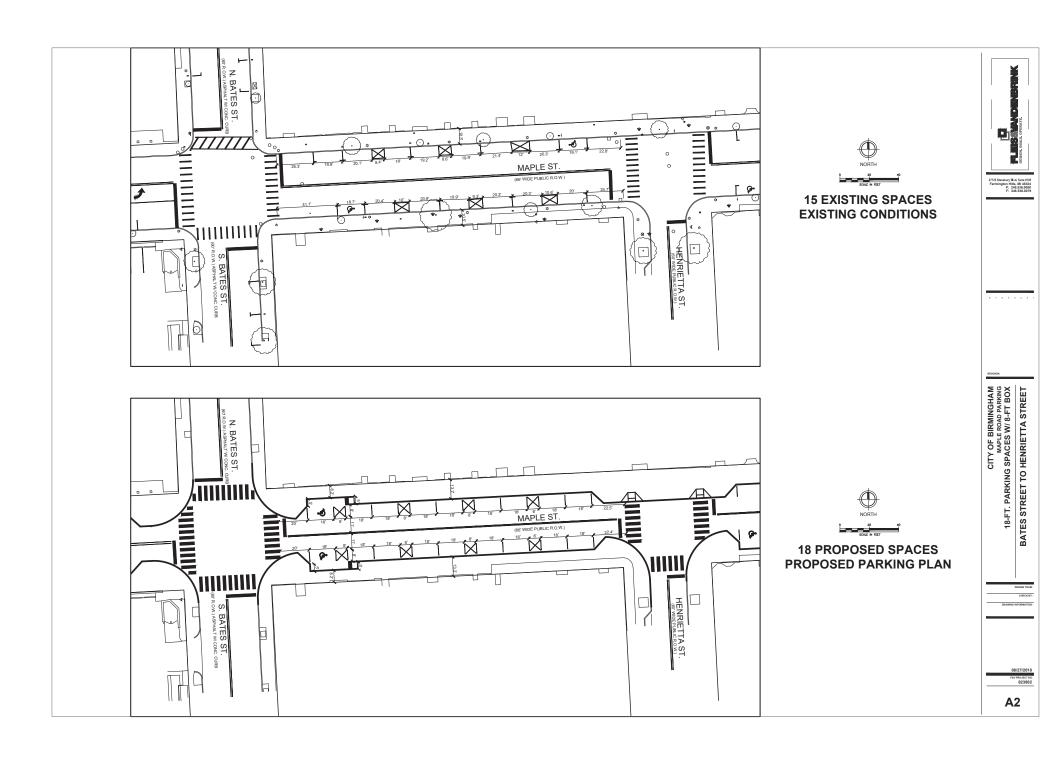
#### SUGGESTED RESOLUTION:

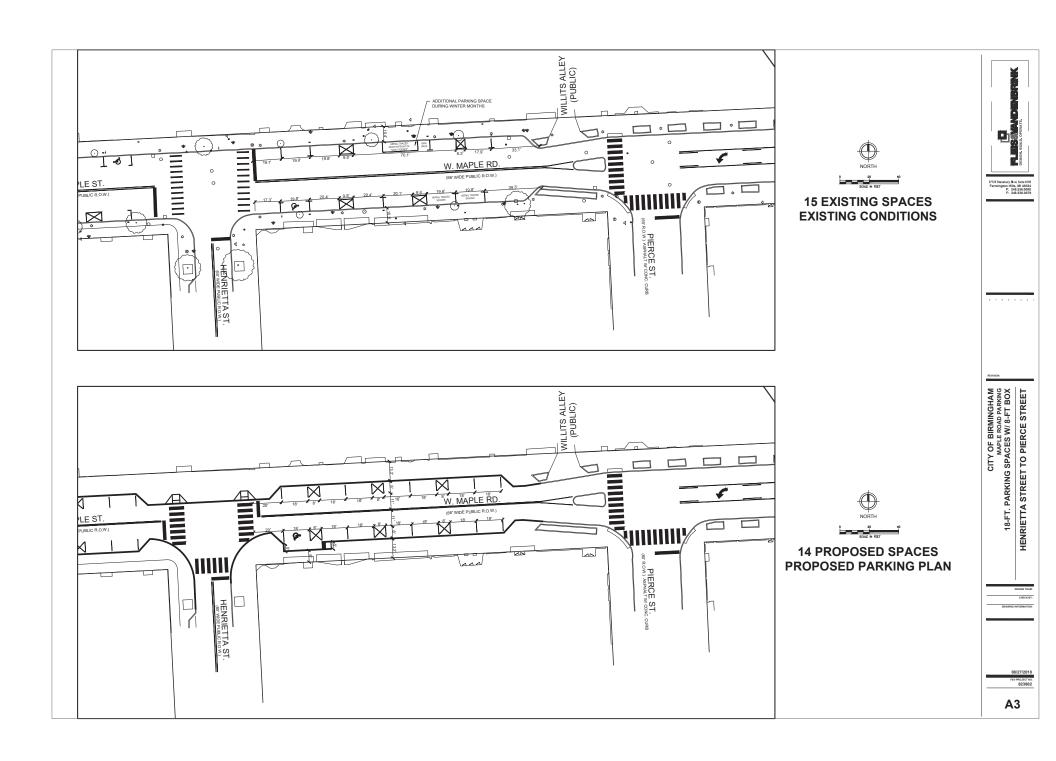
To direct the MKSK/F&V design team to proceed to final plans for the Maple Rd. project from Southfield Rd. to Woodward Ave., as follows:

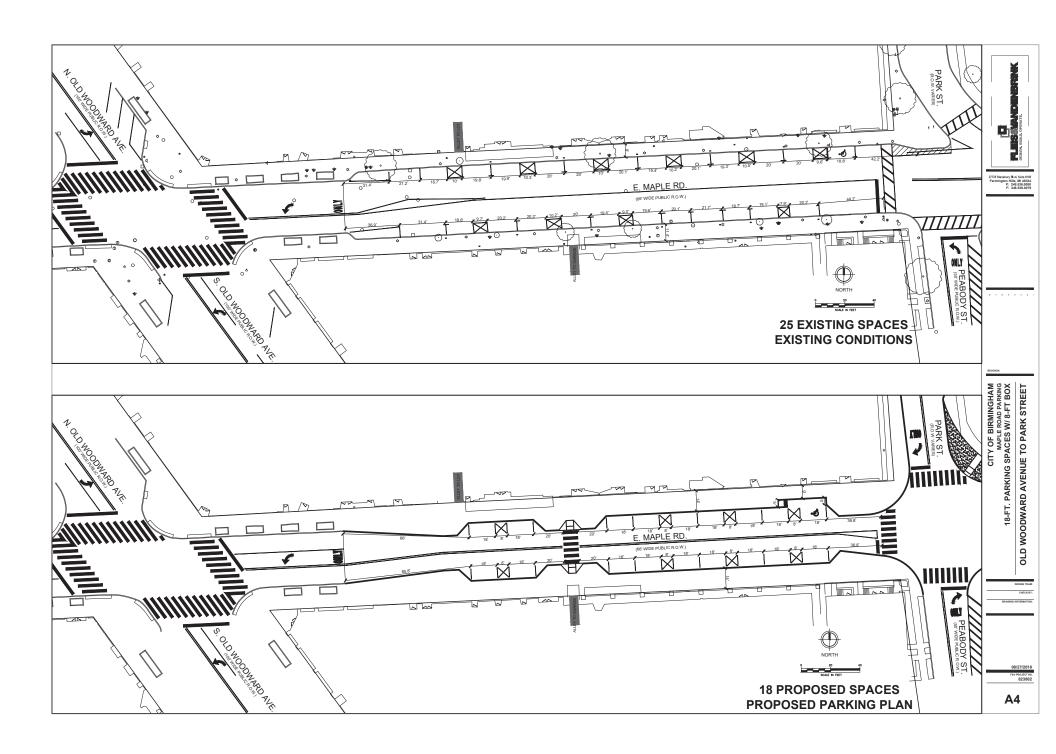
- 1. Designing Maple Rd. with 11 ft. wide travel lanes and 8 ft. wide parking spaces for a new standard road width of 38 ft. between curbs, and continuing to provide the "x" maneuvering areas between parallel parking spaces
- 2. Landscaping design concepts will follow those used on the 2018 Old Woodward Ave. project. On the narrow sidewalk section between Park St. and Woodward Ave., columnar trees with removable concrete panels will be implemented to provide maximum sidewalk space.

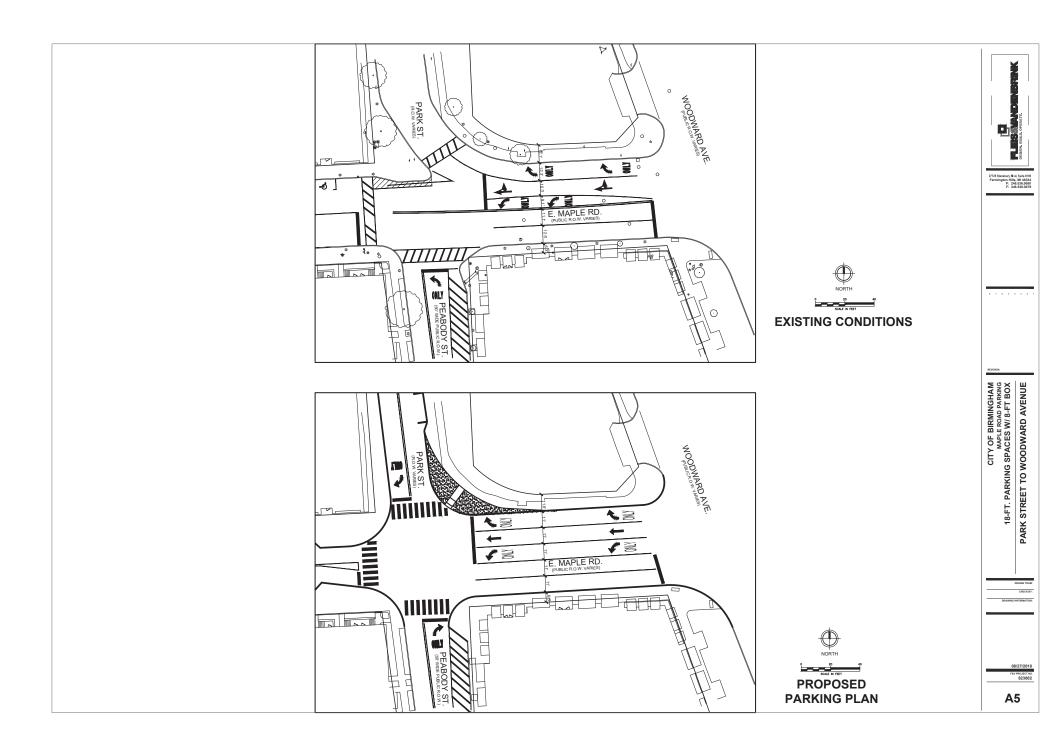
- 3. Inclusion of a new mast arm traffic signal at the Southfield Rd. intersection, at an estimated additional cost of \$100,000.
- 4. The Bates St. intersection shall be designed without left turn lanes, and left turns shall be banned from 7 AM to 7 PM.
- 5. The Henrietta St. intersection will be complemented with additional landscaping and seating areas, similar to that done on Old Woodward Ave.
- 6. A mid-block pedestrian crossing will be provided on E. Maple Rd., aligning with the existing pedestrian via to the south currently located between 288 & 300 E. Maple Rd.
- 7. Option 4 shall be implemented for the Park St./Peabody St. intersection, which will convert Park St. to the north to two-way traffic with parking for northbound traffic, and signalization of the north leg of the intersection for improved pedestrian safety.

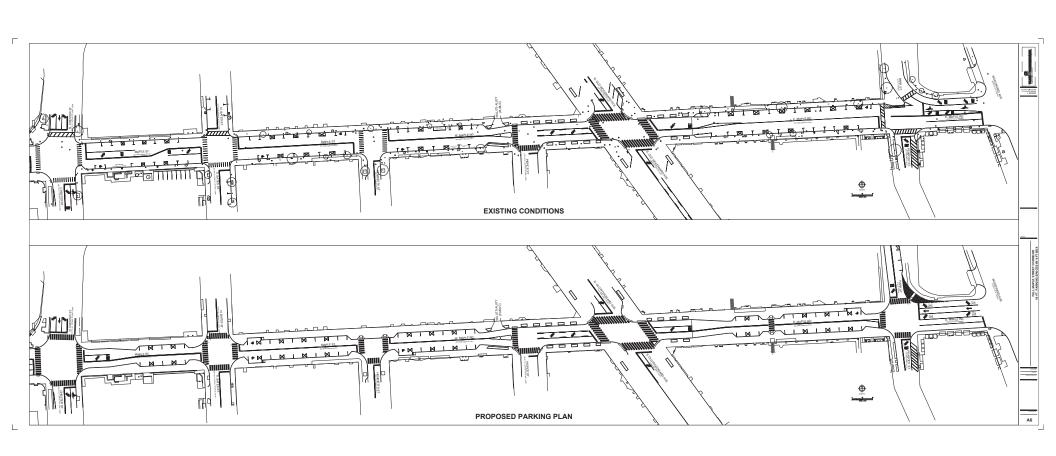














September 28, 2018

VIA EMAIL

Mr. Paul O'Meara City Engineer City of Birmingham 151 Martin Street Birmingham, MI 48012

#### **RE: Maple Road & Park Street Intersection Alternatives Analysis**

Dear Mr. O'Meara,

The purpose of this letter is to provide a summary of the alternatives analysis performed at the Maple Road and Park Street intersection. The following alternatives were considered for the intersection operations and design. Each of the alternatives features are summarized herein.

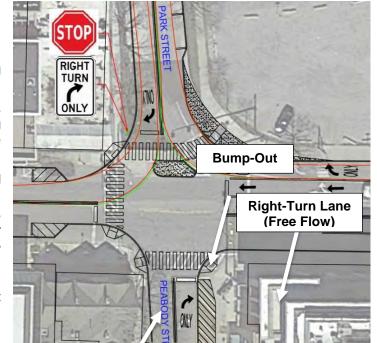
- Alternative 1: Channelized Right-Turn with Bump-out
- Alternative 2: Full Intersection Operations
- Alternative 3: Channelized Right-Turn with Center Island
- Alternative 4: NB and SB Right-turn Only-Signalized E/W Ped Crossings

### ALTERNATIVE 1: CHANNELIZED RIGHT-TURN WITH BUMP-OUT

The intersection operations with this alternative are similar to the existing conditions, with the following notable changes.

- A single WB right-turn lane is provided (currently a dual right-turn).
- A small island is provided to prevent SB vehicles from making left-turn or through movements and prevents NB vehicles from making through movements.
- A bump-out is provided on the northeast corner of the intersection.

Items of note associated with this alternative:



• The NB, EB and WB approaches will operate with traffic signal control. No changes from the existing signal operations is proposed.

• The SB approach is STOP control and the right-turn operating as a free-flow movement, there is no concern with these vehicles impacting the adjacent intersection operations at Woodward Ave.

Pedestrians on the west and south legs of the intersection will have pedestrian signal heads. The
north leg of the intersection will operate as an unsignalized crossing and vehicles will need to
yield to pedestrians in the crosswalk. This the existing pedestrian operations at this intersection.

Overall, this alternative will operate in a manner similar to existing conditions, with the addition of southbound traffic on Park Street.

#### **ALTERNATIVE 2: FULL INTERSECTION OPERATIONS**

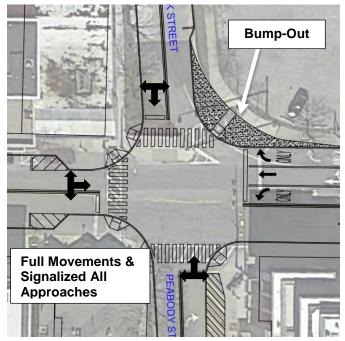
The intersection operations with this alternative provide a typical intersection. This alternative considers the following features:

- Full movements for all approaches.
- Signalized control for all approaches, including signalized pedestrian crossings.

Items of note associated with this alternative:

- All approaches will operate with traffic signal control.
- Pedestrians will have pedestrian signal heads on the north, south and west legs of the intersection.

Overall, this alternative will operate with significant delay for vehicles on all approaches. It is expected that vehicles will back-up on all legs of the intersection, and of particular concern are vehicles on the WB approach impacting the operations of the Woodward Ave. intersection. Therefore, full access at this intersection is not recommended due to the proximity to the Woodward Ave. intersection and the poor intersection operations.



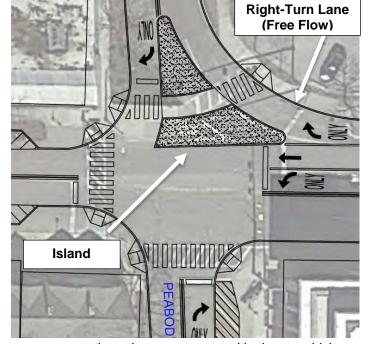
#### **ALTERNATIVE 3: CHANNELIZED RIGHT-TURN WITH CENTER ISLAND**

The intersection operations with this alternative are similar to the existing conditions and alternative 1, with the following notable changes.

- A single WB right-turn lane is provided (currently a dual right-turn).
- A large island is provided to prevent SB vehicles from making left-turn or through movement and NB vehicles from making through movements.

Items of note associated with this alternative:

- The large island provides a 2-stage pedestrian crossing with a pedestrian refuge in the island.
- The NB, EB and WB approaches will operate with traffic signal control. No changes from the existing signal operations is proposed. The SB approach is STOP control and the WB right-turn is a free flow movement. With



the WB right-turn operating as a free-flow movement, there is not concern with these vehicles impacting the adjacent intersection operations at Woodward Ave.



• Pedestrians on the west and south legs of the intersection will have pedestrian signal heads. The north leg of the intersection will operate as an unsignalized crossing and vehicles will need to yield to pedestrians in the crosswalk. This the existing pedestrian operations at this intersection.

Overall, this alternative will operate in a manner similar to existing conditions, with the addition of southbound traffic on Park Street.

#### ALTERNATIVE 4: NB AND SB RIGHT-TURN ONLY-SIGNALIZED E/W PED CROSSINGS

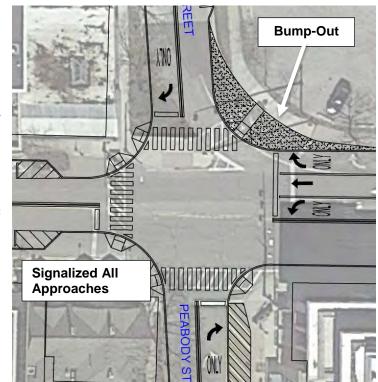
The intersection operations with this alternative are similar to the existing conditions, with the following notable changes.

- A single WB right-turn lane is provided (currently a dual right-turn).
- Signalized control will be provided for all approaches, including signalized pedestrian crossings.

Items of note associated with this alternative:

- All approaches will operate with traffic signal control.
- Pedestrians will have pedestrian signal heads on the north, south and west legs of the intersection.
- There is no room for an island on the north leg with the larger bumpout on the northeast corner.

Overall, this alternative will operate in a manner similar to existing conditions, with the addition of southbound traffic on Park



Street. One notable improvement for this intersection is that there is signalized pedestrian control for pedestrians crossing the north leg of the intersection.

This leg of the intersection currently does not have any traffic control for pedestrians. There is no proposed median island with this alternative due to facilitating truck turning movements with the proposed bump-out. Without an island on the north and south legs of the intersection there is nothing preventing vehicles from driving through or making a left-turn.

#### **SUMMARY**

#### Alternative 1: Channelized Right-Turn with Bump-out

• This alternative will operate in a manner similar to existing conditions, with the addition of southbound traffic on Park Street. This alternative provides both a bump-out and a small island on the north leg of the intersection.

#### **Alternative 2: Full Intersection Operations**

This alternative will operate with significant delay for vehicles on all approaches. It is expected
that vehicles will back-up on all legs of the intersection, and of particular concern is vehicles on
the westbound approach impacting the operations of the Woodward Ave. intersection. Therefore,
this alternative is not recommended due to the proximity to the Woodward Ave. intersection and
poor intersection operations.

#### Alternative 3: Channelized Right-Turn with Center Island

 This alternative will operate in a manner similar to existing conditions, with the addition of southbound traffic on Park Street. This alternative provides no bump-out, but does provide a large channelizing island on the north leg of the intersection.



#### Alternative 4: NB and SB Right-turn Only-Signalized E/W Ped Crossings

- This alternative will operate in a manner similar to existing conditions, with the addition of southbound traffic on Park Street.
- Overall, this alternative will operate in a manner similar to existing conditions, with the addition of southbound traffic on Park Street. One notable improvement for this intersection is that there is signalized pedestrian control for pedestrians crossing the north leg of the intersection. This leg of the intersection currently does not have any traffic control for pedestrians. There is no proposed median island with this alternative due to facilitating truck turning movements with the proposed bump-out. Without an island on the north and south legs of the intersection there is nothing preventing vehicles from driving through or making a left-turn.

#### **RECOMMENDATIONS**

Based on a holistic analysis of the intersection, considering all factors including vehicular and pedestrian safety, maneuverability and accessibility, F&V recommends that the City of Birmingham move forward with the design and construction of Alternative 4. The Multi-Modal Transportation Board has stressed pedestrian safety as their highest concern at this intersection, and Alternative 4 grants this. While this option is the most expensive, it provides the greatest benefit to all users.

Alternatives 2 and 3 were not found to be acceptable alternatives from both a safety, operational and fiscal standpoint.

If Alternative 4 is not fiscally viable, F&V recommends that the City of Birmingham move forward with the design and construction of Alternative 1. While not as optimal as Alternative 4, Alternative 1 provides benefits to motorists while not diminishing the level of service or level of safety that pedestrians currently have.

If you have any questions or concerns, please contact our office.

Sincerely,

FI FIS & VANDENBRINK

Julie IVI. KIUII, FE, FIUE Sr. Project Manager

JPR:jmk

Attachments: Alternatives 1-4

**Project Manager** 

lustu Rose





### **MEMORANDUM**

**Engineering Department** 

DATE: September 28, 2018

TO: Joseph A. Valentine, City Manager

FROM: Paul T. O'Meara, City Engineer

SUBJECT: Phase 2 of Downtown Infrastructure Project

At the July 9<sup>th</sup> City Commission meeting, the Commission had directed staff to evaluate the trade-offs of changing the sequence of the future planned phases for the S. Old Woodward Ave. and Maple Rd. projects in light of prospective plans for the N. Old Woodward and Bates Street project. The following is a compilation of the key considerations that would be affected.

#### **Project Timing:**

The current schedule for the Phase 2 Maple Road project involves two related projects. First is the reconstruction and infrastructure replacement on Maple Rd. from Chester St. to Woodward Ave. The second is the reconfiguration of the intersection at Southfield Rd. and Maple Rd. The timing for this project includes:

- Detailed design work to begin in December, 2018
- Project Submitted for MDOT approval in August, 2019 (for work in 2020).
- Project start in March/April of 2020 (4 month project)

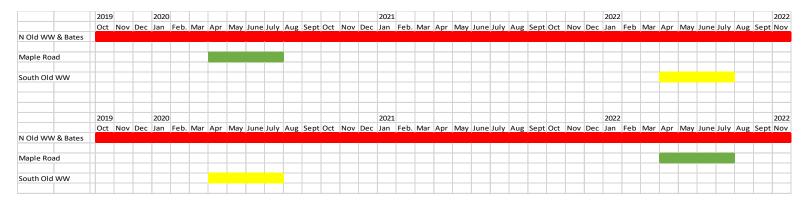
The alternate option for constructing S. Old Woodward in 2020 would follow this basic same schedule. However, design work has already progressed on the Maple Road phase given the current sequencing of the project phases. A change at this time to prepare designs for S. Old Woodward would pose a delay of about 4 months, but could still be accomplished to bid the project in August of 2019.

The coordination with the N. Old Woodward and Bates Street parking structure project is difficult to assess given the plans are still tentative. Based on current timelines provided in the development team's proposals and the desire to begin the parking structure replacement as soon as possible, the following tentative timeline is provided:

- Development Agreement finalized in December, 2018
- Preparation of site plan reviews begin the Spring, 2019
- Bond funding proposal submitted for May, 2019
- Project start in October, 2019 thru November, 2022

The following timeline outlines the overlap between the Maple Rd. Project and S. Old Woodward Ave. Project in relation to the proposed N. Old Woodward and Bates Street project based on the above assumptions. The red line represents the N. Old Woodward and Bates

Street project, the green line represents the Maple Rd. Project and the yellow line represents the South Old Woodward Project.



#### **Impact on Downtown Traffic**

To help envision how traffic will be managed, a conceptual detour plan for the Maple Rd. project is attached. The project is expected to be built in two phases, as described below:

#### 1. Phase 1 – Underground Phase

Complete pavement removal, followed by all new utilities, is planned between Chester St. and Woodward Ave. To help facilitate this work, we propose to direct all traffic on to the old Ring Road bypass, similar to what was done for the 2018 project. Parking lanes will be removed where feasible to allow for two lanes of through traffic on Willits St., Oakland Blvd., Chester St., and Brown St.

#### Phase 2 – Paving Phase (including Southfield Rd.)

During the paving phase, the detour route will remain as described above. To facilitate the work around Southfield Rd., Maple Rd. will be narrowed to two lanes, and Chester St. and Brown St. will be used for a detour of all through traffic on Southfield Rd.

The use of Ring Road worked very well overall during the 2018 project. An important part of its success was the removal of on-street parking to allow more vehicles through at each intersection. While Maple Rd. is closed, it will be important to have two westbound lanes open on Willits St. Assuming the parking structure is the first priority of the N. Old Woodward Ave. & Bates St. project, and given the timing above, it is anticipated that the parking structure would be under construction from approximately October, 2019, to May, 2021. Once the parking structure is done, and work begins on the smaller private building projects, activity on the Willits St. portion of the site will intensify. Construction of a five-story building on the Willits St. frontage of the site (at the northeast corner of Bates St.) will require closure of the sidewalk and the parking lane for safety of the public. If construction of that building begins in 2021, and extends into 2022, this construction will work well if the City is then focusing on Phase 3, the reconstruction of S. Old Woodward Ave. If the Phase 2 and 3 project order was reversed, however, the use of the westbound Willits St. parking lane would conflict with the detour route for Maple Rd.

From a traffic phasing perspective, constructing Maple Rd. first is the preferred option.

#### **Project Funding**

The funding for the two projects is listed below:

	Maple Road Project	S. Old Woodward Ave. Project
Road Costs (net of grants) *	\$1,710,000	\$3,638,000
Streetscape *	\$520,000	\$1,212,000
Signal Replacement *	\$400,000	\$0
Streetlights *	\$325,000	\$460,000
Water	\$660,000	\$100,000
Sewer	\$725,000	\$150,000
Total	\$4,340,000	\$5,560,000
* - Items initially funded by General Fund	\$2,955,000	\$5,310,000

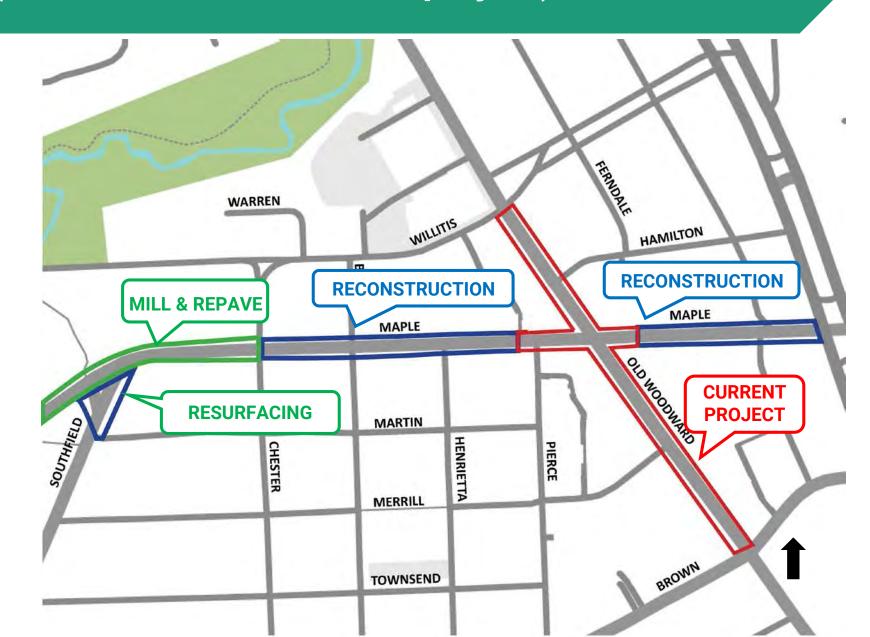
If the timing for the two projects were switched, the General Fund would see an additional reduction in fund balance of \$2,355,000 (\$5,310,000 - \$2,995,000) in 2019-2020 because the S. Old Woodward Project costs are more heavily weighted towards roads and streetscape (which are initially funded by the General Fund) than the Maple Road Project. There isn't sufficient time to build up the reserves in the General Fund or to rearrange current capital improvement projects to offset the increased costs to the General Fund.

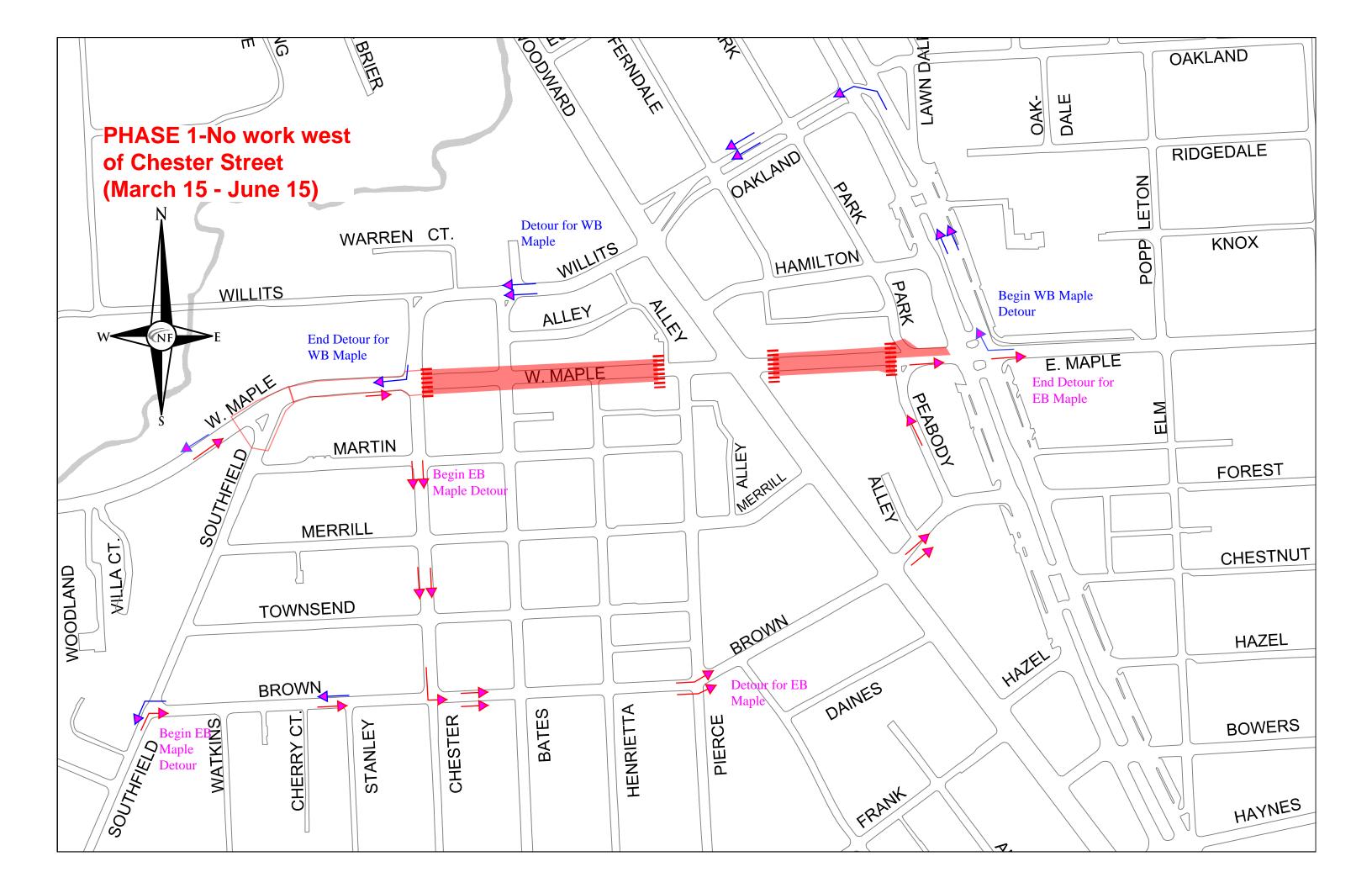
To summarize, both from a traffic management perspective and from a funding perspective, the current plan of reconstructing Maple Rd. in 2020 and S. Old Woodward Ave. in 2022 (as reflected in the current five-year Capital Improvement Plan) is preferred. It is staff's recommendation to continue with the phasing previously planned for the reasons stated above.

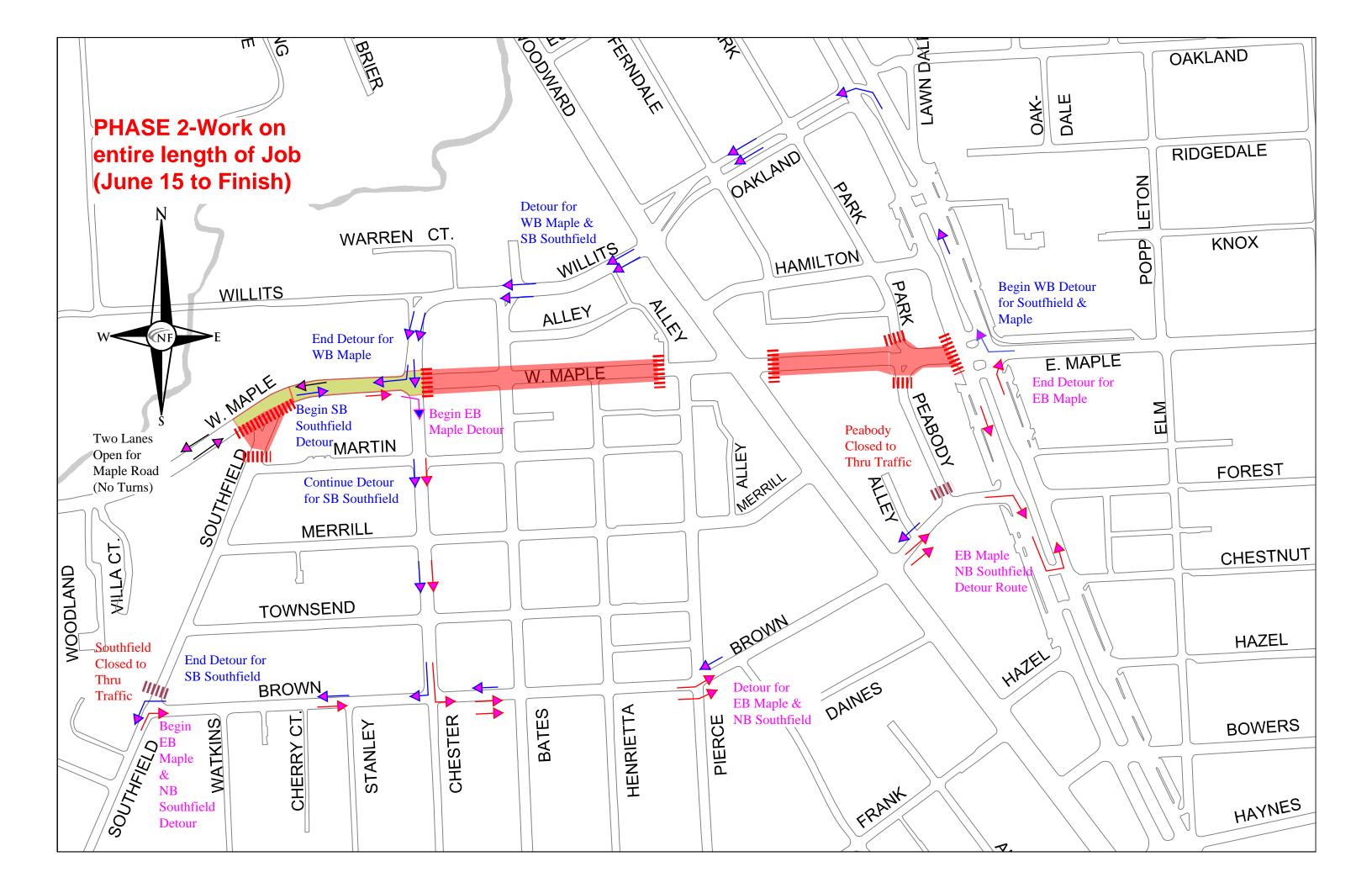
## Maple Road Project (and extension of current project)

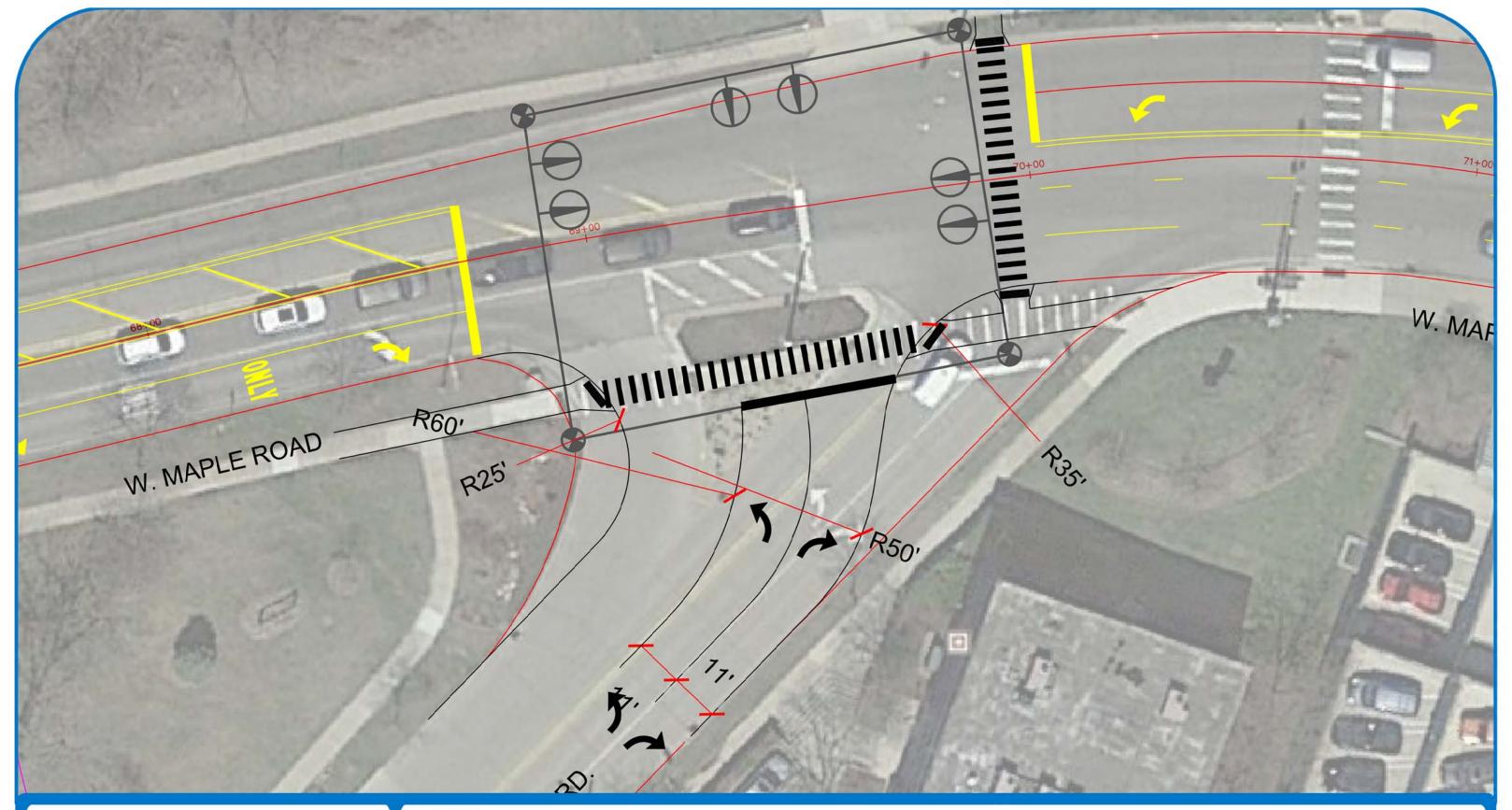
- Full reconstruction Chester to Pierce and E of Old Woodward to Woodward
- Repaying from Southfield to Chester St.
- Potential realignment and signal upgrade at the Southfield intersection

Timeline: Bid Package by December









# FIGURE 1 INTERSECTION DESIGN

MAPLE ROAD & SOUTHFIELD ROAD CITY OF BIRMINGHAM, MI

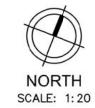
**LEGEND** 



**BOX SPAN POLE** 



SIGNAL HEAD





# BIRMINGHAM CITY COMMISSION MINUTES OCTOBER 8, 2018 MUNICIPAL BUILDING, 151 MARTIN

7:30 P.M.

#### I. CALL TO ORDER AND PLEDGE OF ALLEGIANCE

Patty Bordman, Mayor Pro Tem

#### II. ROLL CALL

ROLL CALL: Present, Mayor Pro Tem Bordman

Commissioner Boutros Commissioner DeWeese Commissioner Hoff Commissioner Nickita Commissioner Sherman

Absent, Mayor Harris

Administration: City Manager Valentine, Assistant City Manager Gunter, City Attorney Currier, Senior Planner Baka, Fire Chief Connaughton, Fire Deputy Chief Donohue, Police Commander Grewe, Planning Director Ecker, DPS Deputy Director Filipski, Assistant City Engineer Fletcher, Finance Director Gerber, Building Official Johnson, City Clerk Mynsberge, City Engineer O'Meara, BSD Director Tighe

## III. PROCLAMATIONS, CONGRATULATORY RESOLUTIONS, AWARDS, APPOINTMENTS, RESIGNATIONS AND CONFIRMATIONS, ADMINISTRATION OF OATHS, INTRODUCTION OF GUESTS AND ANNOUNCEMENTS.

#### 10-267-18 INTRODUCTION OF GUESTS

Shelley Goodman Taub, County Commissioner, 12th District

Commissioner Taub reported on the balanced County budget, noting particular line items of interest to Birmingham.

Mike McCready, State Representative, 40th District

Representative McCready provided a brief report on various legislative items.

#### 10-268-18 ANNOUNCEMENTS

Mayor Pro Tem Bordman announced:

- Commissioner Sherman's Birthday
- Tonight marked the official grand opening of Fire Station #2. The Public is invited to tour the new station located on Chesterfield at open public tours on October 11th, 5:30-8:00 pm, and on October 20th, 10:00am-1:00pm.
- Tomorrow, October 9th, is the deadline to register to vote to be eligible to vote in the November general election. If you are not already registered to vote at your current address go to Michigan.gov/Vote to register online, or contact the City Clerk's office at 248-530-1880.

- The Birmingham Fire Department's Annual Open House is Saturday, October 13th, from 1-4 p.m. at the Adams Fire Station. Attendees can operate a fire hose, learn about fire safety, and view an EMS and vehicle extrication display, along with HAZMAT apparatus and equipment. Enter a raffle and enjoy firehouse chili at this family-friendly event. For more information, contact the Birmingham Fire Department at 248.530.1900.
- The Baldwin Public Library is hosting "A Novel Wine Tasting", a fundraiser to support the upcoming Youth Room Expansion and Renovation. The event takes place on Friday, October 19th, 6:00-9:00 pm. Purchase tickets at <a href="https://www.baldwinlib.org/booksandbites">www.baldwinlib.org/booksandbites</a>.

#### 10-269-18 APPOINTMENTS TO THE BOARD OF ZONING APPEALS

The City Commission interviewed current members Erik Morganroth and John Miller.

**MOTION:** Motion by Commissioner Boutros:

To appoint Erik Morganroth to the Board of Zoning Appeals as a regular member to serve a three-year term to expire October 10, 2021.

VOTE: Yeas, 6

Nays, 0 Absent, 1

MOTION: Motion by Commissioner Nickita:

To appoint John Miller to the Board of Zoning Appeals as a regular member to serve a threeyear term to expire October 10, 2021.

VOTE: Yeas, 6

Nays, 0 Absent, 1

City Clerk Mynsberge administered the Oath of Office to the appointees.

#### IV. CONSENT AGENDA

All items listed on the consent agenda are considered to be routine and will be enacted by one motion and approved by a roll call vote. There will be no separate discussion of the items unless a commissioner or citizen so requests, in which event the item will be removed from the general order of business and considered under the last item of new business.

#### 10-270-18 APPROVAL OF CONSENT AGENDA

The following items were removed from the Consent Agenda:

• Commissioner Hoff: Item B, Approval of the City Commission regular meeting

minutes of September 17, 2018.

Item N, FY2019 Municipal and Community Credit Funds

and FY2018 Contract Addendum
Item T, Lot 12 Parking County Survey

• Mayor Pro Tem Bordman: Item A, Approval of the City Commission special meeting

minutes of September 17, 2018.

**MOTION:** Motion by Commissioner Sherman, seconded by Commissioner Boutros:

To approve the Consent Agenda with Items A, B, N, and T removed.

ROLL CALL: Ayes: Mayor Pro Tem Bordman

**Commissioner Boutros** 

Commissioner DeWeese Commissioner Hoff Commissioner Nickita Commissioner Sherman

Nays: None

Absent: Mayor Harris

- C. Resolution approving the warrant list, including Automated Clearing House payments, dated September 19, 2018 in the amount of \$29,692,487.78.
- D. Resolution approving the warrant list, including Automated Clearing House payments, dated September 26, 2018 in the amount of \$2,757,529.68.
- E. Resolution approving the warrant list, including Automated Clearing House payments, dated October 3, 2018 in the amount of \$400,349.29.
- F. Resolution accepting the resignation of Jeffery Jones from the Board of Zoning Appeals, thanking him for his service, and directing the City Clerk to begin the process of filling the vacancy.
- G. Resolution accepting the resignation of John Rusche as Alternate Member of Parks and Recreation Board, thanking him for his service, and directing the City Clerk to begin the process of filling the vacancy.
- H. Resolution accepting the resignation of Lauren Tolles from the Design Review Board, thanking her for her service, and directing the City Clerk to begin the process of filling the vacancy.
- I. Resolution accepting the resignation of Adam Charles from the Design Review Board and from the Historic District Commission, thanking him for his service, and directing the City Clerk to begin the process of filling the vacancy.
- J. Resolution setting a Public Hearing of Necessity for the Birmingham Shopping District on October 29, 2018. Further, setting a Public Hearing of Confirmation of Assessment Rolls for November 12, 2018 for the Birmingham Shopping District.
- K. Resolution setting a public hearing for October 29, 2018 to consider the proposed Lot rearrangement of 120 Hawthorne, Parcel #1935230015 and 125 Aspen, Parcel #1935230001.
- L. Resolution authorizing an expenditure of \$25,000 from the Parking Enterprise Fund #585-538.001-901.0300 in support of the BSD holiday television campaign.
- M. Resolution approving the purchase of (2) workstations, (2) secure storage cabinets and (16) lateral files in the amount of \$16,744.42 from Kentwood Office Furniture, Inc.; further authorizing this budgeted expenditure from account number 101-301-000-972.0000; further authorizing and directing the mayor and city clerk to sign the agreement on behalf of the city.
- O. Resolution authorizing the City Manager to cast a vote, on the City's behalf, for the two incumbent members of the Michigan Municipal League Liability and Property Pool Board of Directors for three year terms, beginning January 1, 2019.
- P. Resolution awarding parts 2 and 3 of Contract 9-18(S) to Doetsch Industrial Services of Warren, MI, in the amount of \$691,485.02, to be charged to account number 590-

536.001-981.0100. Further, approving the appropriation and budget amendment as outlined.

- Q. Resolution authorizing the purchase of the Tennant Sweeper in the amount of \$37,843.00. Funds are available in account #585-538.001-971.0100.
- R. Resolution approving the purchase of one (1) new 2018 GMC Sierra 2500 HD from Todd Wenzel Buick GMC through the Oakland County cooperative purchasing contract #5222 in the amount of \$36,838.00 from account #641-441.006.971.0100.
- S. Resolution authorizing an increase in the authorized amount for the 2018 Sidewalk Trip Elimination Program, Contract #6-18(SW), to Precision Concrete Cutting, Inc., in the amount of \$34,174, to be charged to the Sidewalk Fund, account number 101-444.001-981.0100.
- U. Resolution approving the appointment of election inspectors, absentee voter counting board inspectors, receiving board inspectors and other election officials as recommended by the City Clerk for the November 6, 2018 General Election pursuant to MCL 168.674(1) and granting the City Clerk authority to make emergency appointments of qualified candidates should circumstances warrant to maintain adequate staffing in the various precincts, counting boards and receiving boards.
- V. Resolution scheduling a meeting of the Election Commission on Monday, October 29, 2018 at 6:30 p.m. for the purpose of conducting the Public Accuracy Test for the November 6, 2018 General Election.

## 10-271-18 APPROVAL OF THE CITY COMMISSION SPECIAL MEETING MINUTES OF SEPTEMBER 17, 2018 (ITEM A)

Mayor Pro Tem Bordman noted that Joseph Fazio is with the law firm Miller Canfield, not Beier Howlett.

**MOTION:** Motion by Mayor Pro Tem Bordman, seconded by Commissioner Boutros: To approve the City Commission special meeting minutes of September 17, 2018, as corrected.

VOTE: Yeas, 5

Nays, 0

Absent, 2 (Mayor Harris absent; Commissioner Nickita abstained due to his

absence at the September 17, 2018 meeting.)

## 10-272-18 APPROVAL OF THE CITY COMMISSION REGULAR MEETING MINUTES OF SEPTEMBER 17, 2018 (ITEM B)

Commissioner Hoff noted that Teresa Bridges is the Assistant City Engineer, not the Assistant City Manager.

Mayor Pro Tem Bordman asked that her last name be added after her title on page 8. She also asked that her comment near the bottom of page 11 regarding the disparity between DPZ's community engagement budget and MKSK's budget be added.

**MOTION:** Motion by Commissioner Hoff, seconded by Commissioner DeWeese: To approve the City Commission regular meeting minutes of September 17, 2018, as amended.

VOTE: Yeas, 5

Nays, C

Absent, 2 (Mayor Harris absent; Commissioner Nickita abstained due to his

absence at the September 17, 2018 meeting.)

## 10-273-18 FISCAL YEAR 2019 MUNICIPAL AND COMMUNITY CREDIT FUNDS AND FISCAL YEAR 2018 CONTRACT ADDENDUM (ITEM N)

City Manager Valentine confirmed that the next new bus shelter to be built with these funds would be at the corner of Maple and Coolidge.

**MOTION:** Motion by Commissioner Hoff, seconded by Commissioner DeWeese:

To approve \$19,760 in Municipal Credits and \$7,217 in Community Credits from fiscal year 2019 and \$1,901 in Community Credits from fiscal year 2018 to Next in support of their specialized transportation program; to approve \$21,932 in Community Credits from fiscal year 2019 to purchase and install a bus shelter (location to be determined); and further to direct the Mayor to sign the Municipal Credit and Community Credit contract for fiscal year 2019 and the amendment to the fiscal year 2018 contract on behalf of the City.

VOTE: Yeas, 6

Nays, 0 Absent, 1

#### 10-274-18 LOT 12 PARKING COUNT SURVEY (ITEM T)

Commissioner Hoff stated a need to find out why people are not parking in Lot 12 before the City sells an additional 75 parking permits for the lot.

City Manager Valentine said:

- The goal of the Advisory Parking Committee (APC) was to take the intermediary step of selling more passes for Lot 12 while also assessing the parking conditions vis-a-vis the lot
- Since only twelve of the passholders seem to be parking in Lot 12 on a regular basis, the APC is hoping that selling more passes would increase utilization of the lot.
- At the same time, the APC and staff can go back to the current passholders and investigate why they are not parking in Lot 12 more frequently.
- The 3,000-person waiting list number cited contains some redundancy, and is for all five parking structures in the City.
- There are approximately 135 spaces in Lot 12, and 150 passes have been sold thus far for the lot.

Mayor Pro Tem Bordman agreed with Commissioner Hoff, saying that a survey of the current passholders is in order. She continued:

- That perhaps the Advisory Parking Committee could monitor those passholders underutilizing their parking pass, who would then be subject to a three-month limit, at which point the pass would be transferred to another person.
- It is embarrassing that the City has prepared this lot for parking and that it sits largely unused.

City Manager Valentine opined that even if the people holding passes are contacted for feedback, the City still needs to issue additional passes in order to increase utilization of the lot. The City always has the option to rescind passes that are not being used.

Commissioner Boutros agreed with Commissioner Hoff and Mayor Pro Tem Bordman as far as investigating the issues with the lot, while saying it is also a good idea to issue more passes.

Commissioner Hoff agreed to move the resolution as long as further research is done into the lot's underutilization.

**MOTION:** Motion by Commissioner Hoff, seconded by Commissioner DeWeese:

To accept the recommendation of the Advisory Parking Committee to authorize an additional 75 parking permits for Lot 12 located at the southeast corner of Woodward and Maple Road, and to direct staff to contact the current pass holders for Lot 12 and determine why they are not utilizing their permits.

VOTE: Yeas, 6

Nays, 0 Absent, 1

#### V. UNFINISHED BUSINESS

## 10-275-18 CONTINUATION OF PUBLIC HEARING FOR BISTRO ORDINANCE AMENDMENTS

Mayor Pro Tem Bordman suggested postponing this item due to the size of the agenda.

**MOTION:** Motion by Commissioner Sherman, seconded by Commissioner Nickita: To continue the public hearing for Bistro Ordinance Amendments to December 3, 2018.

VOTE: Yeas, 6

Nays, 0 Absent, 1

#### 10-276-18 MASTER PLAN CONSULTANT SELECTION

City Manager Valentine noted that the purpose of tonight's item was to allow the Commission to pose questions for clarification to MKSK.

Planning Director Ecker stated that MKSK is available for questions, and the DPZ team returned should there be any further questions. She clarified that two rounds of scoring were done: one based on the initial submissions, and one after the Ad Hoc Master Plan Selection Committee (MPSC) completed interviews with both MKSK and DPZ.

Chris Hemann, MKSK, introduced members of the team: Megan O'Hara, Principal with United Design Associates, Brad Strader, Principal with MKSK, and Tom Brown, Principal with Nelson Nygaard.

Commissioner DeWeese asked for clarification regarding MKSK's community engagement process. He also asked the MKSK team to differentiate their process from DPZ's community engagement process.

Mr. Hermann said he could not speak to DPZ's community engagement process, but that community involvement is essential. He continued that MKSK:

• Meets with stakeholders from development, neighborhoods, business, real estate, and retail early in the process, seeking to understand their critical issues.

- After these meetings, MKSK holds a weeklong Charrette process in which they begin to address the previous concerns and opportunities expressed by the community stakeholders during the initial meetings.
- Works further on the plan based on the initial meetings and the charette, returning to the community a final time to present recommendations and understand any further concerns the stakeholders have about how the plan has evolved.

Ms. O'Hara stated that United Design Associates (UDA) was founded 54 years ago and was one of the first firms in the world to involve citizens in making decisions in planning their communities. Public engagement and involvement is a standard part of their planning practices. Ms. O'Hara stressed:

- Listening is a central aspect of their process, and that the feedback from citizens is incorporated into the planning work.
- The people interviewing the citizens are the same ones designing the plans.
- There are many ways of soliciting community feedback, including lecture series, online
  invitations to provide feedback, MKSK team attendance at community soccer games,
  visits to schools, and public meetings, as some examples. The MKSK team would work
  with Birmingham to come up with the most appropriate avenues for community
  engagement.
- UDA is experienced in both neighborhoods and downtown, and they would be working with MKSK on both.

#### Mr. Hermann said:

- His team at MKSK and Ms. O'Hara's team from UDA would be working primarily on the public engagement pieces, with other members of the team focusing on other aspects of the plan such as parking and the downtown.
- Comprehensive plans are an opportunity to both educate and engage the community.
   City staff and the Commission would highlight particular concerns, and the MKSK team
   would do presentations on those issues for the community, soliciting feedback on how
   those issues could be improved. Using their professional expertise, the MKSK team
   would synthesize the community's goals and offer options for how to achieve those
   goals, highlighting both the benefits and drawbacks of each option.
- The goal is to find consensus on a number of issues which the City can then move forward, and to continue to work with the issues that remain as sticking points.

#### Mr. Strader emphasized:

- MKSK's present involvement in Birmingham, adding that he lives in Birmingham, Ms.
   O'Hara grew up in Birmingham, and another member of their team lives in Royal Oak,
   meaning the team brings a lot of local knowledge. It also means that the community
   engagement activities would be led by local people who are already known entities to
   the community.
- MKSK's work with Birmingham so far has included both recommendations that have been accepted and recommendations that have been influenced by the citizens' preferences and concerns. Mr. Strader conceded that sometimes the resident feedback led MKSK to make even better recommendations than the ones initially offered.
- The process so far has led to more flexibility on both the MKSK team's end and the community stakeholders' end, moving them more towards consensus.

Commissioner Sherman said that previous interactions with the MKSK team vis-a-vis Old Woodward often ended with MKSK opining something 'could not be done', only to return to the Commission soon after to have implemented the request. Commissioner Sherman continued:

- This was a frustration the Commission had with the MKSK team.
- It would be a problem if the community, during a public engagement process, is told something 'cannot be done' because that is the MKSK team's initial reaction.

Mr. Strader said the MKSK team now comes to the Commission earlier on in the process to solicit feedback and integrate it. He added that sometimes the things the Commission requested could not be done engineering-wise, but the MKSK team worked to find other solutions that met many of the original goals of the request.

Commissioner Nickita stated the City's area plans are good. The goal of the Master Planning process is to explore the areas that have not yet been planned, and how they will integrate with the extant area plans. The Commission does not want to see already extant area plans redone.

Mr. Hermann confirmed that the MKSK understands Birmingham's goals as stated by Commissioner Nickita.

#### Ms. O'Hara explained:

- The MKSK team recognizes Birmingham neighborhoods as very stable. This means the focus is not interventions like new parks, but becoming very clear on the specific characteristics of each neighborhood, tracking things such as whether the streets have curbs, the width of the streets, what the tree canopy looks like, the lot sizes, and the age and era of the houses. From this information, the MKSK team would recommend standards for construction, park types, tear-downs, re-builds, parking, and other relevant items for each neighborhood based on their specific characteristics.
- UDA has a copyrighted process through which they look at a City as a set of different systems. They then look at each system by itself to see what could be improved. Some of the systems looked at include street connections, park locations, commercial-use distribution, and multi-family residence distribution. UDA plans on doing this as part of its process with Birmingham.
- A pattern book documents the characteristics of a place, and then recommends guidelines for future interventions so that they would fit into that place. Pattern book houses historically referenced homes with similar floorplans and different architectural elevations. Pattern books also contain neighborhood and community patterns at a block level. It is something created for each community.

#### Mr. Hermann said:

- Discussing the benefits and potential drawbacks of the current area plans with stakeholders, seeing what gaps exist in the current planning, and discussing what the community would like to see further developed will all be part of the process of creating a master plan that integrates all the planning Birmingham has done to date.
- Designing appropriate transitions between the neighborhoods, especially the downtown and residential, will also be discussed with community members.
- The MKSK team will synthesize community feedback, discuss the new recommendations synthesized from that feedback with the community, and further revise those recommendations based on further feedback. In this way, MKSK generates community buy-in, as they see their ideas, concerns and goals reflected in the planning.

Mr. Hermann said that the team aims to meet with influential people early in the process who can then encourage other residents to participate as well.

Tom Brown, of Nelson Nygaard, stated he is the project manager for Birmingham's current downtown parking study. He said:

- One of the key takeaways from the RFP in terms of parking was that there is a desire to explore parking in the planned districts like the Rail District and the Triangle District.
- Figuring out the different parking conditions and expectations in the different neighborhoods is critical as well.
- One example of an approach to parking issues is that residents who value being within
  walking distance from downtown are sometimes willing to allow employees to permit
  park on the residential streets during the day, with the understanding that this helps
  keep the downtown functioning and vibrant.

Mr. Hermann said aspects of a market study would be pulled in on a macro scale since Birmingham has already performed market studies. The goal would be focusing on the transition zones between neighborhoods. If Birmingham desires a further market study at any point, however, Mr. Hermann confirmed the MKSK team would be able to provide that as well.

Commissioner Hoff wanted to ask questions of DPZ. The DPZ team introduced themselves as Andres Duany, DPZ, Robert Gibbs, Gibbs Planning Group, Sara Trexler, of McKenna, Phil McKenna, former owner of McKenna and now consultant to McKenna, and John Jackson, owner of McKenna.

Mr. Jackson reviewed McKenna's history in working with Birmingham.

Mr. Duany noted that DPZ invented the Charrette process 35 years ago. He then:

- Reviewed the Charrette process as described on pages 432-434 of the October 8, 2018 agenda packet. He noted that there is a high failure rate with Charrettes, but that DPZ has changed its process over the last five or six years and has become successful.
- Clarified that DPZ expects to make individualized reports for each neighborhood.
- Said the central focus is synthesizing the expertise of the residents and the expertise of the DPZ team. He said the residents are experts in the present and in the details of their neighborhoods. The DPZ team brings a different kind of expertise, with an eye towards general trends and evolving technology.
- Said DPZ provides reports with three different scenario types to provide perspective. The
  first is how the community would develop with no changes to its planning. The second is
  how the community would develop if all the residents' preferences were implemented.
  The third scenario how the community would develop if the DPZ recommendations are
  implemented.
- Emphasized that the residents are experts in their neighborhoods, but only in the
  present, whereas planners endeavor to create something based on trends and
  forecasting for twenty or thirty years from now. He explained that DPZ clarifies the
  options before the stakeholders, rather than making the decisions for the community.
- Said older residents are usually resistant to the new ideas presented in Charettes, while
  younger residents are usually more interested in change. Often, when a younger
  resident speaks in favor of an idea in a Charrette, older residents also tend to take a
  more positive view. Because of this, DPZ always invites the youngest person in the
  Charrette to weigh in first, because the young people will be interacting most with the
  community changes being proposed.

- Said DPZ is careful to get a random sample of attendees to attend Charrettes now, because often the most resistant residents are the ones most likely to attend of their own accord. Inviting attendees randomly allows for a more accurate representation of the community's view.
- Said that, during planning, DPZ correlates each concern raised by residents to the appropriate level of decision making: household, block, street, city, state, nation, or United Nations. In this way, DPZ is able to clarify for everyone involved that the decisions being focused on are city-level ones.
- Said in order not to lose the more advanced participants in a Charrette, more elementary questions are answered by providing written information that can be reviewed at the inquirer's leisure.
- Said the Commission will be an integral and active part of the process the whole time, and can provide feedback all the way along.
- Said the market study mentioned in the submittal was probably a mistake of including boilerplate language, because the submittals are not usually taken as seriously by the planners or by the community. The plan receives DPZ's utmost attention, however.
- Said DPZ goes after the problems in a community to see where the fundamental issues are, even if they are uncomfortable topics for the community to broach, because this allows for the best planning proposals.
- Said he would be running the Charrettes, and other members of his team would write up the plan.

Ms. Traxler stated the DPZ team plans on meeting with neighborhood associations, and on being available for follow-up conversations with residents. Residents are invited to participate in Charrettes in a number of ways determined early on in the process through discussions between the DPZ team, city staff, and the Commission. Addressing the budget presented in the RFP, Ms. Traxler explained the Charrette is included in plan preparation, whereas the comprehensive community engagement is included in DPZ's preliminary work.

Mayor Pro Tem Bordman noted that, within the RFP, Charrettes were included under comprehensive community engagement. Therefore, their inclusion under plan preparation makes little sense in terms of what the Commission asked for.

Commissioner Sherman pointed out that in paragraph six of the RFP, it is possible to have made the interpretation of the Charrette being part of the plan preparation phase. In addition, the Commission was provided an explanation by Mr. Lambert at the September 17, 2018 meeting as to how the time was allocated, which met the Commission's expectations. He continued:

- Certain Commissioners have decided Mr. Lambert's previous explanation was not good enough.
- The MPSC worked hard on vetting these proposals, and the Commission has now spent two hours tonight and two hours at the last meeting going over this information again. The Commission originally appointed the MPSC to avoid this kind of process.
- That some members from the MPSC are present at this meeting, and should be invited to share their perspective with the Commission.

Commissioner Hoff said the meeting minutes of the MPSC are very complete in providing the MPSC's perspective, and that no further input should be necessary to make this decision.

Commissioner Nickita opined it was reassuring that both teams had similar ways of allotting time and resources to the various aspects of the planning process

Mayor Pro Tem thanked both teams and asked for comments from the Commission.

Commissioner Boutros reviewed the process thus far, and said he now is sure DPZ is capable of carrying out the master planning process to the City's satisfaction. He made a motion to award DPZ the contract, and it failed due to a lack of a second.

Commissioner Hoff said that she was more confident in the MKSK team.

Commissioner DeWeese, Mayor Pro Tem Bordman, and Commissioner Nickita all said they would like to wait for a full Commission to make a decision.

Commissioner Sherman noted that Mayor Harris did not have the benefit of asking questions this evening. He continued that the Commission has made a habit of deferring decisions, and that the decision should be made by the Commissioners present. Both teams are capable of doing the job well. He opined the decision should not be made on a 4-3 vote.

Commissioner Hoff said this is not a deferral, even if the Commission often does defer decisions. She said the vote would be 3-3 tonight, and having the Mayor participate in the vote will be the tie-breaking vote.

Mayor Pro Tem Bordman stated that Mayor Harris could review the video recording of the meeting to catch himself up on the discussion, and that a 4-3 vote will have to be an acceptable option for the Commission on this matter.

Commissioner Boutros urged the Commission to move forward with the vote because the Commission received a recommendation from the very qualified MPSC.

Mayor Pro Tem Bordman noted two Commissioners in favor of voting now, and four in favor of waiting, so Mayor Pro Tem Bordman deferred the vote.

#### VI. NEW BUSINESS

## 10-276-18 PUBLIC HEARING FOR ORDINANCE LANGUAGE UPDATES FOR CHURCH & RELIGIOUS INSTITUTION USES

Commissioner Boutros temporarily left the commission table.

Senior Planner Baka reviewed the issue as presented in the agenda packet, explaining that church is more exclusively used with Christianity, and the goal is to be more inclusive of other religions.

Mayor Pro Tem Bordman opened the public hearing at 9:59 p.m.

Commissioner Sherman excused himself from the meeting at 10:00 p.m. due to illness.

Mayor Pro Tem Bordman closed the public hearing at 10:00 p.m.

**MOTION:** Motion by Commissioner DeWeese, seconded by Commissioner Nickita: To approve the following amendments to Chapter 126, Zoning, of the City Code to remove all references to Church or Churches and replace the terms with religious institution(s) and provide a definition for same:

- 1. TO AMEND ARTICLE 2, SECTION 2.03, R1A (SINGLE-FAMILY RESIDENTIAL) DISTRICT INTENT, PERMITTED USES, AND SPECIAL USES, TO AMEND THE USES REQUIRING A SPECIAL LAND USE PERMIT, TO REMOVE CHURCH AND REPLACE WITH RELIGIOUS INSTITUTION:
- TO AMEND ARTICLE 2, SECTION 2.05, R1 (SINGLE-FAMILY RESIDENTIAL) DISTRICT INTENT, PERMITTED USES, AND SPECIAL USES, TO AMEND THE USES REQUIRING A SPECIAL LAND USE PERMIT, TO REMOVE CHURCH AND REPLACE WITH RELIGIOUS INSTITUTION;
- 3. TO AMEND ARTICLE 2, SECTION 2.07, R2 (SINGLE-FAMILY RESIDENTIAL) DISTRICT INTENT, PERMITTED USES, AND SPECIAL USES, TO AMEND THE USES REQUIRING A SPECIAL LAND USE PERMIT, TO REMOVE CHURCH AND REPLACE WITH RELIGIOUS INSTITUTION;
- 4. TO AMEND ARTICLE 2, SECTION 2.09, R3 (SINGLE-FAMILY RESIDENTIAL) DISTRICT INTENT, PERMITTED USES, AND SPECIAL USES, TO AMEND THE USES REQUIRING A SPECIAL LAND USE PERMIT, TO REMOVE CHURCH AND REPLACE WITH RELIGIOUS INSTITUTION:
- 5. TO AMEND ARTICLE 2, SECTION 2.11, R4 (TWO-FAMILY RESIDENTIAL) DISTRICT INTENT, PERMITTED USES, AND SPECIAL USES, TO AMEND THE USES REQUIRING A SPECIAL LAND USE PERMIT, TO REMOVE CHURCH AND REPLACE WITH RELIGIOUS INSTITUTION;
- 6. TO AMEND ARTICLE 2, SECTION 2.13, R5 (MULTIPLE-FAMILY RESIDENTIAL) DISTRICT INTENT, PERMITTED USES, AND SPECIAL USES, TO AMEND THE USES REQUIRING A SPECIAL LAND USE PERMIT, TO REMOVE CHURCH AND REPLACE WITH RELIGIOUS INSTITUTION:
- 7. TO AMEND ARTICLE 2, SECTION 2.15, R6 (MULTIPLE-FAMILY RESIDENTIAL) DISTRICT INTENT, PERMITTED USES, AND SPECIAL USES, TO AMEND THE USES REQUIRING A SPECIAL LAND USE PERMIT, TO REMOVE CHURCH AND REPLACE WITH RELIGIOUS INSTITUTION:
- 8. TO AMEND ARTICLE 2, SECTION 2.17, R7 (SINGLE-FAMILY RESIDENTIAL) DISTRICT INTENT, PERMITTED USES, AND SPECIAL USES, TO AMEND THE USES REQUIRING A SPECIAL LAND USE PERMIT, TO REMOVE CHURCH AND REPLACE WITH RELIGIOUS INSTITUTION:
- 9. TO AMEND ARTICLE 2, SECTION 2.21, O1 (OFFICE) DISTRICT INTENT, PERMITTED USES, AND SPECIAL USES, TO AMEND THE USES REQUIRING A SPECIAL LAND USE PERMIT, TO REMOVE CHURCH AND REPLACE WITH RELIGIOUS INSTITUTION;
- 10. TO AMEND ARTICLE 2, SECTION 2.25, P (PARKING) DISTRICT INTENT, PERMITTED USES, AND SPECIAL USES, TO AMEND THE USES REQUIRING A SPECIAL LAND USE PERMIT, TO REMOVE CHURCH AND REPLACE WITH RELIGIOUS INSTITUTION;
- 11. TO AMEND ARTICLE 2, SECTION 2.27, B1 (NEIGHBORHOOD BUSINESS) DISTRICT INTENT, PERMITTED USES, AND SPECIAL USES, TO AMEND THE PERMITTED USES, TO REMOVE CHURCH AND REPLACE WITH RELIGIOUS INSTITUTION;
- 12. TO AMEND ARTICLE 2, SECTION 2.29, B2 (GENERAL BUSINESS) DISTRICT INTENT, PERMITTED USES, AND SPECIAL USES, TO AMEND THE PERMITTED USES, TO REMOVE CHURCH AND REPLACE WITH RELIGIOUS INSTITUTION;
- 13. TO AMEND ARTICLE 2, SECTION 2.31, B2B (GENERAL BUSINESS) DISTRICT INTENT, PERMITTED USES, AND SPECIAL USES, TO AMEND THE PERMITTED USES, TO REMOVE CHURCH AND REPLACE WITH RELIGIOUS INSTITUTION;
- 14. TO AMEND ARTICLE 2, SECTION 2.33, B2C (GENERAL BUSINESS) DISTRICT INTENT, PERMITTED USES, AND SPECIAL USES, TO AMEND THE PERMITTED USES, TO REMOVE CHURCH AND REPLACE WITH RELIGIOUS INSTITUTION;

- 15. TO AMEND ARTICLE 2, SECTION 2.37, B4 (BUSINESS-RESIDENTIAL) DISTRICT INTENT, PERMITTED USES, AND SPECIAL USES, TO AMEND THE PERMITTED USES, TO REMOVE CHURCH AND REPLACE WITH RELIGIOUS INSTITUTION;
- 16. TO AMEND ARTICLE 2, SECTION 2.39, MX (MIXED USE) DISTRICT INTENT, PERMITTED USES, AND SPECIAL USES, TO AMEND THE USES REQUIRING A SPECIAL LAND USE PERMIT, TO REMOVE CHURCH AND REPLACE WITH RELIGIOUS INSTITUTION;
- 17. TO AMEND ARTICLE 2, SECTION 2.43, TZ2 (TRANSITION ZONE) DISTRICT INTENT, PERMITTED USES, AND SPECIAL USES, TO AMEND THE USES REQUIRING A SPECIAL LAND USE PERMIT, TO REMOVE CHURCH AND REPLACE WITH RELIGIOUS INSTITUTION;
- 18. TO AMEND ARTICLE 2, SECTION 2.45, TZ3 (TRANSITION ZONE) DISTRICT INTENT, PERMITTED USES, AND SPECIAL USES, TO AMEND THE USES REQUIRING A SPECIAL LAND USE PERMIT, TO REMOVE CHURCH AND REPLACE WITH RELIGIOUS INSTITUTION;
- 19. TO AMEND ARTICLE 3, SECTION 3.07 PERMITTED USES AND SPECIAL USES, TO REMOVE CHURCH IN THE LAND USE MATRIX;
- 20. TO AMEND ARTICLE 4, SECTION 4.45 (G)(5)(a)(ii) and (iii) PK-01 GENERAL PARKING STANDARDS TO AMEND THE METHODS OF PROVIDING PARKING FACILITIES, TO REPLACE CHURCH WITH RELIGIOUS INSTITUTION;
- 21. TO AMEND ARTICLE 4, TO AMEND TABLE A REQUIRED OFF-STREET PARKING SPACES, TO REPLACE CHURCH WITH RELIGIOUS INSTITUTION;
- 22. TO AMEND ARTICLE 4, SECTION 4.66 (A)(1)(STORAGE AND DISPLAY STANDARDS), TO REPLACE CHURCH WITH RELIGIOUS INSTITUTION;
- 23. TO AMEND ARTICLE 4, SECTION 4.84 TU-01 (A)(2)(TEMPORARY USE STANDARDS), TO REPLACE CHURCH OR OTHER RELIGIOUS FACILITY WITH RELIGIOUS INSTITUTION;
- 24. TO AMEND ARTICLE 4, SECTION 4.86 TU-03 (A)(1)(TEMPORARY USE STANDARDS), TO REPLACE CHURCH WITH RELIGIOUS INSTITUTION;
- 25. TO AMEND ARTICLE 7, SECTION 7.21 (A)(1) REQUIREMENTS, TO REPLACE CHURCHES WITH RELIGIOUS INSTITUTIONS;
- 26. TO AMEND ARTICLE 9, SECTION 9.02 DEFINITIONS, TO ADD A DEFINITION OF RELIGIOUS INSTITUTION;
- 27. TO AMEND APPENDIX A, LAND USE MATRIX, TO MERGE CHURCH AND CHURCH AND RELIGIOUS INSTITUTION ROWS INTO ONE ROW UNDER RELIGIOUS INSTITUTION; AND
- 28. TO AMEND APPENDIX B, INDEX, TO ELIMINATE INDEXED PAGES WHERE CHURCH NO LONGER EXISTS, ADD RELIGIOUS INSTITUTION AND CORRESPONDING PAGE NUMBERS.

VOTE: Yeas, 4

Nays, 0 Absent, 2

#### 10-277-18 EMERGENCY RESPONSE VEHICLE PURCHASES

Fire Chief Connaughton thanked the Commission for its continued support of the Fire Department and reviewed the issue on the agenda.

Commissioner Boutros returned to the table.

Assistant Fire Chief Donohue presented a short presentation on the two vehicles.

Fire Chief Connaughton explained the ambulance will be at the Adams Fire Station and the mini-pumper will be at the Chesterfield Fire Station. Each station will have a full-size engine as well. If the call is a rescue, the mini-pumper and the ambulance will go out. If the call is a fire, the full-size engine and the ambulance will go out.

Commissioner Boutros pointed out that the mini-pumper will be less expensive to maintain than a full-size engine, and that it is a necessary addition to the changing needs of the Birmingham community.

**MOTION:** Motion by Commissioner Boutros, seconded by Commissioner Hoff:

To authorize the purchase of a 2019 Life Line Type1 ambulance on a Ford F-450 chassis for the cost of \$237,241.00 and a 2019 Danko mini-pumper mounted on a Ford F-550 chassis for a cost of \$338,431.00; further to authorize this budgeted expenditure from account number 663-338.000-971.0100; further authorizing and directing the mayor to sign the respective agreements on behalf of the City.

VOTE: Yeas, 5

Nays, 0 Absent, 2

## 10-278-18 MAPLE ROAD PAVING PROJECT – SOUTHFIELD ROAD TO WOODWARD AVENUE

Planning Director Ecker introduced Brad Strader and Haley Wolf from MKSK, and Justin Rose from Fleis & Vanderbrink (F&V).

Mr. Strader made a presentation of the findings and recommendations made by F&V and endorsed by the Multi-Modal Transportation Board (MMTB) in the agenda packet. He continued that the design of the barrier-free spaces will be updated to meet current standards and expectations. As a result some of the barrier free spaces were relocated to accommodate the design change.

Mr. Rose explained that having the barrier-free spaces across from each other allowed them to be closer to the 'X', and the MMTB emphasized the desire to have the 'X's located in a consistent way.

City Engineer O'Meara explained:

- Handicapped parking standards require a certain number per block, not necessarily per smaller unit of road.
- His understanding is that the new ADA standards do require the proposed changes to the handicapped spaces, even though they are more invasive to the land- and streetscapes.

#### Mr. Rose clarified that:

- The changes to the handicapped spaces may be required if using federal funding, but not necessarily on a local project.
- MDOT's standard is 20-foot spaces with an eight-foot box, or 22-foot spaces. The only way F&V was able to get to 22-foot spaces was with Birmingham's current 18-foot spaces and eight-foot boxes.

Mr. Strader said that F&V drew out both options, and the MMTB said to remove the 'X's if the yield increased, but to leave them if the yield remained the same.

Commissioner Nickita asked the team to consider whether these changes to the handicapped spaces should be done at all, or perhaps only at some spaces as they are not required.

The team confirmed for Commissioner Nickita that from Southfield to Old Woodward the proposed changes would remove seven spaces.

Commissioner DeWeese pointed out that wider sidewalks would mean businesses no longer need to use parking spaces to accommodate their decks, which could lead to an increase in available spaces. He added that the biggest issue with wheelchairs and parking is curb height. Lower curbs are easier to navigate.

Mr. Strader said that the team would get more clarity on the ADA requirements for parking and would look into potential modifications that would accommodate Commissioner DeWeese's observation about curb height.

City Engineer O'Meara confirmed Maple would have wall-to-wall, optic lines, and irrigation. The power lines were foregone because installing them was a large expense and the City can always light things on Maple by plugging in the lights.

Mayor Pro Tem Bordman said that skipping the power lines on Maple may be unwise because it is a large east-west thoroughfare.

Mr. Strader said that MDOT projects do not have bid options, so the Commission would need to decide on installing power lines or not before moving the project on to MDOT.

Mayor Pro Tem Bordman replied that the City can then internally research the option.

Mr. Strader explained that benches and other amenities were not included in this early version because this presentation was just of the proposed infrastructure changes. Amenities would be included in the later design.

Mr. Strader continued with the presentation, reviewing the tree and landscaping options as included in the agenda packet.

Commissioner Nickita opined that canopy trees are essential to the quality of the streetscape.

Commissioner DeWeese noted that different kinds of canopy trees could be used in different locations as necessary instead of switching to columnar trees.

There was consensus among the Commissioners that canopy trees are to be maintained.

Mr. Strader continued with the presentation, next addressing the mast arm signal at Maple and Southfield. He confirmed that the light on Southfield is facing south.

Mr. Rose explained the new conditions would turn the road considerably, facing where the stop bar would be, which is not dead-on like the other ones are. The goal was to eliminate the pork chop for the right turns. The City got some safety funding from MDOT to do this reconfiguration which is why the City cannot do the mast arm and the box span, as the decision needs to be made prior.

Mr. Strader said the MMTB focused more on the view into the Museum, not the view of the signal.

Mr. Rose confirmed that the team would be putting more of a bend in the road. He continued that:

- The right turn movements along with the people turning left off of Maple yielded the most crashes.
- Going from Maple to Southfield, turning right and going eastbound, the road will look slightly different because the movement will be controlled with the intersection.
- Currently there is a yield situation in which many vehicles are not yielding to the left-turning vehicles, which is creating the conflict. After the proposed change, rights onto Southfield will still be possible, just within the confines of the intersection.

Commissioner DeWeese said it was wise to include mast arms at both locations, and that the 90° angle will increase safety. Commissioner Nickita concurred.

Commissioner Nickita continued that the width of the southbound lane may need further study. He said the width of the proposed lane is so wide as to be potentially dangerous.

Mr. Rose said that lane is not yet to scale, because these were the schematics used in the proposal. He agreed with Commissioner Nickita that the lane cannot be that wide.

There was Commission consensus on adopting Commissioner DeWeese's recommendation for mast arms.

Mr. Strader continued with the presentation, reviewing the intersection at Maple and Bates.

Mr. Rose said the intersection would work fine with left-turns onto Bates, even without a left-turn lane, according to models.

Mr. Strader continued with the presentation, reviewing the intersection at Maple and Henrietta.

Commissioner Nickita opined that the City needs to adhere to its plan of celebrating terminating vistas. He continued that where Henrietta terminates to the north something needs to be done to accentuate the end of that visual corridor.

Mr. Strader continued with the presentation, reviewing the mid-block crossing between Peabody and Old Woodward.

Mr. Rose confirmed that removing the three 'X's to the east of the crosswalk would not equal another parking space. This is because with the federal fund requirement, the spaces are the same at 22-feet or 20-feet with an eight-foot 'X'.

Mr. Strader said that an eleven-foot lane is an MDOT standard, and was found to be no less safe than a 12-foot lane.

Commissioner Nickita said he liked the lane narrowing, that the taper-length is excessive, and that he would like to see less space on either side of the crosswalk.

Mr. Rose noted that a fifteen-foot lane tends to increase speeds, that the team would look into shortening the taper in order to add an additional space, and that the space on either side of the crosswalk is required by MDOT.

Mr. Strader continued with the presentation, reviewing the intersection at Maple, Park and Peabody.

Commissioner Nickita explained that this is one of the remnants of the ring road system from the 1960s that Birmingham has been replacing, and that this section of road should be fixed similarly. He suggested:

- Peabody should allow drivers to either go through or right, instead of limiting drivers' options to a right turn.
- That then the five lanes become four lanes.

Mr. Rose agreed, saying the team would update the plan with these recommended changes.

Mayor Pro Tem suggested there should be a crosswalk installed on the east side, at Peabody and Park, going north to south.

Mr. Strader reviewed the Commission's direction:

- Barrier-free parking will be reviewed to see if its frequency can be reduced.
- Electric systems as part of Maple will be reviewed.
- The next round of drawings will include amenities.
- Maple and Bates will have no left turns on either side, and there will be mid-block crossings.
- Canopy trees will be reviewed as the preferable option for landscaping.
- Maple-Southfield graphics will be cleaned up to show a better signal view.
- Terminating vistas which are part of this plan will be designed with an eye towards celebration.
- F&V will model removing the fifth lane at the Woodward, Peabody and Park intersection.

Commissioner Nickita excused himself from the meeting at 11:32 p.m. due to an early morning flight.

## 10-279-18 DOWNTOWN PARKING STRATEGIES AND RECOMMENDATIONS REPORT AND PRESENTATION

Assistant City Manager Gunter summarized the report as studying the effective management, use of capacity, and the City's technological environment. She emphasized:

- This is a dynamic plan and a recommendation.
- The implementation guide for immediate action steps that the Advisory Parking Committee (APC) should consider.

Assistant City Manager Gunter concluded by introducing Tom Brown, Julie Dixon, and Brad Strader.

Mr. Brown provided an overview of pages ten through thirty-one of the September 2018 Final Downtown Parking Plan Report.

Ms. Dixon suggested that Lot 12's underutilization could be because employees work from home a number of days a week. Thus, a potential option would be a pass that allows passholders to purchase a certain number of lot uses per month instead of the flat rate. This can encourage drivers to consider alternate forms of transportation. She continued:

• The Commission's instinct to study Lot 12 is a good one, as it can be a study for how exactly to design a flexible pass that will work for Birmingham drivers.

- When overselling passes, the process has to be increased incrementally beginning with an additional ten percent.
- Factors like day-use passes or night-use passes could also be considered in the process of tracking the car counts.
- A flex-pass is more similar to a 'license to hunt' than a guaranteed space. The pass would offer a good likelihood of finding a space. It would also be beneficial to the City to allow the pass to be used in a few different areas so a failure to find a space in one lot does not end a driver's opportunity to find a space.
- The most essential part of these recommendations is that someone needs to be interpreting the data and making recommendations based on that. If the data is ignored the recommendations are not sound.
- Nelson-Nygaard tends to write the report, Dixon often helps municipalities interpret the
  data and implement the report, and through part of Dixon's work they help
  municipalities design and hire for a permanent position monitoring parking trends and
  implementing changes. Several parking operators are able to do this. Municipal
  oversight has to be engaged in this process.
- There are sustainable solutions that allow municipalities to retain their parking revenue.
- Birmingham can definitely justify a dedicated parking manager for the City, given the age of the industry and the demand for parking in Birmingham.

Commissioner Hoff said she liked the idea of parking ambassadors.

Commissioner DeWeese said he appreciated the 'Quick Wins'.

Mr. Brown noted that sometimes these decisions are sensitive, so one of the best approaches is to combine something like a rate hike with one of the recommended 'Quick Wins' or something else positive so that it is clear the changes are part of a program.

Al Vaitis, Chair of APC, liked the idea of a valet at Lot 6. He explained:

- One company bought a block of permits that are not being used at Lot 12, so the APC's idea was to get more utilization.
- One of the negatives of Lot 12 is that it means people have to cross Woodward.
- SP+ has been doing a great job for the City.

**MOTION:** Motion by Commissioner Boutros, seconded by Commissioner DeWeese: To accept the Downtown Parking Strategies and Recommendations report, as presented by the Nelson Nygaard Consultants and further to direct the APC to evaluate and prioritize implementation of the recommended strategies in future meetings.

VOTE: Yeas, 4

Nays, 0 Absent, 3

#### VII. REMOVED FROM CONSENT AGENDA

The items removed were discussed earlier in the meeting.

#### VIII. COMMUNICATIONS

None.

#### IX. OPEN TO THE PUBLIC FOR MATTERS NOT ON THE AGENDA

None.

#### X. REPORTS

#### 10-280-18 COMMISSIONER REPORTS

The City Commission will interview for three positions on the Birmingham Shopping District Board on November 19, 2018.

The City Commission will appoint one member to the Cablecasting Board on November 19, 2018.

The City Commission will appoint one regular member to the Board of Zoning Appeals on November 19, 2018.

The City Commission will appoint one alternate member to the Parks and Recreation Board on November 19, 2018.

The City Commission will appoint two members to the Design Review Board on November 19, 2018.

The City Commission will appoint one member to the Historic District Commission on November 19, 2018.

#### 10-281-18 CITY STAFF REPORTS

The Commission received the Parking Utilization Report, as submitted by Assistant City Manager Gunter.

The Commission received the Oakland County Board of Commissioners Ad Hoc Committee on Election Infrastructure Report, as submitted by City Clerk Mynsberge.

The Commission received the CN Maple Road Bridge Update, as submitted by Director of Public Services Wood.

#### XI. ADJOURN

Mayor Pro Tem Bordman adjourned the meeting at 11:58 p.m.

J. Cherilynn Mynsberge, City Clerk

# CITY OF BIRMINGHAM MULTI-MODAL TRANSPORTATION BOARD THURSDAY, NOVEMBER 1, 2018 City Commission Room

#### 151 Martin Street, Birmingham, Michigan

Minutes of the regular meeting of the City of Birmingham Multi-Modal Transportation Board held Thursday, November 1, 2018.

Vice-Chairperson Lara Edwards convened the meeting at 6:04 p.m.

#### 1. ROLL CALL

**Present:** Board Members Vice-Chairperson Lara Edwards, Amy Folberg, Daniel

Rontal, Katie Schafer, Doug White; Alternate Board Member Daniel Isaksen

**Absent:** Chairperson Johanna Slanga; Student Representative Alex Lindstrom

**Administration:** Jana Ecker, Planning Director

Austin Fletcher, Asst. City Engineer Scott Grewe, Police Dept. Commander

Paul O'Meara, City Engineer

Carole Salutes, Recording Secretary

Fleis & Vanderbrink ("F&V"):

Justin Rose, Traffic Engineer

MKSK: Brad Strader

#### 2. INTRODUCTIONS

Mr. Strader introduced Scott Shogan from WSP who is their national speaker on autonomous connected vehicles.

#### **3. REVIEW AGENDA** (no change)

#### 4. APPROVAL OF MINUTES, MMTB MEETING OF OCTOBER 4, 2018

Motion by Ms. Folberg Seconded by Mr. Rontal to approve the MMTB Minutes of October 4, 2018 as presented.

Motion carried, 6-0.

VOICE VOTE

Yeas: Folberg, Rontal, Edwards, Isaksen, Schafer, White

Abstain: None Nays: None Absent: Slanga

#### MAPLE RD. IMPROVEMENTS - SOUTHFIELD RD. TO WOODWARD AVE.

Mr. Strader recalled that since they last met and this board made recommendations, they went to the City Commission and the Commission agreed with most of the recommendations. However, there were some that they wanted to revisit in more detail, so MKSK and F&V have been working to respond to those and to the Commission's additional ideas as well. He offered the refined design in a PowerPoint presentation.

- > Direction from the City Commission on the following topics and locations:
  - Parking spaces MKSK and F&V went with the Xs and proposed a barrier free design. The City Commission felt the barrier free design intruded too much on the sidewalk and they wanted to go with the standard design with a wider sidewalk.
  - The street trees were revised to delete the columnar trees. Zelkova trees are now being recommended, in addition to Honey Locusts.
  - The City Commission wanted more detail on the Southfield Rd./Maple Rd. Intersection.
  - The Commission wanted to terminate the view at the intersection of Maple Rd. and Henrietta.
  - They requested clarity on the amenities.
  - Also, they requested additional options for the intersection at Maple Rd./Park/Peabody to meet MMTB goals.
- ➤ MKSK and F&V are still on their time line; coming back to this board in November for the final design recommendations, then beginning the engineering drawings and looking at a 2020 construction.
- ➤ Only five overall parking spaces will be lost after working with MDOT, City staff and the design team. Initially they thought 25 spaces would be lost. They were able to keep the Xs between parking spaces.
- ➤ There is very good coverage on barrier-free spaces along Old Woodward Ave. with one ADA accessible space for every 25 spaces in a block. With the angled parking, extra barrier space is allowed for van accessibility.
- ➤ The City Commission agreed with the flush tree grates if they are needed to get as much sidewalk width as possible. However, they think after working with MDOT that there is now enough width so the grates may not be needed.
- Mr. Rose took over the presentation at this point. He advised that the City Commission endorsed the mast arm signal recommendation and requested more design details to

ease pedestrian crossing but still accommodate truck turns. Their data collection consultant is scheduled to determine what size trucks need to be accommodated.

- Ms. Ecker commented that they don't want the big trucks to go through Downtown. However, once the truck counts are received they will see if it is worth dedicating all of that pavement to them.
- Mr. Rose said they are looking at something to differentiate and guide the passenger vehicles into the normal concrete but allow trucks to go over it.
- Mr. O'Meara verified that they have asked F&V to explore a couple of other ideas that are still in the design stages before this gets to the Commission.
- Mr. Rontal suggested if they do away with the bumpout on the SE corner and add a pedestrian refuge in between, it would effectively cut the crosswalk distance in half.
- > Mr. Strader said at the intersection of Maple Rd. and Henrietta the terminating vista treatment could be a large art sculpture, seating, and/or enhanced landscaping.
- ➤ The amenities in Phase 1 will be included in Phase 2, such as bike racks near tapered zones, benches at intersections, and mid-block crossings.
- ➤ For the intersection at Maple Rd./Park/Peabody Mr. Rose recalled that everyone was in agreement that Option 4 which is a fully signalized intersection where there is stop control for the right turns heading WB would work the best. However, the City Commission's issue was the width of the sidewalk on the south side of Maple Rd. between Woodward Ave. and Park/Peabody. They asked that several different options be explored. However, every option to reduce the number of lanes forced cars to become backed up. So the conclusion was that five lanes are important. Also, eliminating the right turn lane ended up being a catastrophe.
  - Then they went to MDOT and asked what else they could do. MDOT was open to reducing the five lanes to 10 ft. in width for that one block. That enabled them to get 11.5 ft. of sidewalk to the south which is enough room to continue all of the streetscaping elements.
  - Discussion concluded that a gateway treatment at both the east and west would be a good idea.
- > The City Commission wondered if they could include a pedestrian crossing on the east leg of the Park/Peabody intersection. However, analysis showed that if that crossing was added it would not work for vehicles or pedestrians.

#### Motion by Ms. Folberg

Seconded by Mr. Rontal that with the understanding that the intersection of Southfield Rd. and Maple Rd. still needs some refinement, the Multi-Modal Transportation Board makes the following recommendations relative to the Maple Rd. conceptual design from Southfield Rd. to Woodward Ave.:

- 1. The crossing of Maple Rd. on the eastern leg at Peabody/Park will not be pursued.
- 2. Three ADA accessible parking spaces will be provided in the corridor. The spaces shall be sized the same as the other parking spaces in the project area, and located near an intersection so as to be able to make use of the proposed ramps at the intersection.

- 3. Columnar trees will be deleted in favor of trees similar to those used on the Phase 1 project.
- 4. The Southfield Rd. intersection realignment will be refined to permit all truck turning movements, as shown.
- 5. The taper length east of Old Woodward Ave. will be reduced to the minimum required, thereby allowing the addition of two more parking spaces on the E. Maple Rd. block.
- 6a. The cross-section of Maple Rd. east of Park St. will be reconstructed with five 10 ft. wide lanes, pending approval of a design exception from MDOT.

#### Motion carried, 6-0.

**VOICE VOTE** 

Yeas: Folberg, Rontal, Edwards, Isaksen, Schafer, White

Nays: None Absent: Slanga

#### 6. COLLECTOR STREET PAVING PROGRAM IMPROVEMENTS

Park St. – Oakland Blvd. to Hamilton Ave. Peabody St. – E. Maple Rd. to E. Brown St. Bowers St. – Woodward Ave. to S. Adams Rd. Elm St. – Bowers St. to Woodward Ave.

The above commercial street segments are budgeted for maintenance work in 2019. The work varies from asphalt resurfacing to full depth pavement replacement. Other than Park St., no curb and gutter sections are planned for removal, other than patching. With that in mind, no street widths are being changed with this project. As is typically done, staff has reviewed the Multi-Modal Transportation Plan (MMTP) to verify if any multi-modal improvements should be incorporated into the project at this time. The following summarizes this review:

1. <u>Park St. - Oakland Blvd. to Hamilton Ave.</u>: The MMTP does not call for any improvements on this segment.

#### Staff Recommendation:

- Replace handicap ramps and pavement markings at the Oakland Blvd. intersection with new 12 ft. wide walking surface.
- Replace handicap ramps and pavement markings at the mid-block crossing with new 8 ft. wide walking surface.
- 2. <u>Peabody St. E. Maple Rd. to E. Brown St.</u>: The MMTP does not call for any improvements on Peabody St.

#### Staff Recommendation:

- Require construction of a mid-block crossing at a later date as a part of the new construction as 34965 Woodward Ave.
- At Brown St., replace the handicap ramps and pavement markings to meet the City's current standards at the mid-block crossing at 8 ft. wide.
- 3. <u>Bowers St. Woodward Ave. to S. Adams Rd.</u>: The MMTP recommended the addition of sharrows to mark this stretch as a part of a neighborhood connector route.
- <u>Elm St. Bowers St. to Woodward Ave.</u>: The MMTP does not call for any improvements on Elm St. A widened crosswalk is also proposed on Elm St. where it meets Woodward Ave.

Discussion considered eliminating parking along the south side of Bowers St. and adding two bike lanes. Board members discussed adding markings for bicycles at a later date when there are other connections for the neighborhood connector route. Ms. Ecker noted the number one complaint from the Triangle District is the lack of parking. Further, getting rid of the parking would not provide enough room for bike lanes.

#### Staff Recommendation:

- On Bowers St., replace handicap ramps at the Elm St. and Adams Rd. intersections to meet the City's current crosswalk standards at 8 ft. wide.
- On Elm St., replace handicap ramps at the Elm St. and Woodward Ave. intersection to meet the City's current crosswalk standards at 6 ft. wide.

#### **Motion by Mr. Rontal**

Seconded by Ms. Folberg to recommend to the City Commission the following improvements to be included in the Collector Streets Paving Program, in accordance with the Multi-Modal Transportation Plan:

#### Regarding Park St.:

• Replace handicap ramps and pavement markings to meet the City's current standards such that the Oakland Blvd. crossing has a 12 ft. wide walking surface, and the mid-block crossing has an 8 ft. wide walking surface.

#### Regarding Peabody St.:

- Postpone construction of a mid-block crossing until new construction at 34965 Woodward Ave. is completed.
- Replace handicap ramps and pavement markings to meet the City's current crosswalk standards such that the Brown St. crossing has an 8 ft. wide walking surface.

#### Regarding Bowers St. and Elm St.:

• Replace handicap ramps and pavement markings to meet the City's current crosswalk standards such that the Bowers St. intersections of Elm St. and

## Adams Rd., as well as the Elm St. intersection at Woodward Ave. have 8 ft. wide walking surfaces.

There was no public present to comment.

#### Motion carried, 6-0.

VOICE VOTE

Yeas: Rontal, Folberg, Edwards, Isaksen, Schafer, White

Nays: None Absent: Slanga

#### 7. CONTINUING EDUCATION: AUTONOMOUS VEHICLES

**Guest Speaker:** Scott Shogan, PE, PTOE

Connected/Automated Vehicle Market Leader, WSP

Mr. Shogan presented background regarding the latest thinking on autonomous vehicles (AV). There is pressure on the companies that are developing this technology to race ahead. There will be opportunities opening up for new users that may not be able to access the system well today, such as the elderly and people with disabilities. The car companies are looking increasingly at how they would provide mobility as a service rather than selling vehicles directly to consumers.

Almost all of these automated vehicles are being built on electric vehicle platforms. So, advancing battery technology will be a big piece going forward. General Motors is talking about next year launching driverless fleets of taxis in three different locations.

Most of the automated vehicles do everything via sensors that are onboard as opposed to connected vehicles which use a cooperative communication system where the vehicles are actually talking digitally to one another, the roadside, and to the cloud interoperable systems that work across all equipment and manufacturers.

It's not just about the technology, there is also the reality of physical street space.

- Mr. Strader spoke about the new mobility era:
  - Ride hailing (Uber, Lyft, car-share)
  - Shared bike systems
  - Rapid bus systems
  - Communication technology
  - On-board vehicle safety features

25% of peak hour traffic in San Francisco is Uber/Lyft.

Impacts on cities and timing will depend upon:

- Will vehicle travel go up or down?
- Who will own the AVs individuals or shared use?
- Where will the vehicles park and drop off?
- Will convenience of AVs reduce the willingness to walk or bike?

Self-driving vehicles are likely to increase total vehicle travel, although it depends on the ownership model and the level of supporting infrastructure.

Connected autonomous vehicles will improve the capacity of intersections.

- Impacts to certain land uses:
  - Gas stations replaced by electric charging stations.
  - Will we have fewer or more auto-oriented uses?
- > Impacts on street design:
  - Will more narrow lanes be feasible?
  - Demands for curbside space.
  - Cost to upgrade "Smart Transportation" infrastructure.

#### Parking Impacts:

- How will autonomous vehicles affect parking demand?
- There is likely to be a reduced overall parking demand.
- Developers and cities may be less willing to build expensive parking structures, or seek alternatives.

Design new garages for flexibility, such as having flat floors to accommodate new uses in the future.

Mr. Rontal questioned if there is anything that can be done to try and future proof some of their plans and make it easier to do conversions down the road. Mr. Shogan suggested:

- Putting in the conduit for fiber optic cable when doing a road project.
- Plan parking structures in terms of re-use.
- Consider drop-off space in design schemes.

Mr. Rose asked what can be done from a traffic signal perspective. Mr. Shogan replied:

- Size the signal control cabinets to be ready.
- Add inexpensive features to the traffic signal controller that would make it easier to add new functionality later.

Ms. Edwards asked if there are any plans for electric vehicle charging stations. Mr. Shogan advised that the range has been increasing a lot. Already they can go 300 miles without a charge. The technology will definitely improve. Mr. O'Meara said there hasn't been enough demand in Birmingham that they would close off parking spaces and make them only available to electric vehicles.

Ms. Edwards asked about cyber security for the connected vehicles. Mr. Shogan said that is a whole industry unto itself because of the disastrous effect if there is vulnerability.

Multi-Modal Transportation	<b>Board Proceedings</b>
November 1, 2018	
Page 8	

- 8. MEETING OPEN TO THE PUBLIC FOR ITEMS NOT ON THE AGENDA (no public)
- **9. MISCELLANEOUS COMMUNICATIONS** (none)
- 10. NEXT MEETING DECEMBER 6, 2018 at 6 p.m.
- 11. ADJOURNMENT

No further business being evident, the board members adjourned at 7:42 p.m.

Jana Ecker, Planning Director

Paul O'Meara, City Engineer



## **MEMORANDUM**

Engineering Dept.
Planning Dept.
Police Dept.

**DATE:** October 26, 2018

TO: Multi-Modal Transportation Board

FROM: Jana Ecker, Planning Director

Scott Grewe, Police Commander Paul T. O'Meara, City Engineer

**SUBJECT:** Maple Rd. Reconstruction – Southfield Rd. to Woodward Ave.

**Conceptual Plans** 

The City's multi-modal transportation consultant (the MKSK/F&V team) has been working with the Multi-Modal Transportation Board (MMTB) to finalize plans for the reconstruction of Maple Rd. between Southfield Rd. and Woodward Ave. An initial presentation was provided to the City Commission at its meeting of October 8, 2018. Comments raised by the City Commission requiring further review and refinement are summarized below:

#### 1. ADA Accessible Spaces Design

Staff was under the impression that the ADA requirements for reconstruction of streets with marked parallel parking spaces had been revised to require extra wide parking spaces, as presented on slide 17 of the attached presentation. As can be seen, the widened parking spaces would disrupt the flow of the City sidewalk and landscaping theme. The City Commission asked that we verify if this design is suggested or mandatory.

Since the meeting, F&V has confirmed that the widened parking spaces are suggested but not required. With that in mind, the accessible parking space locations will remain as proposed, but the size of the spaces will remain the same as the other parking spaces on the street.

#### Columnar Tree Recommendation

The Commission did not endorse the idea of installing columnar trees in areas of narrower sidewalks, such as adjacent parking spaces. It was noted that the sidewalk areas will be wider than they are now, and columnar trees have not been installed on Maple Rd. historically. The City Commission asked that all canopy trees be installed, but was open to larger and smaller varieties of canopy trees.

MKSK reviewed this idea, and have revised the conceptual plans to delete the columnar trees. Zelkova trees are now being recommended, in addition to Honey Locusts.

#### 3. Southfield Rd. Intersection

The Commission commented that the southbound lane seems excessively wide. F&V has since studied the intersection in more detail to confirm the required size of the right turn truck turning radius. The design now included in this package has been designed to ensure that a WB62 truck can make the right turn off of Maple Rd. Extra pavement to the right of this turn is being recommended in order to support this movement.

F&V will be collecting traffic counts at this intersection to confirm the number and size of trucks that are making various turning movements currently to verify that the appropriate design is advanced to the City Commission. Pedestrian counts will be taken as well.

4. Taper east of Old Woodward Ave.

The Commission commented that the length of the taper from three lanes to two lanes east of Old Woodward Ave. seemed excessive. F&V looked at the design closer, and determined that the taper length could be shortened, and still meet AASHTO requirements. Doing so actually allowed for the installation of two more parking spaces as well, which is now reflected on the plan.

5. Maple Rd. east of Park St.

The City Commission had two comments relative to the far easterly block:

- a. The consultant was asked to look at traffic demands closer to determine if one of the five lanes on this section of Maple Rd. can be deleted, which would then allow the sidewalks to be wider.
- b. The installation of an additional marked crosswalk on the east side of the Park St./Peabody St. intersection should be added.

F&V has studied several options for traffic management on this block, labeled as:

Alternative 1 – Elimination of the right westbound lane.

Alternative 2 – Elimination of the right eastbound lane.

Alternative 3 – Five Lane Cross-section, using ten foot wide lanes.

As described in detail in the memo, removal of any of the five lanes on this segment of Maple Rd. is problematic, and not recommended. However, discussions with MDOT staff have been held about narrowing the lanes to 10 ft. wide each. Given the circumstances, it appears likely that a design exception will be approved for this option, therefore, the staff recommendation is to install five 10 ft. wide lanes on this block. Doing so will the installation of 11.5 ft. sidewalks on both sides of the street, a substantial improvement over the existing condition.

Regarding the installation of an east leg crosswalk at the Park St./Peabody St. intersection, F&V notes that the timing of the traffic signal at this intersection is critical for the success of traffic flows in this area. The longer distance that pedestrians would have to walk here would require a red time that is longer than can be fit into the timing sequence. The addition of a crosswalk

here is not recommended. Fortunately, the distance to the crosswalk to the east (at Woodward Ave.) is only 130 ft.

Based on the items noted by the City Commission, and subsequently refined, the following recommendation is provided for the Board.

#### SUGGESTED RECOMMENDATION:

The Multi-Modal Transportation Board makes the following recommendations relative to the Maple Rd. conceptual design from Southfield Rd. to Woodward Ave.:

- 1. Three ADA accessible parking spaces will be provided in the corridor. The spaces shall be sized the same as the other parking spaces in the project area, and located near an intersection so as to be able to make use of the proposed ramps at the intersection.
- 2. Columnar trees will be deleted in favor of trees similar to those used on the Phase 1 project.
- 3. The Southfield Rd. intersection realignment will be refined to permit all truck turning movements, as shown.
- 4. The taper length east of Old Woodward Ave. will be reduced to the minimum required, thereby allowing the addition of two more parking spaces on the E. Maple Rd. block.
- 5a. The cross-section of Maple Rd. east of Park St. will be reconstructed with five 10 ft. wide lanes, pending approval of a design exception from MDOT.
- 5b.The addition of a Maple Rd. crosswalk on the east leg of the Park St./Peabody St. intersection will not be pursued given that the traffic signal timing scheme will not allow it.



October 26, 2018

**VIA EMAIL** 

Mr. Paul O'Meara City Engineer City of Birmingham 151 Martin Street Birmingham, MI 48012

**RE: Maple Road & Park Street Intersection Alternatives Analysis** 

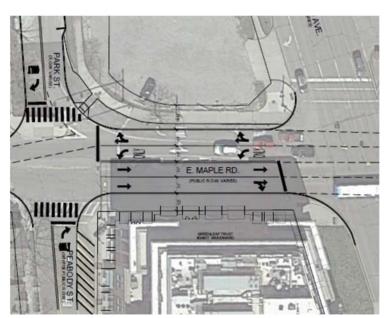
Dear Mr. O'Meara,

The purpose of this letter is to provide a summary of the additional alternatives analysis performed for both the stretch of Maple Road between Park Street and Woodward Avenue, the pedestrian crossings at Maple Road and Park Street intersection, as well as the Maple Road and Southfield intersection, per the City Commission comments. The following alternatives were considered for the design of Maple Road between Park Street and Woodward Avenue:

- Alternative 1: Four lanes, removing westbound right turn lane
- Alternative 2: Four lanes, removing one eastbound through lane
- Alternative 3: Five lanes, using design variance to 10 foot lane widths

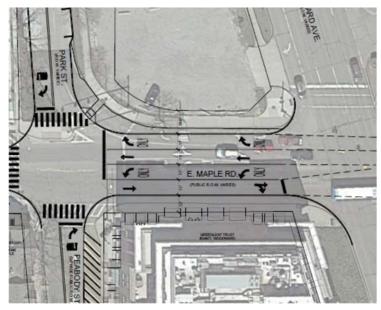
### ALTERNATIVE 1: FOUR LANES, REMOVING WESTBOUND RIGHT TURN LANE

This configuration would allow for eastbound traffic to operate similar to the existing conditions; westbound traffic entering the downtown, however, will operate much more poorly. As shown, due to the high number of westbound left turners, the left turn lane could not be removed. Therefore, the existing through lane must be reconfigured to a through / right lane. While operationally this doesn't appear to pose a huge problem as far as delays, this configuration will lead to the blocking of Woodward, which is unacceptable. Because of this blocking and the associated queuing of Maple Road east of Woodward (backing up well past Adams Road), this alternative is **NOT RECOMMENDED**.



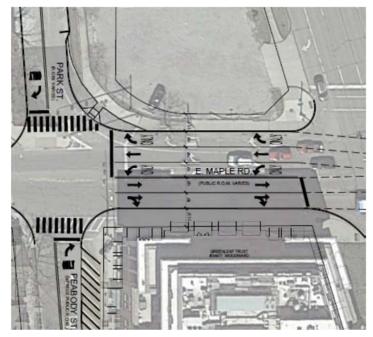
### **ALTERNATIVE 2: FOUR LANES, REMOVING ONE EASTBOUND THROUGH LANE**

This configuration would allow westbound traffic to operate similar to the existing conditions; eastbound traffic leaving the downtown, however, will operate much more poorly. As shown, the existing two eastbound through lanes would have to be consolidated into a single through / right lane. This configuration will create a delay of 302.8 seconds, or a Level of Service of Because of this large delay, and the associated queuing of Maple Road through the downtown past Southfield Road, this alternative is **NOT RECOMMENDED**.



#### ALTERNATIVE 3: FIVE LANES, USING DESIGN VARIANCE TO ALLOW 10 FOOT LANE WIDTHS

This configuration would allow for all traffic to operate similarly to existing conditions. Per conversations with MDOT, a design variance to go from 11' lanes to 10' lanes would likely be approved, as Maple Road is not a National Network truck route. By going from 11' lanes to 10' lanes, the sidewalk along the south side of Maple Road would be extended by 5' for a total of 11.5' on both the north and south sides of the road, allowing for a continuation of streetscaping elements through the downtown all the way to Woodward Avenue. This will create a great entrance to the downtown and will allow for optimal traffic operations. Therefore. this alternative RECOMMENDED.



#### MAPLE ROAD AT PARK / PEABODY

The City Commission commented that they were in favor of adding a pedestrian crossing on the east leg of the Maple Road at Park/Peabody intersection. Based on the timing of the signal at Maple Road and Woodward Avenue, the optimal phase timing for Park and Peabody to prevent queuing onto Woodward is a maximum of 27 seconds. Based on ADA standards for pedestrian walk speed and MDOT guidance for minimum walk times, the minimum phase timing for Park and Peabody would be 32 seconds if the eastern leg had a pedestrian crossing (9 seconds for walk, 20 seconds for pedestrian clearance, and 3 seconds for the end of yellow/all red phase). With the pedestrian crossing staying on the west leg only, the minimum phase timing would be 23 seconds (9 seconds for walk, 11 seconds for pedestrian clearance, and 3 seconds for the end of yellow/all red phase). Based on the signal timing and the proximity to the Woodward pedestrian crossing, the crossing on the east leg is **NOT RECOMMENDED**.



#### MAPLE ROAD AT SOUTHFIELD ROAD

At the City Commission meeting, the commissioners expressed concerns about the width of the intersection and some of the lanes. In order to decrease the width of the turns and to allow for better turning movements, the intersection of Maple Road at Southfield Road was proposed to be moved further to the west along Maple Road. As shown in the attachments, the intersection would still need to be relatively wide, and would also encroach on the existing park space. Therefore, this is **NOT RECOMMENDED**.

Both Maple Road and Southfield Road are major mile roads and as such are frequently used by large trucks. Adding mountable curb to shorten the width of the southbound lane was also discussed, however this is not optimal as it will require pedestrians waiting to cross the southern leg of the intersection at the ADA ramp to be in conflict with large trucks turning both right and left; therefore, using pavement markings to channelize the right and left turners is **RECOMMENDED**. (see attached sketches)

### **SUMMARY**

### Maple Road between Park Street and Woodward Avenue

### Alternative 1: Four Lanes, No Westbound Right Turn Lane

• This alternative will allow for similar eastbound operations through the downtown, however there will be a significant increase in the delay for westbound traffic. This alternative is not recommended.

### Alternative 2: Four Lanes, One Eastbound Through Lane

 This alternative will allow for similar westbound operations, however there will be a significant increase in the delay for eastbound traffic with queuing throughout the downtown. This alternative is not recommended.

### Alternative 3: Five Lanes, Design Variance to 10' Lane Widths

• This alternative will operate in a manner similar to existing conditions, with the added benefit of widening the southern sidewalk by 5 feet. This will allow for streetscape elements to be added to this block while not adversely affecting traffic operations. This alternative is recommended.

#### Maple Road at Park/Peabody

 Due to signal timing issues, a pedestrian crossing on the east leg of the intersection is not recommended.

### Maple Road at Southfield Road

• Pavement markings are recommended to better channelize motorists into more standard sized lanes, but the pavement is required for truck turning.

If you have any questions or concerns, please contact our office.

Sincerely,

FLEIS & VANDENBRINK

lustu Rose

Justin Rose, PE Project Manager

JPR:jpr

Attachments:



27725 Stansbury Blvd, Suite #195 Farmington Hills, MI 48334 P: 248.536.0080 F: 248.536.0079

CITY OF BIRMINGHAM
MAPLE ROAD & SOUTHFIELD ROAD
SOUTHFIELD ROAD RE-ALIGNMENT
EX. MAPLE & PR. SOUTHFIELD ROAD

DESIGN TEAM:

CHECK BY: DRAWING INFORMATION:

> 10/15/2018 F&V PROJECT NO. 823802

**A2** 



### **MEMORANDUM**

Engineering Dept.
Planning Dept.
Police Dept.

DATE: November 10, 2018

TO: Joseph A. Valentine, City Manager

FROM: Jana Ecker, Planning Director

Scott Grewe, Police Commander Paul T. O'Meara, City Engineer

SUBJECT: Maple Rd. Reconstruction – Southfield Rd. to Woodward Ave.

**Conceptual Plans** 

#### INTRODUCTION:

At the October 8, 2018 City Commission meeting, the MKSK/F&V consulting team presented conceptual plans for the downtown segment of Maple Rd., based on recommendations from the Multi-Modal Transportation Board (MMTB). Focusing on comments from the City Commission, the plans were revised and then reviewed again by the MMTB at their regular meeting of November 1. Refinements to the plan are now being brought forward to the City Commission.

### **BACKGROUND:**

Several points of concern were raised by the City Commission. The following is a list of those points, and the suggested revisions.

### 1. ADA Accessible Spaces Design

Staff was under the impression that the Americans with Disabilities Act (ADA) requirements for reconstruction of streets with marked parallel parking spaces had been revised to require extra wide parking spaces, as presented in the previous presentation. The widened parking spaces would disrupt the flow of the City sidewalk and landscaping theme. The City Commission asked that we verify whether this design is suggested or mandatory.

More recently, F&V has confirmed that the widened parking spaces are suggested but not required. With that in mind, the accessible parking space locations will remain as proposed, but the size of the spaces will remain the same as the other parking spaces on the street. The MMTB endorsed this change.

### 2. Columnar Tree Recommendation

The Commission did not endorse the idea of installing columnar trees in areas of narrower sidewalks, such as adjacent to parking spaces. It was noted that the sidewalk areas will be wider than they are now, and columnar trees have not been installed on Maple Rd. historically.

The City Commission asked that all canopy trees be installed, but was open to larger and smaller varieties of canopy trees, depending on available space.

MKSK reviewed this idea, and have revised the conceptual plans to delete the columnar trees. Zelkova trees are now being recommended, in addition to Honey Locusts. The MMTB endorsed this change.

### 3. Electrical System for Maple Rd. Planter Boxes

When MKSK presented plans for Old Woodward Ave., it was represented that Old Woodward Ave. should be designed as Birmingham's preeminent corridor, using the highest quality materials and landscaping features. One of those special features that had not been designed into any other downtown street was a separate City-owned electrical system. Other downtown streets have trees that are lit during the holiday season using electrical outlets that are contained on the City's street lights. While this simplifies the design and the construction by having just one electrical system under the sidewalk, the street lighting system shuts off during the day with photocells. Using the separate City-owned electrical system, the holiday lights will be able to stay lit 24 hours a day. Other benefits of the electrical system include charging stations at benches, and power if needed in the future for other street features, such as kiosk displays. The electric system on Old Woodward Ave. cost approximately \$290,000.

When preparing cost estimates for Maple Rd., the electrical system was not included. However, the City Commission expressed interest in having the system installed on the Maple Rd. corridor as well. Working with our electrical consultant, a preliminary cost estimate of \$350,000 to \$400,000 has been prepared for this system. Adding a system along Maple will cost more than it did along Old Woodward as the corridor is slightly longer, and there are approximately 20 more planters that will require receptacles than there were along Old Woodward. Please note this is also an estimate of the cost to install the system in 2020, and the \$290,000 figure for the Old Woodward electrical system is the actual cost in install the system in 2018.

The other concern relative to the electrical system was the placement of the control boxes that are required to be located somewhere within or close to the corridor. The preliminary design for this system has indicated that two such control boxes will be required. Rather than installing them within a landscape bed, the other option is to install them on a side street or other City property, near Maple Rd. A control box is proposed on the southeast corner of Henrietta St. for the western portion of the corridor. On the eastern portion of the corridor a second control box will be required and the use of the via next to Social Kitchen (225 E. Maple) would be the best location. Pictures are attached to this report. Two sites are currently being studied within the City-owned via and the final recommendation on the control box placement will come back to the City Commission at a later date.

This information was not presented to the MMTB, as it was not available at the time of the meeting.

### 4. Southfield Rd. Intersection

The Commission commented that the southbound lane of Southfield Rd. seemed excessively wide. Since this is the intersection of two important regional streets, full truck turning movements must be designed for. When fully considering required truck turning movements, F&V determined that the lanes actually had to be widened even more than what had been presented, as shown in Option 1A (desgined for a WB65 truck turn) and Option 1B (designed for a WB40 truck turn). The areas east and west of the southbound lane for Southfield Rd. represent pavement that would only be used as needed for truck turning movements. The excessive area to the west is the result of the difficult right turn movement from Maple Rd. to Southfield Rd.

Option 1A that was presented to the MMTB, as it was the only one that was available at the time the meeting agenda was being prepared. Staff was concerned that the design was a step backward in terms of the pedestrian crossings design, and other options had to be explored.

F&V researched the issue further, and determined that in areas where truck speeds are low and pedestrian traffic is high, the Federal Highway Administration (FHWA) recommends using the WB40 design, knowing that a WB65 can make the turn if it is done at a slower speed. With that information, F&V has since prepared two additional options, labeled as Option 2 and Option 3. Please note that none of the options infinge on Martha Baldwin Park. All changes are within the right-of-way.

Option 2 represents a modified version of the concept that was presented at the last meeting. Additional pavement is needed to the west of the southbound lane for right turns, but pavement markings would help guide smaller vehicles into a normal sized lane. A pedestrian island has been introduced to reduce the length of the pedestrian crossing, similar to the one that exists today. The safety benefits of this design compared to the existing intersection remain, however:

- Northbound traffic is required to make a conventional 90° for both left and right turns.
- Southbound turns on to Southfield Rd. would follow the more conventional pattern for making left turns. Westbound left turning traffic would yield to eastbound right turns, and a protected left turn traffic signal phase would be provided. The current merging traffic condition that is the main source for crashes would be eliminated.

Option 3 has also been provided as a hybrid that contains elements of the current condition with the new proposal:

- All turning movements would benefit from the more conventional 90° turning movements of Options 1 and 2, with the exception of northbound right turns.
- The main drawback of the current northbound right turn design is that it encourages higher speed right turns that then conflict with the Maple Rd. pedestrian crossing. On this design, however, the Maple Rd. pedestrian crossing has been moved to the west, where it will not conflict with any northbound Southfield Rd. traffic.
- The large pedestrian island as designed provides a large refuge area for pedestrians to use while crossing Southfield Rd.
- While extra pavement is still required for truck turning movements, it is not as excessive as it is in Options 1 and 2.

Given the many benefits of Option 3, staff and the consulting team recommend it as the best approach for a final design for this intersection.

5. Taper east of Old Woodward Ave.

The Commission commented that the length of the taper from three lanes to two lanes east of Old Woodward Ave. seemed excessive. F&V looked at the design closer, and determined that the taper length could be shortened, and still meet AASHTO requirements. Doing so actually allowed for the installation of two more parking spaces as well, which is now reflected on the plan.

6. Maple Rd. east of Park St.

The City Commission had two comments relative to the far easterly block:

- a. F&V was asked to look at traffic demands closer to determine if one of the five lanes on this section of Maple Rd. can be deleted, which would then allow the sidewalks to be wider.
- b. An additional marked crosswalk on the east side of the Park St./Peabody St. intersection should be added.

F&V has studied several options for traffic management on this block, labeled as:

Alternative 1 – Elimination of the right westbound lane.

Alternative 2 – Elimination of the right eastbound lane.

Alternative 3 – Five Lane Cross-section, using ten foot wide lanes.

As described in detail in the attached memo by F&V, removal of any of the five lanes on this segment of Maple Rd. is problematic, and not recommended. Not maintaining five lanes would result in unacceptably long traffic queues. However, discussions with MDOT staff have been held about narrowing the lanes to 10 ft. wide each. Given the circumstances, it appears likely that a design exception will be approved for this option, therefore, the staff recommendation is to install five 10 ft. wide lanes on this block. Doing so will maintain the existing 11.5 ft. sidewalk on the north side of Maple, and will increase the sidewalk on the south side of Maple from 6.5 ft. to 11.5 ft in width, which is a substantial improvement over the existing condition.

Regarding the installation of an east leg crosswalk at the Park St./Peabody St. intersection, F&V notes that the timing of the traffic signal at this intersection is critical for the success of traffic flows in this area. The longer distance that pedestrians would have to walk here would require a red time that is longer than can be fit into the timing sequence. The addition of a crosswalk here is not recommended. Fortunately, the distance to the crosswalk to the east (at Woodward Ave.) is only 130 ft.

### LEGAL REVIEW:

No legal review is required for this project at this time.

### FISCAL IMPACT:

As noted in the previous report, funding for this project will come from both local and federal sources. Funds to cover the cost of the project will be budgeted in the fiscal 2019-2020 budget request. The current design for the most part has followed within the expected cost range as was prepared in the current 2019-2020 budget proposal (the final approval for this budget will be forthcoming in June of next year). Items now being considered that will bring additional costs to the project over and above what had been anticipated include:

- 1. Mast arm signal upgrade at Southfield Rd. (\$100,000 was originally estimated, however, the more complex signal required with Option 3 presented in this report is estimated to be a total of \$150,000 extra.)
- 2. Additional mast arm signal for southbound Park St. at Maple Rd. (\$50,000 estimated).
- 3. Electrical system to supplement street lighting system (\$375,000 estimated).

Total extra costs if approved are currently estimated at \$575,000.

#### SUMMARY:

The Maple Rd. reconstruction project represents the next important element of the three phase downtown reconstruction plan currently being undertaken by the City of Birmingham. Staff, working with the MKSK/F&V team, as well as the Multi-Modal Transportation Board, have assembled a conceptual plan that continues the successful design theme started with the Old Woodward Ave. reconstruction project. After working with the City Commission, and obtaining input from the Michigan Dept. of Transportation, the conceptual plans as prepared provide a solid working document that will provide direction to the design team, allowing the preparation of final bidding documents to be letin Fall .

### ATTACHMENTS:

- Plan sheet comparing original accessible parking space proposal and revised design.
- Presentation slide featuring revised tree recommendations.
- Southfield Rd. intersection plans Options 1, 2, and 3.
- Presentation slide featuring revised design for taper east of Old Woodward Ave. intersection.
- F&V memo with drawings for five lane road section options and pedestrian crossing study at the Park St./Peabody St. intersection.
- Cover memo to MMTB for meeting of July 12, 2018.
- Presentation to MMTB for meeting of July 12, 2018.
- Cover memo to MMTB for meeting of August 2, 2018.
- Presentation to MMTB for meeting of August 2, 2018.
- Cover memo to City Commission for meeting of October 8, 2018.
- Memo regarding timing of Maple Rd. project.
- Presentation slide featuring project location map.
- Preliminary detour route plan.
- Original plan for Southfield Rd. intersection.
- Plans comparing conceptual parking and pavement marking layouts to existing conditions.
- F&V memo from September 28, 2018 regarding design options for the Park St./Peabody St. intersection.
- Agenda package to the MMTB for meeting of November 1, 2018.
- Relevant meeting minutes in chronlogical order.

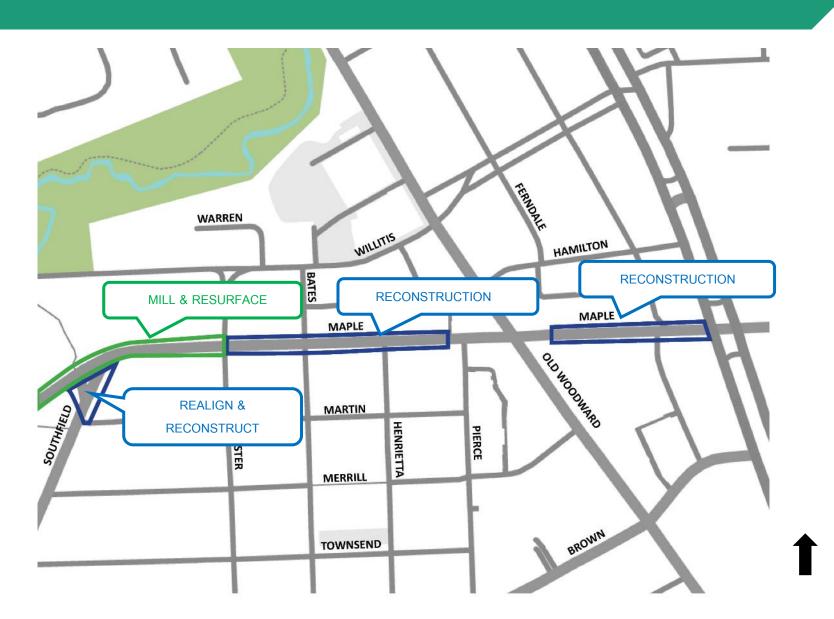
### SUGGESTED RESOLUTION:

To direct staff to proceed to final design for the Maple Rd. Reconstruction Project from Southfield Rd. to Woodward Ave., intended for construction in 2020, featuring the following design elements:

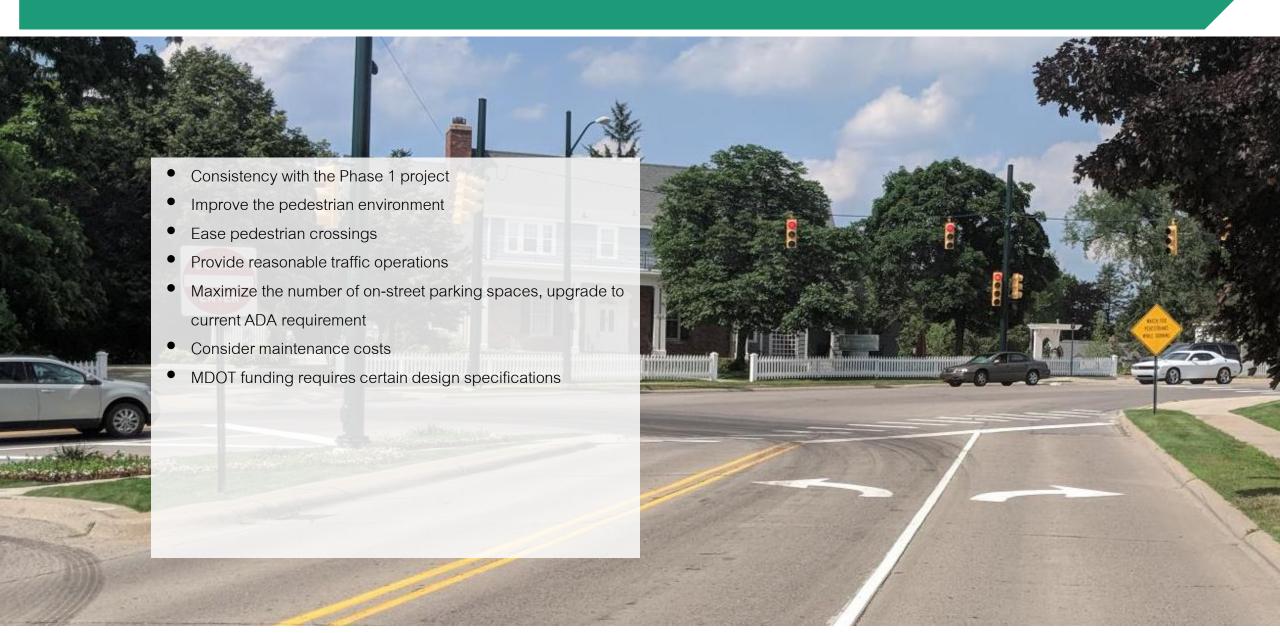
- 1. Eleven foot wide travel lanes with eight foot wide parking lanes, and ten foot wide travel lanes between Park St./Peabody St. and Woodward Ave., subject to design exception approval by the Michigan Dept. of Transportation.
- 2. Parallel parking throughout the corridor using the standard Birmingham dimensions of 18 ft. long parking spaces and 8 ft. long "x" maneuvering spaces, as well as three standard sized accessible parking spaces in accordance with the Americans with Disabilities Act.
- 3. Installation of Honey Locust and Zelkova canopy trees with minimum 3.5 inch caliper size installed with structural organic sand mix and raised curbed planter boxes in accordance with the landscape plan presented.
- 4. Installation of a separate electrical system for 24 hour operation of holiday lighting and other electrical features.
- 5. Southfield Rd. intersection reconstruction using Option 3 and featuring mast arm traffic signals.
- 6. Mid-block pedestrian crossing featuring pedestrian plaza located at 300 E. Maple Rd.
- 7. Park St./Peabody St. intersection reconstruction using Option 4, featuring full signalization and conversion of Park St. to the north to two-way traffic.

# 2020 Maple Road Project (and extension of current project)

- Full reconstruction Chester to Pierce and E of Old Woodward to Woodward
- Repaving from Southfield to Chester St.
- Realignment and signal upgrade at the Southfield intersection



# Project Goals: to the Degree Practical



# Purpose of discussion tonight

Review overall concept

City Commission input on redesign options:

- 1. Parking space design
- 2. Landscape design
- 3. Mast arm signal at Maple & Southfield
- 4. Intersection at Maple & Bates
- 5. Intersection at Maple & Henrietta
- 6. Mid-block crossing
- 7. Intersection at Maple/Park/Peabody

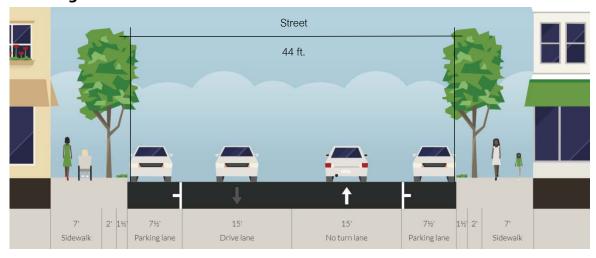
\*The Multi Modal Board recommendations are noted in **RED** 

# **GENERAL Cross sections**

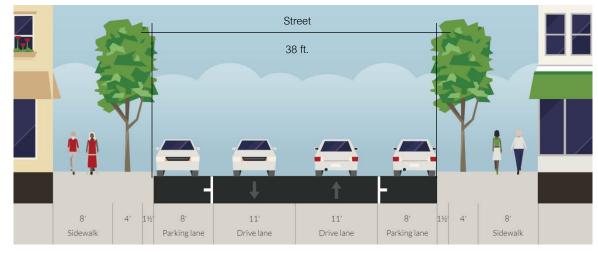
### Design based upon:

- Consistency with Phase 1
- MDOT relaxed typical standards
- ADA compliant
- Lane widths reduced from 15 ft. to 11 ft.
- Sidewalk width increased to min. 8 ft.
- Overall street width reduced from 44 ft. to 38 ft.

### **Existing**



### concept



# **Project Timeline**

August:

Multi Modal Board
Input

### October:

Oity Commission Input on alternatives

### November:

City Commission

Approval

on full concept

### August 2019:

Submit for MDOT review

















Meeting
with MDOT

### November:

Final design
recommendations by Multi
Modal Board

### December:

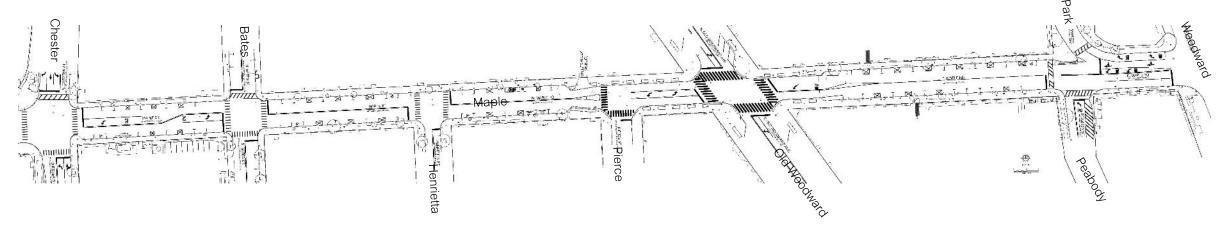
Begin engineering design for bid package

March 2020:

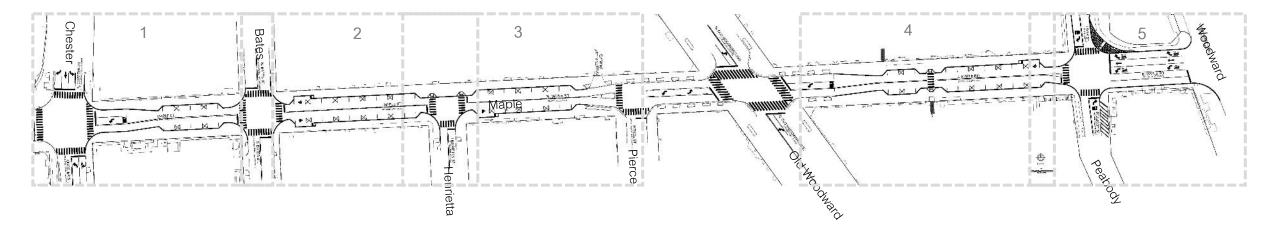
Begin construction

# Project Overview (see handout)

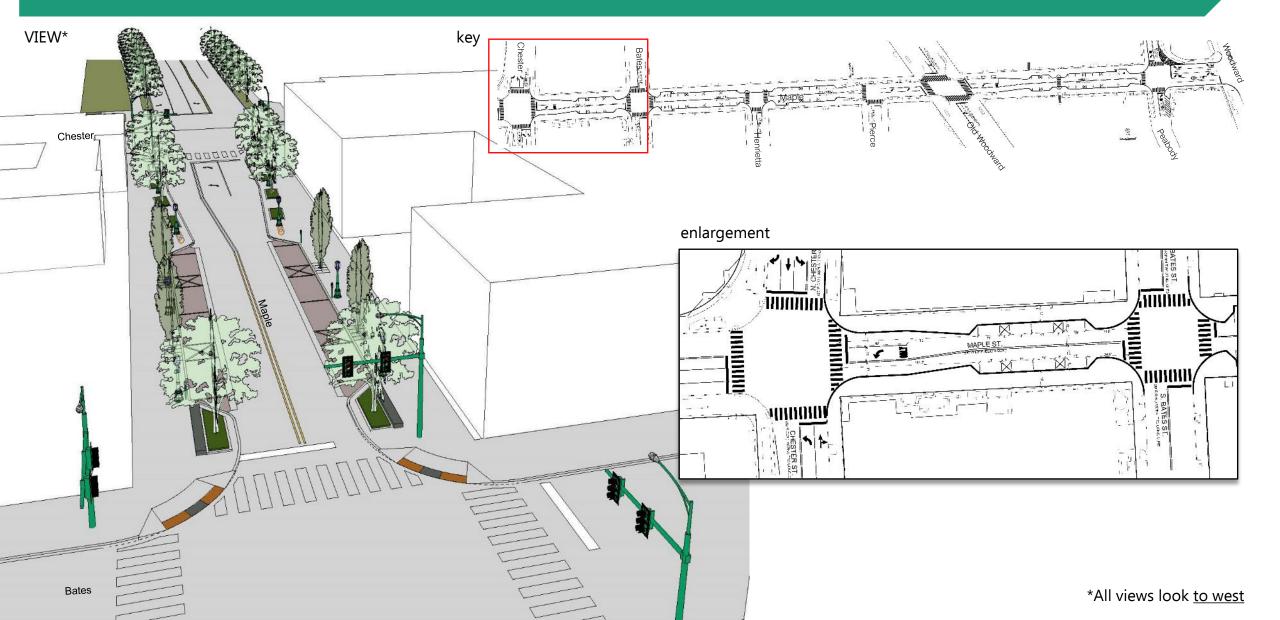
## **Existing**



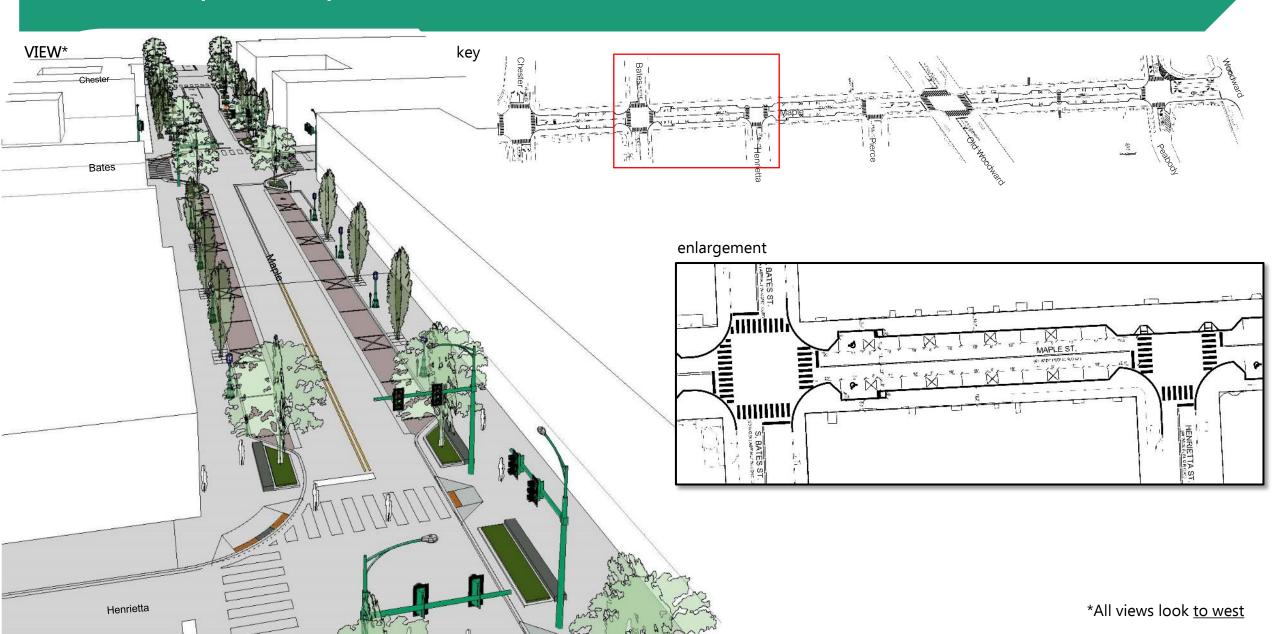
## concept



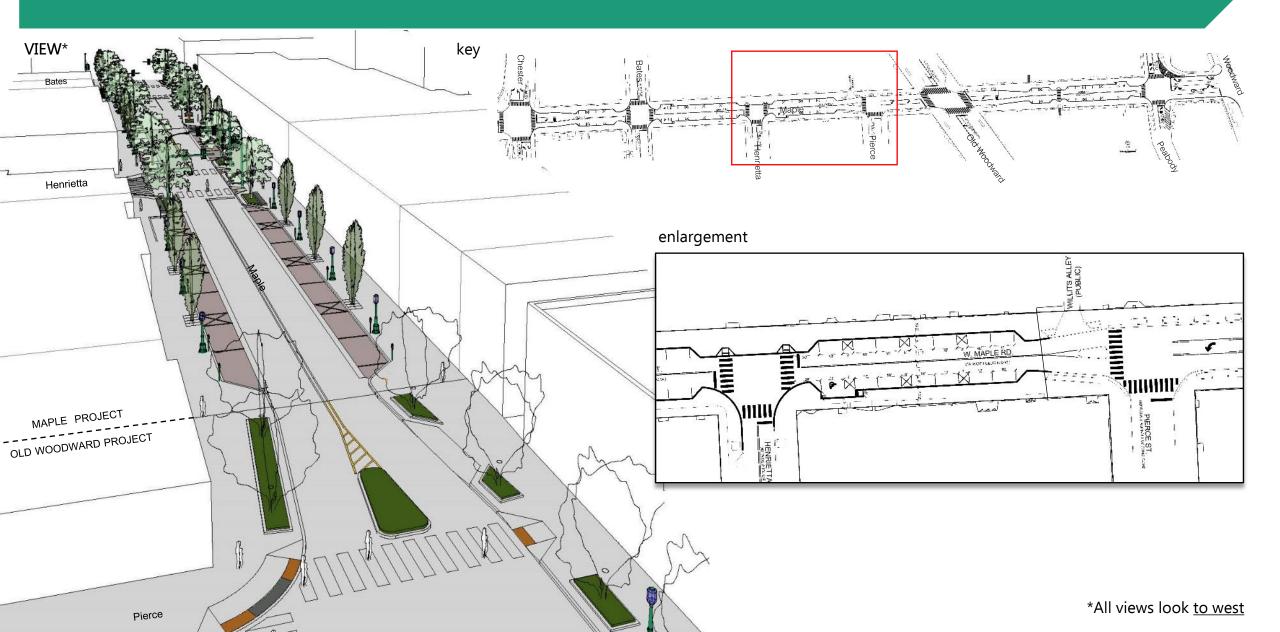
# 1. Concept: Maple - Chester to Bates



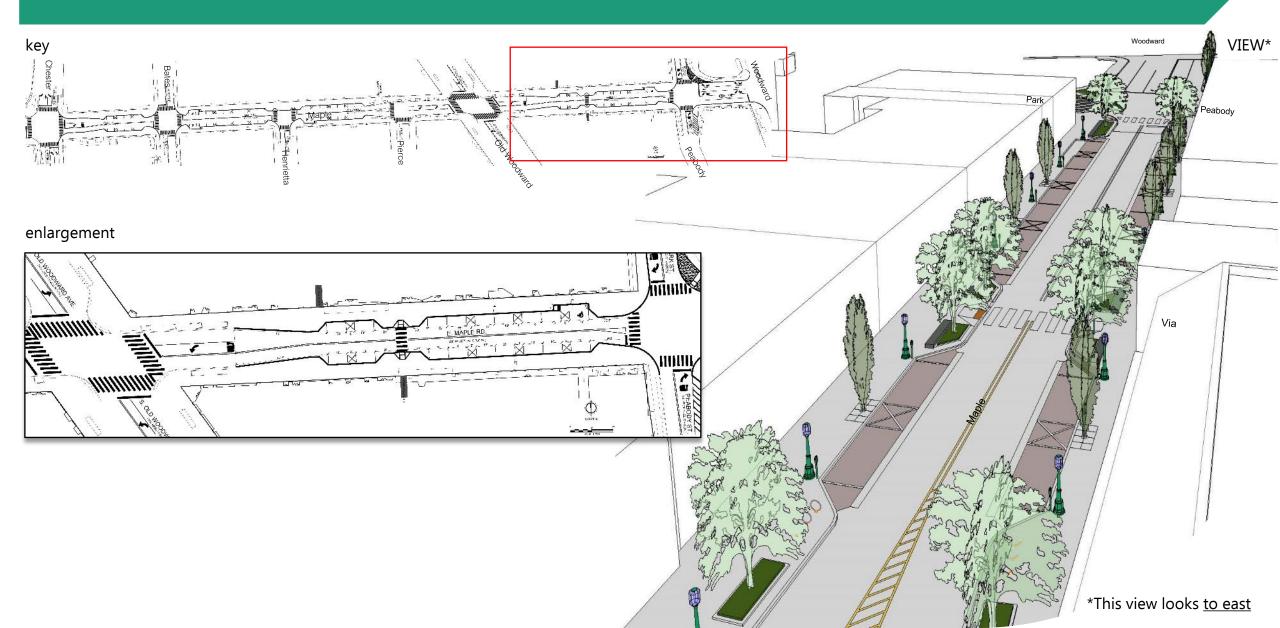
# 2. Concept: Maple - Bates to Henrietta



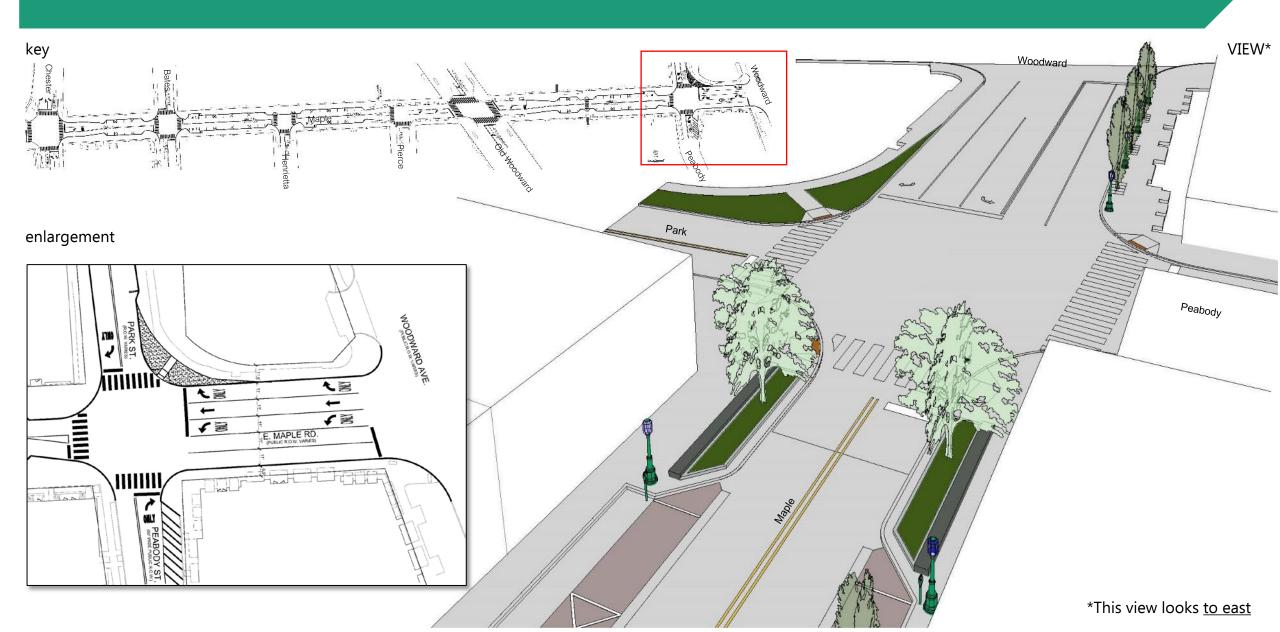
# 3. Concept: Maple - Henrietta to Pierce



# 4. Concept: Maple - Old Woodward to Park/Peabody



# 5. Concept: Maple - Park/Peabody to Woodward



# Preliminary concepts for input

- 1. Parking space design
- 2. Landscape design
- 3. Mast arm signal at Maple & Southfield
- 4. Intersection at Maple & Bates
- 5. Intersection at Maple & Henrietta
- 6. Mid-block crossing
- 7. Intersection at Maple/Park/Peabody



- 20 ft. spaces with 6-10ft. X's
- Varying spacing from crosswalks
  - = 68 total spaces

## Concept-

- 18 ft. spaces with 8ft. X's
- 20 ft. spacing from crosswalks
  - = 58 total spaces + 3 on Park St.

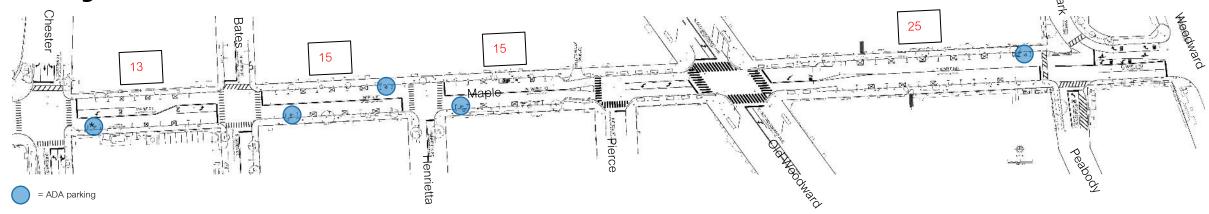
# . PARKING space design: overview

- Spaces are highly used
- Some spaces lost due to mid-block crossing and MDOT requirements
- MDOT accepting shorter spaces and 20 ft. from crosswalks (typ. 30 ft. min)

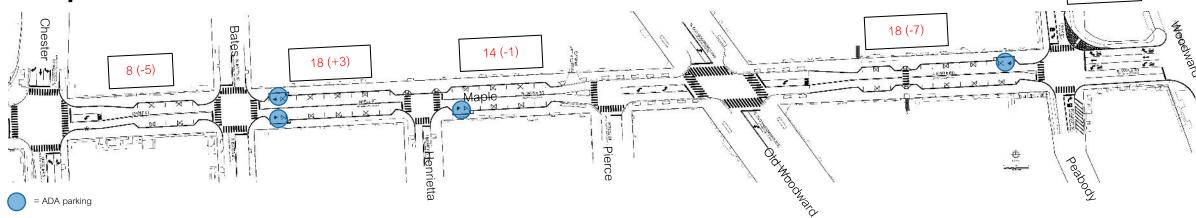
1.

# PARKING Space Design: On-Street Parking Counts

## **Existing**



## concept

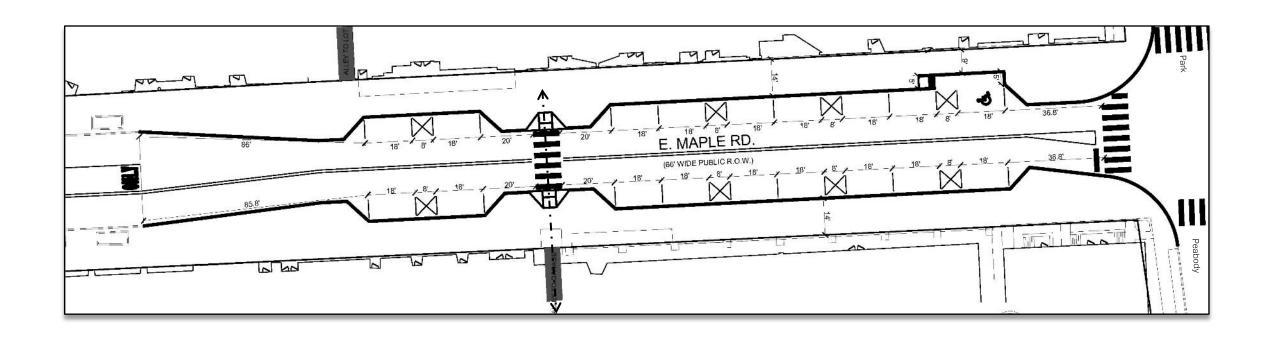


(+3)\*\*

<sup>\*</sup>Church ADA spot moved to rear of building

<sup>\*\* 3</sup> additional spots added on Park St. (not included in Maple Rd. count)

# PARKING Space design: On-street Parking



## **Existing-**

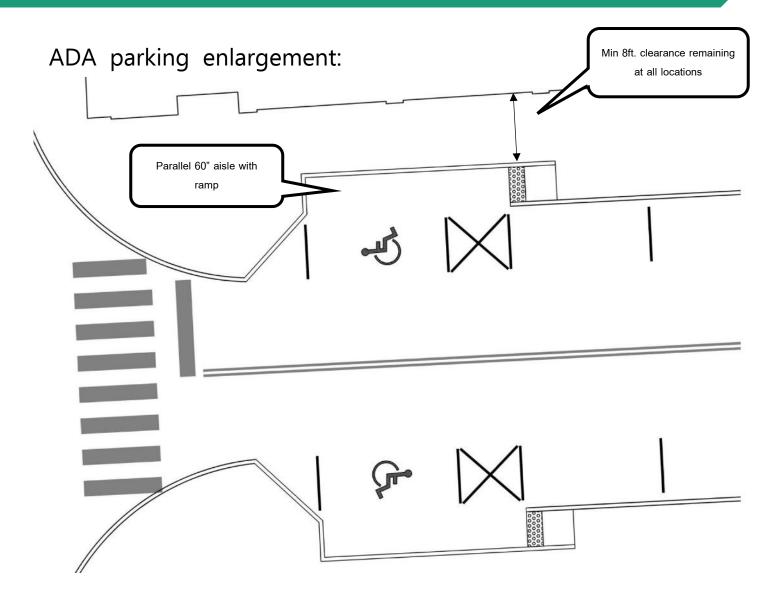
- 20 ft. spaces with 6-10ft. X's
- Varying spacing from crosswalks
  - = 68 total spaces

## **Concept-**

- 18 ft. spaces with 8ft. X's
- 20 ft. spacing from crosswalks
  - = 58 total spaces

# PARKING Space Design: ADA On-Street Parking with Parallel Aisle

- Parallel aisle configuration preferred near intersections
- Parallel aisle similar to shape of planter design, aligns with road edge



# Preliminary concepts for input

- 1. Parking space design
- 2. Landscape design
- 3. Mast arm signal at Maple & Southfield
- 4. Intersection at Maple & Bates
- 5. Intersection at Maple & Henrietta
- 6. Mid-block crossing
- 7. Intersection at Maple/Park/Peabody

- Recommended street tree species
- Street tree placement
- Landscape for narrow sidewalks:
  - Flush tree grate
  - Raised planter pots
  - Raised linear planter

# Recommended Street Trees

- Segments of Maple Rd sidewalk are more narrow
- Businesses prefer that tree canopies do not hide storefronts
- Need for some shade for pedestrians and parked cars in warmer months
- However, some wide sidewalk zones can afford canopy trees (to match those on Old Woodward)

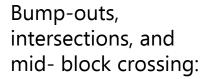
# Sidewalks with parking:

Armstrong Maple

Acer Rubrum

'Armstrong'\*

10-15ft. spread



Thornless Honey Locust

Gleditsia triacanthos f. inermis\*

Min 30ft. spread







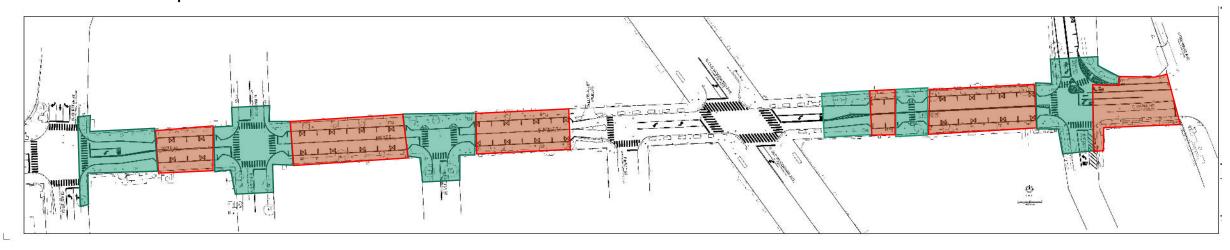


<sup>\*</sup> Preferred option by Multi Modal Board

2.

# Recommended Street Trees

## Overall Concept Placement



Sidewalks with parking:

Armstrong

Maple\*

10-15ft. spread





Bump-outs, intersections, and mid-block crossing:

Thornless
Honey Locust\*

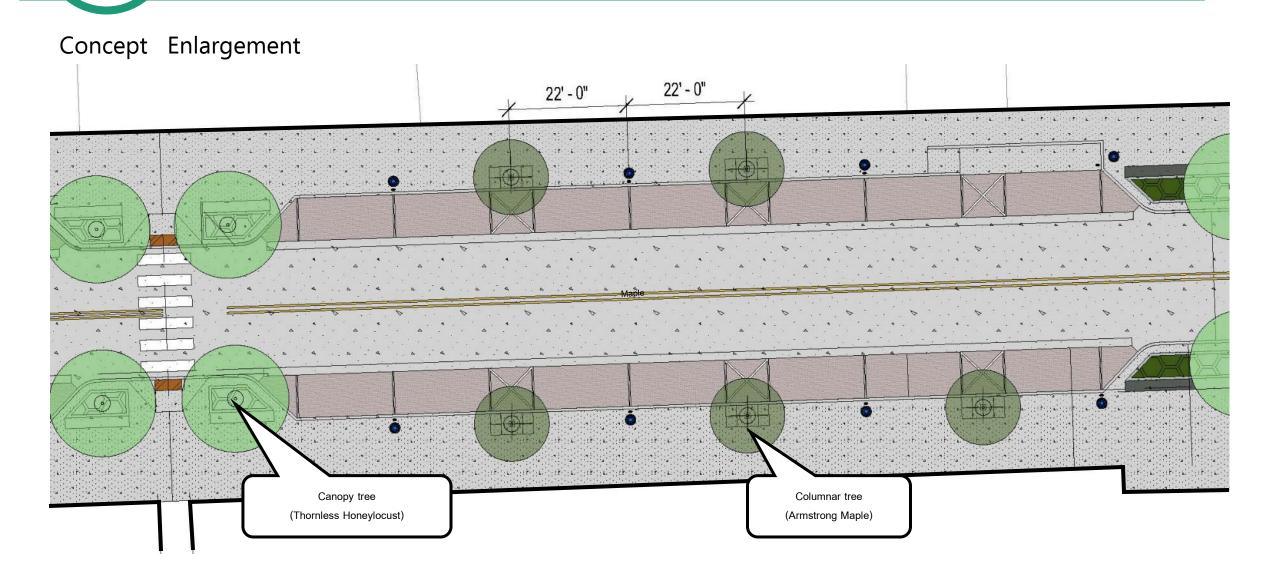
Min 30ft. spread





2.

# Recommended Street Tree Layout



# Landscape for Narrow Sidewalks





Existing conditions



Option 1: Flush tree grate



Option 2: Raised Planter Pots



Option 3: Linear raised planters

# Preliminary Concepts for Input

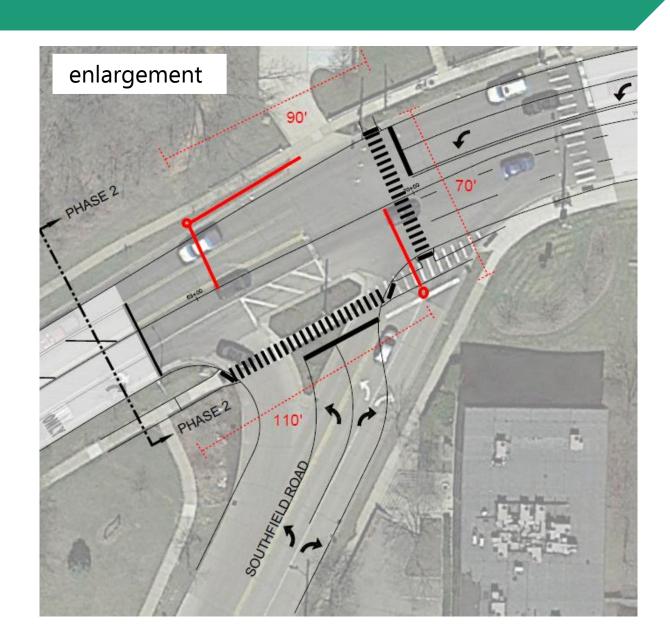
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- 6. Mid-block crossing
- 7. Intersection at Maple/Park/Peabody

Multi Modal Board recommends mast-arm signal as downtown entry

Intersection realignment

# Mast Arm Signal at Maple & Southfield

- Two posts required
- Daylights views to museum
- Opportunity to add gateway feature relocated street areas
- Mast arm has higher cost:
   estimated as \$100,000 more
- Bid alternative not allowed by MDOT

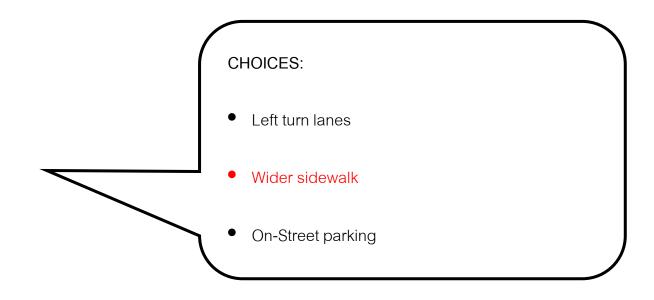




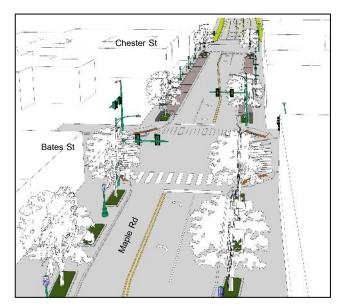


# Preliminary Concepts for Input

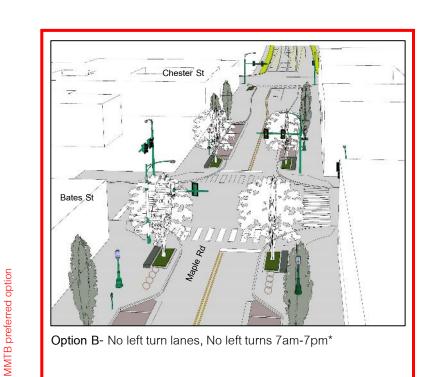
- 1. Parking space design
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- 3. Mast arm signal at Maple & Southfield
- 4. Intersection at Maple & Bates
- 5. Intersection at Maple & Henrietta
- 6. Mid-block crossing
- 7. Intersection at Maple/Park/Peabody



# Design at Maple & Bates Intersection



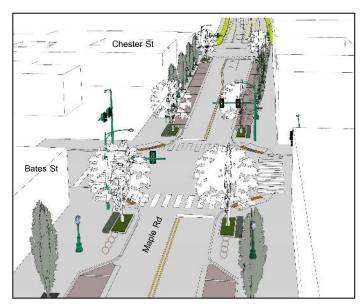
Option A- Left turn lanes



\*Current peak hour left turns:

33 from westbound Maple

6 from eastbound Maple



Option C-No left turn lanes, with parking

4.

# Design at Maple & Bates Intersection

# Option B-

No left turn lanes, no left turns 7am-7pm



# Preliminary Concepts for Input

- 1. Parking space design
- 2. Landscape design
- 3. Mast arm signal at Maple & Southfield
- 4. Intersection at Maple & Bates
- 5. Intersection at Maple & Henrietta
- 6. Mid-block crossing
- 7. Intersection at Maple/Park/Peabody

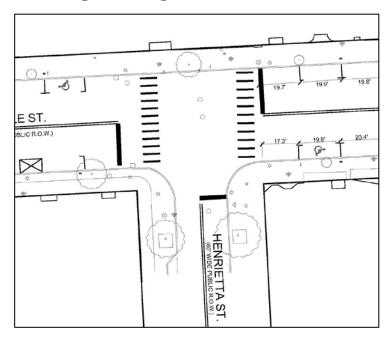
Larger sidewalk area

Shortened crosswalk length

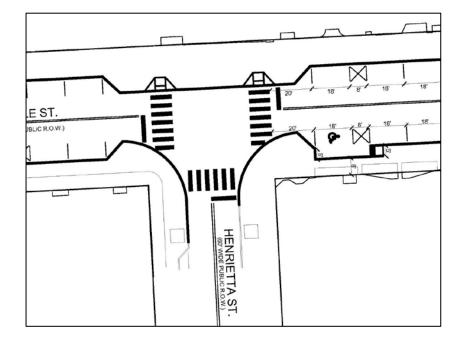
# Intersection at Maple & Henrietta

- Larger landscaped sidewalk area
- Shortened crosswalk lengths

# Existing Enlargement:



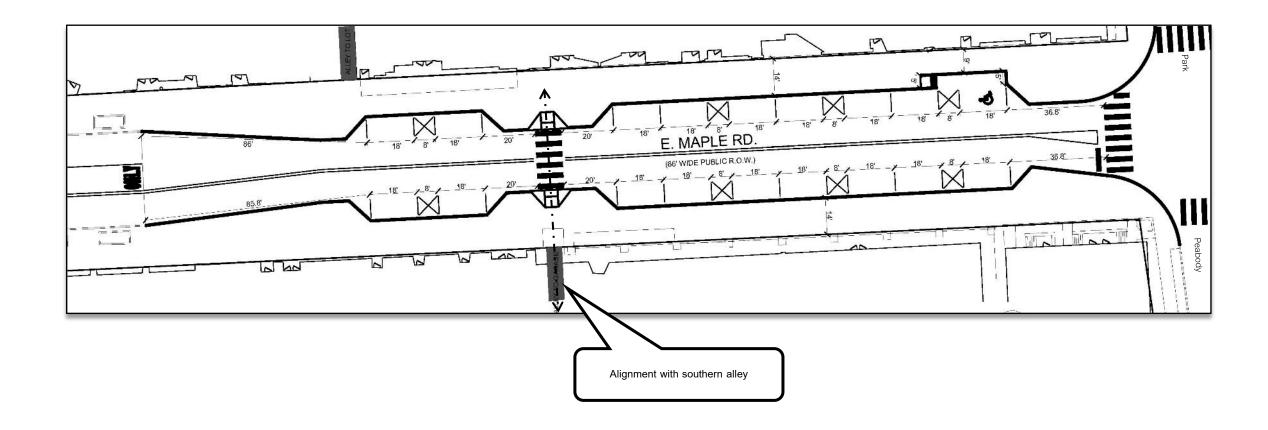
# Concept Enlargement:



# Preliminary Concepts for Input

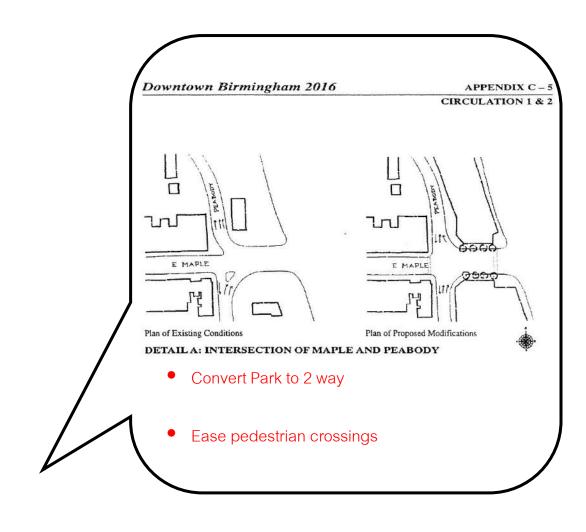
- 1. Parking space design
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- 4. Intersection at Maple & Bates
- 5. Intersection at Maple & Henrietta
- 6. Mid-block crossing
- 7. Intersection at Maple/Park/Peabody

- Larger sidewalk area
- Shortened crosswalk length
- Alignment with southern Via



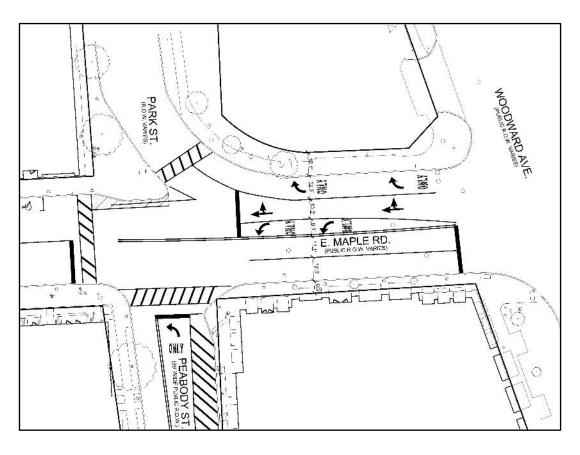
# Preliminary Concepts for Input

- 1. Parking space design
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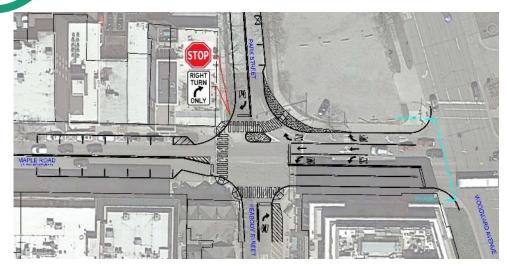
# Intersection at Maple/Park/Peabody: Existing Conditions

# Existing Plan Enlargement:

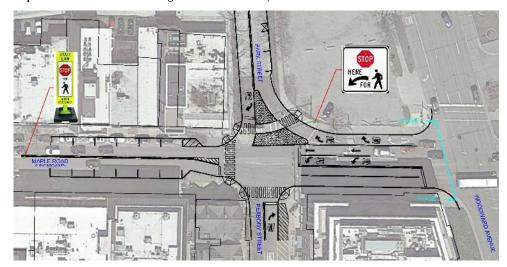




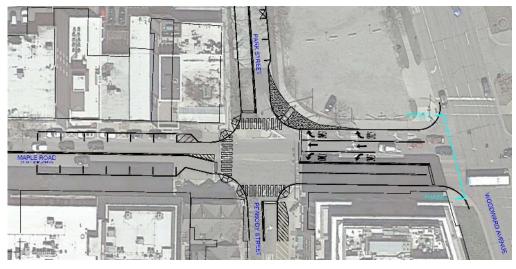
# INTERSECTION at Maple/Park / Peabody: Alternatives



Option 1: Channelized Right-Turn with Bump-out



Option 3: Channelized Right-Turn with Center Island

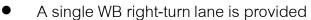


Option 2: Full Intersection Operations

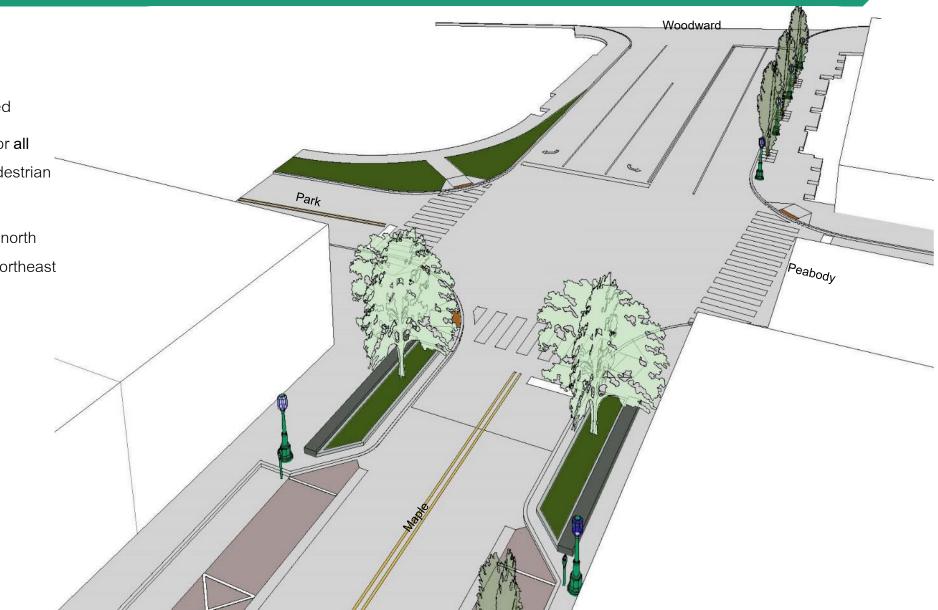


Option 4: NB and SB Right-turn Only-Signalized E/W Ped Crossings

# INTERSECTION at Maple/Park/Peabody: Preferred Alternative



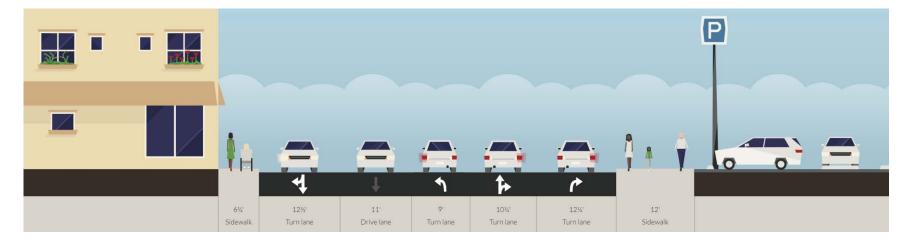
- Signalized control will be provided for all approaches, including signalized pedestrian crossings
- There is no room for an island on the north leg with the larger bump-out on the northeast corner



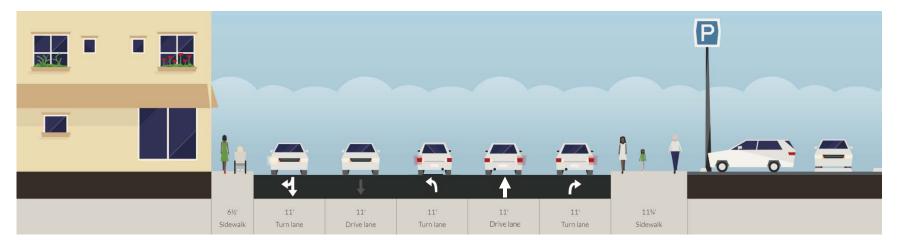
# INTERSECTION at Maple/Park/Peabody: Sections

- A single WB right-turn lane is provided
- All lanes adjusted to consistent 11 ft. widths

# **Existing**



# Concept



# Preliminary concepts for input

# Confirm direction from City Commission:

- 1. Parking space design
- 2. Landscape design
- 3. Mast arm signal at Maple & Southfield
- 4. Intersection at Maple & Bates
- 5. Intersection at Maple & Henrietta
- 6. Mid-block crossing
- 7. Intersection at Maple/Park/Peabody

# **Project Timeline**

October:

City Commission

Input on alternatives

City Commission

November:

Approval

on full concept

August 2019:

Submit for MDOT review



August:

Multi Modal Board

Input















Meeting
with MDOT

November:

Final design
recommendations by Multi
Modal Board

December:

Begin engineering design for bid package March 2020:

Begin construction



# **MEMORANDUM**

Engineering Dept.
Planning Dept.
Police Dept.

DATE: November 29, 2018

TO: Joseph A. Valentine, City Manager

FROM: Jana Ecker, Planning Director

Scott Grewe, Police Commander Paul T. O'Meara, City Engineer

SUBJECT: Maple Rd. Reconstruction

Southfield Rd. to Woodward Ave. Tree and Planter Alignment

## INTRODUCTION:

At the meeting of November 19, the City Commission passed a resolution directing staff to proceed with the detailed design work and bid package preparation for the above project. One area of the design, that being the alignment of the trees and planter boxes in the area o the mid-block crossings, required additional information and discussion by the City Commission.

## BACKGROUND:

As a part of the November 19 presentation, the planter boxes and trees at the mid-block crossing were shown stepped out closer to the center of the road, rather than in alignment with the other trees. The City Commission requested that MKSK provide other options to consider in this part of the design, wherein the trees would remain in the same alignment. In response, the attached presentation has been prepared by MKSK, depicting three ways that the landscape at the mid-block crossing can be prepared:

Option 1 – Trees and planter boxes would be moved out closer to the center of the road, providing additional sidewalk space between them and the adjacent buildings.

Option 2 – This option is similar to option 1, except that no trees are proposed at the mid-block crossing (this concept was used on the Old Woodward Ave. mid-block crossing).

Option 3 – The planter boxes are expanded in size, and trees are proposed on the same alignment as the other trees on the block.

### LEGAL REVIEW:

No legal review is required.

# FISCAL IMPACT:

None of the options offered make an impact on the overall budget for the Maple Rd. project.

# SUMMARY

After review of the attached presentation by MKSK, the City Commission is asked to provide direction on which of the three options are preferred for design of the landscape areas at the mid-block crossing.

# ATTACHMENTS:

- Presentation from MKSK providing details on the three landscape design options.
- Entire Maple Rd. package prepared for the November 19, 2018 City Commission meeting.

# SUGGESTED RESOLUTION:

To direct staff to use Option \_\_\_\_\_ when preparing the landscape design in the area of the mid-block crossing on E. Maple Rd., east of Old Woodward Ave.

# Maple Road Project

December 10, 2018



FLEIS&VANDENBRINK
DESIGN. BUILD. OPERATE.

Team:
Brad Strader
Haley Wolfe

Justin Rose

Presentation Prepared by MKSK

# Pur pose of discussion tonight

City Commission requested alternatives for the tree alignment at the midblock-crossings and bump-outs.

# Options are as follows:

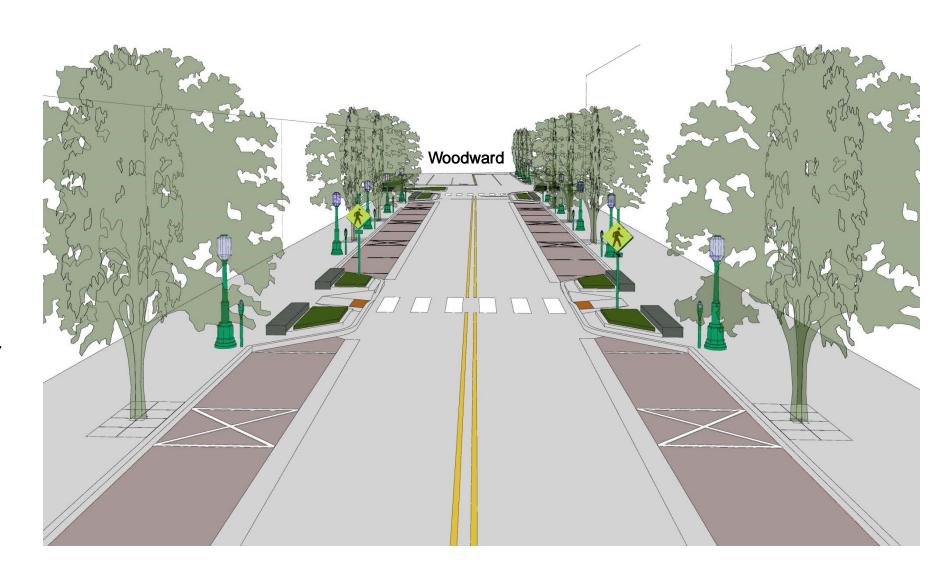
- 1. Trees centered in bump out planters
- 2. Planters only, no trees
- 3. Planters extended, all trees aligned

# Træsænteredinbump-out planters

- Sidewalk widths are maximized
- Trees emphasize mid-block crossing (different alignment, different species)
- Space for benches



- Sidewalk widths are maximized
- Break in trees will emphasize midblock crossing
- Maximum visibility for drivers/pedestrians
- Space for benches



# Rantersextended, all tressaligned

- Sidewalk widths are reduced to ~8 ft.
- Alternate tree species may still visually emphasize midblock crossing
- Reduced space for benches
- Increased planter size



# BIRMINGHAM CITY COMMISSION MINUTES DECEMBER 10, 2018 MUNICIPAL BUILDING, 151 MARTIN 7:30 P.M.

# I. CALL TO ORDER AND PLEDGE OF ALLEGIANCE

Mayor Patricia Bordman called the meeting to order at 7:30 PM.

# II. ROLL CALL

ROLL CALL: Present: Mayor Bordman

Mayor Pro Tem Boutros Commissioner DeWeese Commissioner Harris Commissioner Hoff Commissioner Nickita Commissioner Sherman

Absent: none

Administration: City Manager Valentine, Assistant City Manager Gunter, City Attorney Currier, IT Director Brunk, Police Chief Clemence, Planning Director Ecker, Assistant Engineer Fletcher, Finance Director Gerber, Police Commander Grewe, Assistant to the City Manager Haines, Building Official Johnson, City Engineer O'Meara, City Clerk Mynsberge

# III. PROCLAMATIONS, CONGRATULATORY RESOLUTIONS, AWARDS, APPOINTMENTS, RESIGNATIONS AND CONFIRMATIONS, ADMINISTRATION OF OATHS, INTRODUCTION OF GUESTS AND ANNOUNCEMENTS.

## 12-331-18 ANNOUNCEMENTS

- Mayor Pro Tem Boutros and Commissioner Hoff's birthdays were celebrated.
- The pending retirements of Fire Chief Connaughton and Assistant Fire Chief Donohue were announced.
- City Manager Valentine introduced Assistant Fire Chief Wells, noting he will step into the Interim Fire Chief position.

# 12-332-18 APPOINTMENTS TO THE BIRMINGHAM SHOPPING DISTRICT BOARD

The Commission interviewed current Board members Amy Pohlod and Geoffrey Hockman.

**MOTION:** Motion by Commissioner Harris:

To concur with the City Manager's appointment of Amy Pohlod to the Birmingham Shopping District Board, as a member who has an interest in property located in the District, for a four-year term to expire November 16, 2022.

VOTE: Yeas. 7

Nays, 0 Absent, 0

# **MOTION:** Motion by Commissioner Boutros:

To concur with the City Manager's appointment of Geoffrey Hockman to the Birmingham Shopping District Board, as a member representing a business located in the District, for a four-year term to expire November 16, 2022.

VOTE: Yeas, 7

Nays, 0 Absent, 0

## 12-333-18 APPOINTMENT TO THE BOARD OF ZONING APPEALS

The City Commission interviewed new applicant Jerry Attia and current alternate member Francis Rodriguez. Applicant Ron Reddy was unable to attend.

# **MOTION:** Motion by Commissioner Boutros:

To appoint Francis Rodriguez to the Board of Zoning Appeals, as a regular member, for the remainder of a three-year term to expire October 10, 2019.

VOTE: Yeas, 6

Nays, 0 Absent, 0

Commissioner Sherman nominated Jerry Attia. However, the vote on the nomination for Francis Rodriguez was decisive, therefore Mayor Bordman announced the appointment of Mr. Rodriguez.

## 12-334-18 APPOINTMENTS TO THE DESIGN REVIEW BOARD

The City Commission interviewed new applicants Alexander Jerome, Patricia Lang, and Gigi Debbrecht.

# **MOTION:** Motion by Commissioner DeWeese:

To appoint Alexander Jerome to the Design Review Board, as an alternate member, for the remainder of a three-year term to expire September 25, 2019.

VOTE: Yeas, 7

Nays, 0 Absent, 0

# **MOTION:** Motion by Commissioner Boutros:

To appoint Gigi Debbrecht to the Design Review Board, as a regular member, for the remainder of a three-year term to expire September 25, 2021.

VOTE: Yeas, 7

Nays, 0 Absent, 0

# **MOTION:** Motion by Commissioner Nickita:

To appoint Patricia Lang to the Design Review Board, as a regular member, for the remainder of a three-year term to expire September 25, 2021.

VOTE: Yeas, 7

Nays, 0 Absent, 0

#### 12-335-18 APPOINTMENT TO THE MULTI-MODAL TRANSPORTATION **BOARD**

The City Commission interviewed new applicant Joe Zane.

**MOTION:** Motion by Commissioner DeWeese:

To appoint Joseph Zane to the Multi-Modal Transportation Board, as an alternate member, for the remainder of a three-year term to expire October 27, 2019.

VOTE: 7 Yeas,

> 0 Nays, Absent, 0

City Clerk Mynsberge administered the Oath of Office to the appointees.

#### IV. **CONSENT AGENDA**

All items listed on the consent agenda are considered to be routine and will be enacted by one motion and approved by a roll call vote. There will be no separate discussion of the items unless a commissioner or citizen so requests, in which event the item will be removed from the general order of business and considered under the last item of new business.

#### APPROVAL OF CONSENT AGENDA 12-336-18

The following items were removed from the Consent Agenda:

 Commissioner Harris: Item H; Term Extension For The Ad Hoc Unimproved

Street Study Committee

• Mayor Bordman: Item A; City Commission Meeting Minutes of December 3,

2018

MOTION: Motion by Mayor Pro Tem Boutros, seconded by Commissioner DeWeese:

To approve the Consent Agenda, with Items A and H removed.

ROLL CALL VOTE: Ayes: Mayor Bordman

> Mayor Pro Tem Boutros Commissioner DeWeese **Commissioner Harris** Commissioner Hoff Commissioner Nickita Commissioner Sherman

None Nays:

- B. Resolution approving the warrant list, including Automated Clearing House payments, dated December 5, 2018 in the amount of \$318,850.63.
- C. Resolution accepting the resignation of Patricia Lang from the Historic District Study Committee, thanking her for her service, and directing the City Clerk to begin the process of filling the vacancy.

- D. Resolution accepting the resignation of Gigi Debbrecht from the Historic District Study Committee, thanking her for her service, and directing the City Clerk to begin the process of filling the vacancy.
- E. Resolution awarding the Zoning Ordinance codification services to enCode, in the amount of \$11,610, to be funded from account 101-215.000-15.05200 and further, approving the appropriation and amendment to the 2018-2019 General Fund Budget as presented.
- F. Resolution approving the street light agreement between the City of Birmingham and DTE Energy Co. regarding the installation of street lights at 2010 Cole Ave. Further, directing the Mayor to sign the agreement on behalf of the City. All costs relative to this agreement will be charged to the adjacent owner.
- G. Resolution approving the proposed agreement by DTE Energy to replace forty-seven (47) light fixtures in the Rail District with a City approved product where the City would share in the cost equally with DTE Energy and apply a portion of an existing credit balance totaling \$22,682.43 and DTE would absorb \$22,682.44 for a total project cost of \$45,364.87.
- I. Resolution approving a request from Common Ground to hold the Street Art Fair in Shain Park and on the surrounding streets on September 14 & 15, 2019 contingent upon compliance with all permit and insurance requirements and payment of all fees and, further pursuant to any minor modifications that may be deemed necessary by administrative staff at the time of the event.

# 12-337-18 ITEM H: TERM EXTENSION FOR THE AD HOC UNIMPROVED STREET STUDY COMMITTEE

Commissioner Harris relayed a citizen's question regarding the possibility of instituting special assessment districts instead of relying on resident petitions for the process of improving a street.

**MOTION:** Motion by Commissioner Harris, seconded by Commissioner Nickita: To extend the term of the Ad Hoc Unimproved Street Study Committee through December 2019.

VOTE: Yeas, 7 Nays, 0

Absent, 0

# 12-338-18 ITEM A: CITY COMMISSION MEETING MINUTES OF DECEMBER 3, 2018

Mayor Bordman asked that the minutes be amended to include further details of:

- Commissioner DeWeese's appointment to the US voting delegation of the World Master's General Assembly.
- Assistant to the City Manager Haines' questions for Factory Detroit regarding ownership of the potential logo and Factory Detroit's intent regarding the three logo designs.

Mayor Bordman also said Assistant to the City Manager Haines was not tasked with clarifying the timeline in the logo discussion with Factory Detroit.

Commissioner Hoff said one of the questions discussed at the meeting was Factory Detroit's claim that they would complete the City's logo process in six weeks. She asked that the reference to timing not be removed as a result, and suggested the language be changed from "timeline" to "timeframe".

Mayor Bordman reiterated that the other two questions should be added to the minutes of the logo discussion, and said she did not understand that timing was one of the issues to be questioned.

**MOTION:** Motion by Mayor Bordman, seconded by Mayor Pro Tem Boutros: To approve the City Commission meeting minutes of December 3, 2018 as amended.

VOTE: Yeas, 7 Nays, 0 Absent, 0

# V. UNFINISHED BUSINESS

# 12-339-18 GREENWOOD CEMETERY PAYMENT PLAN POLICY

City Clerk Mynsberge presented her memo dated December 10, 2018.

Commissioner Hoff was not in favor of the contractor holding payments, and retaining any interest generated from those payments, until plot(s) on a payment agreement are paid in full.

City Clerk Mynsberge clarified for Commissioner Hoff:

- Previous materials showed 16 payment plans in effect, but one has recently been paid off, leaving only 15 contracts in place.
- The length of terms for the current 15 contracts were determined by the contractor and will remain as is. The proposed policy limits any future contracts to a maximum of 24 months.

## Commissioner DeWeese stated:

- Eliminating payment plans would be contrary to the City's policy of providing first class customer service. He sees no downside for the City in offering payment plans.
- Limiting a payment plan to 24 months is wise.
- The contractor is going to bear the extra work, not the Clerk's Office, and it makes it a
  nice clean separation having such a policy in place, so he will be supporting the
  amendment to the Operational Procedures as proposed.
- The proposed policy gets rid of a number of inconsistencies, and puts control in the City's hands.
- When a down payment is made it is basically a reservation for a spot. The customer does not own the plot until it is paid in full, and it is clear that if a customer has to use one of the plots, 20% of the cost of the remaining plots must be paid within a period of two to three months, which seems reasonable. Therefore he sees no downside to the policy as presented.

## Commissioner Sherman remarked:

- The City's portion of payments should be remitted probably quarterly or semi-annually.
- He is not in favor of the contractor holding payments until the end of a payment plan. If that provision were changed he would be supportive of policy.

- Payment arrangements are appropriate in this industry. It's a fairly common practice, and he does not know why the City would not offer payment plans.
- The proposed plan addresses the rest of the issues that have been raised.
- For him, it comes down to when payment is made to the Perpetual Care Fund.

City Clerk Mynsberge commented the Perpetual Care Fund's investment earnings are currently approximately 5%. Over the course of 24 months the interest on the City's \$2,250 share is approximately \$112, which could be considered a nominal fee for the administration of the plan. The contractor sends out payment books, monthly statements, the accounting, and keeps in close contact with the purchasers.

City Manager Valentine explained the idea is that the contractor can do it cheaper and more efficiently than the City can do it, so it is a better deal for the City in the long run. Weighing what is given up against what is gained the City is benefitting from the arrangement.

## Commissioner Sherman responded:

- The City has a contract with Elmwood to provide these services.
- Elmwood initially offered payment plans without the City's agreement.
- He would feel differently if the split was opposite the City getting 25% and the contractor getting 75% but the City gets three-fourths of each sale and he believes that should go into the Perpetual Care Fund sooner rather than later.
- Investment return rates could exceed 5%.

# Mayor Bordman:

- Indicated the contractor is receiving payment for the work they do under the payment plan.
- Noted money in the Perpetual Care Fund gains interest and accumulates over time which will help accomplish many projects in the cemetery. The money should come to the City, as Commissioner Sherman suggested, quarterly or so.
- Suggested that in the event someone could not complete their payment plan, the person should have the option of transferring their money to cover one (or more) plot, and then 50% of the remaining balance on account would be forfeited.

City Clerk Mynsberge confirmed that all money paid on a payment plan can be applied to a plot needed for burial. The customer will then be given a grace period to pay enough on the account to cover 20% of the remaining plot(s).

# Commissioner Harris said:

The policy needs to be clear on the point just explained by City Clerk Mynsberge.

The Commission should see the payment plan agreement to ensure it comports with the payment plan adopted.

## Commissioner DeWeese noted:

- No one has expressed opposition to having payment plans for cemetery plots.
- Suggested the staff address the comments made and bring the proposed policy back to the Commission as soon as feasible.
- Encouraged a policy that is compassionate and works for the interests of the City.
- Referring to the question of when the City's portion of plots sold under payment plans should be remitted, suggested there may be other options.

Commissioner Nickita said he concurs with the general comments made, and agreed with Commissioner Harris that the Commission needs to see the contract being used for payment plans.

City Manager Valentine confirmed staff will address the comments made and bring the policy back to the Commission for consideration.

# 12-340-18 MAPLE ROAD RECONSTRUCTION SOUTHFIELD ROAD TO WOODWARD AVENUE, TREE AND PLANTER ALIGNMENT

Commissioner Sherman shared concerns that information is coming to the Commission incomplete. He said this issue also occurred during the Old Woodward project.

Mayor Bordman reiterated her opposal to zelkova trees.

Commissioners DeWeese and Sherman stated that they did not recall approving zelkovas at the last meeting.

Planning Director Ecker said:

- She would return to the record for the November 19, 2018 Commission meeting and double-check the question of tree approval.
- The tree alignment chosen for the mid-block crossings can also be applied to the intersections with the bump-outs.

Commissioner Nickita stated the Commission had asked staff for clarification at their November 19, 2018 meeting regarding:

- How the streets would look with all the trees aligned; and,
- If the trees are all aligned, how other features of the intersections would be changed, such as landscaping, benches, extra space for pedestrians, and ramps.

### Commissioner Nickita further commented:

- He was surprised that no information regarding proposed intersection feature changes had been submitted in the agenda materials.
- He would rather have all the information instead of addressing this issue piecemeal.

Commissioner DeWeese agreed with Commissioners Nickita and Sherman, adding that features such as benches should be approved once seen in-context as part of a plan. He noted the absence of plans that contextualized the recommended features.

Commissioner Sherman suggested postponing until staff returned with the requested information.

City Manager Valentine confirmed there would be time to clarify the plans for the space between the curb and the sidewalk.

Mayor Bordman requested a more complete picture of staff proposals for each of the places that are currently an issue: the Henrietta intersection, the crosswalks, and the tree types.

City Manager Valentine asked Mr. Strader and Ms. Wolfe if they had any questions.

Commissioner Nickita said he would like to see plans for a seating option and the landscape condition once the trees are aligned.

# 12-341-18 CITY LOGO ADVANCEMENT FOLLOW UP REGARDING FACTORY DETROIT

Assistant to the City Manager Haines reported that contact was made with Factory Detroit, who agreed to adhere to all terms laid out in the City's RFP. As a result, Assistant to the City Manager Haines recommended that the Commission accept Factory Detroit's proposal.

Commissioner Hoff confirmed that the \$5,000 fee includes up to 8 meetings. The additional charge of \$500 per meeting is for meetings over 8.

**MOTION:** Motion by Commissioner DeWeese, seconded by Commissioner Nickita:

To accept the proposal from Factory Detroit to provide logo branding services in an amount not to exceed \$5,000, charged to Account #101-299.000-729.0000, and further, to authorize the Mayor to sign the agreement on behalf of the City.

VOTE: Yeas, 7

Nays, 0 Absent, 0

# VI. NEW BUSINESS

## 12-342-18 PARKING LOT #6 REHABILITATION/EXPANSION

Assistant City Manager Gunter reviewed the item.

Assistant City Manager Gunter confirmed:

- The landscaping standards in option one were aspirational, not binding.
- Bicycle racks will be installed at Parking Llot #6.
- The primary goal for the Advisory Parking Committee was to maximize parking, given the current demand.

## Commissioner DeWeese said:

- Either option would involve a considerable amount of landscaping.
- Option one would facilitate the farmer's market more than option two, because option
  two breaks up the positioning of the vendors. Therefore option one would be more
  appropriate.
- With all the planned work, the cost of each space works out to about \$37,000. Without any environmental work or fixing of the parking lot, the cost of each space works out to be nearly \$6,000 per space.
- The City has put effort into encouraging walking, cycling, and other modes of transportation to limit the need for parking lots.

Commissioner DeWeese encouraged visitors to the downtown area to ride a moped, bicycle, or to walk whenever possible to decrease costs to the City.

## Commissioner Nickita:

- Shared concern that the City does not adhere to the landscaping guidelines it requires private developers to follow.
- Suggested the City install the landscaping elements on the south side of the lot as shown in option two since they would be more visible and useful to pedestrians, and

- eliminate the other suggested islands from option two. He said it would allow for a few more spaces in option two.
- Said the landscaping elements should not impede the farmer's market set-up since all the stands are individual tents. He added the City should consider trees in the landscaping elements to provide shade and enhance the farmer's market as well.

Assistant City Manager Gunter acknowledged sensitivity to the Commission's concerns, adding that each space made available in Parking Lot #6 is critically important to the parkers visiting 280 N. Old Woodward since the City is unable to offer valet services in the area. She continued:

- In option one, the goal is to replace trees one-for-one. Once rendered, the engineering plans can be brought back to the Commission to provide more specificity.
- Lot #6 currently has 142 spaces.
- The Architectural Review Committee's feedback was incorporated into option one.
- The Advisory Parking Committee recommends funding this project through the Parking Enterprise Fund.

City Manager Valentine explained there would be a special assessment when the City rebuilds the N. Old Woodward parking structure, so the APC decided to specially assess the property owners near Lot #6 and the N. Old Woodward structure only once.

Commissioner Sherman noted:

- Both options increase parking spaces.
- Agreement with Commissioner Nickita that the City's lack of adherence to its own landscaping guidelines for private developers puts the City in a difficult position.
- Trees help establish place in open parking lots. The Commission needs to balance the needs of the area and the needs of the entire City.

Al Vaitas, Chair of the Advisory Parking Committee, stated that every parking space is essential in Lot #6. He noted:

- The enhanced landscaping in the back was thought to balance out the lack of landscaping elements in the lot.
- The City's landscaping requirements have not been adhered to in other City parking lot projects.

City Engineer O'Meara confirmed that the City's landscape guidelines were not adhered to with Lot #7.

City Manager Valentine confirmed that the river would remain accessible.

Subsequent to further discussion the Commission created hybrid option for Lot #6.

**MOTION:** Motion by Commissioner DeWeese, seconded by Commissioner Nickita: To authorize City staff to proceed with the final design and bidding of Parking Lot #6 based on Preliminary Concept plan Option #1 as amended to include the three landscaping islands with trees on the west side of the lot nearest Old Woodward and the three landscaping islands with trees midway on the southern leg of the lot.

VOTE: Yeas, 7 Nays, 0 Absent, 0

## VII. REMOVED FROM CONSENT AGENDA

Items removed from the Consent Agenda were addressed earlier in the meeting.

# VIII. COMMUNICATIONS

None

# IX. OPEN TO THE PUBLIC FOR MATTERS NOT ON THE AGENDA

None

## X. REPORTS

## 12-343-18 COMMISSIONER REPORTS

The City Commission will appoint two regular members to the Historic District Study Committee on January 14, 2019.

### 12-344-18 CITY STAFF

# Annual Perpetual Care Fund Investment Report

Finance Director Gerber submitted the Annual Perpetual Care Fund Investment Report.

# 2017 Annual Report of the Greenwood Cemetery Advisory Board

Commissioner DeWeese said he would like more focus on encouraging plot purchases in areas other than Sections A, B, and C of the cemetery. He noted those areas are the most sensitive parts of the cemetery.

Commissioner Hoff said there were many good suggestions in the 2017 Annual Report, including establishing a baseline for the cemetery. She said she would like to see the HDSC and Friends of the Museum involved. She also said ground-penetrating radar to establish the records should be part of establishing the baseline.

City Clerk Mynsberge said the GCAB plans to discuss the process of establishing a baseline indepth at their February 2019 meeting. In 2018 the GCAB put together alist in terms of where the Board wants to go for the Master Planning process. In February 2019, the Board will be reviewing:

- Quotes for ground-penetrating radar;
- Examples of the results from GPR;
- Whether GPR will help the GCAB reach their goals; and
- The results of a field study of the cemetery done by Birmingham DPS and Elmwood within the last four years.

City Clerk Mynsberge clarified that the City maintains records of plots sold and unsold in the cemetery. The GCAB will also be reviewing these records and determining whether it will help to pursue GPR in order to confirm these records.

City Manager Valentine noted that the GCAB spent time going out to bid for a consultant for a cemetery Master Plan. The GCAB has since changed approach and the new goals for February 2019 are an articulation of their newer efforts.

Mayor Bordman drew the Commission to Part Four, page three of the report. Noting that the report describes the City maintaining grave markers from before 1875, Mayor Bordman

suggested that the date should advance as time advances. One option she suggested is going by the definition of 'antique', defined as 100 years prior to the current date.

<b>Parking</b>	Utilization	Re	port

Assistant City Manager Gunter submitted the Parking Utilization Report.

1.	ADJOURN
	The meeting was adjourned at 9:40 p.m.
	J. Cherilynn Mynsberge, City Clerk

# BIRMINGHAM CITY COMMISSION MINUTES MAY 20, 2019 MUNICIPAL BUILDING, 151 MARTIN 7:30 P.M.

# I. CALL TO ORDER AND PLEDGE OF ALLEGIANCE

Mayor Patty Bordman called the meeting to order at 7:30 PM.

# II. ROLL CALL

Present: Mayor Bordman

Mayor Pro Tem Boutros Commissioner DeWeese

Commissioner Harris (arrived at 8:46 p.m.)

Commissioner Hoff Commissioner Nickita Commissioner Sherman

Absent: none

Administration: City Manager Valentine, City Attorney Ballard, City Attorney Currier, City Planner Cowan, Planning Director Ecker, Finance Director Gerber, Police Commander Grewe, City Engineer O'Meara, City Clerk Mynsberge

# III. PROCLAMATIONS, CONGRATULATORY RESOLUTIONS, AWARDS, APPOINTMENTS, RESIGNATIONS AND CONFIRMATIONS, ADMINISTRATION OF OATHS, INTRODUCTION OF GUESTS AND ANNOUNCEMENTS

## 05-123-19 ANNOUNCEMENTS

Mayor Bordman announced:

- The Birmingham Public Library will be closed Saturday, May 25th through Monday, May 27th, and City Offices will be closed on Monday, May 27th in observance of Memorial Day. Trash collection will be delayed one day the week of May 27.
- The annual Memorial Day ceremony, in memory and appreciation of military veterans, is Monday, May 27th at 10:00 a.m. in Shain Park.

## IV. CONSENT AGENDA

All items listed on the consent agenda are considered to be routine and will be enacted by one motion and approved by a roll call vote. There will be no separate discussion of the items unless a commissioner or citizen so requests, in which event the item will be removed from the general order of business and considered under the last item of new business.

# 05-124-19 APPROVAL OF CONSENT AGENDA

The following items were removed from the Consent Agenda:

• Commissioner Hoff Item A, Approval of May 6, 2019 City Commission

meeting minutes

Item B, Approval of May 11, 2019 City Council Budget

Hearing minutes

Item J, Piano in Shain Park

**MOTION:** Motion by Mayor Pro Tem Boutros, seconded by Commissioner Sherman: To approve the Consent Agenda, excluding Items A, B, and J.

ROLL CALL VOTE: Ayes: Mayor Bordman

Mayor Pro Tem Boutros Commissioner DeWeese Commissioner Hoff Commissioner Nickita Commissioner Sherman

Nays: None

C. Resolution approving the warrant list, including Automated Clearing House payments, dated May 8, 2019 in the amount of \$455,452.27.

- D. Resolution approving the warrant list, including Automated Clearing House payments, dated May 15, 2019 in the amount of \$640,141.07.
- E. Resolution delegating to the Birmingham City Clerk and her authorized assistants, those being the members of her staff, the following duties of the election commission for the August 6, 2019 and November 5, 2019 elections:
  - Preparing meeting materials for the election commission, including ballot proofs for approval and a listing of election inspectors for appointment;
  - Contracting for the preparation, printing and delivery of ballots;
  - Providing candidates and the Secretary of State with proof copies of ballots;
  - Providing election supplies and ballot containers; and
  - Preliminary logic and accuracy testing.
- F. Resolution designating Finance Director Mark Gerber, Assistant Finance Director Kim Wickenheiser, DPS Director Lauren Wood, Building Official Bruce Johnson, Assistant Building Official Mike Morad, Birmingham Museum Director Pielack, and Police Commander Scott Grewe as representatives for Election Commission members Mayor Patty Bordman, Mayor Pro Tem Pierre Boutros, and Commissioners Carroll DeWeese, Andrew Harris, Rackeline Hoff, Mark Nickita and Stuart Sherman for the purpose of conducting the Public Accuracy Tests of the electronic tabulating equipment which will be used to count votes cast at the August 6, 2019 and November 5, 2019 elections.
- G. Resolution setting Monday, June 24, 2019 at 7:30 PM for a public hearing to consider approval of a Special Land Use Permit Amendment for 250 & 280 E. Merrill, to expand the existing Sidecar Slider Bar restaurant into a portion of the neighboring restaurant, RoJo in accordance with Article 7, Section 7.34 of the Zoning Ordinance.
- H. Resolution setting Monday, June 24, 2019 at 7:30 PM for a public hearing to consider an amendment to Article 3, Section 3.04(E)(12) of the Zoning Code Balcony, Railing and Porch Materials in the Downtown Overlay District.
- I. Resolution setting Monday, June 24, 2019 at 7:30 PM for a public hearing to consider an amendment to Article 4, Section 4.54(B)(8) of the Zoning Code Screening Materials for Trash Enclosures.
- K. Resolution appointing City Engineer Paul T. O'Meara as Representative and Assistant City Engineer Austin W. Fletcher as Alternate Representative of the City of Birmingham on the SOCWA Board of Trustees for the fiscal year starting July 1, 2019.
- L. Resolution appointing City Manager Joseph A. Valentine as Representative and DPS Director Lauren Wood as Alternate Representative of the City of Birmingham on the SOCRRA Board of Trustees for the fiscal year starting July 1, 2019.

2 May 20, 2019

- M. Resolution accepting the recommendation of the Ad Hoc Unimproved Streets Committee to authorize engagement with an outside Engineering firm, for a cost not to exceed, \$7,000 to conduct research and information gathering and provide a final report to the committee regarding road design alternatives for converting unimproved roads to be paid using fund #203-449.007-804.0100.
- N. Resolution approving a special event permit as requested by Woodward Camera for the Veterans Hospitality Tent during the Cruise on Saturday, August 17, 2019 from 9:00 a.m. 9:00 p.m., with set-up on August 16 and tear-down on August 18, contingent upon compliance with all permit and insurance requirements and payment of all fees and, further pursuant to any minor modifications that may be deemed necessary by administrative staff at the time of the event.

# V. UNFINISHED BUSINESS

# 05-125-19 MAPLE ROAD RECONSTRUCTION, SOUTHFIELD ROAD TO WOODWARD AVE. BENCHES, TREE, AND PLANTER ALIGNMENT

Planning Director Ecker introduced Brad Strader and Haley Wolfe from MKSK.

## Mr. Strader:

- recommended placing Frontier Elm trees adjacent to parking and Honey Locust trees at bump-outs and mid-block crossings based on the street tree guide that the City published.
- briefly outlined eight options, noting site furnishings will be like the materials used in Phase I. noted five of the options have street trees and benches at the corners.
- suggested flush tree grates on corners and all other trees in planter boxes.
- confirmed the pedestrian zone on each side will be 12'.

Commissioner Nickita would like to see trees at the intersections but articulated differently from those between intersections, to help designate the intersection. He felt there should be less landscape on the corners than between intersections.

MSK representatives explained the following:

- The tree grates are ADA compliant and do not pose a hazard to public safety.
- Storm water will flow through the tree grates.
- The grates can be made any color.
- Weeds may come through the grates and require maintenance.
- Normal irrigation via irrigation lines is sufficient for watering.
- The planter boxes will require more maintenance and there will be similar weed growth.
- It is best to put trees in a greater amount of soil, but grates using structural soil do very well. Examples can be found in Columbus, Ohio.

Mr. Strader expressed MKSK's preference is Option 2B (planter with tree grate and bench). In the instance where there is no need for a bench and space is available, Option 2A (planter with tree grate) is an appropriate choice.

After discussion on the application of the arrangements, Mr. Strader explained that Option 2B could extend the planter to accommodate the trees in the planter rather than in a grate. He also confirmed that the recommendation is to have consistency at the intersections.

Mayor Bordman reminded the commission that the decision made today will affect the City of Birmingham's infrastructure for decades to come. She also shared that she is inclined to put

3 May 20, 2019

benches everywhere because, if the goal is to have a walkable city, people get tired and need a place to sit down.

**MOTION:** Motion by Mayor Pro Tem Boutros, seconded by Commissioner DeWeese: To direct staff to use Option 2B, with an extended planter box rather than a flush grate, for the landscape and street furnishing design of the Maple Road Reconstruction Project and further, to use Frontier Elms along all on-street parking zones, and to use Honey Locusts at pedestrian

VOTE: Yeas, 6 Nays, 0

crossing and street transition locations.

# 05-126-19 E. MAPLE ROAD AND ETON ROAD INTERSECTION — MULTI-MODAL TRANSPORTATION BOARD RECOMMENDATIONS

Planning Director Ecker presented the item and introduced Julie Kroll from Fleis and Vandenbrink.

## Ms. Kroll:

- presented numerous options for the configuration of the intersection and recommended Option 3 WB40 Splitter Island that would prohibit anything larger than a WB40 (truck with a 40' wheelbase) from turning from westbound Maple to southbound Eton.
- stated all options maintain the prohibition on all articulated trucks turning right from northbound Eton to eastbound Maple.
- noted all options have 3' extra width of sidewalk on west side.

There were discussions about moving the stop bar forward on westbound Maple Road to allow more stacking under the bridge, the number of trucks that will have to travel west to go south, how the businesses on Eton will be affected, sizes of islands, and the significant increase in cost.

Director Ecker stated that the recommendation from MMTB is Option 1A WB65, but they did not understand that option would not allow enhanced sidewalks on the west side. She confirmed Option 3 includes wider sidewalks and a larger island.

Ms. Kroll clarified a WB40 truck pulling a 33' trailer can make the right turn from northbound Eton; trucks over 39' will be prohibited. For left turns from westbound Maple onto Eton, there can be no trucks over 46'.

Mayor Bordman compared the size of the proposed island in Option 3 to the size of a living room. She called for reactions from the commission and asked Ms. Kroll why an island that large is recommended.

## Ms. Kroll commented:

- The idea is to look at ways to make the space pedestrian friendly and to slow traffic.
- Planning a large island will achieve these goals.

Commissioner Nickita was in favor of the size of the island as shown in Option 3.

Commissioner Hoff expressed concern for the safety of pedestrians standing on the island while traffic is turning in every direction. She felt there should be rolling curbs.

Commissioner DeWeese saw advantages to the island as shown.

4 May 20, 2019

Commissioner Harris arrived at 8:46 p.m.

Mayor Pro Tem Boutros was in favor of Option 3.

**MOTION:** Motion by Mayor Pro Tem Boutros, seconded by Commissioner Nickita:

To direct staff to proceed with the pedestrian enhancement Option 3 for the block of S. Eton Rd. from Maple Rd. to Yosemite Blvd. Further, to direct staff to amend the 2019 Concrete Sidewalk Program, Contract #6-19(SW), to construct these improvements in the 2019 construction season. Further, to approve the appropriations and amendments to the 2018 - 2019 Major Street Fund budget as presented.

Jason Eddleston, Birmingham Public Arts Board and trucking company owner, suggested restricting the time of day when trucks can make turns.

VOTE: Yeas, 7

Nays, 0

**MOTION:** Motion by Commissioner Sherman, seconded by Mayor Pro Tem Boutros:

To move the stop bar on the westbound Maple lanes further west by approximately two car lengths.

VOTE: Yeas, 7

Nays, 0

#### VI. NEW BUSINESS

# 05-127-19 CHANGES TO 2019-2020 RECOMMENDED BUDGET AND 2019-2020 BUDGET APPROPRIATIOINS RESOLUTION

Finance Director Gerber presented the item, and noted the only change to the recommended budget as presented on May 11, 2019, is to adjust the Sewage Disposal Fund's revenue and expense budgets for updated sewage disposal costs and related user fee revenues as detailed in his May 14, 2019 memo to City Manager Valentine.

**MOTION:** Motion by Commissioner Sherman, and seconded by Commissioner Hoff:

To approve the budget appropriations resolution adopting the City of Birmingham's budget and establishing the total number of mills for ad valorem property taxes to be levied for the fiscal year commencing July 1, 2019 and ending June 30, 2020. (*Complete resolution appended to these minutes as Attachment A*).

VOTE: Yeas, 7 Nays, 0

#### **05-128-19 WATER/SEWER RATE CHANGES FOR 2019-2020**

Finance Director Gerber presented the item. He presented a revised memo which corrected the proposed fees for the industrial surcharge.

**MOTION:** Motion by Commissioner Sherman, seconded by Commissioner Nickita:

To amend the Schedule of Fees, Charges, Bonds and Insurance, Water and Sewer Service Sections, for changes in sewer, storm water, industrial surcharge, and industrial waste control charge rates effective for bills with read dates on or after July 1, 2019 as recommended Finance Director Gerber's May 14, 2019 memo to City Manager Valentine.

VOTE: Yeas, 7 Nays, 0

#### 05-129-19 ELECTRICAL BOX PAINTING

City Planner Cowan presented the item.

Commissioner Nickita would like to discuss policy for consistency in the approach to terminating vistas.

Commissioner DeWeese agreed with Commissioner Nickita that all of the electrical boxes should be examined immediately. He also expressed the following:

- The most iconic building in the City is the theater and the proposed concept fits in with the current landscape and is fun.
- The worst case scenario is that the box may need to be repainted.
- He is supportive of adopting this project and wants to give the challenge to the Public Arts Board to suggest what could be done at other locations.

City Planner Cowan stated that terminating vistas throughout the city had not been considered; the proposal by the Public Arts Board is a one-time solution for this specific vista.

Commissioner Hoff liked the idea but noted that the vista is partially in front of Hyde Park Steakhouse. She asked if anyone spoke with the owners of Hyde Park.

Mr. Cowan said that while he has not heard back from Ted Fuller, Hyde Park Steakhouse owner, the employees and staff liked the idea.

City Manager Valentine explained that decorating power boxes and creation of terminating vistas are two separate things.

Mayor Bordman felt the proposal was a very clever idea and fun. However, she agrees that the City must come up with something that is more appropriate for terminating vistas. She supported Commissioner Sherman's suggestion to use "and" instead of "or" in the resolution language. Mayor Bordman further inquired about the paint that will be used on this project.

Barbara Miller Heller<sup>1</sup>, Chair of Public Arts Board and painting conservator, explained:

- The paint can be removed from metal.
- It is the same type of paint that is used on all metal utility boxes.
- The surface must be prepared again before repainting.
- The paint is for outdoor use and is supposed to last for a number of years.
- A lot of cities paint these boxes in a number of artistic ways, and the Public Arts Board has a lot of ideas.

**MOTION:** Motion by Commissioner Sherman, seconded by Commissioner Nickita:

To accept the recommendation that the electrical box in the planter on the east sidewalk on S. Old Woodward at the intersection of Merrill Street be painted by Anne Ritchie as the popcorn box design created by Anne Ritchie and recommended by the Public Arts Board in an amount not to exceed \$250 charged to account #101-299-000-811-0000.

#### **AND**

6

To direct the Public Arts Board to pursue alternative concepts for this location and work with adjoining businesses to develop a concept that will incorporate a design or sculpture that will

<sup>&</sup>lt;sup>1</sup> As corrected on June 3, 2019

meet the objective of creating a terminating vista at Merrill and South Old Woodward, Hamilton and Old Woodward, and Henrietta and Maple.

Commissioner Nickita was interested in studying this topic more to understand what a terminating vista should be. He also believed the artwork should be something thoughtful.

Mayor Bordman added that she would like to see the Public Arts Board take an inventory around the City for other potential possibilities.

Mayor Pro Tem Boutros suggested the Public Arts Board use alternative concepts tailored to Birmingham's downtown as a whole rather that a particular business.

VOTE: Yeas, 7 Nays, 0

#### 05-130-19 CLOSED SESSION

**MOTION:** Motion by Commissioner Sherman, seconded by Commissioner Hoff:

To meet in closed session pursuant to the Open Meetings Act, Section 8(h) to consider material exempt from discussion or disclosure by state or federal statute.

(A roll call vote is required and the vote must be approved by a 2/3 majority of the commission. The commission will adjourn to closed session after all other business has been addressed in open session and reconvene to open session, after the closed session, for purposes of taking formal action resulting from the closed session and for purposes of adjourning the meeting.)

ROLL CALL VOTE: Ayes: Mayor Bordman

Mayor Pro Tem Boutros Commissioner DeWeese Commissioner Harris Commissioner Hoff Commissioner Nickita Commissioner Sherman

Nays: None

#### VII. REMOVED FROM CONSENT AGENDA

#### 05-131-19 CITY COMMISSION MEETING MINUTES OF MAY 6, 2019 (ITEM A).

Commissioner Hoff noted on page 11 and several other instances, that there is a reference to Alternate Bid #3 in regards to N. Old Woodward project. She wants to see a description of Alternate Bid #3 at the first reference.

Commissioner Nickita noted on Page 15, under the 3<sup>rd</sup> from last bullet point, the word "need" should be added after "fills a parking".

Mayor Bordman asked that the comments on the Special Event Permit for Art in the Alley, on page 4, be expanded to include her comments about the student representatives, to include their names, and to note that she asked Mr. Wohlfiel to speak about the project.

**MOTION:** Motion by Commissioner Hoff, seconded by Mayor Pro Tem Boutros: To approve the Regular City Commission minutes of May 6, 2019 as corrected

VOTE: Yeas, 7 Nays, 0

# 05-132-19 RESOLUTION APPROVING THE CITY COMMISSION BUDGET HEARING MEETING MINUTES OF MAY 11, 2019. (ITEM B)

Commissioner Hoff noted, on Page 7 under Greenwood Cemetery Perpetual Care Fund, "1718" should be changed to "FY2017-18".

**MOTION:** Motion by Commissioner Hoff, seconded by Mayor Pro Tem Boutros: To approve the City Commission Budget Hearing minutes of May 11, 2019 as corrected.

VOTE: Yeas, 7 Nays, 0

Abstain 1 (Harris)

#### 05-133-19 PIANO IN SHAIN PARK (ITEM J)

Commissioner DeWeese expressed concerns about keeping a piano outdoors in the weather.

City Planner Cowan explained the band shell cover will partially protect the piano in Shain Park. While he knows that the cover will not protect the piano from humidity and heavy rains, Mr. Cowan was advised that instruments in the park are intended to be a fun thing and will eventually become decommissioned. Therefore, it is planned as a summer activity that is budgeted to be moved at the end of the season.

Commissioner Hoff expressed that this is a unique idea that should receive publicity. She asked that the donation from Michael and Marybeth Flynn be publicly acknowledged and that the Flynns be thanked for their generosity to the City of Birmingham.

Mayor Bordman mentioned that Cole Wohlfiel, student representative, is doing a lot of work on this project. She expressed appreciation for the enthusiasm of the student representatives on the Public Arts Board, commended Jason Eddleson for his leadership, and commented it is wonderful to have this donation.

**MOTION:** Motion by Commissioner Hoff, seconded by Commissioner Nickita:

Resolution recommending the piano donated by Michael and Maybeth Flynn be placed in the location beneath the pavilion at Shain Park as suggested by the Public Arts Board for the time period of June  $1_{\rm st}$ , 2019 to August  $31_{\rm st}$ , 2019, with the conditions that the piano be equipped with industrial grade wheels, a cover be provided during Shain Park events, and that the City Commission vote on whether or not to keep the piano in the park beyond August  $31_{\rm st}$ , 2019 in August 2019. Also, that the painting of the piano occur at a space outside of Shain Park, and that the Public Arts Board be responsible for funding the moving of the piano if the City Commission chooses to have the piano removed on August  $31_{\rm st}$ , 2019, or any time before that. And further, authorizing funds in an amount not to exceed \$750 from account #101-299-000-811-0000.

Commissioner Nickita expressed that he has seen this in a number of cities including Detroit at Campus Martius. He went on to advise that the piano be creatively painted and coated with a preservative finish.

Jason Eddleston, Birmingham Public Arts Board, suggested doing some epoxy work on the upright piano, since the plan was to paint it anyway. He also asked for suggestions from Commission on design.

Mayor Pro Tem Boutros advised the details be left to the Public Arts Board.

VOTE: Yeas, 7

Nays, 0

#### VIII. COMMUNICATIONS

None

#### IX. OPEN TO THE PUBLIC FOR MATTERS NOT ON THE AGENDA

None

#### X. REPORTS

#### 05-134-19 COMMISSIONER COMMENTS

Commissioner Nickita stated that there are three issues he wants to bring to the attention of the commission and City Manager Valentine in downtown where concrete is a problem and needs to be addressed:

- Depression of concrete on the southwest corner of Old Woodward and Maple by the new building.
- Very fine scoring in front of the Mediterranean restaurant north of Salon 6. The edges are chipped away and inconsistent with everything else in downtown.
- The deconstructing conditions of the amphitheater.

City Engineer O'Meara confirmed that work is planned for all three areas in 2019. The first two will be addressed by Iafrate in late June. The 3<sup>rd</sup> issue is part of the 2019 sidewalk repair program.

Commissioner Hoff, in reference to the annual Celebrate Birmingham Hometown Parade, thought the turnout was much less than in previous years. She cited weather as a probable factor and suggested the City Clerk's Office look at bringing in more student which should draw more spectators. She also suggested more publicity.

Mayor Bordman agreed with Commissioner Hoff regarding the parade and expressed that it is one of her favorite events. She suggested having float contests with local schools, and commented that maybe the student representatives on the Public Arts Board would have some ideas to improve turnout. She went on to say that given the string of bad weather in recent years and declining participation, a change in date could be in order.

Mayor Pro Tem Boutros believed, along with others he encountered the morning of the parade, that weather was a factor on this year's attendance. He agreed with Commissioner Hoff and Mayor Bordman that there is a need to create more awareness and more participation from local groups.

City Manager Valentine complimented City Clerk Mynsberge and her staff for their work and commitment to the parade and party in the park.

#### 05-135-19 CITY STAFF

Review of the 2019 Asphalt Paving Program; Contract #9-19(P) as submitted by City Engineer O'Meara.

Parking Utilization Dashboard as submitted by Assistant City Manager Gunter.

#### XI. ADJOURN

Mayor Bordman adjourned the meeting to closed session at 9:43 p.m.

Mayor Bordman reconvened the regular meeting at 9:54 p.m. and adjourned the meeting at 9:54 p.m.

J. Cherilynn Mynsberge, City Clerk

#### **ATTACHMENT A**

#### **RESOLUTION NO. 05-127-19**

#### **BUDGET APPROPRIATIONS RESOLUTION**

WHEREAS, the City Manager has submitted the proposed 2019-2020 Budget, and:

WHEREAS, the City Commission has reviewed the 2019-2020 Budget, and;

WHEREAS, the City Commission has held a Public Hearing on the 2019-2020 Budget;

WHEREAS, Chapter VII, Section 14 of the Birmingham City Charter requires that the City Commission pass an annual appropriations resolution, and;

NOW THEREFORE, BE IT RESOLVED, that the City Commission does hereby adopt the following estimated revenues for the City of Birmingham for the fiscal year commencing July 1, 2019, and ending June 30, 2020:

#### GENERAL FUND:

Taxes	\$ 26,114,630
Licenses & Permits	3,053,720
Intergovernmental Revenue	2,157,650
Charges for Services	3,403,470
Fines & Forfeitures	1,776,140
Interest & Rent	621,090
Other Revenue	418,820
Contributions from Other Funds	200,000
Total General Fund	\$ 37,745,520

#### MAJOR STREETS FUND:

Intergovernmental Revenue	\$ 1,457,100
Interest & Rent	40,950
Contributions from Other Funds	3,246,000
Draw from Fund Balance	934,350
Total Major Streets Fund	\$ 5,678,400

#### LOCAL STREETS FUND:

Intergovernmental Revenue	\$ 592,300
Interest & Rent	26,460
Other Revenue	395,120
Contributions from Other Funds	2,500,000
Total Local Streets Fund	\$3.513.880

#### COMMUNITY DEVELOPMENT BLOCK GRANT FUND:

Intergovernmental Revenue	<u>\$33,630</u>
Total Community Development Block Grant Fund	\$ 33,630

SOLID WASTE DISPOSAL FUND:	
Taxes	\$ 1,935,000
Intergovernmental	4,200
Charges for Services	18,000
Interest	31,820
Draw from Fund Balance	95,840
Total Solid Waste Disposal Fund	\$ 2,084,860
LAW AND DRUG ENFORCEMENT FUND:	
Fines & Forfeitures	\$ 35,000
Interest	1,100
Draw from Fund Balance	61,760
Total Law and Drug Enforcement Fund	\$ 97,860
DEBT SERVICE FUND:	
Taxes	\$ 1,609,500
Intergovernmental	3,660
Interest	2,990
Total Debt Service Fund	\$ 1,616,150
GREENWOOD CEMETERY PERPETUAL CARE FUND:	
Charges for Services	\$ 80,000
Interest	<u> 16,800</u>
Total Greenwood Cemetery Perpetual Care Fund	\$ 96,800
PRINCIPAL SHOPPING DISTRICT FUND:	
Special Assessments	\$ 1,054,970
Charges for Services	150,000
Interest	13,700
Other Revenue	190,000
Draw from Fund Balance	96,320
Total Principal Shopping District Fund	\$ 1,504,990
BALDWIN LIBRARY FUND:	
Taxes	\$ 3,370,950
Intergovernmental Revenue	1,029,190
Charges for Services	81,150
Interest	52,290
Draw from Fund Balance	1,677,170
Total Baldwin Library Fund	\$ 6,210,750
BROWNFIELD REDEVELOPMENT AUTHORITY FUND:	
Taxes	\$ 264,870
Charges for Services	1,500
Interest	11,340
Other Revenue	20,000
Total Brownfield Redevelopment Authority Fund	\$ 297,710

TRIANGLE DISTRICT CORRIDOR IMPROVEMENT AUTHORITY FUND:	ф. 470
Interest  Total Triangle District Corridor Improvement Authority Fund	<u>\$ 470</u> \$ 470
CAPITAL PROJECTS FUND:	
Interest	\$ 45,520
Contribution from Other Funds	814,000
Total Capital Projects Fund	\$ 859,520
AUTOMOBILE PARKING SYSTEM FUND:	
Charges for Services	\$ 7,049,710
Interest	386,510
Total Automobile Parking System Fund	\$ 7,436,220
WATER-SUPPLY SYSTEM RECEIVING FUND:	
Taxes	\$ 1,000,000
Charges for Services	4,773,320
Interest	77,330
Draw from Net Position	892,370
Total Water-Supply System Fund	\$ 6,743,020
SEWAGE DISPOSAL FUND:	
Taxes	\$ 1,691,780
Intergovernmental Revenue	3,710
Charges for Services	9,144,950
Interest	68,630
Draw from Net Position	1,120,050
Total Sewage Disposal Fund	\$ 12,029,120
LINCOLN HILLS GOLF COURSE:	
Charges for Services	\$ 705,100
Interest	62,500
Other Revenue	200
Draw from Net Position	<u> 55,660</u>
Total Lincoln Hills Golf Course Fund	\$ 823,460
SPRINGDALE GOLF COURSE:	
Charges for Services	\$ 486,100
Interest & Rent	19,200
Other Revenue	200
Draw from Net Position	65,590
Total Springdale Golf Course Fund	\$ 571,090
COMPUTER EQUIPMENT FUND:	
Charges for Services	\$ 635,450
Interest	19,850
Other Revenue	3,000
Draw from Net Position	<u>316,280</u>

center basis the following expenditures for 2019-2020:	y adopt on a badgetary
GENERAL FUND:	
General Government	\$ 6,177,180
Public Safety	14,314,400
Community Development	3,136,700
Engineering & Public Services	6,201,150
Transfers Out	7,846,380
Contribution to Fund Balance	69,710
Total General Fund	\$ 37,745,520
MAJOR STREETS FUND:	
Maintenance of Streets and Bridges	\$ 371,310
Street Cleaning	157,670
Street Trees	266,270
Traffic Controls & Engineering	943,100
Snow and Ice Removal	301,800
Administrative	20,510
Capital Outlay-Engineering and Construction	
of Roads and Bridges	3,617,740
Total Major Streets Fund	\$ 5,678,400
LOCAL STREETS FUND:	
Maintenance of Streets and Bridges	\$ 964,340
Street Cleaning	186,190
Street Trees	526,790
Traffic Controls & Engineering	70,790
Snow and Ice Removal	165,030
Administrative	28,980
Capital Outlay-Engineering and Construction of Roads	
and Bridges	651,740
Contribution to Fund Balance	920,020
Total Local Streets Fund	\$3,513,880
COMMUNITY DEVELOPMENT BLOCK GRANT FUND:	\$ 33,630
SOLID WASTE DISPOSAL FUND:	
Personnel Services	\$ 187,380
Supplies	12,000
Other Charges	1,869,480
Capital Outlay Total Solid Wasta Disposal Fund	16,000 \$ 2,084,860
Total Solid Waste Disposal Fund	\$ 2,084,800
LAW AND DRUG ENFORCEMENT FUND:	\$ 97,860
DEBT SERVICE FUND:	
Debt Service	\$ 1,610,300
Contribution to Fund Balance	5,850

AND, BE IT FURTHER RESOLVED, that the City Commission does hereby adopt on a budgetary

Total Computer Equipment Fund

\$ 974,580

Total Debt Service Fund	\$ 1,616,150
GREENWOOD CEMETERY PERPETUAL CARE FUND: Expenditures Contribution to Fund Balance Total Greenwood Cemetery Perpetual Care Fund	\$ 20,000 <u>76,800</u> \$ 96,800
PRINCIPAL SHOPPING DISTRICT FUND:	\$ 1,504,990
BALDWIN LIBRARY FUND: Expenditures	\$ 6,210,750
BROWNFIELD REDEVELOPMENT AUTHORITY FUND: Expenditures Contribution to Fund Balance Total Brownfield Redevelopment Authority Fund	\$ 189,280 <u>108,430</u> \$ 297,710
TRIANGLE DISTRICT CORRIDOR IMPROVEMENT AUTHORITY FUND: Contribution to Fund Balance	\$470
CAPITAL PROJECTS FUND: Expenditures Contribution to Fund Balance Total Capital Projects Fund	\$ 579,000 <u>280,520</u> \$ 859,520
AUTOMOBILE PARKING SYSTEM FUND: Expenses Contribution to Net Position Total Automobile Parking System Fund	\$ 6,743,020 <u>693,200</u> \$7,436,220
WATER-SUPPLY SYSTEM RECEIVING FUND:	\$ 6,743,020
SEWAGE DISPOSAL SYSTEM FUND:	\$ 12,029,120
LINCOLN HILLS GOLF COURSE: SPRINGDALE GOLF COURSE:	\$ 823,460 \$ 571,090
COMPUTER EQUIPMENT FUND:	\$ 974,580

BE IT FURTHER RESOLVED that the budget summary above be approved as the 2019-2020 City Budget and that this resolution shall be known as the City of Birmingham 2019-2020 General Appropriations Act.

BE IT FURTHER RESOLVED that the City Commission does hereby designate \$27,649,010 to be raised by 11.1206 mills levied for General Purposes on the taxable valuation of all real and personal property subject to taxation in the City.

BE IT FURTHER RESOLVED that the City Commission does hereby designate \$3,409,680 to be raised by 1.3714 mills levied for Library Operations on the taxable valuation of all real and personal property subject to taxation in the City

BE IT FURTHER RESOLVED that the City Commission does hereby designate \$2,717,900 to be raised by 1.0861 mills levied for Debt Service Requirements on the taxable valuation of all real and personal property subject to taxation in the City.

BE IT FURTHER RESOLVED that the City Commission does hereby designate \$1,940,000 to be raised by 0.7803 mills levied on the taxable valuation of all real and personal property subject to taxation in the City for the purpose of the collection and removal of garbage and trash of the City as authorized by MCL 123.261, et. seq.

BE IT FURTHER RESOLVED that the City Manager is hereby authorized to make budgetary transfers within the budgetary centers established through the adoption of this budget, and that all transfers between budgetary centers may be made only by further action of the City Commission pursuant to the provisions of the Michigan Uniform Accounting and Budgeting Act.

BE IT FURTHER RESOLVED that the 2019-2020 budget shall be automatically amended on July 1, 2019, to re-appropriate encumbrances outstanding and reserved at June 30, 2019.

BE IT FINALLY RESOLVED that the City Treasurer be authorized to add to all taxes paid after September 3, 2019, three-fourths of one percent (3/4 of 1%) penalty each and every month, or fraction thereof, that remains unpaid. On all taxes paid after February 14, 2020, and through March 2, 2020, there shall be added a late penalty charge equal to three percent (3%) of such tax.

I, J. Cherilynn Mynsberge, City Clerk of the City of Birmingham, do hereby certify that the foregoing resolution was passed by the Commission of the City of Birmingham, Michigan at a regular meeting held May 20, 2019.

J. Cherilynn Mynsberge, City Clerk

#### **NOTICE OF PUBLIC HEARINGS**

# BIRMINGHAM CITY COMMISSION PUBLIC HEARING OF NECESSITY PUBLIC HEARING OF CONFIRMATION

Meeting Date, Time, Location:	HEARING OF NECESSITY FOR SPECIAL ASSESSMENT DISTRICT		
	Monday, September 16, 2019, 7:30 PM		
	Municipal Building, 151 Martin,		
	Birmingham, MI		
Meeting Date, Time, Location:	HEARING OF CONFIRMATION FOR SPECIAL		
	ASSESSMENT DISTRICT		
	Monday, September 23, 2019, 7:30 PM		
	Municipal Building, 151 Martin,		
	Birmingham, MI		
Location:	Lakeview Avenue from Harmon Street to Oak		
	Avenue		
Nature of Improvement:	Improvements to Lakeview Avenue from Harmon		
	Street to Oak Avenue, consistent with City policy		
City Staff Contact:	Paul O'Meara 248.530.1836		
	pomeara@bhamgov.org		
Notice Requirements:	Mail to affected property owners		
	Publish August 25 <sup>th</sup> and September 1st, 2019		
Approved minutes may be reviewed at:	City Clerk's Office		

You or your agent may appear at the hearings to express your views; however, if you fail to protest either in person or by letter received on or before the date of the hearing, you cannot appeal the amount of the special assessment to the Michigan Tax Tribunal. Mail any correspondence to: City Clerk, P.O. Box 3001, Birmingham, MI 48012.

The property owner may file a written appeal of the special assessment with the State Tax Tribunal within 30 days after the confirmation of the special assessment roll if that special assessment was protested at the hearing held for the purpose of confirming the roll.

All special assessments, including installment payments, shall, from the date of the confirmation thereof, constitute a lien on the respective lots or parcels assessed, and until paid shall be charged against the respective owners of the lots or parcels assessed.

Persons with disabilities needing accommodations for effective participation in this meeting should contact the City Clerk's Office at 248.530.1880 (voice) or 248.644.5115 (TDD) at least one day in advance to request mobility, visual, hearing or other assistance.



## **MEMORANDUM**

#### **Finance Department**

DATE: September 17, 2019

TO: Joseph A. Valentine, City Manager

FROM: Teresa Klobucar, Deputy Treasurer

**Mark Gerber, Finance Director/Treasurer** 

SUBJECT: Resolution for Confirming S.A.D. # 893 - Lakeview Avenue Paving

**Project-Oak to Harmon** 

To defray the cost of paving Lakeview Avenue, it is requested that the City Commission adopt the following resolution confirming S.A.D. No. 893 at the regular City Commission meeting of September 23, 2019. Comments during the hearing of confirmation are limited to those questions specifically addressing the assessment roll pursuant to Section 94-9 of the City Code. The hearing declaring the necessity of the Special Assessment District was held at the City Commission meeting of September 16, 2019.

#### SUGGESTED RESOLUTION:

To confirm Special Assessment Roll No. 893, to defray the cost of construction for Lakeview Avenue Paving:

WHEREAS, Special Assessment Roll, designated Roll No. 893, has been heretofore prepared for collection, and

WHEREAS, notice was given pursuant to Section 94-7 of the City Code, to each owner or party-in-interest of property to be assessed, and

WHEREAS, the Commission has deemed it practicable to cause payment of the cost thereof to be made at a date closer to the time of construction and

Commission Resolution 09-217-19 provided it would meet this 23th day of September, 2019 for the sole purpose of reviewing the assessment roll, and

WHEREAS, at said hearing held this September 23, 2019, all those property owners or their representatives present have been given an opportunity to be heard specifically concerning costs appearing in said special assessment roll as determined in Section 94-9 of the Code of the City of Birmingham,

NOW, THEREFORE, BE IT RESOLVED, that Special Assessment Roll No. 893 be in all things ratified and confirmed, and that the City Clerk be and is hereby instructed to endorse said roll, showing the date of confirmation thereof, and to certify said assessment roll to the City Treasurer for collection at or near the time of construction of the improvement.

BE IT FURTHER RESOLVED, that special assessments shall be payable in ten (10) payments as provided in Section 94-10 of the Code of the City of Birmingham, with an annual interest rate of six and one half percent (6.25%) on all unpaid installments.

Special Assessment District 893		
<u> </u>	Ave Paving - Oak to H	
Lakeview	7.ve raving oak to r	
Parcel Number	Property Address	Amount
19-25-301-001	870 Lakeview Ave	\$11,949.60
19-25-301-002	856 Lakeview Ave	\$10,562.50
19-25-301-003	836 Lakeview Ave	\$10,400.00
19-25-301-004	790 Lakeview Ave	\$10,400.00
19-25-301-005	784 Lakeview Ave	\$10,562.50
19-25-301-006	764 Lakeview Ave	\$10,562.50
19-25-301-007	888 Vinewood	\$14,495.00
19-25-304-001	684 Lakeview Ave	\$10,660.00
19-25-304-009	666 Lakeview Ave	\$10,562.50
19-25-304-010	650 Lakeview Ave	\$10,400.00
19-25-304-011	636 Lakeview Ave	\$10,400.00
19-25-304-012	620 Lakeview Ave	\$10,562.50
19-25-304-013	608 Lakeview Ave	\$10,400.00
19-25-304-014	590 Lakeview Ave	\$12,350.00
19-25-304-046	560 Lakeview Ave	\$11,375.00
19-25-304-048	550 Lakeview Ave	\$14,690.00
19-25-304-049	540 Lakeview Ave	\$13,877.50
19-25-304-050	530 Lakeview Ave	\$18,154.50
19-26-427-015	887 Lakeview Ave	\$14,571.05
19-26-427-016	859 Lakeview Ave	\$10,562.50
19-26-427-017	831 Lakeview Ave	\$10,562.50
19-26-427-018	763 Lakeview Ave	\$10,562.50
19-26-427-019	755 Lakeview Ave	\$10,562.50
19-26-427-020	739 Lakeview Ave	\$21,125.00
19-26-427-023	675 Lakeview Ave	\$11,375.00
19-26-427-024	667 Lakeview Ave	\$10,562.50
19-26-427-025	655 Lakeview Ave	\$10,562.50
19-26-427-026	647 Lakeview Ave	\$10,985.00
19-26-427-027	633 Lakeview Ave	\$9,815.00
19-26-427-028	619 Lakeview Ave	\$10,562.50
19-26-427-029	611 Lakeview Ave	\$10,562.50
19-26-427-030	591 Lakeview Ave	\$10,562.50
19-26-427-031	587 Lakeview Ave	\$10,887.50
19-26-427-032	563 Lakeview Ave	\$10,562.50
19-26-427-033	555 Lakeview Ave	\$10,562.50
19-26-427-034	549 Lakeview Ave	\$10,400.00
19-26-427-036	523 Lakeview Ave	\$10,400.00
19-26-427-037	507 Lakeview Ave	\$9,750.00
19-26-427-038	707 Lakeview Ave	\$20,312.50
TOTAL		\$458,172.65

#### **NOTICE OF PUBLIC HEARINGS**

# BIRMINGHAM CITY COMMISSION PUBLIC HEARING OF NECESSITY PUBLIC HEARING OF CONFIRMATION

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	Monday, September 16, 2019, 7:30 PM		
	Municipal Building, 151 Martin,		
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Meeting Date, Time, Location:	HEARING OF CONFIRMATION FOR SPECIAL		
	ASSESSMENT DISTRICT		
	Monday, September 23, 2019, 7:30 PM		
	Municipal Building, 151 Martin,		
	Birmingham, MI		
Location:	Lakeview Avenue from Harmon Street to Oak		
	Avenue		
Nature of Improvement:	Improvements to Lakeview Avenue from Harmon		
	Street to Oak Avenue, consistent with City policy		
City Staff Contact:	Paul O'Meara 248.530.1836		
	pomeara@bhamgov.org		
Notice Requirements:	Mail to affected property owners		
	Publish August 25 <sup>th</sup> and September 1st, 2019		
Approved minutes may be reviewed at:	City Clerk's Office		

You or your agent may appear at the hearings to express your views; however, if you fail to protest either in person or by letter received on or before the date of the hearing, you cannot appeal the amount of the special assessment to the Michigan Tax Tribunal. Mail any correspondence to: City Clerk, P.O. Box 3001, Birmingham, MI 48012.

The property owner may file a written appeal of the special assessment with the State Tax Tribunal within 30 days after the confirmation of the special assessment roll if that special assessment was protested at the hearing held for the purpose of confirming the roll.

All special assessments, including installment payments, shall, from the date of the confirmation thereof, constitute a lien on the respective lots or parcels assessed, and until paid shall be charged against the respective owners of the lots or parcels assessed.

Persons with disabilities needing accommodations for effective participation in this meeting should contact the City Clerk's Office at 248.530.1880 (voice) or 248.644.5115 (TDD) at least one day in advance to request mobility, visual, hearing or other assistance.



### **MEMORANDUM**

**Engineering Department** 

DATE: September 9, 2019

TO: Joseph Valentine, City Manager

FROM: Austin W. Fletcher, Assistant City Engineer

**SUBJECT:** Petition for Special Assessment

**Lakeview Avenue Paving – Harmon Street to Oak Avenue** 

#### INTRODUCTION:

The Engineering Department received a petition to pave Lakeview Avenue between Harmon Street and Oak Avenue.

#### **BACKGROUND:**

Earlier this year (June), the Engineering Department received a petition request to improve Lakeview Avenue from Harmon Street to Oak Avenue. Since more than half of the property owners were represented, the Engineering Department started the process of moving toward a paving project. An informational booklet was prepared and distributed to all of the residents within the project limits. An informational meeting was held on July 16<sup>th</sup> at 7:00 P.M. to further discuss the potential project and answer any questions. Thirty (30) residents attended the meeting representing twenty-four (24) of the properties within the project limits. A copy of the agenda and sign-in sheets are attached.

Since the time of the informational meeting, two (2) property owners have requested to have their names removed from the petition (i.e. 647 Lakeview and 666 Lakeview). Based on this, the revised percentages of property owners in favor of the project are:

By Parcel	19 out of 39 (48.7%)	)
By Front Foot Assessed	1,003.22 ft. out of 2,262.27 ft. (44.5 %	)

The attached map indicates the proposed assessment district and the highlighted properties are those in favor of proceeding.

To move the process to the next step, the City Commission is required to invite all potential members of the special assessment district to a public hearing, which is scheduled for September 16<sup>th</sup>. All residents have been notified per the attached mailed notice. The City Commission is the final authority as to whether the project should proceed or not, no matter what the final level of support is on the street. If the City Commission declares that the project is a necessity, a second public hearing of confirmation must be scheduled and held, as reflected in the previously passed motion. At that time, the estimated costs will become a lien on the properties. Payment provisions are outlined in the booklet attached.

Since this project was not budgeted, and since there are not sufficient funds in the Local Streets budget to add this project to the current fiscal year, if it were to move forward, we recommend that the funding to prepare the plans and bidding documents be expended in the current fiscal year, and that the project be let for bid earlier next year. Construction would then proceed in August of 2020, and be completed by October/November, using budgeted funds from the 2020/2021 fiscal year. The City would ultimately pay 15% of the project costs (for paving), and collect back the expended funds for the remaining 85% from the adjacent owners. Sewer and water improvements are also anticipated, which would come from the Sewer and Water Funds.

In accordance with City policy, the pavement is proposed to be constructed at twenty-six (26) feet wide with integral concrete curbs. Serious drainage problems on the street will be corrected primarily by hauling out excess earth, and installing a new road that is below the level of the existing sidewalks. Although a detailed cost estimate has not been done for this street, the assessment for this project is estimated at \$195 per front foot of road with this cross-section. Concrete driveway approaches would be constructed and appropriately assessed to each owner based on the square footage of the drive approach constructed. As referenced elsewhere, all homes with a sewer lateral over fifty (50) years old should be replaced as a part of the project, under a separate special assessment district. We estimate about 50% of the homes will be subjected to this charge, which should be approximately \$2,000. Similarly, all homes with a 3/4 inch water service should be replaced as a part of this project, under a separate special assessment district. We estimate about 50% of the homes will be subjected to this charge, which should be approximately \$2,000.

#### LEGAL REVIEW:

No legal review required at this time.

#### FISCAL IMPACT:

Based on the preliminary cost estimates, the following are the anticipated costs to the various City Funds:

Local Streets Fund - \$ 550,000

Sewer Fund **- \$ 200,000 - \$400,000** 

- \$ 200,000 Water Fund

#### **SUMMARY:**

From the time of the petition was initiated to the writing of this memo, the percentage in favor of the petition has wavered from 53.8% to 48.7%. As a result, two (2) recommendations are presented for consideration given the decline in support for the petition.

#### ATTACHMENTS:

- Revised Map of SAD limits (1 page)
- City Commission Memo (dated July 29, 2019)
- Copy of Emails withdrawing support (4 pages)

#### SUGGESTED ACTIONS:

A) To authorize necessity for the paving of Lakeview Avenue from Harmon Street to Oak Avenue and adopt the resolution for this project.

#### OR

B) To take no action

WHEREAS, The City Commission has received the petition submitted by Ms. Christina McKenna Walton requesting the paving of Lakeview Avenue from Harmon Street to Oak Avenue; and

WHEREAS, The City Commission is of the opinion that construction of the improvement herein is declared a necessity; and

WHEREAS, The City Commission has not declared it practicable to cause estimates of cost thereof and plans to be made at this time, now therefore be it,

RESOLVED, that there be constructed an improvement to be hereinafter know as:

#### LAKEVIEW AVENUE - HARMON STREET TO OAK AVENUE

consisting of the construction of a twenty-six (26) foot wide concrete pavement (face to face) with integral curb and gutter, be it further

RESOLVED, that at such time as the Assessor is directed to prepare the assessment roll, eighty-five percent (85%) of the estimated cost be levied against the assessment district, and fifteen percent (15%) of the estimated cost be charged against the City at large, be it further

RESOLVED, that there be a special assessment district created and special assessments levied in accordance with the benefits against the properties within such assessment district, said special assessment district shall be all properties, both public and private, within the following district:

#### "Greenwood Sub, N."

Lots 22 to 51

#### "Donald W. Young Subdivision"

Lots 1 to 8

#### "Vinewood Subdivision"

Lot 1

be it further

RESOLVED, that the Commission shall meet on Monday, September 23, 2019 at 7:30 P.M., for the purpose of conducting a public hearing to confirm the roll for the paving of Lakeview Avenue from Harmon Street to Oak Avenue.

# City of Birmingham A Walkable Community

## **MEMORANDUM**

Engineering Dept.
Planning Dept.
Police Dept.

DATE: September 12, 2019

TO: Joseph A. Valentine, City Manager

FROM: Jana Ecker, Planning Director

Scott Grewe, Police Commander Paul T. O'Meara, City Engineer

**Austin Fletcher, Assistant City Engineer** 

SUBJECT: Cranbrook Rd., Maple Rd. to 14 Mile Rd.

**Multi-Modal Tranportation Board Review** 

#### INTRODUCTION:

The Road Commission for Oakland County plans to resurface the above section of County road in 2020. As a result, City staff worked with our traffic consultant F&V to review the multi-modal improvements that are proposed in the master plan with the Multi-Modal Transportation Board (MMTB).

#### **BACKGROUND:**

A detailed memo dated August 28, 2019 was prepared for the Board to review the recommended improvements that are planned already, as well as what should be prioritized at this time. The extent of the improvements are significant, with the final cost of the improvements in excess of \$900,000. As a result, the improvements have been prioritized and are funded from multiple sources. Installation of the sidewalk and bike path improvements planned would provide significant multi-modal benefits to not only Birmingham residents, but to Bloomfield Twp. and Beverly Hills residents as well. With that in mind, we believe an application for federal funding in the form of a Transportation Alternatives Program (TAP) grant would be appropriate.

The following serves as both an executive summary and a potential timeline for the improvements that are envisioned. Details relative to how the different components became the favored alternative are provided in the attached documentation that was prepared for the MMTB:

#### Autumn, 2019:

Bloomfield Twp. has proposed the installation of a standard five foot wide sidewalk on the west side of Cranbrook Rd. from its current terminus one half block north of Westbourne Rd. to Middlebury Rd. (The installation of a marked crosswalk at the Cranbrook Rd. and Middlebury Lane intersection, which would make the new sidewalk more useful, is proposed as a part of the 2020 resurfacing project.)

#### Spring, Summer, 2020:

The Road Commission for Oakland County (RCOC) will resurface Cranbrook Rd. from Maple Rd. to 14 Mile Rd. The segment north of Lincoln Ave. will be reduced from its current four lane cross-section to three 11 ft. lanes, with paved shoulders on both sides about 3.5 ft. wide. (The RCOC has indicated that they will not entertain lanes narrower than 11 ft., which precludes the introduction of on-street bike lanes on this segment, as was proposed in the Multi-Modal Master Plan.) The RCOC staff has indicated that they will entertain the inclusion of a locally funded pedestrian crosswalk island in the area of the new left turn lane. The island would be installed at the south side of the Midvale Rd. intersection, as an enhancement to the existing signalized crosswalk.

#### Fiscal Year 2020-21:

After much study and review by both staff, F&V, and the MMTB, the following mix of multimodal improvements are now recommended, with federal funding to be requested in the form of a TAP grant (from north to south):

- Neighborhood Connector Route signs and sharrows on Midvale Rd., from Cranbrook Rd. to Larchlea Rd. (connecting Cranbrook Rd. to the existing Neighborhood Connector Route already in place on Larchlea Rd.)
- Shared Use Path (10 ft. wide) on the east side of Cranbrook Rd. from Midvale Rd. to the Seaholm High School service drive north of Lincoln Ave. (providing a pedestrian and bicycle facility for the entire Cranbrook Rd. frontage of the Seaholm High School property).
- Shared Use Path (10 ft. wide) on the west side of Cranbrook Rd. from Middlebury Rd. to 14 Mile Rd. (primarily Lincoln Hills Golf Course and Birmingham Bloomfield Art Center frontage).
- Standard sidewalk (5 ft. wide) on the south side of Lincoln Ave. from Cranbrook Rd. to Golfview Blvd. (subject to a special assessment).
- Standard sidewalk (5 ft. wide) on the east side of Cranbrook Rd. from Lincoln Ave. to Northlawn Blvd. (subject to a special assessment).
- Marked pedestrian crossing (with crosswalk markings, ramps, and signs) on Cranbrook Rd. at the Northlawn Dr. intersection.
- Standard sidewalk (5 ft. wide) on the north side of 14 Mile Rd. to connect to existing sidewalk to the west at Crosswick Rd. (Lincoln Hills Golf Course and Birmingham Dog Park frontage).

#### **LEGAL REVIEW:**

No legal review is required at this time.

#### FISCAL IMPACT:

The following summarizes the financial impact that these proposals will have on the budget:

#### Cranbrook Rd. Resurfacing

The RCOC has estimated the cost of the road resurfacing project at \$1.6 million. They have suggested a funding split as follows:

RCOC = \$800,000 Birmingham = \$400,000 Bloomfield Twp. = \$400,000

The County has a Tri-Party Road Funding program wherein each Oakland Co. jurisdiction is allotted an amount of funds based on the number of County road miles within the jurisdiction, that can be spent as the local agency suggests. Currently, Birmingham has banked funds in the program since 2011, which will allow the Road Commission and the County general government to assist in the local share costs, bringing the City's actual cost for this project down to about \$290,000. Funding at this level has been included in the current 2019-20 fiscal year approved budget.

In addition to the above, the City will be requesting the inclusion of a pedestrian crossing island at the Midvale Rd. intersection. The RCOC will include this feature, but will not participate in the cost. The construction cost is estimated at \$25,000. We propose to ask Bloomfield Twp. to share equally in the cost of this improvement, which would bring Birmingham's share down to \$12,500. Once plans have been finalized, and a firm cost estimate has been prepared, it is anticipated that during first months of 2020, the City would ask Bloomfield Twp. to sign a cost sharing agreement for 50% of the cost of the island, which would then be due and payable to RCOC in the spring of 2020. No funds for this island were designated in the current fiscal year budget.

#### Multi-Modal Master Plan Improvements

The improvements listed above have an estimated cost of \$912,000. Given the proximity to a high school, as well as the important gaps that this proposal would resolve, the City may qualify for a Transportation Alternatives Program (TAP) grant. Up to 80% of the cost could be funded by the federal government, leaving a local match of about \$182,000.

There is also an opportunity to raise funds through a special assessment district, when new sidewalk is being installed adjacent to private properties. Given the long distances located adjacent to City or school system owned properties, only about \$329,000 of the \$912,000 cost could be subject to a special assessment district. Current estimates relative to the cost of this work is higher than typical sidewalk projects, due to the need to construct storm sewers, make grade changes, install retaining walls, etc. The extent to which the City will choose to pass this cost on to the adjacent property owners will have to be studied in more detail, if and when the grant is obtained, and if and when it appears that construction will proceed.

Since the potential improvements would involve a special assessment district, all sixteen homeowners involved were notified by letter and invited to the Multi-Modal Transportation Board meeting. No residents spoke at the meeting, but two residents have called and asked for information about the project. Both appeared to be in favor of the project at this time.

The Facilities Manager for Birmingham Public Schools was also notified about the project. Although the City would not be able to collect from the district to help defray the cost, the district would become responsible for future snow removal in this area. The Facilities

Manager indicated that the district would welcome the installation of the shared use path in this area.

If the City is not successful in obtaining a TAP grant, staff will return to the Commission to obtain direction about how to prioritize and/or phase these sidewalk improvements, in relation to upcoming fiscal year budget requests.

#### SUMMARY:

The City Commission is requested to endorse the recommendation of the Multi-Modal Transportation Board, consisting of the crosswalk improvements on Cranbrook Rd. to be built in 2020, and more significantly, the preparation of a TAP Grant application for sidewalk and shared use path improvements on sections of Cranbrook Rd., W. Lincoln Ave., and W. 14 Mile Rd.

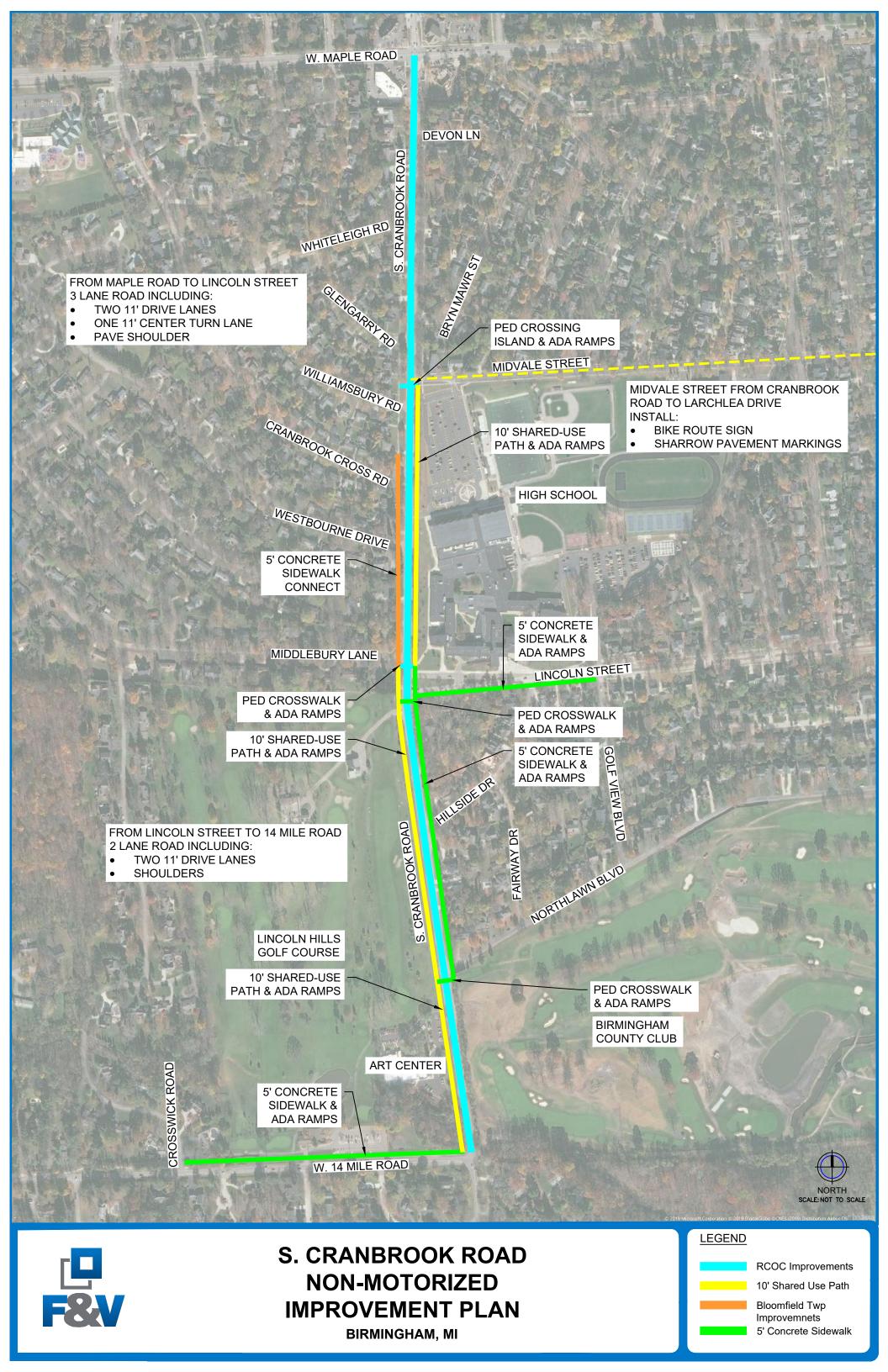
#### **ATTACHMENTS:**

- Updated concept plan reflecting the recommendations of the MMTB.
- Revised cost estimate to reflect recommendation of the MMTB.
- Cranbrook Rd. project memo to the MMTB, dated August 28, 2019.
- Pertinent excerpts of the Multi-Modal Master Plan detailing recommendations for the Cranbrook Rd. corridor.
- Concept plan as prepared for the MMTB.
- Cost estimate of 10 ft. wide shared use path as previously proposed (does not include some sections of sidewalk on Cranbrook Rd. and Lincoln Ave. ultimately included).
- Notice mailed to Cranbrook Rd. and W. Lincoln Ave. corridor property owners that would be included in potential sidewalk special assessment district.

#### SUGGESTED RESOLUTION:

To approve the following recommendations of the Multi-Modal Transportation Board:

- 1. The installation of improved pedestrian crossings at the intersections of Cranbrook Rd. at both Midvale Rd. and Middlebury Lane, to be included in the upcoming resurfacing project to be completed by the Road Commission for Oakland County.
- 2. To direct staff to apply for a Transportation Alternatives Program (TAP) grant to obtain federal funds to cover up to 80% of the construction cost of multi-modal improvements to consist of:
  - a. The installation of a 10 ft. wide concrete mixed-use path for pedestrian and bicycle usage on the east side of Cranbrook Rd. from Midvale Rd. to Lincoln Ave., and on the west side of Cranbrook Rd. from Lincoln Ave. to 14 Mile Rd.
  - b. Extension of Neighborhood Connector Route signs and sharrows on Midvale Rd. from Cranbrook Rd. to Larchlea Rd.
  - c. The installation of 5 ft. wide concrete sidewalks on the east side of Cranbrook Rd. from Lincoln Ave. to Northlawn Dr., and on the south side of Lincoln Ave., from Cranbrook Rd. to Golfview Blvd.
  - d. The installation of a 5 ft. wide concrete sidewalk on the north side of 14 Mile Rd. from Crosswick Rd. to Cranbrook Rd. (Lincoln Hills Golf Course frontage).





# Preliminary Construction Cost Estimate Cranbrook Road 10' Mixed-Use & 5' Concrete Walk

September 16, 2019 Estimate by: JPR Checked by: JLC

Checked by. Ju	<u> </u>		_							
ltem	Quantity	Unit		Unit Co	ost		Total			
Flatwork										
Excavation/Undercutting	650	CYD	\$	50.00	/ CYD	\$	32,500.00			
10' Wide Mixed Use Path, Cranbrook, East	1400	LFT	\$	55.00	/ LFT	\$	77,000.00			
10' Wide Mixed Use Path, Cranbrook, West	2400	LFT	\$	100.00	/ LFT	\$	240,000.00			
Sidewalk, 4in, Cranbrook	7750	SFT	\$	15.00	/ SFT	\$	116,250.00			
Sidewalk, 4in, Lincoln	4500	SFT	\$	5.00	/ SFT	\$	22,500.00			
Sidewalk, 4in, 14 Mile Road	6875	SFT	\$	15.00	/ SFT	\$	103,125.00			
Sidewalk, 6in	1150	SFT	\$	6.00	/ SFT	\$	6,900.00			
Detectable Warning Surface	125	LFT	\$	40.00	/ LFT	\$	5,000.00			
	Flatwork Subtota						603,275.00			
	Pavement Mar	kings & Si	gna	ge						
Signage	150	SFT	\$	10.00	/ SFT	\$	1,500.00			
Posts	15	EA	\$	100.00	/ EA	\$	1,500.00			
Crosswalk	40	LF	\$	20.00	/ LF	\$	800.00			
Pavement Markings & Signage Subtota							3,800.00			
Miscellaneous										
Mobilization, 10% Max	1	LSUM	\$	61,007.50	/ LSUM	\$	61,007.50			
Permit Fees	1	LSUM	\$	1,000.00	/ LSUM	\$	1,000.00			
Traffic Control	1	LSUM	\$	2,000.00	/ LSUM	\$	2,000.00			
Contingency, 20%	1	LSUM	\$	122,015.00	/ LSUM	\$	122,015.00			
Miscellaneous Subtotal							186,022.50			
Construction Total							793,097.50			
Engineering (8%)							63,447.80			
Construction Administration (7%)							55,516.83			
					Total	\$	912,062.13			



## **MEMORANDUM**

Engineering Dept.
Planning Dept.
Police Dept.

**DATE:** August 28, 2019

TO: Multi-Modal Transportation Board

FROM: Jana Ecker, Planning Director

Scott Grewe, Police Commander Paul T. O'Meara, City Engineer

SUBJECT: Cranbrook Rd. – Maple Rd. to 14 Mile Rd.

The Road Commission for Oakland Co. (RCOC) has jurisdiction of Cranbrook Rd. in Birmingham. They have scheduled the resurfacing of the above segment as part of their 2020 construction program. The City and Bloomfield Twp. have each been asked to pay 25% of the cost of this project, with the Road Commission paying the remaining 50%. The City has agreed to this cost and has budgeted for it accordingly.

Substantial multi-modal improvements are suggested on this corridor in the City's Multi-Modal Master Plan. Several discussions have already occurred with the Road Commission and with Bloomfield Twp. in order to identify a proposal that can be achieved. The following details are provided for your review and input, starting from the north, and moving south.

#### MULTI-MODAL MASTER PLAN

Applicable excerpts of the master plan are attached for your review.

Recommended projects are broken into four phases in the master plan. Recommendations for this area are included in Phases 2 and 3. Phase 2 recommendations are considered a higher priority than Phase 3.

#### a. **Phase 2:**

- 1. Convert the four lane segment of Cranbrook Rd. (Maple Rd. to Lincoln Ave.) from four lanes to three lanes. Provide bike lanes as shown in detail on page 94.
- 2. Extend a Neighborhood Connector Route for bikes on Midvale Rd., from Cranbrook Rd. to Larchlea Rd.
- 3. Install a pedestrian crossing island on the south side of the signalized Midvale Rd. intersection, in the new left turn lane (in conjunction with #1 above).
- 4. Install new 6 ft. wide sidewalk on the east side of the road from Midvale Rd. to Northlawn Dr., and on the west side of the road from Northlawn Dr. to 14 Mile Rd.

Further, install a new sidewalk along the north side of 14 Mile Rd., across the frontage of Lincoln Hills Golf Course, thereby connecting to an existing sidewalk at Crosswick Rd. that allows pedestrians to walk west on 14 Mile Rd. to Lahser Rd. and Telegraph Rd.

#### b. **Phase 3:**

- 5. Install a crossing island at the north side of the Seaholm High School service driveway, just north of the Lincoln Ave. intersection.
- 6. Install a sidewalk on the west side of Cranbrook Rd. from Lincoln Ave. to Northlawn Dr. (filling the gap created if the sidewalk work on Phase 2 was completed). Further, install a sidewalk on the south side of Lincoln Ave. from Cranbrook Rd. to Golfview Blvd.
- 7. Install bike lanes from Lincoln Ave. to 14 Mile Rd., by paving the existing gravel shoulders.

#### RECOMMENDED MULTI-MODAL IMPROVEMENT DETAILS:

Information about how each of the above recommendations can be implemented is provided below. However, it must first be noted that the recommendations are extensive, and the cost to implement them is significant. Here are some funding issues to first consider:

- Cranbrook Rd. is a County road, therefore, the City has not traditionally budgeted funds for its maintenance. However, the RCOC has operated with a short funded operation for many years. One way it has stretched its dollars is to expect that local jurisdictions that are benefitting from road projects to help provide funding. Cranbrook Rd. is in poor condition, and is in need of attention. The RCOC initially prioritized it for construction in 2019. When it approached Birmingham last year to suggest that the City share in the cost, the total job was estimated at \$1.6 million. Birmingham's share was estimated at \$400,000 (25%). Since the project had not been budgeted in time to support a 2019 project, the City could not agree to this commitment. It was subsequently budgeted for fiscal 2019/20. The RCOC agreed to postpone the job for one year in order to allow for Birmingham to budget for the project.
- Staff worked with F&V to conceptually design improvements for the corridor. The cost for just the Phase 2 work noted is estimated at \$640,000. While it is acknowledged that many of the Multi-Modal recommendations would be beneficial to the public at large, given their location, the improvements would likely benefit Bloomfield Twp. and Beverly Hills residents as much as it would benefit Birmingham residents. Given current funding constraints, it may be difficult to expend funds at this level along Cranbrook Rd. at this time
- Since the City was successful in the past, we believe that a TAP (Transportation Alternatives Program) Grant, using federal dollars, should be attempted.

With the above in mind, the recommendations as referenced in the Master Plan (in the order noted above) are detailed below:

#### a. Phase 2:

1. The Master Plan suggests that Cranbrook Rd. be marked as a three lane road, providing 11 ft. driving lanes, and 5.5 ft. wide bike lanes. The cross-section shown in the master plan assumes that the pavement is 44 ft. wide. Unfortunately, the existing pavement is only 40.5 ft. wide. In order to install marked bike lanes, which must be a minimum of 5 ft. wide each, the driving lanes would have to narrowed to 10.25 ft. for the driving lanes, and 10 ft. wide for the left turn lane. The City has asked the RCOC to consider this design so that bike lanes can be provided. While the RCOC supports going to a three lane cross-section, they have consistently indicated that they cannot build this road with lanes less than 11 ft. wide. They plan to resurface the road with three 11 ft. lanes, leaving just 3.75 ft. on each side for a paved shoulder. Bike lanes signage cannot be installed at this width.

Earlier this year, two concept plans were prepared. Concept A was designed assuming the RCOC may allow for narrower lane markings on the north half of this project. Concept A would have included installation of the most important sidewalks along the corridor, as well as paved shoulders on the southerly half of the project area. If the RCOC did not approve this concept, Concept B was prepared. In Concept B, the paved bike shoulders are deleted, and instead widened sidewalk is proposed along the Cranbrook Rd. corridor to allow for a shared-use path. The shared use path would be installed from Midvale Rd. to 14 Mile Rd. Bikes would be encouraged to use Midvale Rd. to connect with the existing Neighborhood Connector Route on Larchlea Rd., rather than ending the bike lane facility at Maple Rd. with no designated place to go. Just this week, the RCOC has confirmed that it cannot support travel lanes at less than 11 ft. wide. As a result, the rest of this report will focus on working with the Concept B plan.

- 2. If a shared use path is built on Cranbrook Rd. along the Seaholm High School frontage, signs and sharrows would be added to Midvale Rd. to encourage the use of Midvale Rd. as a Neighborhood Connector Route to the existing route at Larchlea Rd.
- 3. The installation of a pedestrian island at the south side of the Midvale Rd. intersection, which is signalized, is recommended. Staff suggests that this element be prioritized whether the TAP grant is approved or not. Further, it should be built as a part of the Cranbrook Rd. resurfacing project, with 50% of the cost being paid by Bloomfield Twp., and 50% being paid by Birmingham. An endorsement from the Board is requested, so that staff can request the RCOC to proceed with the inclusion of this improvement in 2020. (The RCOC is not interested in building most of the other recommendations, particularly if they are being paid for with federal funds, which would complicate the administration of this project. If a TAP grant is received, it is anticipated that the work would be built by the City of Birmingham under a separate contract no later than 2021.)
- 4. The high priority sidewalks along both Cranbrook Rd. and 14 Mile Rd. were recommended at 6 ft. wide in the master plan. It is recommended that they be

proposed at 10 ft. wide to create a combination pedestrian and bicycle facility that would extend for ¾ of a mile on Cranbrook Rd. The 14 Mile Rd. section would still be improved with a standard 5 ft. wide sidewalk, to match the existing sidewalk to the west. Note the following considerations:

- The City Code stipulates that when sidewalks are installed for the first time, 100% of the cost is charged to the adjacent property owners, through a special assessment. Public school properties are not required to pay special assessments, therefore the ¼-mile long section adjacent to Seaholm High School would have to be paid for by the City. Similarly, the long sections along the Lincoln Hills Golf Course and Birmingham Bloomfield Art Center is adjacent to City owned property, so they would also be funded by the City. A special assessment district could be created to help pay for the segment from Lincoln Ave. to Northlawn Blvd. Since a 10 ft. wide path is recommended instead of the normal 5 ft. sidewalk, a cost reduction should be considered to be consistent with the intent of the City Code. Considering the large percentage of cost that would have to be borne by the City, the effort to obtain a federal grant for 80% of the total cost is appropriate.
- The Concept B plans were prepared with a 10 ft. wide mixed use path along the 14 Mile Rd. frontage of the Lincoln Hills Golf Course. The cost of this work is estimated high due to the regrading and/or retaining walls that would need to be constructed in order to create sufficient space for this path. Since there are no other bike facilities on this section of 14 Mile Rd. for bikes to connect to, it is recommended that a typical 5 ft. wide sidewalk be installed on 14 Mile Rd., which would simplify the construction, and the overall cost of this segment.

#### b. Phase 3:

- 5. It is expected that a crossing island just north of the Seaholm High School service drive (just north of Lincoln Ave.) would not be appropriate, as this area is needed as a left turn lane for southbound traffic wishing to turn on to Lincoln Ave. However, Bloomfield Twp. already plans to construct a sidewalk on the west side of Cranbrook Rd. from south of Cranbrook Cross to Middlebury Lane (about 1½ blocks), to fill in the remaining gap of sidewalk in this area. As a part of that work, they plan to build a marked crosswalk to encourage pedestrians to cross from Middlebury Lane across to the high school, without an island. Given the circumstances, this represents a worthwhile substitute.
- 6. While beneficial, the sidewalk recommendations along the remaining frontage of the Lincoln Hills Golf Course (north of Northlawn Dr.), and the sidewalk along the south side of Lincoln Ave. would be considered a lower priority. This cost was not included in the Concept B cost estimate. However, if funding for this work can be achieved at 20% local cost, the additional sidewalks would help improve the accessibility of the entire area. If built, the properties on the south side of Lincoln Ave. would be subject to a special assessment. Input from the Board is suggested. Property owners that would be included in the special assessment are receiving the attached mailed notice, so that they are aware of this discussion.

7. Since the RCOC will not be providing a pavement where bicycle use can be encouraged north of Lincoln Ave., installing paved shoulders for bicycle lanes south of Lincoln Ave. would not be appropriate. This recommendation is not a part of the Concept B plan.

#### **SUMMARY**

To summarize, the following improvements are already authorized and currently being planned:

- 1. Sidewalk installation on the west side of Cranbrook Rd., from south of Cranbrook Cross to Middlebury Lane, as well as a marked crosswalk north of Lincoln Ave. (by Bloomfield Twp.), to be completed in late 2019 (recommendation #5 (modified)).
- 2. Cranbrook Rd. resurfacing from Maple Rd. to 14 Mile Rd., to be completed in 2020, which will include reducing the current four lane section from Maple Rd. to Lincoln Ave. to three lanes, with paved shoulders on both sides. The City will pursue the inclusion of a pedestrian island and crosswalk improvement at the Midvale Rd. intersection (recommendations #1 and #3 (modified)). Funding of the island would be split between Bloomfield Twp. and Birmingham.

If recommended by the Board and endorsed by the City Commission, a TAP Grant application will be put together for submittal by the October 16 deadline, with the intention of constructing the improvements in 2021 if awarded. Improvements funded under the grant would include:

- 1. Mixed use path (10 ft. wide) installation on the east side of Cranbrook Rd. from Midvale Rd. to Northlawn Dr., and on the west side of Cranbrook Rd. from Northlawn Rd. to 14 Mile Rd., further, sidewalk (5 ft. wide) installation on the north side of 14 Mile Rd. from Crosswick Rd. to Cranbrook Rd. (recommendations #2, #4, & #7 (modified)).
- 2. An optional recommendation for additional 5 ft. wide sidewalk to fill in remaining gaps on Cranbrook Rd. and Lincoln Ave. can also be included in the TAP grant application, pending Board input (recommendation #6).

A recommendation to the City Commission is provided below. The fourth component is considered optional, based on feedback from the Board:

#### SUGGESTED RECOMMENDATION:

The Multi-Modal Transportation Board recommends that the City Commission endorse the installation of a pedestrian island and improved crosswalk on Cranbrook Rd. at the south side of the Midvale Rd. intersection, to be built in conjunction with the Cranbrook Rd. resurfacing project, scheduled for 2020 construction by the Road Commission of Oakland Co.

Further, to direct staff to apply for a Transportation Alternatives Program (TAP) grant to obtain federal funds to cover up to 80% of the construction cost of multi-modal improvements on Cranbrook Rd. to consist of:

- 1. The installation of a 10 ft. wide concrete mixed-use path for pedestrian and bicycle usage on the east side of Cranbrook Rd. from Midvale Rd. to Northlawn Dr., and on the west side of Cranbrook Rd. from Northlawn Dr. to 14 Mile Rd.
- 2. Extension of Neighborhood Connector Route signs and sharrows on Midvale Rd. from Cranbrook Rd. to Larchlea Rd.
- 3. The installation of a 5 ft. wide concrete sidewalk on the north side of 14 Mile Rd. from Crosswick Rd. to Cranbrook Rd. (Lincoln Hills Golf Course frontage).
- 4. (Optional) The installation of 5 ft. wide concrete sidewalks on the west side of Cranbrook Rd. from Lincoln Ave. to Northlawn Dr., and on the south side of Lincoln Ave., from Cranbrook Rd. to Golfview Blvd.

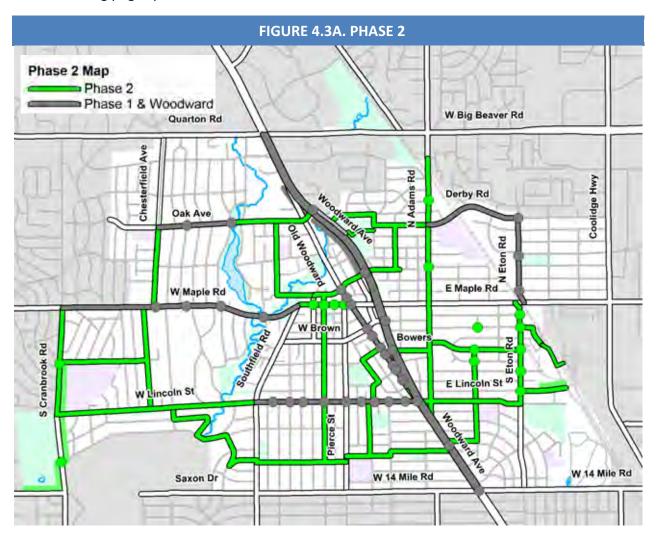
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#### 4.3 PHASE 2

#### **PHASE 2: OVERVIEW**

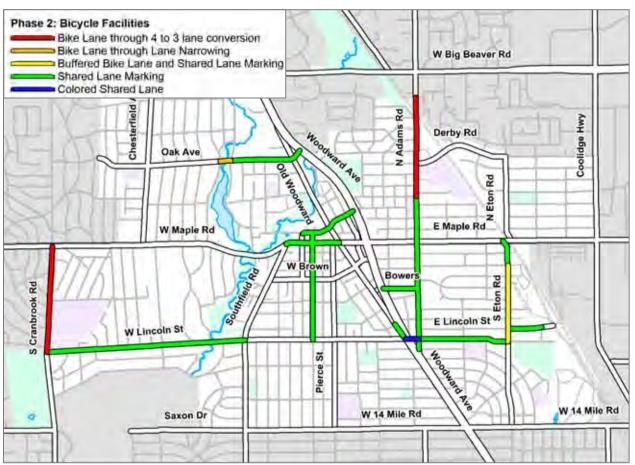
Phase 2 objective is to provide connections across the community and create a backbone for the City's long-range multi-modal system. This phase achieves this by building on the existing multi-modal system.

The following pages provide a more detailed breakdown of Phase 2.

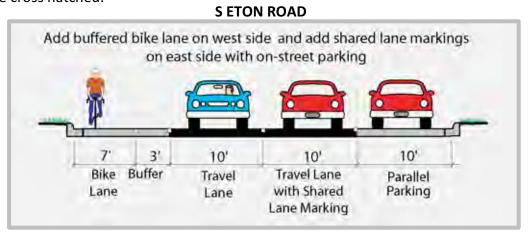


#### **PHASE 2: PROPOSED BIKE FACILITIES**

The following provides a list of on-road bike facilities that can be implemented in the near-term with minimal changes to the roadway. Please note that at time of implementation all bike facilities should be accompanied by appropriate signage.



On S Eton Road between Yosemite Boulevard and E Lincoln Street, remove parking on the west side of the street and add a buffered bike lane. On the east side of the street keep on-street parking and add a shared-lane marking. The buffer between the bike lane and travel lane should be cross hatched.



Add bike lanes to S Cranbrook Road between W Maple Avenue and W Lincoln Street through a four-lane to three-lane conversion. Add bike lanes to N Adams Road between Madison Street and Evergreen Drive through a four-lane to three-lane conversion. Please note that prior to implementation a micro-simulation may be necessary to see how school traffic timing affects both corridors.

#### Add bike lanes through 4 to 3 lane conversion 5.5 5.5' 11' 11' 11' Travel Center Turn Travel Bike Bike Lane or Median Lane Lane Lane Lane

#### S CRANBROOK ROAD AND N ADAMS ROAD

Add bike lanes to Oak Avenue between Lake Park Drive and Lakeside Drive by adding an edge stripe 6' out from the curb on both sides of the road.

Add shared lane markings to the following roadways:

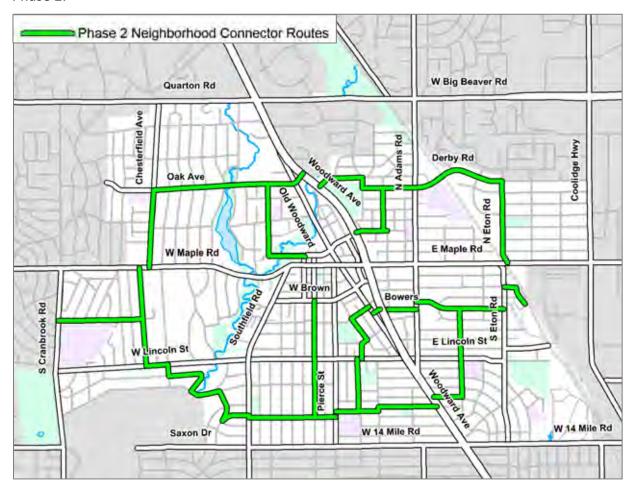
- W Lincoln Street between S Cranbrook Road and Southfield Road
- E Lincoln Street between Adams Road and S Eton Road
- S Eton Road between W Maple Rd and Yosemite
- N Eton Road between Yorkshire Road and W Maple Road
- Bowers Street between Woodward Avenue and Adams Avenue
- Oakland Avenue between N Old Woodward Avenue and Woodward Avenue
- Willits Street between N Chester Street and N Old Woodward Avenue
- W Maple Road between Southfield Road and N Old Woodard Avenue
- S Bates Street between W Lincoln St and Willits Street
- Cole Street east of S Eton Street
- Adams Road between Madison Street and Woodward Avenue
- Oak Avenue between Lake Park Drive and Woodward Avenue
- Chesterfield Avenue between Oak Avenue and W Maple Road
- One-way on S Old Woodward Ave between Landon Rd and E Lincoln St

Add colored shared lane markings to E Lincoln Street between Woodward Avenue and Adams Road.

PHASE 2 BICYCLE FACILITIES:										
Road	From	То	Quantity	Unit						
Bike Lanes through 4 to 3 lane conversion (stripe removal, pavement markings and signage):										
S Cranbrook Rd	W Maple Rd	W Lincoln Rd	0.57	MI						
N Adams Rd	Evergreen Dr	Madison St	0.55	MI						
Buffered Bike Lane (pavement markings and signage in one direction)										
S Eton Rd	Yosemite Blvd	E Lincoln St	0.5	LF						
Bike Lanes through Lane Narrowing:										
Oak Ave	Lake Park Dr	Lakeside Dr	0.06	MI						
Shared Lane Markings (placed every 200' - 250'):										
W Lincoln St	S Cranbrook Rd	Southfield Rd	1.00	MI						
E Lincoln St	Adams Rd	S Eton Rd	0.51	MI						
S Eton Rd	W Maple Rd	Yosemite	0.07	MI						
N Eton Rd	Yorkshire Rd	W Maple Rd	0.08	MI						
Bowers St	Woodward Ave	Adams Rd	0.2	MI						
Oakland Ave	N Old Woodward Ave	Woodward Ave	0.16	MI						
Willits St	N Chester St	N Old Woodward Ave	0.15	MI						
W Maple Rd	Southfield Rd	N Old Woodward Ave	0.27	MI						
S Bates	W Lincoln St	Willits St	0.6	MI						
Cole St	East of S Eton St		0.25	MI						
Adams Rd	Madison St	Woodward Ave	0.9	MI						
Oak Ave	Lake Park Dr	Woodward Ave	0.46	MI						
Chesterfield Ave	Oak Ave	W Maple Rd	0.45	MI						
Shared Lane Markings (placed every 200' - 250' in one direction):										
S Eton Rd	Yosemite Blvd	E Lincoln St	0.5	MI						
S Old Woodward Ave	Landon Rd	E Lincoln St	0.12	MI						
Colored Shared Lane Markings (placed every 200' - 250' with solid green paint the entire length):										
W Lincoln St	Woodward Ave	Adams Rd	0.10	MI						

#### PHASE 2: PROPOSED NEIGHBORHOOD CONNECTOR ROUTES

The following map displays the neighborhood connector routes that should be implemented first. Initially, implementation along these routes is as simple as providing wayfinding signage identifying the direction of the route and key destinations. Eventually, other enhancements such as rain gardens, traffic calming measures, and street art may be incorporated. Please note that some of these routes are dependent on road crossings which are proposed in Phase 1 and Phase 2.

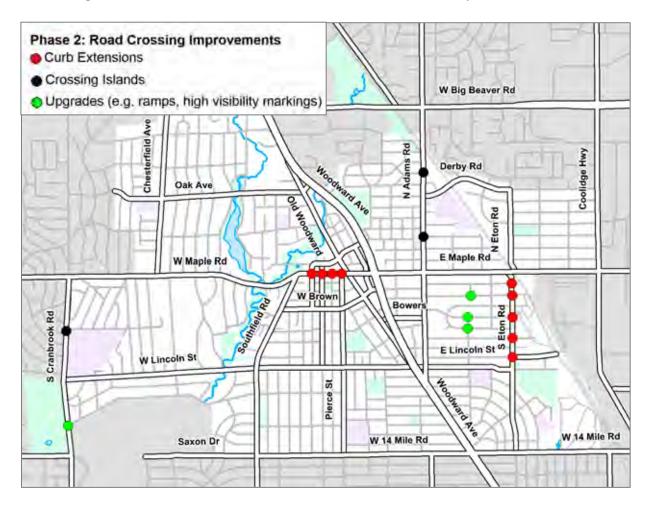


In Phase 2 only wayfinding signage is proposed. In the future, the City may consider adding some additional enhancements such as mini traffic circles, pavement markings, chicanes, street diverters, and pedestrian street lighting.

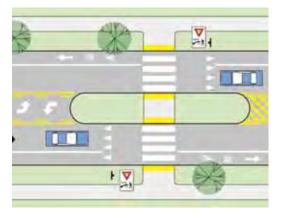
PHASE 2 NEIGHBORHOOD CO	NNECTOR ROUTES:			
Road	From	То	Quantity	Unit
Wayfinding Signs:				
Midvale	S Cranbrook Rd	Larchlea Dr	0.47	MI
Larchlea Dr	W Maple Rd	W Lincoln St	0.57	MI
W Lincoln St	Larchlea Dr	Pleasant St	0.13	MI
Pleasant St	W Lincoln St	Fairway Dr	0.08	MI
Fairway Dr	Pleasant St	Northlawn Blvd	0.30	MI
Northlawn Blvd	Fairway Dr	Latham St	0.18	MI
Latham St	Northlawn Blvd	Worthington Rd	0.16	MI
Worthington Rd	Latham St	Southfield Rd	0.16	MI
W Southlawn Blvd	Southfield Rd	Peirce St	0.36	MI
Pierce St	W Southlawn Blvd	W Southlawn Blvd	0.03	MI
E Southlawn Blvd	Pierce St	Grand St	0.24	MI
Grant St	E Southlawn Blvd	Emmons Ave	0.03	MI
Emmons Ave	Grant St	Woodward Ave	0.35	MI
Chapin Ave	Woodward Ave	Troy St	0.17	МІ
Torry St	Haynes St	Chapin Ave	0.45	МІ
Pathway (north of Torry St)	Bowers St	Haynes St	0.08	МІ
Bowers St	Adams Rd	S Eton Rd	0.52	МІ
Adams Rd	Bowers St	Bowers St	0.03	МІ
Bowers St	Woodward Ave	Adams Rd	0.18	МІ
Bowers St	S Old Woodward Ave	Woodward Ave	0.07	МІ
S Old Woodward Ave	E Frank St	Bowers St	0.03	МІ
E Frank St	Purdy St	S Old Woodward Ave	0.11	МІ
Purdy St	E Frank St	George St	0.15	МІ
George St	Floyd St	Purdy St	0.03	МІ
Floyd St	George St	E Lincoln St	0.08	МІ
E Lincoln St	Edgewood Rd	Floyd St	0.03	МІ
Edgewood Rd	E Lincoln St	E Southlawn Blvd	0.3	МІ
S Bates St	W Brown St	Southlawn Blvd	0.66	МІ
Washington Blvd	W Lincoln St	W Southlawn Blvd	0.34	МІ
Chesterfield Ave	Oak Ave	W Maple Rd	0.44	МІ
Oak Ave	Chesterfield Ave	Woodward Ave	0.87	МІ
Greenwood St	Oak Ave	Willits St	0.4	МІ
Willits St	Greenwood St	N Chester St	0.2	МІ
Woodward Ave Sidepath	Oak Ave	Wimbleton Dr	0.13	МІ
Wimbleton Dr	Wooddward Ave	Oxford St	0.26	МІ
Oxford St	Wimbleton Dr	Mohegan St	0.06	MI
Mohegan St	Oxford St	N Adams Rd	0.3	MI
Poppleton St	Mohegan St	Oakland Ave	0.25	MI
Oakland Ave	Poppleton St	Woodward Ave	0.15	MI
Derby Rd	N Adams Rd	N Eton Rd	0.53	MI
E Eton St	Derby Rd	E Maple Rd	0.48	MI
E Maple Rd Sidepath	S Eton Rd	N Eton Rd	0.06	MI
S Eton St Sidepath	E Maple Rd	Yosemite Blvd	0.09	MI
Villa Ave	S Eton Rd	Villa Rd	0.09	MI
Villa Rd	Villa Ave	Proposed Pathway	0.12	MI
	from Villa Rd to Troy T		0.12	MI

#### PHASE 2: PROPOSED ROAD CROSSING IMPROVEMENTS

The proposed road crossing improvements include both new road crossings and recommended upgrades to existing road crossings. Due to the high volume of walking that already exists in the City, it is important to improve the existing crossings and provide new crossings where there is high demand in order to create a safer environment for everyone.



A crossing island is proposed on S Cranbrook Road at Midvale on the south side of the intersection to be implemented concurrent with the proposed 4 to 3 lane conversion. A crossing island is proposed on N Adams at Abbey Road on north side of the intersection to be implemented concurrent with the proposed 4 to 3 lane conversion. And a crossing island is proposed at N Adams at Buckingham Avenue on the south side of intersection in the unused center turn lane.



Curb extensions are proposed throughout the downtown to help eliminate the stepped curbed and provide ramps to make the downtown more accessible to everyone. Because of the cluster of proposed curb extensions it would make more sense to implement as part of a road reconstruction project.

Curb extensions are proposed along S Eton Road near the Rail District. They should extend into the roadway 5' on the west side of the street and 8' on the east side of the street.

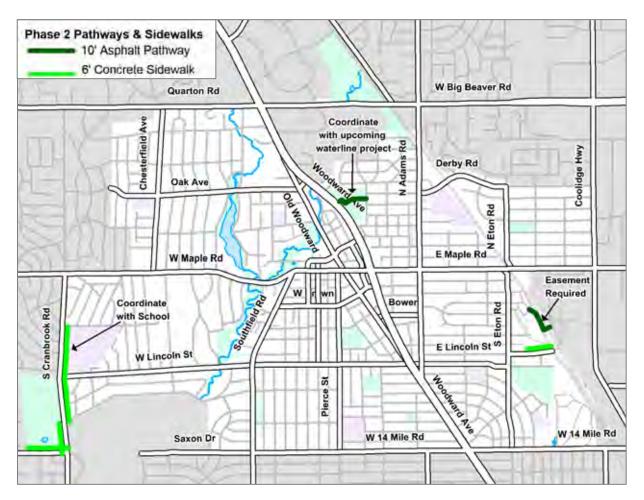
There are a few locations where pedestrian crossings are needed and/or minor improvements should be made.

- North side of Haynes Street between Bowers Street and Columbia Street improvements include ramp, detectable warning, sidewalk extension, signs, high visibility pavement marking
- Bowers Street between Haynes Street and Columbia Street improvements include detectable warnings, signs, high visibility pavement markings
- Villa Road at Yankee improvements include detectable warnings, signs, high visibility pavement markings
- S Cranbrook Road at Northlawn Boulevard improvement include ramps, detectable warnings, signs and high visibility pavement markings

PHASE 2 ROAD CROSSI	NG IMPROVEMENTS:			
Road	From	То	Quantity	Unit
Crossing Islands (Bolla	rds, landscaping, concret	e curbs, striping):		
S Cranbrook Rd	at Midvale		1	EACH
N Adams Rd	at Abbey Rd		1	EACH
N Adams Rd	at Buckingham A	ve	1	EACH
Curb Extensions				
S Eton Rd	at Yosemite Blvo	I	4	EACH
S Eton Rd	at Villa Rd		4	EACH
S Eton Rd	at Bowers St		4	EACH
S Eton Rd	at Holland St		4	EACH
S Eton Rd	at Cole St		4	EACH
W Maple Rd	at Chester St		1	EACH
W Maple Rd	at S Bates St		4	EACH
W Maple Rd	at Henrietta St		4	EACH
W Maple Rd	at Pierce St		4	EACH
Minor Upgrades (high	visibility markings, ramp	s and signs)		
Haynes St	between Bower	s St and Columbia St	1	EACH
Bowers St	between Hayne:	St and Columbia St	1	EACH
Villa Rd	at Yankee		1	EACH
S Cranbrook Rd	at Northlawn Blv	rd	1	EACH

#### PHASE 2: PROPOSED PATHWAYS & SIDEWALKS

Due to the nearly complete existing sidewalk system in the City of Birmingham, only a few key sidewalk and pathway connections have been proposed in the initial phases.



Sidewalks are proposed along the west side of S Cranbrook Road between Midvale and Northlawn Boulevard and south of Northlawn Boulevard on the east side of the road down to W 14 Mile Road providing a connection between the high school and dog park. The City should coordinate with the high school when implementing the sidewalk segment along school property.

A sidewalk is proposed along the north side of W 14 Mile west of S Cranbrook Road to provide a connection to the existing sidewalk in Bloomfield Township.

A sidewalk is proposed along the north side of Cole Street east of S Eton Street to help provide connections to businesses along the corridor and in preparation for future connections to the Troy Intermodal Transit Center.

A pathway is proposed at the end of Villa Road to connect the rail district to the future Troy Intermodal Transit Center. The implementation of this pathway should be coordinated with property owners and the final design and construction of the Troy Intermodal Transit Center. Easements may be required to make this connection.

A pathway is proposed through Poppleton Park connecting Woodward Avenue to Oxford Street. Implementation of this pathway should be coordinated with the upcoming waterline project in Poppleton Park.

PHASE 2 PATHWAYS 7 SIDEWALKS:							
Road	From	То	Quantity	Unit			
Sidewalk (6' wide) along R	Sidewalk (6' wide) along Road Right-of-way						
S Cranbrook Rd (east)	Midvale	Northlawn Blvd	1500	LF			
S Cranbrook Rd (west)	Northlawn Blvd	W 14 Mile Rd	900	LF			
Cole St (north)	East of S Eton St		800	LF			
W 14 Mile Rd	1200' west of S Cra	nbrook Rd	1200	LF			
Asphalt Pathway (10' wide	Asphalt Pathway (10' wide, does not include cost of aquiring easment)						
Rail District - Connecting Villa Rd to Troy Transit Station (easment required) 650							
Poppleton Park - Connecting Woodward Ave to Oxford St 1400 LF							

#### PHASE 2: PROPOSED BICYCLE PARKING

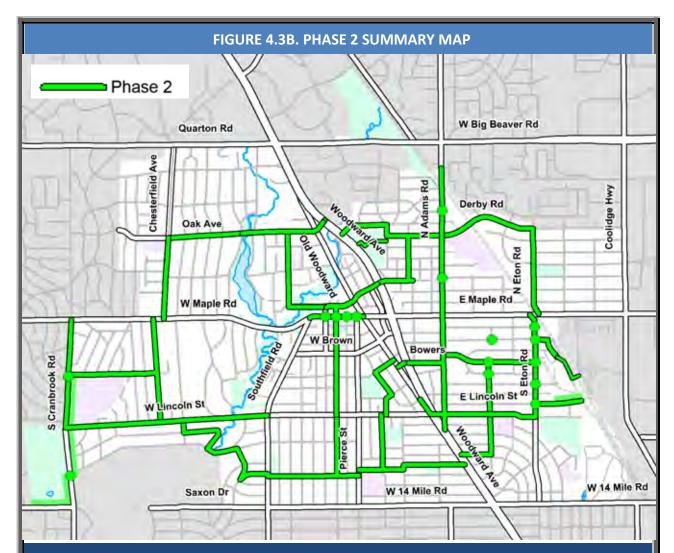
Two types of bicycle parking are proposed in the downtown.

Temporary/Seasonal bicycle racks should be placed where there are large curb extensions or where space is available adjacent to outdoor dining decks. Based on their success, additional racks may be added as needed.

An enclosed and secured bike room should be placed on the ground floor (level 2) of the northeast corner of the Pierce Street parking garage.



PHASE 2 BICYCLE PARKING:					
Road	From	То	Quantity Unit		
Temporary/Seasonal Racks					
Downtown Area			3 EA		
Enclosed & Secure Bike R	loom				
Pierce St Parking Garage			1 EA		



#### APPROXIMATE COST ESTIMATE FOR PHASE 2 IMPLEMENTATION: \$1,000,000

APPROXIMATELY 17 MILES OF NEW MULTI-MODAL FACILITIES ARE PROPOSED IN PHASE 2:

- 1.1 MILES OF BIKE LANES
- 0.5 MILES OF BUFFERED BIKE LANES
- 5.7 MILES OF SHARED LANE MARKINGS
- 0.1 MILES OF COLORED SHARED LANE MARKINGS
- 11 MILES OF NEIGHBORHOOD CONNECTOR ROUTES
- 0.8 MILES OF SIDEWALKS & PATHWAYS
- 16 ROAD CROSSING IMPROVEMENTS
- 1 ENCLOSED & SECURED BIKE ROOM (NOT SHOWN ON MAP)

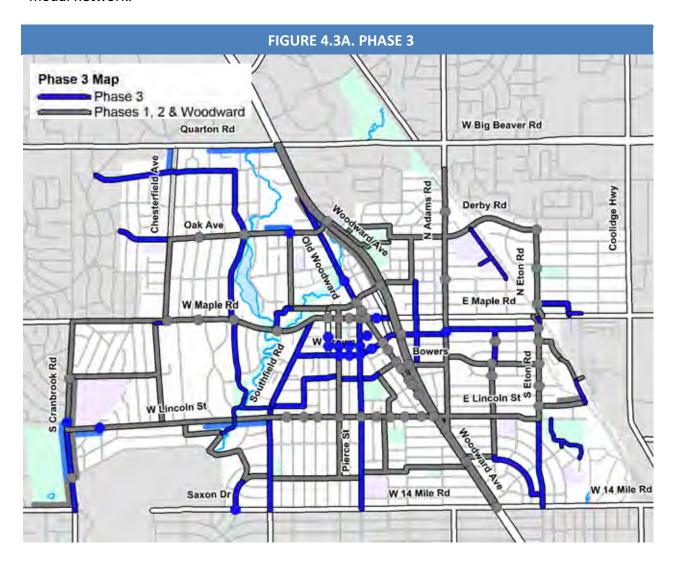
#### 

#### 4.4 PHASE 3

#### **PHASE 3: OVERVIEW**

This phase focuses on completing the multi-modal network and includes the remaining network improvements. Due to the length of time it is going to take to complete the first two phases, the remaining improvements have been grouped into Phase 3. When the first two phases are near completion, a more thorough evaluation should be done to determine what new opportunities are available and what the costs may be.

The following pages outline the remaining infrastructure improvements to complete the multi-modal network.

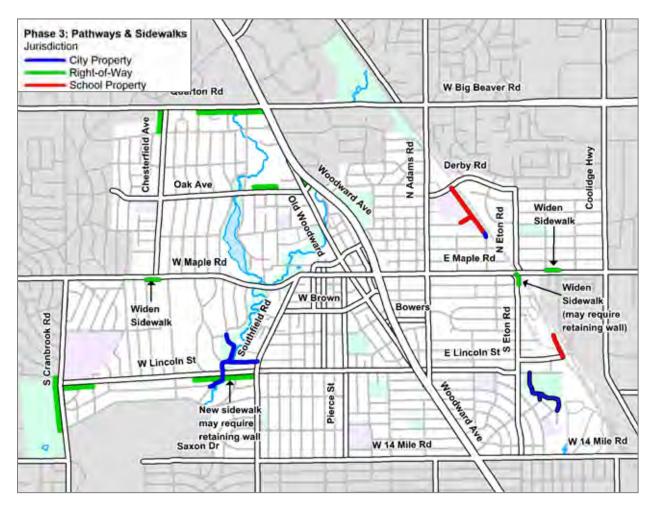


#### PHASE 3: RECOMMENDED PATHWAYS & SIDEWALKS

Phase 1 and Phase 2 focus on addressing some of the more critical gaps in the sidewalk system. Phase 3 should focus on completing the remaining gaps in the system. Completing sidewalk gaps can be costly so it is important to utilize opportunities, especially when a road is reconstructed or a property is developed.

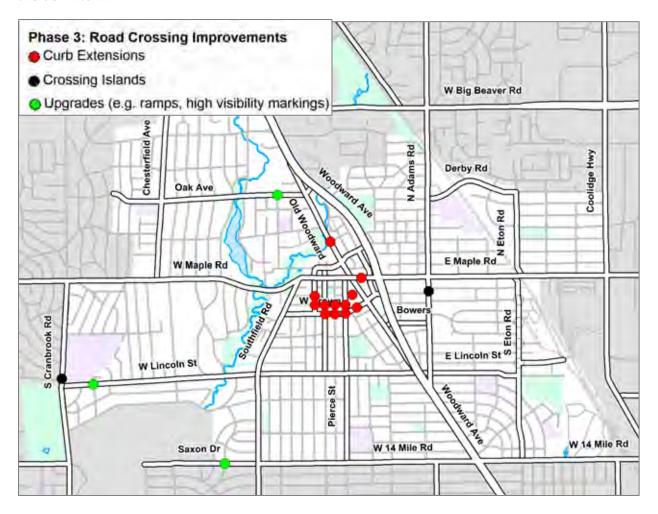
The remaining sidewalks and pathways are on City property, school property or in the road right-of-way.

In the future, whenever a site is redeveloped, non-motorized connections should be provided either as a sidewalk along a roadway with bike lanes or a shared-use pathway.



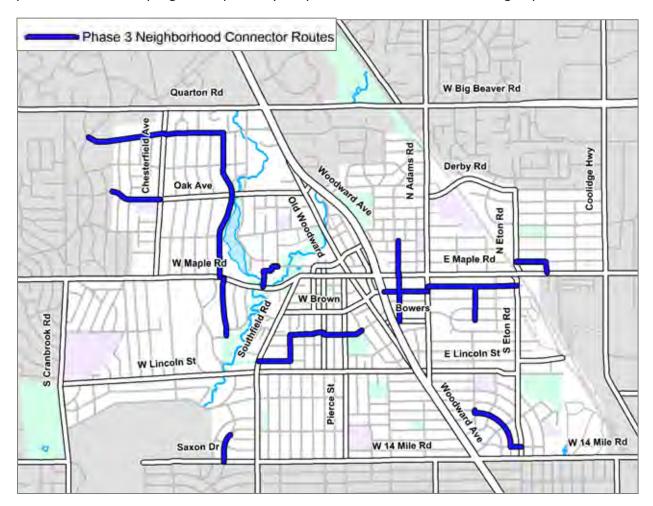
#### PHASE 3: RECOMMENDED ROAD CROSSING IMPROVEMENTS

Many of the remaining road crossing improvements align with the neighborhood connector routes, provide mid-block crossings and increase visibility between motorists and pedestrians in the downtown.



#### PHASE 3: RECOMMENDED NEIGHBORHOOD CONNECTOR ROUTES

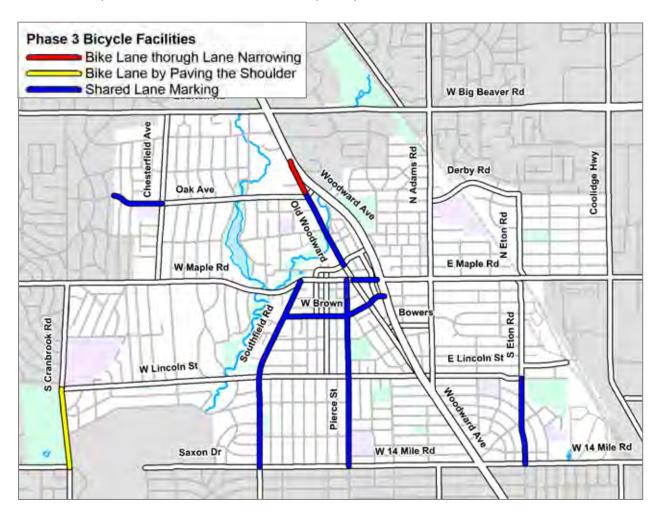
This phase focuses on completing the neighborhood connector routes. While the neighborhood connector routes are relatively easy and economical to implement some are dependent on the construction of proposed pathways and road crossing improvements. It will be important to prioritize the implementation of the neighborhood connector routes in this phase based on the progress of pathways implementation and road crossing improvements.



#### PHASE 3: RECOMMENDED BICYCLE FACILITIES

With the exception of paving the shoulder on S Cranbrook Road, the remainder of the proposed bicycle facilities can be implemented quite easily within the existing roadway with pavement markings.

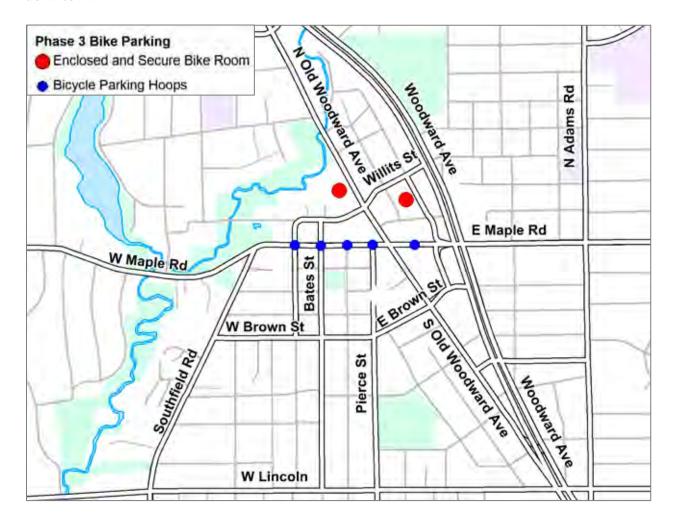
With time, as bicycle levels increase there may be a desire to add a designated bike lane in place of shared lane markings. For many of the roadways this would mean removing on-street parking or widening the roadway. Where the removal of on-street parking is not an option or not desired, the cost to add bike lanes to the roadway independent of a road reconstruction project would be significant. Thus to maximize the impact of finite resources bicycle lanes should be implemented when the road is completely reconstructed.



#### PHASE 3: RECOMMENDED BICYCLE PARKING

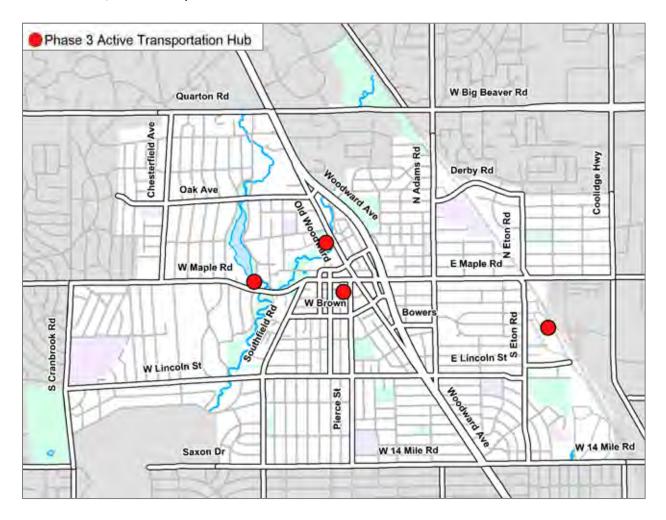
It is recommended that 2 bike racks be placed on each proposed curb extension along Maple Road in the downtown.

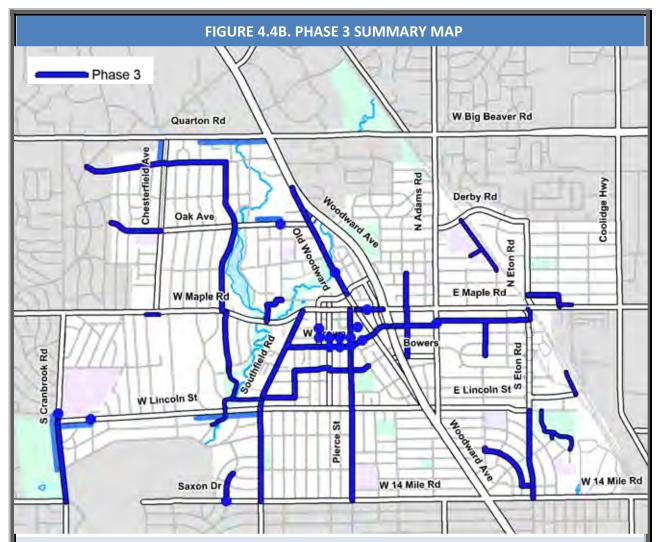
Based on the success of the proposed bike room in the Pierce Street Parking Garage, the City should evaluate if bike rooms should be implemented in other parking garages in the downtown.



#### PHASE 3: RECOMMENDED ACTIVE TRANSPORTATION HUBS

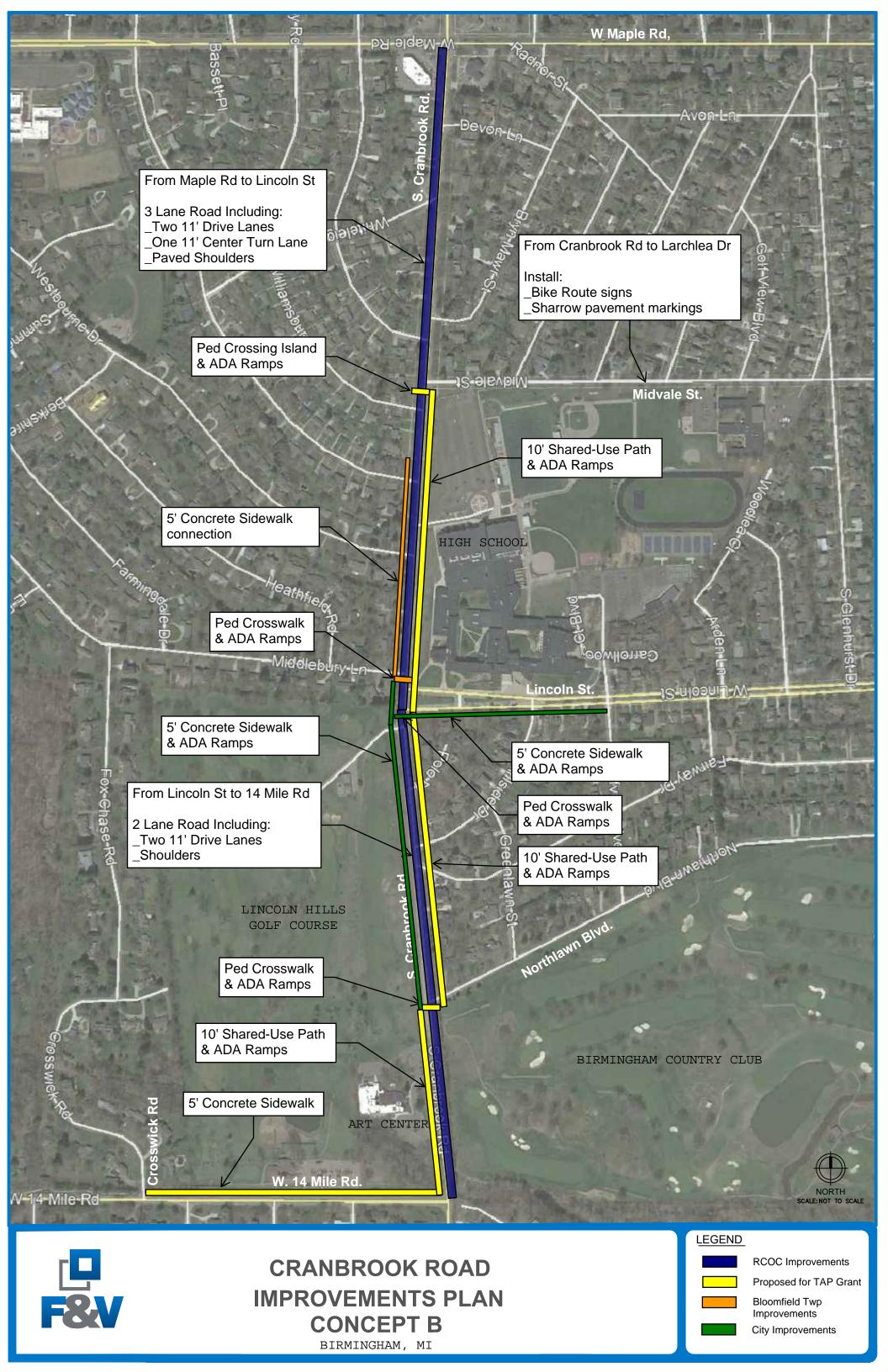
As the multi-modal system begins to develop and the first two phases are complete, Active Transportation Hubs should be placed in key locations around town such as Booth Park, Millrace Park, outside City Hall and in the Rail District.





#### APPROXIMATELY 15 MILES OF NEW MULTI-MODAL FACILITIES ARE PROPOSED IN PHASE 3:

- 0.7 MILES OF BIKE LANES
- 4 MILES OF SHARED LANE MARKINGS
- 5 MILES OF NEIGHBORHOOD CONNECTOR ROUTES
- 1.3 MILES OF ASPHALT PATHWAYS
- 1.3 MILES OF SIDEWALK
- 17 ROAD CROSSING IMPROVEMENTS
- 4 ACTIVE TRANSPORTATION HUBS (NOT SHOWN ON MAP)
- 20 BICYCLE HOOPS (NOT SHOWN ON MAP)
- 2 BIKE ROOMS (NOT SHOWN ON MAP)





## Preliminary Construction Cost Estimate Cranbrook Road 10' Mixed-Use Path

August 29, 2019 Estimate by: JPR Checked by: JLC

Checked by.	. JLC						
ltem	Quantity	Unit	Unit Cost				Total
Flatwork							
Excavation/Undercutting	325	CYD	\$	50.00	/ CYD	\$	16,250.00
10' Wide Mixed Use Path, Cranbrook	2850	LFT	\$	100.00	/ LFT	\$	285,000.00
Sidewalk, 4in, 14 Mile Road	6750	SFT	\$	15.00	/ SFT	\$	101,250.00
Sidewalk, 6in	1435	SFT	\$	6.00	/ SFT	\$	8,610.00
Detectable Warning Surface	160	LFT	\$	40.00	/ LFT	\$	6,400.00
				Flatwo	rk Subtotal	\$	417,510.00
	Pavement Ma	rkings & S	igna	ge			
Signage	100	SFT	\$	10.00	/ SFT	\$	1,000.00
Posts	10	EA	\$	100.00	/ EA	\$	1,000.00
Crosswalk	40	LF	\$	20.00	/ LF	\$	800.00
	ŀ	Pavement N	∕larki	ings & Signa	ge Subtotal	\$	2,800.00
	Misce	llaneous					
Mobilization, 10% Max	1	LSUM	\$	42,831.00	/ LSUM	\$	42,831.00
Permit Fees	1	LSUM	\$	1,000.00	/ LSUM	\$	1,000.00
Traffic Control	1	LSUM	\$	2,000.00	/ LSUM	\$	2,000.00
Pedestrian Refuge Island	1	EA	\$	5,000.00	/ EA	\$	5,000.00
Contingency, 20%	1	LSUM	\$	85,662.00	/ LSUM	\$	85,662.00
				Miscellaneo	us Subtotal	\$	136,493.00
Construction Tota							556,803.00
Engineering (8%							44,544.24
Construction Administration (7%)							38,976.21
					Total	\$	640,323.45



August 30, 2019

#### **NOTICE!**

#### CITY SIDEWALK PROPOSAL CRANBROOK RD. & LINCOLN AVE. CORRIDORS

The Road Commission for Oakland County plans to repair and resurface Cranbrook Rd. from Maple Rd. to 14 Mile Rd. in 2020. As a part of their work, the four lane segment from Maple Rd. to Lincoln Ave. will be changed to a 3 lane road, with the center lane being reserved for left turns only.

As a result of this proposal, the City's Multi-Modal Transportation Board will be reviewing other possible improvements that could be made to the area. A meeting of the Board is scheduled for Thursday, September 5, 2019, at 6 PM. The agenda for that meeting, with full details, can be found on the City's website at <a href="https://www.bhamgov.org">www.bhamgov.org</a>. Information on City Boards can be found by clicking the "Residents" tab on the home page, followed by "City Government."

The City Code specifies that when new sidewalk is installed in an area where none currently exists, the abutting property owner is responsible for 100% of the cost of construction, if the sidewalk will cross the front face of the property. If the sidewalk will cross the side (or rear) of the abutting property, the abutting property owner shall pay 33% of the cost, with the City paying the remainder.

Two sections of sidewalks being considered that could be subject to a special assessment include:

<u>Cranbrook Rd.</u>, east side, from <u>Lincoln Ave.</u> to <u>Northlawn Dr.</u> – A 10 ft. wide mixed-use path is proposed along this segment as part of a larger facility that would provide a facility for both pedestrians and bicyclists wishing to use the Cranbrook Rd. corridor from Midvale Rd. to 14 Mile Rd.

<u>Lincoln Ave.</u>, south side, from Cranbrook Rd. to Golfview Blvd. – A 5 ft. side sidewalk is proposed along this segment, to fill in this missing gap in the current sidewalk system.

Note that this will be the first time that these proposals have been discussed at a public meeting. If the proposal is endorsed by the Multi-Modal Transportation Board, it will then be reviewed by the City Commission. The City would then attempt to obtain a grant from the federal government to defray the overall cost of this work, which includes other improvements beyond what is described here. If the City is successful in obtaining a grant, you will be invited to a public hearing to consider creation of the special assessment district referenced above.

Please review the City's website, or contact the Engineering Dept. at 248-530-1836, if you have any questions.

# City of Birmingham

## **MEMORANDUM**

Engineering Dept.
Planning Dept.
Police Dept.

DATE: September 12, 2019

TO: Joseph A. Valentine, City Manager

FROM: Jana Ecker, Planning Director

Scott Grewe, Police Commander Paul O'Meara, City Engineer

SUBJECT: Old Woodward Ave. & Willits St. Intersection

**Multi-Modal Transportation Board Review** 

#### INTRODUCTION:

The Old Woodward Ave. & Willits St. intersection was last reconstructed in 2007 as a part of the N. Old Woodward Ave. reconstruction project. More recently, the south leg of the intersection was modified last year as a part of the 2018 Old Woodward Ave. reconstruction project. The City Commission has raised concerns about the poor pedestrian environment for some aspects of this intersection, and requested that it be studied by the Multi-Modal Transportation Board (MMTB) for possible improvements.

#### **BACKGROUND:**

Staff requested the City's traffic engineering consultant to review the existing conditions, and then make recommendations for improvements. F&V prepared a draft report that was summarized by staff, and presented at the May 2, 2019 MMTB meeting. The main focus of the discussion was the crosswalk that extends across N. Old Woodward Ave. on the north leg of the intersection. Not only is the crosswalk very long at 75 ft., the traffic signal phasing encourages left turns from eastbound Willits St. on to N. Old Woodward Ave. at the same time that pedestrians have the right-of-way, which leaves pedestrians feeling vulnerable. After input from the Board, it was clear that some of the recommendations needed further study, and that this topic should be returned to the Board at a later date.

At the MMTB meeting of June 6, 2019, a more thorough report was presented by F&V. After discussion, the MMTB passed the following motion:

To recommend to the City Commission a combination of three improvements as depicted in F&V's report dated May 31, 2019:

- To add bumpouts at both the NE and NW corners of the Old Woodward and Willits St./Oakland Blvd. intersection (after completion of the Maple Rd. reconstruction project), and
- To provide protected-only phasing for the east/west left turn movements from Willits St. and Oakland Blvd.

The recommendations are explained in further detail below:

#### 1. Bumpouts at the Northwest and Northeast corners of the intersection:

Referring to Figure 5 in the F&V report from May 31, 2019 (attached), the suggested conceptual plan for bumpouts at the northwest and northeast corners has the following features:

- a. The left turn and through lanes for southbound Old Woodward Ave. traffic are left in their current configuration. The right turn lane has been moved east so that it is adjacent to the through lane, removing the extra pavement between that currently exists. Moving this lane provides extra space for an 8 ft. bumpout at the northwest corner. Doing so not only reduces the crosswalk length, it also opens the opportunity for an additional three metered parking spaces in front of 325 N. Old Woodward Ave.
- b. At the northeast corner, the City has installed a bus shelter and landscaped urban park area. In order for the bus stop to function without disrupting the intersection operation, the extra street pavement in this area has been left open and available for busses. However, it is much wider than it needs to be. By reducing the bus lane to the minimum necessary (10 ft.), the crosswalk can be reduced another 12 ft. at the northeast corner. (Figure 5 indicates a 12 ft. wide bus lane, but we are proposing that this be constructed at 10 ft. wide, allowing the bumpout to extend another two feet into the street.)
- c. As long as bumpout improvements are being considered at this island, the third westbound lane on Oakland Blvd. that is no longer being used could also be removed, providing more green space and an enlarged island, as shown. Doing so would also reduce the length of the crosswalk for the east leg of the intersection (crossing Oakland Blvd.).

If changes are implemented at both corners, this crosswalk could be reduced in length from 75 ft. to about 55 ft. Clearly, bumpouts at this intersection would improve the pedestrian experience. However, as was explained to the MMTB, Willits St. and Oakland Blvd. will be used as the detour route for westbound Maple Rd. in 2020 when that street is closed for reconstruction. Constructing bumpouts in this area would conflict with the use of this area while it is needed for traffic management in 2020. Further, all of Oakland Blvd. from Old Woodward Ave. to Woodward Ave. is in need of pavement repairs and other multi-modal improvements that have been identified in the Multi-Modal Master Plan. With that in mind, while these improvements are desirable, it is recommended that they be postponed until 2021, thereby allowing the Maple Rd. reconstruction project to be finished.

#### 2. Protected Left Turns from Willits St.

While it would be difficult to implement the bumpout recommendations at this time, the traffic signal changes that are also being recommended can be implemented much sooner.

As described as Option #4 in the F&V memo dated May 31, 2019, the left turn phases for Willits St. and Oakland Blvd. traffic turning left on to Old Woodward Ave. currently have "protected" and "permissive" phases. During the protected phase, drivers are given a solid green arrow to turn, during which time pedestrians are given a "DON'T WALK" red signal. Later in the same cycle, left turn drivers are given a permissive phase. The traffic signal has a flashing yellow left arrow, indicating that drivers can proceed to make their

left turn if cross traffic is clear. However, during this time, pedestrians are also given the white signal to proceed across the street. Given the length of the north leg crosswalk, this is problematic.

F&V has recommended that the permissive phase for left turns be removed from the cycle, and extending the protected left turn phase timing accordingly. The timing adjustment would reduce the current uncertainty pedestrians feel when using this crossing. The removal of the permissive left turn phase without other adjustments would reduce the Level of Service for eastbound traffic to an unacceptable level. With that in mind, the protected left turn phase time must be increased. F&V is recommending removal of the previously implemented LPI (Leading Pedestrian Interval) for this crosswalk in order to achieve the proper balance in the timing cycle. Given the removal of the permissive left turns, this is considered a reasonable compromise.

#### LEGAL REVIEW:

No legal review is needed at this time.

#### FISCAL IMPACT:

Implementing the traffic signal changes recommended above would require removal and replacement of the two left turn signals with new three-head signals that would operate the protected left turn phase for Willits St. and Oakland Blvd. traffic. F&V estimates that these changes would cost approximately \$17,000, which was not provided for in the current budget. The City could hire the Road Commission for Oakland Co. to make these relatively simple changes, through an appropriation to the Major Street Fund.

The cost estimates for the bumpout recommendations provided have not been thoroughly reviewed at this time. We recommend a complete analysis of the Oakland Blvd. corridor at a later date with the assistance of the MMTB, and then making recommendations in conjunction with the planned Oakland Blvd. resurfacing project currently budgeted for the 2021 construction season.

#### **SUMMARY**

It is recommended that the City Commission approve the recommendation of the Multi-Modal Transportation Board traffic signal changes for the N. Old Woodward Ave. & Willits St./Oakland Blvd. intersection, to remove the permissive left turn phase for eastbound and westbound traffic. Once a proposal has been received from the Road Commission for Oakland Co., approval of a budget appropriation will be requested.

#### ATTACHMENTS:

- Cover memo to the MMTB for the May 2, 2019 meeting.
- Detailed accompanying report from F&V dated January 26, 2019.
- Approved minutes of the MMTB meeting of May 2, 2019.
- Cover memo to the MMTB for the June 6, 2019 meeting.
- Detailed accompanying report from F&V dated May 31, 2019.
- Draft minutes of the MMTB meeting of June 6, 2019 meeting.

## SUGGESTED RESOLUTION:

To accept the recommendation of the Multi-Modal Transportation Board for traffic signal changes at the N. Old Woodward Ave. & Willits St./Oakland Blvd. intersection, to remove the permissive left turn phase for eastbound and westbound traffic and extending the protected left turn phase timing accordingly.



## **MEMORANDUM**

**Planning Division** 

**DATE:** April 11, 2019

TO: Multi-Modal Transportation Board

FROM: Lauren Chapman- Assistant Planner

SUBJECT: Old Woodward Avenue & Willits Street/ Oakland Avenue

**Pedestrian Improvements Cover Memo** 

#### INTRODUCTION:

This memo summarizes considered pedestrian improvements for the intersection of Old Woodward Avenue & Willits Street. There is a possibility for pedestrian/vehicle conflicts within the E/W crosswalk on the north side of the intersection. The purpose of this analysis is to evaluate alternatives to improve pedestrian safety at this intersection. Included herein is project background information, improvements previously evaluated, and new improvements for consideration.

#### **BACKGROUND:**

Fleis and VandenBrink previously prepared a report regarding a Leading Pedestrian Interval (LPI) program at several intersections throughout the downtown. An LPI provides pedestrians with an opportunity to enter an intersection and establish their place in the crosswalk before the vehicles in the same direction of travel are given the green indication. The benefits of an LPI are the increased visibility of pedestrians in the crosswalk, additional time for slower pedestrians, and decreased potential for pedestrian/vehicle conflicts. While LPIs are beneficial to pedestrian safety, they also reduce the available green time for vehicles and can cause additional delay at an intersection. Based on the recommendations from the LPI study, the following LPIs are currently implemented at the Old Woodward and Willits intersection:

- East/West crossing: 10 second LPI
- North/South crossing: 7 second LPI

However, since the East/West crosswalk length is approximately 75 feet on the north leg, the implemented LPI only provides pedestrians enough time to travel less than halfway across the street before left-turning vehicles are permitted to enter the intersection. F&V further evaluated this intersection to develop several alternatives for consideration. The analysis for each alternative evaluated is summarized herein.

#### 1. CURB EXTENSIONS (NE CORNER)

A bumpout extends the line of the curb out into the road, reducing the amount of street space pedestrians have to cross. This pedestrian improvement increases safety for slower pedestrians and improves pedestrian visibility to drivers; while also reducing the turning speed of vehicles. The northeast corner of the intersection of Old Woodward & Willits currently has a painted curb extension; this however, does not physically reduce the crosswalk distance. This curb extension

would reduce the east-west crosswalk distance and could be expanded into the hatched-out area along the east leg of the intersection to reduce that crosswalk length.

If the City is going to expend funds to install a bumpout, the work should encompass Oakland Blvd. as well, where currently a third unused lane makes the east leg crosswalk longer than it needs to be. The segment of Oakland Blvd. from this point east to Woodward Ave. was originally scheduled for resurfacing in 2019, given that the pavement is in poor condition. However, this street will be used for a part of the designated Maple Rd. detour for westbound traffic when that project is underway in 2020. To ensure appropriate traffic flows, two lanes of westbound traffic will be provided through this intersection, during which time the existing width of the street will be needed. With that in mind, a permanent bumpout improvement cannot be implemented at this location until the completion of the Maple Rd. paving project in 2020.

#### **Key Findings**

- The total crosswalk distance is reduced from 75-feet to 65-feet.
- The curb extension could be expanded to the hatched-out portion of the east leg of the intersection, in order to reduce the total N/S crosswalk distance for the east leg.
- While a permanent bumpout will make significant improvements, it is impractical to proceed with this construction until the Maple Rd. project is completed in 2020.

#### 2. LANE REDUCTION & CURB EXTENSIONS (NW CORNER)

This alternative considered a lane reduction for southbound Old Woodward at the intersection, in combination with a curb extension on the NW corner. The southbound Old Woodward approach with Willits currently provides three lanes (left-turn, through, and right-turn lanes). This alternative evaluated eliminating the southbound right-turn lane and converting the southbound through lane into a shared through/right lane. By eliminating the right-turn lane, the NW curb could be extended through the existing right-turn lane in order to reduce the existing crosswalk distance. The primary concern with this alternative is the operational impacts of removing the exclusive right-turn movement and associated overlap phasing. An analysis showed that eliminating the exclusive right-turn lane will increase both the Level of Service (LOS) and the vehicle queueing.

Right turn demand for southbound traffic at this intersection has always been significant. Through traffic traveling south on Woodward Ave. and then heading west or south of Birmingham often use these streets to do so. While the computer analysis predicts that the LOS would decline from C to D in the PM period, the actual impact could be tested by setting up a right lane closure and then timing the delays experienced during the PM peak. If the MMTB wishes to explore this further, such a test could be implemented.

#### **Key Findings**

- The total crosswalk distance will be reduced from 75-feet to approximately 60-feet.
- The LOS and vehicle queueing will increase. A test to determine actual impacts is recommended if this bumpout is desired.
- The southbound right turn overlap phase will be eliminated.
- A curb extension on the NE corner could also be constructed with this alternative to reduce the total crosswalk distance from the existing 75-feet to approximately 50-feet.
- Would result in three additional parking spaces.

## 3. PROTECTED LEFT TURNS (E/W APPROACH)

One of the most common conflicts at signalized intersections is the competition between vehicles permissively turning left and pedestrians crossing during the concurrent parallel pedestrian signal phase. Protected left-turn phasing provides a green arrow for left-turning vehicles while stopping both on-coming traffic and parallel pedestrians' crossings, therefore eliminating all potential conflict. Currently, the intersection of Old Woodward & Willits provides protective/permissive phasing for E/W left-turns from Willits and provides permissive only phasing for the N/S left-turns from Old Woodward. This alternative considered providing protected-only phasing for the E/W left-turn movements from Willits; removing the permissive phase in order to eliminate vehicle-pedestrians conflicts for the E/W pedestrian crossings. By eliminating the potential vehicle-pedestrian conflicts during the E/W crossings, there is no longer the need to provide an LPI along the E/W crossings; therefore, the allotted all-red time is available for additional green time elsewhere. This additional green time within the cycle helps to minimize the impact of removing the E/W permissive phase. The primary concern with this alternative is the operational impacts of eliminating the permissive phase.

## **Key Findings**

- The LPI phase for the E/W crossings will be available as additional green time for other movements, by eliminating the potential vehicle-pedestrian conflicts for E/W crossings.
- The LOS will increase for the E/W left turn movements; however, it will decrease for the E/W through movements. CALL JULIE CALCS SEEM WRONG
- All potential vehicle-pedestrian conflicts will be eliminated for pedestrians crossing in the E/W directions
  - Vehicle-pedestrian conflicts will still exist for N/S crossing pedestrians

#### 4. BARNES DANCE (PEDESTRIAN SCRAMBLE)

This pedestrian improvement restricts all vehicular movements at an intersection and provides a pedestrian only walking phase. This type of treatment allows pedestrians to travel without any potential for vehicle-pedestrian conflicts. The level of service for vehicles would deteriorate to unacceptable levels if this option was implemented. For example, delays of up to 2 minutes to drive through the intersection are calculated during the PM peak. Such delays would result in queues that



would impact other nearby intersections and valet operations in the immediate area.

#### **Key Findings**

- Pedestrian movements will be fully separated from vehicular movements.
- This treatment would require a reduction in green time for all movements; resulting in the LOS and vehicle queuing increasing along all approaches and movements.
- Push-buttons or other pedestrian detection is recommended in order to minimize vehicle delays when pedestrians are not present.
- This option cannot be recommended given the deterioration of the LOS that would occur.

#### **5. ADDITIONAL SIGNAGE**

The effectiveness that additional signage has on driver yielding compliance is influenced by several factors, including vehicular speed, traffic volume, and whether the driver perceives yielding as a courtesy or the law. This option would be the lowest cost alternative; however, it would rely on driver compliance and attentiveness.

#### **Key Findings**

- A "Left turns yield to pedestrians" sign would provide advanced warning for drivers making left-turns, ideally increasing their attention to crossing pedestrians.
- Additional signage will only be effective when motorists observe and obey the signage.
- Overuse of signs may breed noncompliance and disrespect.
- Visibility of signs will be of difficult due to on-street parking.

#### **SUMMARY & RECOMMENDATIONS**

The results of the alternative analysis indicate that Alternative 1 (NE Curb Extension) and Alternative 3 (Protected-Only Left-Turns) provide a noticeable pedestrian improvement, without causing a significant impact to the intersection operations.

- Alternative 1 will reduce the crosswalk distance to 65 ft for the E/W crossings without impacting vehicle operations.;. This work cannot proceed until after the Maple Rd. project has been completed in 2020.
- Alternative 2 has a similar cost to the other alternatives; however, the overall intersection
  operations will experience larger delays. Not Recommended, however, a field test
  could be conducted to further explore this option, if desired.
- Alternative 3 will eliminate all potential vehicle-pedestrian conflicts for the E/W crossings; however, the LOS for the E/W left turn movements will be increased. HOLD
- Alternative 4 provides the lowest cost to remove all potential vehicle-pedestrian conflicts; however, the vehicle operations on all approaches will experience significant increases in delay and queuing. typically implemented at intersection locations in dense urban areas with high pedestrian volumes. Not Recommended
- Alternative 5 could be paired with any other options or used alone.

	Overall LOS	Crosswalk Length	Cost	Notes
Existing	AM: C Mid-day: C PM: C	E/W: 75 ft	-	
Alternative 1- NE Corner Bumpouts	No change	E/W: 65 ft	\$2,000- \$20,000	
Alternative 2- Lane Reduction & NW Corner Bumpouts	AM: C Mid-day: C PM: D	E/W: 60 ft /50 ft.	\$2,000- \$20,000	Not recommended
Alternative 3- Protected Left Turns	No change	No change	~\$17,000	
Alternative 4- Barnes Dance	AM: D Mid-day: D PM: F	No change	~\$2,500	Not recommended
Alternative 5- Additional signs	No change	No change	\$200-\$600 per sign	



January 26, 2019

**DRAFT VIA EMAIL** 

Cmdr. Scott Grewe Operations Commander Birmingham Police 151 Martin Street Birmingham, MI 48012

RE: Old Woodward Avenue & Willits Street Pedestrian Improvements Summary

Dear Cmdr. Grewe:

The purpose of this letter is to provide a summary of the pedestrian improvements for consideration at the intersection of Old Woodward Avenue & Willits Street. It is our understanding that there are have been observed pedestrian/vehicle conflicts within the E/W crosswalk on the northside of the intersection as illustrated in **Figure 1** below. The purpose of this analysis is to evaluate mitigation alternatives to improve pedestrian safety at this intersection. Included herein is project background information, improvements previously evaluated, and new improvements for consideration.

Figure 1: Old Woodward Avenue & Willits Street Intersection

27725 Stansbury Boulevard, Suite 195 Farmington Hills, MI 48334

P: 248.536.0080 F: 248.536.0079 www.fveng.com

#### **PROJECT BACKGROUND**

Fleis and VandenBrink previously prepared a report (dated February 2018) regarding a Leading Pedestrian Interval (LPI) program at several intersections throughout downtown Birmingham. An LPI provides pedestrians with an opportunity to enter an intersection and establish their place in the crosswalk before the vehicles in the same direction of travel are given the green indication. The benefits of an LPI are the increased visibility of pedestrians in the crosswalk, additional time for slower pedestrians, and decreased potential for conflicts between pedestrians and vehicles. While LPIs are beneficial to pedestrian safety, they also reduce the available green time for vehicles and can cause additional delay at an intersection. Based on the recommendations from the LPI study, the following LPIs are currently implemented at the Old Woodward Avenue and Willits Street intersection:

East/West crossing: 10 second LPINorth/South crossing: 7 second LPI

However, since the East/West crosswalk length is approximately 75 feet on the north leg, the implemented LPI only provides pedestrians enough time to travel less than halfway across the street before left-turning vehicles are permitted to enter the intersection. F&V further evaluated this intersection to develop several other alternatives that were also evaluated for consideration. The analysis for each alternative evaluated is summarized herein.

#### **ALTERNATIVES ANALYSIS**

F&V developed several potential pedestrian improvements that were evaluated for consideration. The analysis for each improvement evaluated is summarized herein.

#### 1. CURB EXTENSIONS (NE CORNER)

A bumpout extends the line of the curb out into the traveled way, reducing the amount of street space pedestrians have to cross. This pedestrian improvement increases safety for slower pedestrians (children and the elderly) and improves pedestrian visibility to drivers; while also reducing the turning speed of vehicles, as a result of smaller curb radii.

Currently, the northeast corner of the intersection of Old Woodward Avenue & Willits Street has a painted curb extension. However, since the curb extension is painted, it does not physically reduce the crosswalk distance, in order to provide a raised, safe waiting, area for the pedestrian.

Therefore, a paved curb extension was evaluated for the northeast corner of this intersection. At this intersection, westbound right-turns are channelized to the north; therefore, this curb radius can be minimized, as the eastbound left-turn movement for trucks is the only turning movement that needs to be considered. A curb extension at this location may also reduce the turning speeds for eastbound left-turning vehicles, by shrinking the available pavement to complete their turning movements. This curb extension would reduce the existing 75-foot crosswalk distance on the north leg to approximately 65 feet. This curb extension could also be expanded into the hatched-out area along the east leg of the intersection to reduce that crosswalk length. The proposed design for this curb extension is shown on the attached **Figure 2**.

#### **Key Findings**

- The total crosswalk distance is reduced from 75-feet to 65-feet.
  - A Smart bus stop is located where the proposed bump out is considered. The bus stop would need to be relocated since a stop at this location has the potential to block the intersection with the addition of a bump out.
- The curb extension could be expanded to the hatched-out portion of the east leg of the intersection, in order to reduce the total N/S crosswalk distance for the east leg.
- Structure and fire hydrant relocation should be taken into consideration when designing curb extensions.



## 2. LANE REDUCTION & CURB EXTENSIONS (NW CORNER)

This alternative considered a lane reduction for southbound Old Woodward Avenue at the intersection, in combination with a curb extension on the NW corner. The southbound Old Woodward approach with Willits Street currently provides three lanes (left-turn, through, and right-turn lanes). This alternative evaluated eliminating the southbound right-turn lane and converting the southbound through lane into a shared through/right lane. By eliminating the right-turn lane, the NW curb could be extended through the existing right-turn lane in order to reduce the existing 75-foot crosswalk distance to approximately 60 feet. The proposed design for this curb extension is shown on the attached **Figure 3**.

The primary concern with this alternative is the operational impacts of removing the exclusive right-turn movement and associated overlap phasing. An analysis was performed to determine the measure-of-effectiveness (MOE) of this alternative as compared to existing operations. The MOE summary is provided in **Table 1**. The results of the analysis show that eliminating the exclusive right-turn lane will increase both the vehicle delay (LOS) and the vehicle queueing. The network simulations indicate that eliminating the southbound right-turn lane will result in longer vehicle queues for southbound traffic; resulting in the southbound left-turn lane becoming blocked for a portion of each peak hour. Additionally, the increased vehicle queues for the southbound traffic will reduce the number of acceptable gaps available for northbound vehicles attempting to make permissive left-turns.

**Table 1: Lane Reduction MOE Summary** 

lutana atian	Peak	Ammanah	Existing C (Exclusiv	conditions re SB RT)		Conditions Thru/Right)	Difference		
Intersection	Period	Approach	Delay (s/veh)	LOS	Delay (s/veh)	LOS	Delay (s/veh)	LOS	
		EBL	13.1	В	21.0	С	7.9	B > C	
		EBTR	20.9	С	29.6	С	8.7	-	
		WBL	16.7	В	23.5	С	6.8	B > C	
	AM	WBTR	32.9	С	42.3	D	9.4	C > D	
		NB	28.3	С	7.4	А	-20.9	C > A	
		SB	28.3	С	47.5	D	19.2	C > D	
		Overall	23.9	С	31.0	С	7.1	-	
		EBL	23.3	С	23.7	С	0.4	-	
Old		EBTR	48.9	D	54.0	D	5.1	-	
Woodward		WBL	22.1	С	26.8	С	4.7	-	
Avenue	Mid-day	WBTR	38.4	D	46.2	D	7.8	-	
& W:!!:t- Ctt		NB	26.1	С	19.6	В	-6.5	C > B	
Willits Street		SB	24.2	С	38.1	D	13.9	C > D	
		Overall	27.1	С	31.7	С	4.6	-	
		EBL	21.3	С	37.2	D	15.9	C > D	
		EBTR	44.5	D	54.3	D	9.8	-	
		WBL	21.6	С	23.9	С	2.3	-	
	PM	WBTR	37.2	D	40.0	D	2.8	-	
		NB	30.7	С	20.6	С	-10.1	-	
		SB	32.4	С	63.2	E	30.8	C > E	
		Overall	30.0	С	42.7	D	12.7	C > D	



Intersection	Peak Period	Approach	Average (ft)	95th % (ft)	Average (ft)	95th % (ft)	Average (ft)	95th % (ft)
		EBL	71	134	106	191	35	57
	AM	WBL	16	68	19	65	3	-3
	Alvi	NBTR	55	110	27	66	-28	-44
		SBT	129	254	191	336	62	82
Old		EBL	107	204	117	217	10	13
Woodward Avenue	Mid day	WBL	36	79	36	75	0	-4
Avenue &	Mid-day	NBTR	99	191	90	175	-9	-16
Willits Street		SBT	144	312	187	336	43	24
		EBL	144	256	255	454	111	198
	PM	WBL	40	118	35	92	-5	-26
	PIVI	NBTR	103	184	87	177	-16	-7
		SBT	189	368	236	425	47	57

#### **Key Findings**

- The total crosswalk distance will be reduced from 75-feet to approximately 60-feet.
- The vehicle delay (LOS) and vehicle queueing will increase.
- The southbound right turn overlap phase will be eliminated.
- Fire hydrant relocation should be taken into consideration when designing curb extensions.
- This alternative could be constructed in conjunction with a curb extension on the NE corner to reduce the total crosswalk distance from the existing 75-feet to approximately 50-feet.

## 3. PROTECTED LEFT TURNS (E/W APPROACH)

One of the most common conflicts at signalized intersections is the competition between vehicles permissively turning left and pedestrians crossing during the concurrent parallel pedestrian signal phase. Drivers typically focus on opposing traffic to identify gaps for left turns and may not pay due attention to pedestrians approaching or in the parallel crosswalk. Additionally, permissive left turns at congested intersections contribute to drivers accepting smaller gaps, turning at higher speeds, and "sneaking" through the intersection during the yellow or all-red signal intervals. Protected left-turn phasing provides a green arrow for left-turning vehicles while stopping both on-coming traffic and parallel pedestrians' crossings, therefore eliminating all potential conflict.

Currently, the intersection of Old Woodward Avenue & Willits Street provides protective/permissive phasing for E/W left-turns from Willits Street and provides permissive only phasing for the N/S left-turns from Old Woodward Avenue. This alternative considered providing protected-only phasing for the E/W left-turn movements from Willits Street; removing the permissive phase in order to eliminate vehicle-pedestrians conflicts for the E/W pedestrian crossings. By eliminating the potential vehicle-pedestrian conflicts during the E/W crossings, there is no longer the need to provide an LPI along the E/W crossings; therefore, the allotted all-red time (10 seconds) is available for additional green time elsewhere. This additional green time within the cycle helps to minimize the impact of removing the E/W permissive phase. The primary concern with this alternative is the operational impacts of eliminating the permissive phase. An analysis was performed to determine the measure-of-effectiveness (MOE) of this alternative as compared to existing operations. The MOE summary is provided in **Table 2**. The results of the analysis show that eliminating the permissive movement will increase both the vehicle delay (LOS) and the vehicle queueing.



Table 2: Protected E/W Left-Turn MOE Summary

Intersection	Peak	Approach	Exist Perm/		E/W Pro Only Le		Differ	ence
Intersection	Period	Арргоасп	Delay (s/veh)	LOS	Delay (s/veh)	LOS	Delay (s/veh)	LOS
		EBL	13.1	В	44.7	D	31.6	B > D
		EBTR	20.9	С	15.5	В	-5.4	C > B
		WBL	16.7	В	39.9	D	23.2	B > D
	AM	WBTR	32.9	С	25.3	С	-7.6	-
		NB	28.3	С	24.4	С	-3.9	-
		SB	28.3	С	24.0	С	-4.3	-
		Overall	23.9	С	23.6	С	-0.3	ı
		EBL	23.3	С	44.1	D	20.8	C > D
OL I		EBTR	48.9	D	24.1	С	-24.8	D > C
Old Woodward		WBL	22.1	С	39.6	D	17.5	C > D
Avenue	Mid-day	WBTR	38.4	D	25.9	С	-12.5	D > C
& Willits Street		NB	26.1	С	29.5	С	3.4	-
Willits Street		SB	24.2	С	24.4	С	0.2	-
		Overall	27.1	С	27.2	С	0.1	-
		EBL	21.3	С	49.2	D	27.9	C > D
		EBTR	44.5	D	16.1	В	-28.4	D > B
		WBL	21.6	С	49.3	D	27.7	C > D
	PM	WBTR	37.2	D	27.9	С	-9.3	D > C
		NB	30.7	С	32.8	С	2.1	-
		SB	32.4	С	32.3	С	-0.1	-
		Overall	30.0	С	30.3	С	0.3	-
Intersection	Peak Period	Approach	Average (ft)	95th % (ft)	Average (ft)	95th % (ft)	Average (ft)	95th % (ft)
		EBL	71	134	90	173	19	39
	0.14	WBL	16	68	17	46	1	-22
	AM	NBTR	55	110	52	104	-3	-6
		SBT	129	254	122	234	-7	-20
Old		EBL	107	204	110	192	3	-12
Woodward	Mid-day	WBL	36	79	40	81	4	2
Avenue &		NBTR	99	191	114	200	15	9
Willits Street		SBT	144	312	134	245	-10	-67
		EBL	144	256	149	275	5	19
	D	WBL	40	118	36	84	-4	-34
	PM	NBTR	103	184	95	173	-8	-11
		SBT	189	368	188	389	-1	21



#### **Key Findings**

- The LPI phase for the E/W crossings will be available as additional green time for other movements, due to eliminating the potential vehicle-pedestrian conflicts along the E/W crossings.
- The vehicle delay (LOS) will increase for the E/W left turn movements; however, it will decrease for the E/W through movements.
- All potential vehicle-pedestrian conflicts will be eliminated for pedestrians crossing in the E/W directions
  - Vehicle-pedestrian conflicts will still exist for N/S crossing pedestrians
- The existing signal 4-section signal heads on the east and west approaches would need to be replaced with a 3-section signal heads to operate as protected only.

## 4. BARNES DANCE (PEDESTRIAN SCRAMBLE)

This pedestrian improvement restricts all vehicular movements at an intersection and provides a pedestrian only walking phase. At intersections with this type of pedestrian treatment, an "X" crosswalk through the middle of the intersection is often implemented, in addition to the four typical crossings connecting each corner. This type of treatment allows pedestrians to travel without any potential for vehicle-pedestrian conflicts; however, this is typically implemented at intersection locations in dense urban areas with high pedestrian volumes.

Table 3: Protected E/W Left-Turn MOE Summary

			Existin	g LPI	Pedestria	an Phase	Differ	ence
Intersection	Peak Period	Approach	Delay (s/veh)	LOS	Delay (s/veh)	LOS	Delay (s/veh)	LOS
		EBL	13.1	В	22.9	С	9.8	B > C
		EBTR	20.9	С	29.2	С	8.3	-
		WBL	16.7	В	30.6	С	13.9	B > C
	AM	WBTR	32.9	С	47.0	D	14.1	C > D
		NB	28.3	С	38.1	D	9.8	C > D
		SB	28.3	С	50.9	D	22.6	C > D
		Overall	23.9	С	38.3	D	14.4	C > D
		EBL	23.3	С	49.1	D	25.8	C > D
Old		EBTR	48.9	D	73.8	E	24.9	D > E
Woodward		WBL	22.1	С	42.3	D	20.2	C > D
Avenue	Mid-day	WBTR	38.4	D	57.0	Е	18.6	D > E
& W::::- Charact		NB	26.1	С	63.0	E	36.9	C > E
Willits Street		SB	24.2	С	44.1	D	19.9	C > D
		Overall	27.1	С	51.0	D	23.9	C > D
		EBL	21.3	С	129.0	F	107.7	C > F
		EBTR	44.5	D	60.2	Е	15.7	D > E
		WBL	21.6	С	29.6	С	8.0	-
	PM	WBTR	37.2	D	81.7	F	44.5	D > F
		NB	30.7	С	61.8	E	31.1	C > E
		SB	32.4	С	111.6	F	79.2	C > F
		Overall	30.0	С	85.3	F	55.3	C > F



Intersection	Peak Period	Approach	Average (ft)	95th % (ft)	Average (ft)	95th % (ft)	Average (ft)	95th % (ft)
		EBL	71	134	94	161	23	27
	AM	WBL	16	68	16	54	0	-14
	Alvi	NBTR	55	110	69	127	14	17
		SBT	129	254	177	336	48	82
Old		EBL	107	204	138	248	31	44
Woodward Avenue	Mid-day	WBL	36	79	39	88	3	9
Avenue &	Wild-day	NBTR	99	191	189	290	90	99
Willits Street		SBT	144	312	236	444	92	132
		EBL	144	256	191	327	47	71
	PM	WBL	40	118	105	258	65	140
	FIVI	NBTR	103	184	143	254	40	70
		SBT	189	368	344	549	155	181

#### **Key Findings**

- Pedestrian movements will be fully separated from vehicular movements.
- This treatment would require a reduction in green time for all movements; resulting in the vehicle delay (LOS) and vehicle queuing increasing along all approaches and movements.
- Push-buttons or other pedestrian detection is recommended in order to minimize vehicle delays when
  pedestrians are not present.

#### 5. ADDITIONAL SIGNAGE

The effectiveness that additional signage has on driver yielding compliance is influenced by several factors, including vehicular speed, traffic volume, and whether the driver perceives yielding as a courtesy or the law. Enhancing signage with pedestrian activated lights or flashing beacons has been shown to be more effective than those signs that flash/blink continuously. Pedestrian signage placed in advance of the crosswalk location has been shown to be effective at reducing vehicle-pedestrian conflicts.

## **Key Findings**

- A "Left turns yield to pedestrians" sign would provide advanced warning for drivers making left-turns, ideally increasing their attention to crossing pedestrians.
  - Sirig
- Additional signage will only be effective for those motorists who observe and obey the signage.
- Overuse of signs may breed noncompliance and disrespect.
- Visibility of signs will be of difficulty due to on-street parking.

#### **SUMMARY & RECOMMENDATIONS**

The results of the alternative analysis indicate that Alternative 1 (NE Curb Extension) and Alternative 3 (Protected-Only Left-Turns) provide a noticeable pedestrian improvement, without causing a significant impact to the intersection operations.

- Alternative 1 will provide a reduced crosswalk distance (75-ft to 65-ft) for the north leg of the intersection without impacting vehicle operations; however, the Smart bus stop location will need to be relocated.
- Alternative 3 will eliminate all potential vehicle-pedestrian conflicts for the E/W crossings; however, the vehicle delay (LOS) for the E/W left turn movements will be increased.

An additional option for consideration is Alternative 5 and to provide a "Left turns yield to pedestrians" sign. This option would be the lowest cost alternative; however, it would rely on driver compliance and attentiveness.





Alternatives 2 and 4 are not recommended. Alternative 2 has a similar cost to the other alternatives; however, the overall intersection operations will experience larger delays. Alternative 4 provides the lowest cost to remove all potential vehicle-pedestrian conflicts; however, the vehicle operations on all approaches will experience significant increases in delay and queuing.

**Table 4: Pedestrian Improvement Cost Summary** 

Intersection Treatment	Estimated Cost
NE Curb Extension	\$2,000 - \$20,000
2. NW Curb Extension	\$2,000 - \$20,000
3. E/W Protected-Only Phase	~ \$17,000
"X" crosswalk pavement markings	~\$2,500
5. Signage	\$200 - \$600 per sign

We hope that this information provides adequate clarification to address the questions of the City. If you have any questions or concerns, please contact our office.

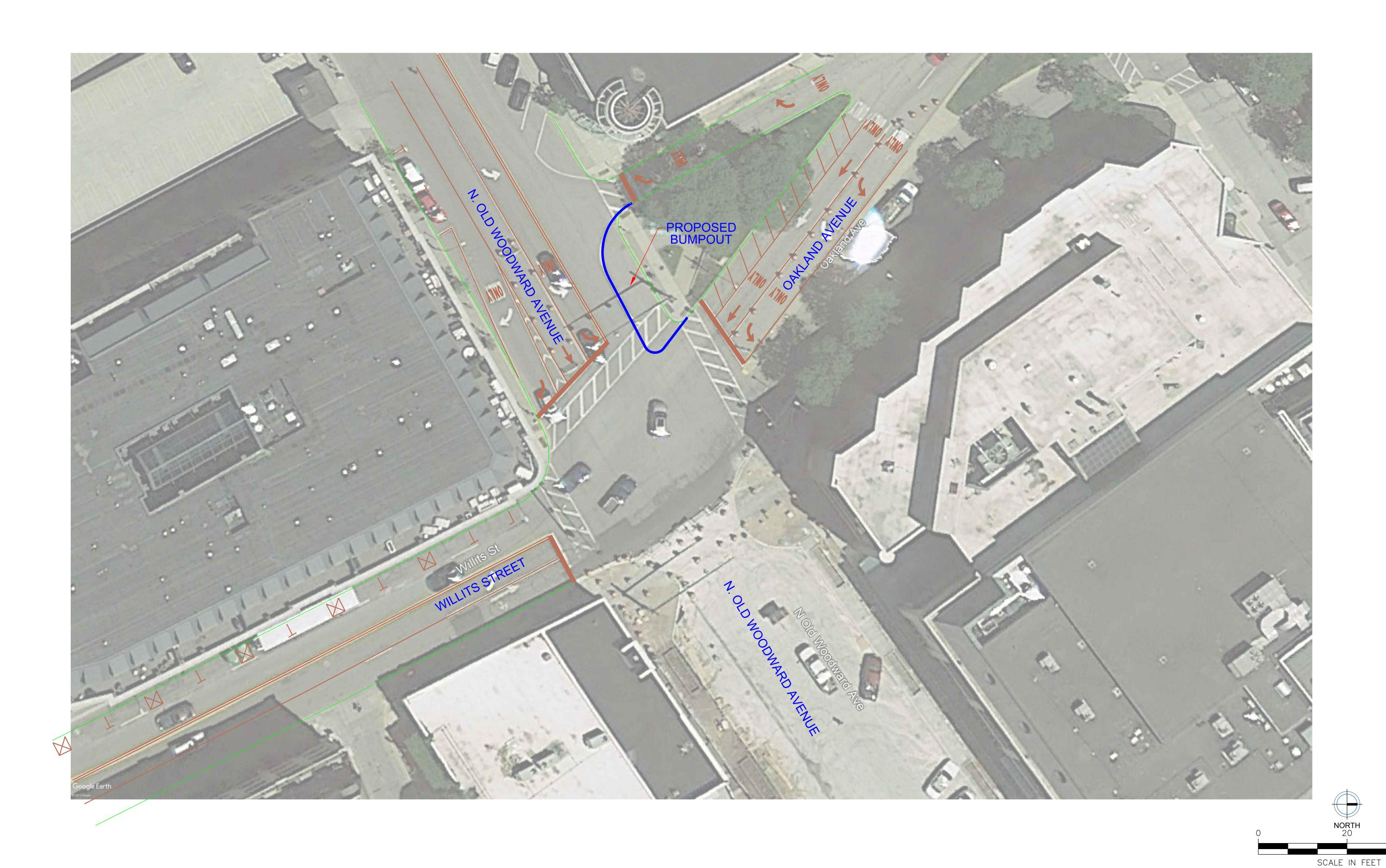
Sincerely,

FLEIS & VANDENBRINK

Julie M. Kroll, PE, PTOE Sr. Project Manager

JJS2:maa:jmk

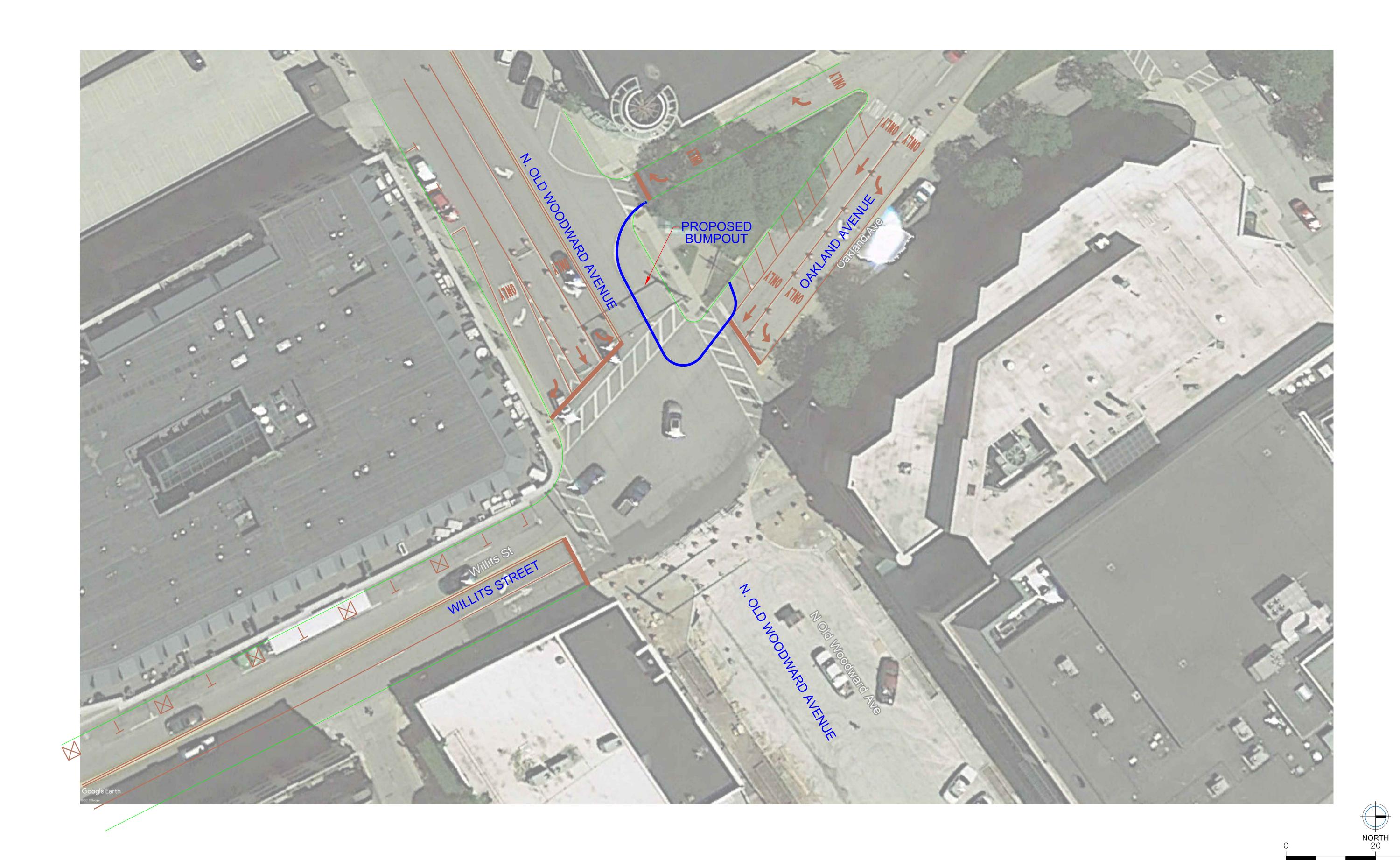








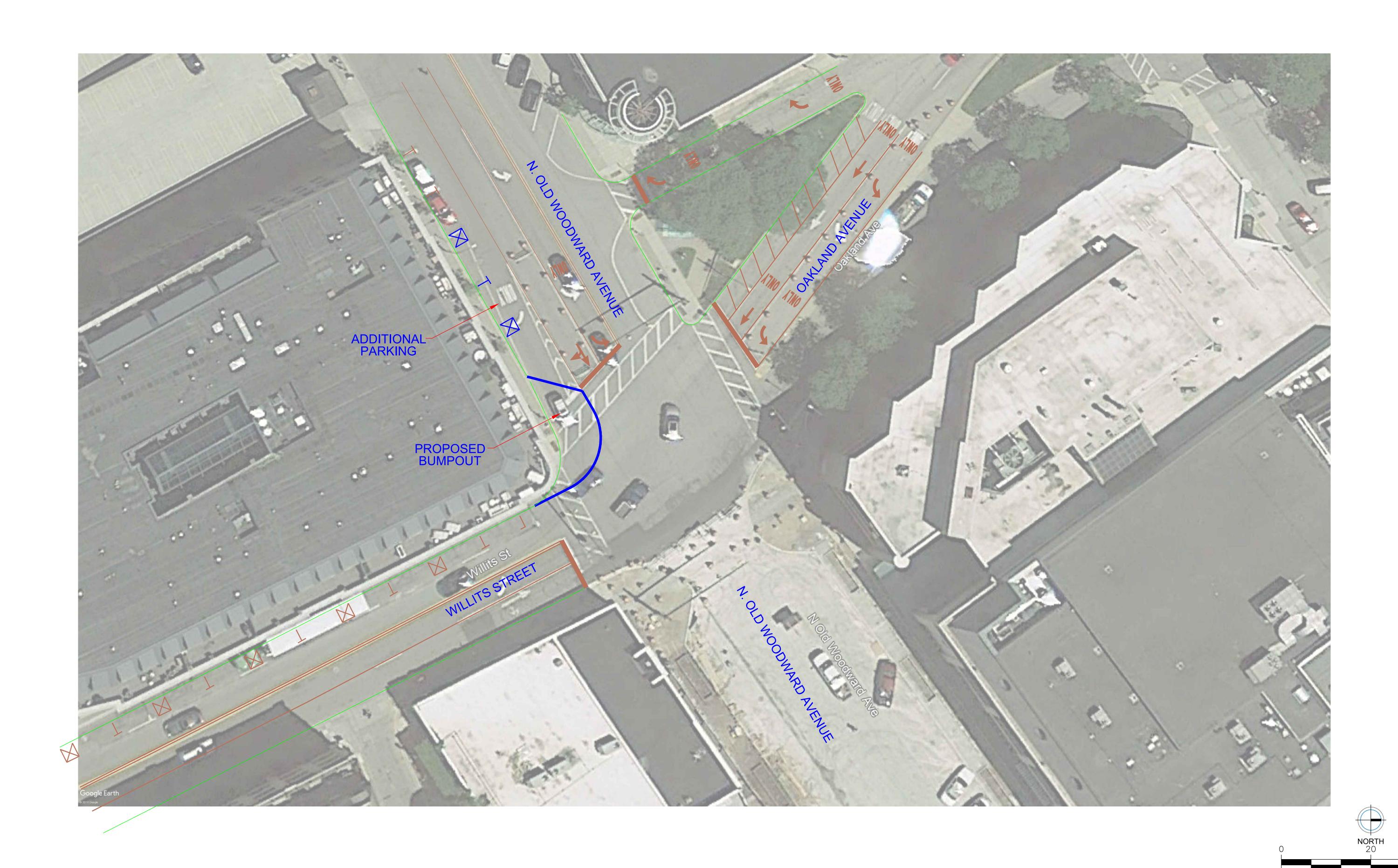


















### CITY OF BIRMINGHAM MULTI-MODAL TRANSPORTATION BOARD THURSDAY, MAY 2, 2019

### City Commission Room 151 Martin Street, Birmingham, Michigan

Minutes of the regular meeting of the City of Birmingham Multi-Modal Transportation Board held Thursday, May 2, 2019.

Chairwoman Johanna Slanga convened the meeting at 6:03 p.m.

### 1. ROLL CALL

**Present:** Chairwoman Johanna Slanga, Vice-Chairwoman Lara Edwards; Board Members Daniel Rontal, Doug White; Alternate Board Member Daniel Isaksen; Student Representatives Chris Capone, Bennett Pompi

**Absent:** Board Members Amy Folberg, Katie Schafer, Joe Zane

**Administration:** Jana Ecker, Planning Director

Scott Grewe, Police Commander Paul O'Meara, City Engineer

Laura Eichenhorn, Transcriptionist **Austin Fletcher, City Engineer** 

Fleis & Vanderbrink ("F&V"):

Julie Kroll

**Regional Transit Authority:** 

Ben Stupka

SMART:

Robert Kramer

MKSK:

**Brad Strader** 

- **2. Introductions** (none)
- 3. Review Agenda (no change)

### 4. Approval of MMTB Minutes of March 7, 2019

Motion by Mr. White Seconded by Dr. Rontal to approve the MMTB Minutes of March 7, 2019 as presented.

Motion carried, 5-0.

VOICE VOTE

Yeas: White, Rontal, Slanga, Edwards, Isaksen

Nays: None

### 5. Willits / Oakland and S. Old Woodward – Pedestrian Improvements

Assistant Planner Lauren Chapman presented the item.

City Engineer O'Meara stated that the Commission wanted the MMTB to study this intersection in terms of potential pedestrian improvements that could be made.

Vice-Chairwoman Edwards asked about potential changes in signal timing.

### Ms. Kroll explained:

- There are leading pedestrian intervals (LPI) at this intersection, with a 10 second leading pedestrian interval for east-west crossing and a seven second leading pedestrian interval for north-south.
- The permissive protected left turn at this intersection is different from other Birmingham intersections. If a driver is trying to make a left turn on Willits to go north on Old Woodward, the driver would proceed with a protected green arrow requiring pedestrians to yield to the vehicle. When this light goes to red, the east-west LPI begins.
- At this point, there are often cars in the intersection because they expected the signal to turn into a flashing yellow arrow while it actually turns to a solid red. This leads to eastwest pedestrian hesitation because they both see cars in the middle of the road and have a walk signal.
- There were some pedestrian-vehicle conflicts on the north side of the intersection, but the majority of pedestrians cross this intersection on the south side.
- A lagging left turn was evaluated as a possible solution, which would have had the 10 second LPI, followed by a flashing yellow, followed by a solid green. This configuration would have caused longer back-ups in the intersection.
- The F&V team then decided to focus on altering signal timing to make the biggest improvement, with the intention of improving specific parts of the intersection even further after that.

- This intersection is most challenging between 5:00 p.m. and 5:30 p.m. on weekdays. The rest of the time it works well. At this time the team is considering altering the signal timing during the peak 4:00 p.m.-6:00 p.m. timeframe, while leaving the LPIs intact other hours of the day.
- The various options available for improving the intersection are still being studied.
- When the bus stops at the stop adjacent the intersection, its latter half will remain in the intersection, effectively blocking part of the intersection.

City Engineer O'Meara concurred. He said that they are currently considering removing 10 feet from the northbound lane in order to provide enough room for the bus to sit and for traffic to pass. He said recommendations for how to update the signal timing would be available for the June 2019 meeting.

Mr. Isaksen suggested taking the hashed triangular wedge divider on southbound Old Woodward between the right turn lane and the straight traffic, removing ten feet, and creating a 60 foot crossing, which would be more tenable.

Dr. Rontal spoke in favor of that suggestion.

Mr. Isaksen said bump-outs are a great idea here.

Chairwoman Slanga noted that these were ideas for the future.

Vice-Chairwoman Edwards noted there was a lot of room on Oakland due to the current hashing as well, said she saw a lot of room for future improvements, and said she looked forward to hearing the signal timing recommendations.

### 6. 2019 Asphalt Resurfacing Program

City Engineer O'Meara presented the item.

Vice-Chairwoman Edwards said it would be good to have a survey regarding the bicycle connector route on the City website.

Dr. Rontal said increased signage designating the bicycle connector route would be beneficial. He also said he would like to see further plans for encouraging use and implementation of the bicycle connector route. He said he lives near the route as it passes through Emmonds, Catalpa, and Southlawn, and that there is no signage encouraging use of the route and notifying cyclists to its existence.

Planning Director Ecker said the improvements Dr. Rontal was talking about are part of phase two of the multi-modal plan, and that it will be addressed towards the beginning of that phase. For the building, painting, and signage, that would need to be included in the budget, the opportunity for which occurs annually. She said it would go in the Engineering budget.

City Engineer O'Meara said the budget request would be better phased over a few years, as opposed to in one year.

Chairwoman Slanga, summarizing the Board's views and concerns, asked Staff to come up with a recommended plan for implementation of all the bicycle information in the Multi-Modal Plan, and possibly a loose schedule.

City Engineer O'Meara emphasizes that Staff would want the Board's feedback on the pending bicycle recommendations as well in order to determine where the priorities are.

### 7. Board Training – Transit Oriented Development

Brad Strader from MKSK, Ben Stupka from the Regional Transit Authority (RTA), and Robert Kramer from SMART spoke to the Board. Mr. Kramer spoke on SMART service, the regular routes, and the FAST service. Mr. Strader spoke about transit-oriented development (TOD), some examples of TOD, and how it relates to Birmingham such as how development, design, and density effect the viability of different types of transit. Mr. Stupka talked about the change from TOD to mobility-oriented development.

Mr. Kramer, Deputy General Manager at SMART, reviewed the routes that pass through Birmingham. He explained that the FAST bus serves communities with more use and investment in the service, and skips other communities that have not invested in the service in order to provide a higher quality of service overall. Birmingham will be getting enhanced FAST bus shelters that will have 'Next Bus Arrival' screens, and more substantial financial investment in those stops. Focusing investment along nodes that are transit supportive has been successful, with the utilization of the FAST Woodward line up 50% over the year prior. Some of the ways SMART would alter its service in order to be more supportive of TOD are:

- Altering the routes in small ways in order to pass through more densely populated areas with more walkable amenities, which will generate increased ridership and in turn generate more walkable, dense development.
- Increasing the comfort provided at the stops, including the example of the 'Next Bus Arrival' screens at the FAST shelters.
- Expanding or shortening routes in order to better accommodate the locations of higher demand.

### Mr. Kramer continued:

- SMART is currently undergoing operations analysis to determine how best to connect riders to the major routes.
- The service quality of some of the minor routes may not be ideal, he also noted that sometimes those minor routes are the only ways people in those areas have to get around, so route changes are being considered with great caution.
- Increasing the accessibility and rider volume of the major routes can be an engine of economic and walkable development in the areas those routes pass through.
- The aim is to redeploy SMART's resources to increase bus frequency on more heavily used routes, and to use other resources to keep bus accessibility open for people who rely significantly on what were previously lower-quality routes.
- Adding more frequent buses to the most commonly used routes will also be supportive of

TOD.

- SMART is working with MDOT to develop signal priority implementation which would include connected vehicle infrastructure. This would allow green lights to stay green longer or turn green earlier if a bus is running behind schedule.
- SMART is looking at constructing Park-and-Ride facilities along the FAST corridors, which he conceded is somewhat opposite to TOD but still supports a better level of service.
- SMART is also looking for ways to collaborate with other transit businesses and models in the area, such as ride-sharing, as well.
- It takes about 40 minutes to get from Birmingham to Hart Plaza in downtown Detroit. The FAST service is about 15% faster than the local service. It ends up being about 5-7 minutes longer than driving.
- SMART and DDOT unveiled a unified payment system called DART on May 1, 2019, allowing for passes of 4-hour, 24-hour, 7-day and 31-day increments which would eliminate transfer charges and streamline fare options.
- SMART has found Birmingham is very responsive to bus-related suggestions, and that
  there is an open line to the City. SMART works on demarcating bus stops clearly and
  locating them in locations that are as safe for pedestrians as possible.

Planning Director Ecker noted that SMART has also been very responsive to Birmingham's requests about topics such as bus shelter customization or similar matters.

Brad Strader from MKSK defined TOD as development that typically is very pedestrian-, transit-, and bicycle-oriented, and less car oriented. It is typically mixed-use and higher density so that the local transit is used throughout the day, instead of only during rush hour, for instance. He continued:

- Maintaining a mixture of uses along the transit line is good in addition to maintaining mixed-use developments in single spots along the transit line.
- Reduction in parking needs have been more subtle than some planners anticipated because people prefer the flexibility of having a car, but TOD does yield some reduction in parking necessity.
- Some of the benefits include more transit options for younger individuals and independent seniors looking for alternatives to single occupant vehicles and development closer to high-quality transit has a higher value. While the tendency towards higher property values near TOD is more true in larger urban areas, the trend is also starting to appear in parts of Michigan as well.
- TOD depends on a municipality's transit-oriented goals. Some of the possible reasons for TOD include building ridership, economic development, creating higher density living which can reduce both housing and transportation costs, getting people healthier through walking and bicycling, and shifting the primary transit modalities used.
- TOD can vary depending on the type of roadway, type of development, and type of community.
- TOD requires many stakeholders to be involved from both the public and private sectors.
  Developers need to see that there is a return on investment, and might be hesitant to do
  TOD if they anticipate a stop or station might move in a year. Birmingham would need to
  work with MDOT to make changes in the MDOT right of way and with transit agencies like
  the RTA and SMART to create viable TOD.
- Mr. Stupka has been able to meet with developers in his RTA capacity to explain, for instance, how developments can meet the needs of major employers and make using

- transit more convenient for the employees.
- Factors which influence transit usage include proximity, convenience, quality of the bus stop and amenities, travel time reliability, and the permanence of a stop or station.
- Fast bus services encourage more TOD than a regular bus line, bus rapid transit or exclusive bus lanes encourage more TOD than fast bus services, street car encourages more TOD than bus rapid transit. Commuter rail can vary from a purely park-and-ride situation to the impetus for a lot of development.
- One way of approaching TOD is determining objectives, coming up with a plan to be implemented over a period of time, looking at code and development issues, and continuing to enhance transit as density and quality of development increases.
- The Woodward Avenue Action Association (WA3) has been an advocate in the local area towards encouraging TOD along Woodward.

Mr. Strader then reviewed a number of case studies, and advised the Board that Planning Director Ecker had the presentation should Board Members want to review those examples further.

Planning Director Ecker said that Cleveland's TOD was a particularly compelling example to compare to Birmingham, and that in some areas along its recent transit development it looked strikingly like the Woodward Corridor.

Ben Stupka from RTA explained that mobility-oriented development (MOD) explores how different modes of transportation access the major transit corridors and how development fits into that. The RTA is currently developing a study looking at MOD along Woodward and along the Ann Arbor-Detroit Rail Corridor. He continued that the RTA is also looking at some potential pilots to parlay some of its resources into an Uber- or Lyft-style on-demand service for individuals living in the lower density areas.

In reply to Planning Director Ecker's question, Mr. Stupka explained that the RTA is working on regional transit via considering another ballot initiative in 2020 and renewing its master plan to determine what the values and priorities are around regional transit. Determining the ideals and values around regional transit allows the RTA to inspire people, maintain flexibility, accommodate different funding outcomes, and better incorporate stakeholders' objectives. The RTA is also working on its coordinated service plan for seniors and people with disabilities, which would allow on-demand services for qualifying people under the ADA. There are over 100 non-profits, community services, and other providers in the region offering similar resources to seniors and disabled people, and the RTA is trying to figure out how to better coordinate those efforts. Newer technologies for fare-paying across transit are also being explored. MDOT also gave the RTA a grant to work on centralizing booking for ADA services.

Chairwoman Slanga said she looked forward to further hearing about how Birmingham's planning decisions could better connect the City with the surrounding communities. She then thanked Mr. Kramer, Mr. Strader, and Mr. Stupka for their presentations.

Planning Director Ecker thanked Mr. Kramer, Mr. Strader, and Mr. Stupka as well.

### 8. Meeting Open to the Public for items not on the Agenda

### 9. Miscellaneous Communications

City Engineer O'Meara explained a resident in the West Maple-Chesterfield area would like to see a crossing area in front of the First United Methodist Church, which previously went unendorsed by the MMTB and the Commission due to residents' comments at the public hearing requesting it not be installed.

City Engineer O'Meara said he was inclined to ask the resident in support of the crossing area for more positive feedback from residents before the MMTB would pursue the issue further.

### 10. Next Meeting - June 6, 2019

### 11. Adjournment

No further business being evident, the board members adjourned at 7:32 p.m.

Jana Ecker, Planning Director

Paul O'Meara, City Engineer



## **MEMORANDUM**

**Planning Division** 

DATE: May 28, 2019

TO: Multi-Modal Transportation Board

FROM: Lauren Chapman- Assistant Planner

SUBJECT: Old Woodward Avenue & Willits Street/ Oakland Avenue

**Pedestrian Improvements Cover Memo** 

### INTRODUCTION:

This memo summarizes considered pedestrian improvements for the intersection of Old Woodward Avenue & Willits Street. There is a possibility for pedestrian/vehicle conflicts within the E/W crosswalk on the north side of the intersection. The purpose of this analysis is to evaluate alternatives to improve pedestrian safety at this intersection. Included herein is project background information, improvements previously evaluated, and new improvements for consideration.

### **BACKGROUND:**

Fleis and VandenBrink previously prepared a report regarding a Leading Pedestrian Interval (LPI) program at several intersections throughout the downtown. An LPI provides pedestrians with an opportunity to enter an intersection and establish their place in the crosswalk before the vehicles in the same direction of travel are given the green indication. The benefits of an LPI are the increased visibility of pedestrians in the crosswalk, additional time for slower pedestrians, and decreased potential for pedestrian/vehicle conflicts. While LPIs are beneficial to pedestrian safety, they also reduce the available green time for vehicles and can cause additional delay at an intersection. Based on the recommendations from the LPI study, the following LPIs are currently implemented at the Old Woodward and Willits intersection:

- East/West crossing: 10 second LPI
- North/South crossing: 7 second LPI

However, since the East/West crosswalk length is approximately 75 feet on the north leg, the implemented LPI only provides pedestrians enough time to travel less than halfway across the street before left-turning vehicles are permitted to enter the intersection. F&V further evaluated this intersection to develop several alternatives for consideration. The analysis for each alternative evaluated is summarized herein.

### 1. CURB EXTENSIONS (NE CORNER)

A bumpout extends the line of the curb out into the road, reducing the amount of street space pedestrians have to cross. This pedestrian improvement increases safety for slower pedestrians and improves pedestrian visibility to drivers; while also reducing the turning speed of vehicles. The northeast corner of the intersection of Old Woodward & Willits currently has a painted curb extension; this however, does not physically reduce the crosswalk distance. This curb extension

would reduce the east-west crosswalk distance and could be expanded into the hatched-out area along the east leg of the intersection to reduce that crosswalk length.

If the City is going to expend funds to install a bumpout, the work should encompass Oakland Blvd. as well, where currently a third unused lane makes the east leg crosswalk longer than it needs to be. The segment of Oakland Blvd. from this point east to Woodward Ave. was originally scheduled for resurfacing in 2019, given that the pavement is in poor condition. However, this street will be used for a part of the designated Maple Rd. detour for westbound traffic when that project is underway in 2020. To ensure appropriate traffic flows, two lanes of westbound traffic will be provided through this intersection, during which time the existing width of the street will be needed. With that in mind, a permanent bumpout improvement cannot be implemented at this location until the completion of the Maple Rd. paving project in 2020.

### **Key Findings**

- The total crosswalk distance is reduced from 75-feet to 65-feet.
- The curb extension could be expanded to the hatched-out portion of the east leg of the intersection, in order to reduce the total N/S crosswalk distance for the east leg.
- While a permanent bumpout will make significant improvements, it is impractical to proceed with this construction until the Maple Rd. project is completed in 2020.

### 2. LANE REDUCTION & CURB EXTENSIONS (NW CORNER)

This alternative considered a lane reduction for southbound Old Woodward at the intersection, in combination with a curb extension on the NW corner. The southbound Old Woodward approach with Willits currently provides three lanes (left-turn, through, and right-turn lanes). This alternative evaluated eliminating the southbound right-turn lane and converting the southbound through lane into a shared through/right lane. By eliminating the right-turn lane, the NW curb could be extended through the existing right-turn lane in order to reduce the existing crosswalk distance. The primary concern with this alternative is the operational impacts of removing the exclusive right-turn movement and associated overlap phasing. An analysis showed that eliminating the exclusive right-turn lane will increase both the Level of Service (LOS) and the vehicle queueing.

Right turn demand for southbound traffic at this intersection has always been significant. Through traffic traveling south on Woodward Ave. and then heading west or south of Birmingham often use these streets to do so. While the computer analysis predicts that the LOS would decline from C to D in the PM period, the actual impact could be tested by setting up a right lane closure and then timing the delays experienced during the PM peak. If the MMTB wishes to explore this further, such a test could be implemented.

### **Key Findings**

- The total crosswalk distance will be reduced from 75-feet to approximately 60-feet.
- The LOS and vehicle queueing will increase. A test to determine actual impacts is recommended if this bumpout is desired.
- The southbound right turn overlap phase will be eliminated.
- A curb extension on the NE corner could also be constructed with this alternative to reduce the total crosswalk distance from the existing 75-feet to approximately 50-feet.
- Would result in three additional parking spaces.

### 3. PROTECTED LEFT TURNS (E/W APPROACH)

One of the most common conflicts at signalized intersections is the competition between vehicles permissively turning left and pedestrians crossing during the concurrent parallel pedestrian signal phase. Protected left-turn phasing provides a green arrow for left-turning vehicles while stopping both on-coming traffic and parallel pedestrians' crossings, therefore eliminating all potential conflict. Currently, the intersection of Old Woodward & Willits provides protective/permissive phasing for E/W left-turns from Willits and provides permissive only phasing for the N/S left-turns from Old Woodward. This alternative considered providing protected-only phasing for the E/W left-turn movements from Willits; removing the permissive phase in order to eliminate vehicle-pedestrians conflicts for the E/W pedestrian crossings. By eliminating the potential vehicle-pedestrian conflicts during the E/W crossings, there is no longer the need to provide an LPI along the E/W crossings; therefore, the allotted all-red time is available for additional green time elsewhere. This additional green time within the cycle helps to minimize the impact of removing the E/W permissive phase. The primary concern with this alternative is the operational impacts of eliminating the permissive phase.

### **Key Findings**

- The LPI phase for the E/W crossings will be available as additional green time for other movements, by eliminating the potential vehicle-pedestrian conflicts for E/W crossings.
- The LOS will increase for the E/W left turn movements; however, it will decrease for the E/W through movements. CALL JULIE CALCS SEEM WRONG
- All potential vehicle-pedestrian conflicts will be eliminated for pedestrians crossing in the E/W directions
  - Vehicle-pedestrian conflicts will still exist for N/S crossing pedestrians

### 4. BARNES DANCE (PEDESTRIAN SCRAMBLE)

This pedestrian improvement restricts all vehicular movements at an intersection and provides a pedestrian only walking phase. This type of treatment allows pedestrians to travel without any potential for vehicle-pedestrian conflicts. The level of service for vehicles would deteriorate to unacceptable levels if this option was implemented. For example, delays of up to 2 minutes to drive through the intersection are calculated during the PM peak. Such delays would receive that would impact other pearly.



result in queues that would impact other nearby intersections and valet operations in the immediate area.

### **Key Findings**

- Pedestrian movements will be fully separated from vehicular movements.
- This treatment would require a reduction in green time for all movements; resulting in the LOS and vehicle queuing increasing along all approaches and movements.
- Push-buttons or other pedestrian detection is recommended in order to minimize vehicle delays when pedestrians are not present.
- This option cannot be recommended given the deterioration of the LOS that would occur.

### **5. ADDITIONAL SIGNAGE**

The effectiveness that additional signage has on driver yielding compliance is influenced by several factors, including vehicular speed, traffic volume, and whether the driver perceives yielding as a courtesy or the law. This option would be the lowest cost alternative; however, it would rely on driver compliance and attentiveness.

### **Key Findings**

- A "Left turns yield to pedestrians" sign would provide advanced warning for drivers making left-turns, ideally increasing their attention to crossing pedestrians.
- Additional signage will only be effective when motorists observe and obey the signage.
- Overuse of signs may breed noncompliance and disrespect.
- Visibility of signs will be of difficult due to on-street parking.

### **SUMMARY & RECOMMENDATIONS**

The results of the alternative analysis indicate that Alternative 1 (NE Curb Extension) and Alternative 3 (Protected-Only Left-Turns) provide a noticeable pedestrian improvement, without causing a significant impact to the intersection operations.

- Alternative 1 will reduce the crosswalk distance to 65 ft for the E/W crossings without impacting vehicle operations.;. This work cannot proceed until after the Maple Rd. project has been completed in 2020.
- Alternative 2 has a similar cost to the other alternatives; however, the overall intersection operations will experience larger delays. **Not Recommended, however, a field test could be conducted to further explore this option, if desired.**
- Alternative 3 will eliminate all potential vehicle-pedestrian conflicts for the E/W crossings; however, the LOS for the E/W left turn movements will be increased. HOLD
- Alternative 4 provides the lowest cost to remove all potential vehicle-pedestrian conflicts; however, the vehicle operations on all approaches will experience significant increases in delay and queuing. typically implemented at intersection locations in dense urban areas with high pedestrian volumes. Not Recommended
- Alternative 5 could be paired with any other options or used alone.

	Alternative	Overall LOS	Crosswalk Length	Cost	No
	Existing	AM: C Mid-day: C PM: C	E/W: 75 ft	-	
	1- NE Corner Bumpouts	No change	E/W: 65 ft	\$2,000- \$20,000	
2	NW Corner Bumpout				
3	Lane Reduction & NW Corner Bumpouts	AM: C Mid-day: C PM: D	E/W: 60 ft /50 ft.	\$2,000- \$20,000	N recomr
4	Alternative 3- Protected Left Turns	No change	No change	~\$17,000	
5					
6	Alternative 4- Pedestrian Scramble	AM: D Mid-day: D PM: F	No change	~\$2,500	N recomr
•	Alternative 5-	No change	No change	\$200-\$600	

Additional signs		per sign	



May 31, 2019

**DRAFT VIA EMAIL** 

Mr. Paul O'Meara City Engineer City of Birmingham 151 Martin Street Birmingham, MI 48012

RE: Old Woodward Avenue & Willits Street Pedestrian Improvements Summary

### Dear Mr.O'Meara:

The purpose of this letter is to provide a summary of the pedestrian improvements for consideration at the intersection of Old Woodward Avenue & Willits Street. It is our understanding that there are have been observed pedestrian/vehicle conflicts within the E/W crosswalk on the northside of the intersection as illustrated in **Figure 1** below. The purpose of this analysis is to evaluate mitigation alternatives to improve pedestrian safety at this intersection. Included herein is project background information, improvements previously evaluated, and new improvements for consideration.



Figure 1: Old Woodward Avenue & Willits Street Intersection

### PROJECT BACKGROUND

Fleis and VandenBrink previously prepared a report (dated February 2018) regarding a Leading Pedestrian Interval (LPI) program at several intersections throughout downtown Birmingham. An LPI provides pedestrians with an opportunity to enter an intersection and establish their place in the crosswalk before the vehicles in the same direction of travel are given the green indication. The benefits of an LPI are the increased visibility of pedestrians in the crosswalk, additional time for slower pedestrians, and decreased potential for conflicts between pedestrians and vehicles. While LPIs are beneficial to pedestrian safety, they also reduce the available green time for vehicles and can cause additional delay at an intersection. Based on the recommendations from the LPI study, the following LPIs are currently implemented at the Old Woodward Avenue and Willits Street intersection:

East/West crossing: 10 second LPINorth/South crossing: 7 second LPI

However, since the East/West crosswalk length is approximately 75 feet on the north leg, the implemented LPI only provides pedestrians enough time to travel less than halfway across the street before left-turning vehicles are permitted to enter the intersection. F&V further evaluated this intersection to develop several other alternatives that were also evaluated for consideration. The analysis for each alternative evaluated is summarized herein.

### **ALTERNATIVES ANALYSIS**

F&V developed several potential pedestrian improvements that were evaluated for consideration. The analysis for each improvement evaluated is summarized herein.

### 1. BUMPOUT (NE CORNER)

A bumpout extends the line of the curb out into the traveled way, reducing the amount of street space pedestrians have to cross. This pedestrian improvement increases safety for slower pedestrians (children and the elderly) and improves pedestrian visibility to drivers; while also reducing the turning speed of vehicles, as a result of smaller curb radii.

Currently, the northeast corner of the intersection of Old Woodward Avenue & Willits Street has a painted bumpout. However, since the bumpout is painted, it does not physically reduce the crosswalk distance, in order to provide a raised, safe waiting, area for the pedestrian. Additionally, there is an existing bus stop located along Old Woodward within the painted bumpout area.

Therefore, a paved bumpout was evaluated for the northeast corner of this intersection. In order to accommodate bus operations, it is recommended to stripe an exclusive bus lane in conjunction with the proposed bumpout. This bumpout would also be expanded into the hatched-out area along the east leg of the intersection to reduce that crosswalk length. At this intersection, westbound right-turns are channelized to the north; therefore, this curb radius can be minimized, as the eastbound left-turn movement for trucks is the only turning movement that needs to be considered. A bumpout at this location may also reduce the turning speeds for eastbound left-turning vehicles, by shrinking the available pavement to complete their turning movements.

This bumpout would reduce the existing 75-foot crosswalk distance on the north leg to approximately 67 feet. The proposed design for this bumpout is shown on the attached **Figure 2**.

### **Key Findings**

- The total crosswalk distance is reduced from 75-feet to 67-feet.
- The bumpout would also be expanded to the hatched-out portion of the east leg of the intersection, in order to reduce the total N/S crosswalk distance for the east leg.
- The striping of an exclusive bus lane should be included in conjunction with the proposed bumpout
- Structure and fire hydrant relocation should be taken into consideration when designing the bumpout.

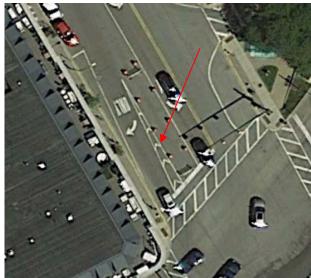


### 2. BUMPOUT (NW CORNER)

On southbound Old Woodward at Willits Street there is a hatched taper that is approximately 64-ft long and 7-ft at the widest. This alternative considered the elimination of this taper and the construction of a paved bumpout on Old Woodward for the northwest corner of this intersection. A potential extension of the paved bumpout onto Willits Street was evaluated as well; however, there are significant utility conflicts on Willits Street at this intersection. Therefore, it is not recommended to extend the bumpout onto Willits Street.

In leiu of expanding the sidewalk width along the west side of Old Woodward to match the proposed bumpout, the existing lane widths may be reduced to 11-ft each; increasing the available pavement width enough to provide a few additional parking spaces.

The proposed bumpout would reduce the existing 75-foot crosswalk distance on the north leg to approximately 68 feet. The proposed design for this bumpout is shown on the attached **Figure 3**.



### **Key Findings**

- The total crosswalk distance is reduced from 75-feet to 68-feet.
- The bumpout should be limited to Old Woodward due to significant utility conflicts at this intersection on Willits Street.
- The addition of a few parking spaces along the west side of Old Woodward could be provided by reducing the existing lane widths to 11-ft each.

### 3. Lane Reduction & Bumpout (NW Corner)

This alternative considered a lane reduction for southbound Old Woodward Avenue at the intersection, in combination with a bumpout on the NW corner. The southbound Old Woodward approach with Willits Street currently provides three lanes (left-turn, through, and right-turn lanes). This alternative evaluated eliminating the southbound right-turn lane and converting the southbound through lane into a shared through/right lane. By eliminating the right-turn lane, the NW curb could be extended through the existing right-turn lane in order to reduce the existing 75-foot crosswalk distance to approximately 60 feet. The proposed design for this bumpout is shown on the attached **Figure 4**.

The primary concern with this alternative is the operational impacts of removing the exclusive right-turn movement and associated overlap phasing. An analysis was performed to determine the measure-of-effectiveness (MOE) of this alternative as compared to existing operations. The MOE summary is provided in **Table 1**. The results of the analysis show that eliminating the exclusive right-turn lane will increase both the vehicle delay (LOS) and the vehicle queueing. The network simulations indicate that eliminating the southbound right-turn lane will result in longer vehicle queues for southbound traffic; resulting in the southbound left-turn lane becoming blocked for a portion of each peak hour. Furthermore, the increased vehicle queues for the southbound traffic will reduce the number of acceptable gaps available for northbound vehicles attempting to make permissive left-turns. Additionally, with signal timing modifications necessary to accommodate the lane reduction; the eastbound left-turn movement will experience significant increases in delay and queue length.



**Table 1: Lane Reduction MOE Summary** 

Interception	Peak	Annroach		Conditions re SB RT)		Conditions Thru/Right)	Differ	ence
Intersection	Period	Approach	Delay (s/veh)	LOS	Delay (s/veh)	LOS	Delay (s/veh)	LOS
		EBL	13.7	В	23.2	С	9.5	B > C
		EBTR	22.7	С	32.3	С	9.6	-
		WBL	16.6	В	23.4	С	6.8	B > C
	AM	WBTR	32.9	С	42.3	D	9.4	C > D
		NB	24.5	С	7.8	А	-16.7	C > A
		SB	25.6	С	43.4	D	17.8	C > D
		Overall	22.2	С	31.1	С	8.9	-
		EBL	23.3	С	23.7	С	0.4	-
Old		EBTR	48.9	D	54.0	D	5.1	-
Woodward		WBL	22.1	С	26.8	С	4.7	-
Avenue	Mid-day	WBTR	38.4	D	46.2	D	7.8	-
&		NB	26.1	С	19.6	В	-6.5	C > B
Willits Street		SB	24.2	С	38.1	D	13.9	C > D
		Overall	27.1	С	31.7	С	4.6	-
		EBL	26.6	С	54.2	D	27.6	C > D
		EBTR	42.5	D	51.5	D	9.0	-
		WBL	22.6	С	24.1	С	1.5	-
	PM	WBTR	40.8	D	44.6	D	3.8	-
		NB	23.7	С	19.7	В	-4.0	C > B
		SB	26.5	С	73.2	E	46.7	C > E
		Overall	27.9	С	49.0	D	21.1	C > D
Intersection	Peak Period	Approach	Average (ft)	95th % (ft)	Average (ft)	95th % (ft)	Average (ft)	95th % (ft)
		EBL	78	147	106	190	28	43
	AM	WBL	10	33	13	62	3	29
	Alvi	NBTR	38	82	23	59	-15	-23
		SBT	100	194	157	299	57	105
Old		EBL	107	204	117	217	10	13
Woodward Avenue	Mid day	WBL	36	79	36	75	0	-4
Avenue &	Mid-day	NBTR	99	191	90	175	-9	-16
Willits Street		SBT	144	312	187	336	43	24
		EBL	162	283	263	488	101	205
	DM	WBL	28	88	49	145	21	57
	PM	NBTR	62	127	71	181	9	54
		SBT	125	251	211	369	86	118

- The total crosswalk distance will be reduced from 75-feet to approximately 60-feet.
- The vehicle delay (LOS) and vehicle queueing will increase.
  - Significant increases in delay and queuing were observed for the eastbound left-turn movement during the PM peak hour.
- The southbound right turn overlap phase will be eliminated.
- Fire hydrant relocation should be taken into consideration when designing this bumpout.



### 4. PROTECTED LEFT TURNS (WILLITS ST.)

One of the most common conflicts at signalized intersections is the competition between vehicles permissively turning left and pedestrians crossing during the concurrent parallel pedestrian signal phase. Drivers typically focus on opposing traffic to identify gaps for left turns and may not pay due attention to pedestrians approaching or in the parallel crosswalk. Additionally, permissive left turns at congested intersections contribute to drivers accepting smaller gaps, turning at higher speeds, and "sneaking" through the intersection during the yellow or all-red signal intervals. Protected left-turn phasing provides a green arrow for left-turning vehicles while stopping both on-coming traffic and parallel pedestrians' crossings, therefore eliminating all potential conflict.

Currently, the intersection of Old Woodward Avenue & Willits Street provides permissive/protected phasing for E/W left-turns from Willits Street and provides permissive only phasing for the N/S left-turns from Old Woodward Avenue.

This alternative considered providing protected-only phasing for the E/W left-turn movements from Willits Street; removing the permissive phase in order to eliminate vehicle-pedestrians conflicts for the E/W pedestrian crossings. By eliminating the potential vehicle-pedestrian conflicts during the E/W crossings, there is no longer the need to provide an LPI along the E/W crossings; therefore, the allotted all-red time (10 seconds) is available for additional green time elsewhere. This additional green time within the cycle helps to minimize the impact of removing the E/W permissive phase. The primary concern with this alternative is the operational impacts of eliminating the permissive phase. An analysis was performed to determine the measure-of-effectiveness (MOE) of this alternative as compared to existing operations. The MOE summary is provided in **Table 2**. The results of the analysis shows that eliminating the permissive movement will increase the vehicle delay (LOS) at the intersection.

Table 2: Protected E/W Left-Turn MOE Summary

Intersection	Peak	Annraaah	Exist Perm/		E/W Pro Only Le		Differ	ence
Intersection	Period	Approach	Delay (s/veh)	LOS	Delay (s/veh)	LOS	Delay (s/veh)	LOS
		EBL	13.7	В	47.0	D	33.3	B > D
		EBTR	22.7	С	15.8	В	-6.9	C > B
		WBL	16.6	В	38.7	D	22.1	B > D
	AM	WBTR	32.9	С	25.2	С	-7.7	-
		NB	24.5	С	22.2	С	-2.3	-
		SB	25.6	С	22.2	С	-3.4	-
		Overall	22.2	С	22.9	С	0.7	-
	Mid-day	EBL	23.3	С	44.1	D	20.8	C > D
Old		EBTR	48.9	D	24.1	С	-24.8	D > C
Woodward		WBL	22.1	С	39.6	D	17.5	C > D
Avenue		WBTR	38.4	D	25.9	С	-12.5	D > C
& Willits Street		NB	26.1	С	29.5	С	3.4	-
Willias Gardet		SB	24.2	С	24.4	С	0.2	-
		Overall	27.1	С	27.2	С	0.1	-
		EBL	26.6	С	46.0	D	19.4	C > D
		EBTR	42.5	D	16.5	В	-26.0	D > B
		WBL	22.6	С	49.0	D	26.4	C > D
	PM	WBTR	40.8	D	29.0	С	-11.8	D > C
		NB	23.7	С	31.8	С	8.1	-
		SB	26.5	С	28.2	С	1.7	-
		Overall	27.9	С	28.6	С	0.7	-



- The LPI phase for the E/W crossings will be available as additional green time for other movements, due to eliminating the potential vehicle-pedestrian conflicts along the E/W crossings.
- The vehicle delay (LOS) will increase for the E/W left turn movements; however, it will decrease for the E/W through movements.
- All potential vehicle-pedestrian conflicts will be eliminated for pedestrians crossing in the E/W directions
   Vehicle-pedestrian conflicts will still exist for N/S crossing pedestrians
- The existing 4-section signal heads on the east and west approaches would need to be modified to provide 3-section signal heads and operate as protected only.

### 5. Permissive / Protected Left-turn (Lagging Left)

Currently, the intersection of Old Woodward Avenue & Willits Street provides permissive/protected phasing for E/W left-turns from Willits Street. The permissive/protected phasing for left-turns provided has a leading protective phase for left-turns. The existing left-turn and pedestrian signal timing with the LPI is as follows.

Left Turn	←	←	←	←	←←		V	←
Signal	Green	Yellow	Red	Red	Flashing Yellow			Red
Pedestrian Signal	Don't Walk	Don't Walk	Don't Walk	Walk (LPI)	Walk Flash Don't Don't Walk Walk			Don't Walk

F&V observed confusion for both vehicles and pedestrian during the LPI phase (highlighted in red). Left-turning vehicles have a green arrow and vehicles are expecting the protected green to continue into a permissive (flashing yellow) left-turn. However, before the flashing left-turn movement, the LPI turns on the WALK sign for pedestrians. Vehicles are waiting in the intersection for the flashing yellow arrow, while pedestrians are waiting for the vehicle to turn or vehicles are running the red light during the all red and LPI phase. In the end, the LPI time is wasted because pedestrians are uncertain of who has the ROW and vehicles are unsure if the light will change for them to complete their movement.

This alternative looked at switching the signal phasing to eliminate the confusion currently experienced by both pedestrians and drivers. This signal phasing modification will create a smoother transition by starting the LPI phase after the north/south phase rather than in between the east/west through and left-turn phases. The proposed left-turn and pedestrian signal phasing for this alternative are summarized below.

Left Turn	←	F	←←			←	←
Signal	Red		Flashing Yellow			Yellow	Red
Pedestrian Signal	Walk (LPI)	Walk	Flash Don't Walk	Don't Walk	Don't Walk	Don't Walk	Don't Walk



Table 3: Permissive/Protected E/W Lagging Left-Turn MOE Summary

Intersection	Peak	Approach	Exist (Lead Perm/	ing)	Propo (Lagg Perm/	ing)	Differ	ence
	Period	· Pr. · · ·	Delay (s/veh)	LOS	Delay (s/veh)	LOS	Delay (s/veh)	LOS
		EBL	13.7	В	15.8	В	2.1	-
		EBTR	22.7	С	34.0	С	11.3	-
		WBL	16.6	В	21.1	С	4.5	B > C
	AM	WBTR	32.9	С	34.4	С	1.5	-
		NB	24.5	С	22.6	С	-1.9	-
		SB	25.6	С	22.7	С	-2.9	-
		Overall	22.2	С	22.8	С	0.6	-
		EBL	23.3	С	22.9	С	-0.4	1
Old		EBTR	48.9	D	39.5	D	-9.4	1
Old Woodward		WBL	22.1	С	23.5	С	1.4	-
Avenue	Mid-day	WBTR	38.4	D	35.0	D	-3.4	-
& Willits Street		NB	26.1	С	25.9	С	-0.2	-
Willits Street		SB	24.2	С	23.9	С	-0.3	-
		Overall	27.1	С	25.6	С	-1.5	-
·		EBL	26.6	С	22.2	С	-4.4	-
		EBTR	42.5	D	38.7	D	-3.8	-
		WBL	22.6	С	24.5	С	1.9	-
	PM	WBTR	40.8	D	61.9	E	21.1	D > E
		NB	23.7	С	21.6	С	-2.1	-
		SB	26.5	С	23.9	С	-2.6	-
		Overall	27.9	С	29.0	С	1.1	-
Intersection	Peak Period	Approach	Average (ft)	95th % (ft)	Average (ft)	95th % (ft)	Average (ft)	95th % (ft)
		EBL	78	147	81	146	3	-1
	AM	WBL	10	33	13	43	3	10
	Alvi	NBTR	38	82	39	83	1	1
		SBT	100	194	98	191	-2	-3
Old		EBL	107	204	241	439	134	235
Woodward	Mid dov	WBL	36	79	60	133	24	54
Avenue &	Mid-day	NBTR	99	191	89	179	-10	-12
Willits Street		SBT	144	312	109	222	-35	-90
		EBL	162	283	150	280	-12	-3
	Dv4	WBL	28	88	30	100	2	12
	PM	NBTR	62	127	63	126	1	-1
		SBT	125	251	130	245	5	-6



- This alternative would eliminate the existing pedestrian and driver confusion with the use of the LPI.
- The eastbound left-turn vehicle queues during the mid-day peak period showed a significant increase in delay and queue lengths as a result of conflicting westbound movements and only having 6 seconds of green time for the protected left-turn movements.

### 6. PEDESTRIAN SCRAMBLE

This pedestrian improvement restricts all vehicular movements at an intersection and provides a pedestrian only walking phase. At intersections with this type of pedestrian treatment, an "X" crosswalk through the middle of the intersection is often implemented, in addition to the four typical crossings connecting each corner. This type of treatment allows pedestrians to travel without any potential for vehicle-pedestrian conflicts; however, this is typically implemented at intersection locations in dense urban areas with high pedestrian volumes.

**Table 3: Pedestrian Scramble MOE Summary** 

			Existin	g LPI	Pedestria	an Phase	Differ	ence
Intersection	Peak Period	Approach	Delay (s/veh)	LOS	Delay (s/veh)	LOS	Delay (s/veh)	LOS
		EBL	13.7	В	25.8	С	12.1	B > C
		EBTR	22.7	С	30.7	С	8.0	-
		WBL	16.6	В	30.6	С	14.0	B > C
	AM	WBTR	32.9	С	47.0	D	14.1	C > D
		NB	24.5	С	24.9	С	0.4	-
		SB	25.6	С	37.6	D	12.0	C > D
		Overall	22.2	С	31.6	С	9.4	-
		EBL	23.3	С	49.1	D	25.8	C > D
Old		EBTR	48.9	D	73.8	Е	24.9	D > E
Woodward		WBL	22.1	С	42.3	D	20.2	C > D
Avenue	Mid-day	WBTR	38.4	D	57.0	E	18.6	D > E
&		NB	26.1	С	63.0	E	36.9	C > E
Willits Street		SB	24.2	С	44.1	D	19.9	C > D
		Overall	27.1	С	51.0	D	23.9	C > D
		EBL	26.6	С	116.9	F	90.3	C > F
		EBTR	42.5	D	49.5	D	7.0	-
		WBL	22.6	С	28.3	С	5.7	-
	PM	WBTR	40.8	D	68.1	E	27.3	D > E
		NB	23.7	С	62.2	E	38.5	C > E
		SB	26.5	С	81.8	F	55.3	C > F
		Overall	27.9	С	70.9	E	43.0	C > E
Intersection	Peak Period	Approach	Average	95th %	Average	95th %	Average	95th %
		EBL	78	147	94	173	16	26
	AM	WBL	10	33	13	63	3	30
	Alvi	NBTR	38	82	61	110	23	28
		SBT	100	194	114	219	14	25
Old		EBL	107	204	138	248	31	44
Woodward	Mid day	WBL	36	79	39	88	3	9
Avenue &	Mid-day	NBTR	99	191	189	290	90	99
Willits Street		SBT	144	312	236	444	92	132
	PM	EBL	162	283	179	305	17	22
		WBL	28	88	51	156	23	68
		NBTR	62	127	110	212	48	85
		SBT	125	251	245	478	120	227



- Pedestrian movements will be fully separated from vehicular movements.
- This treatment would require a reduction in green time for all movements; resulting in the vehicle delay (LOS) and vehicle queuing increasing along all approaches and movements.
- Since a pedestrian phase would not be required at all times, push-buttons or other pedestrian detection is recommended in order to minimize vehicle delays when pedestrians are not present.

### 7. ADDITIONAL SIGNAGE

The effectiveness that additional signage has on driver yielding compliance is influenced by several factors, including vehicular speed, traffic volume, and whether the driver perceives yielding as a courtesy or the law. Enhancing signage with pedestrian activated lights or flashing beacons has been shown to be more effective than those signs that flash/blink continuously. Pedestrian signage placed in advance of the crosswalk location has been shown to be effective at reducing vehicle-pedestrian conflicts.



### **Key Findings**

- A "Left turns yield to pedestrians" sign would provide advanced warning for drivers making left-turns, ideally increasing their attention to crossing pedestrians.
- Additional signage will only be effective for those motorists who observe and obey the signage.
- Overuse of signs may breed noncompliance and disrespect.
- Visibility of signs will be of difficulty due to on-street parking.

### 8. COMBINATION OF IMPROVEMENTS

This alternative considered implementation of several of the alternatives together for a combined effect on the pedestrian safety and operations. This alternative includes:

- 1) Bumpout (NE Corner)
- 2) Bumpout (NW Corner)
- 4) Protected Left-turns (Willits St.)

The proposed design for the combination of improvements is shown on the attached **Figure 5**. The MOE for this alternative is the same as presented in Alternative 4 and shown in Table 2.

### **Key Findings**

- The total crosswalk distance is reduced from 75-feet to 60-feet.
- The addition of a few parking spaces along the west side of Old Woodward could be provided by reducing the existing lane widths to 11-ft each.



### **SUMMARY & RECOMMENDATIONS**

The results of the alternative analysis are summarized in Table 5. The recommended mitigation measures improve the pedestrian facilities and provide acceptable intersection operations.

**Table 5: Alternative Analysis Summary** 

	Alternative	Crosswalk Length (ft)	Safety Enhancement	Acceptable LOS	Signal Change	Recommended
1.	Bumpout (NE Corner)	67	YES	YES	NO	YES
2.	Bumpout (NW Corner)	68	YES	YES	NO	YES
3.	Lane Reduction with Bumpout (NW Corner)	60	YES	NO	YES	NO
4.	Protected Left-Turns	75 (No change)	YES	YES	YES	YES
5.	Permissive/Protected Lagging Left-turns	75 (No change)	YES	NO	YES	NO
6.	Pedestrian Scramble	75 (No change)	YES	NO	YES	NO
7.	Signage	75 (No change)	YES	YES	NO	w/ Reservations
8.	Combination of Improvements (1,2,4)	60	YES	YES	YES	YES

If you have any questions or concerns, please contact our office.

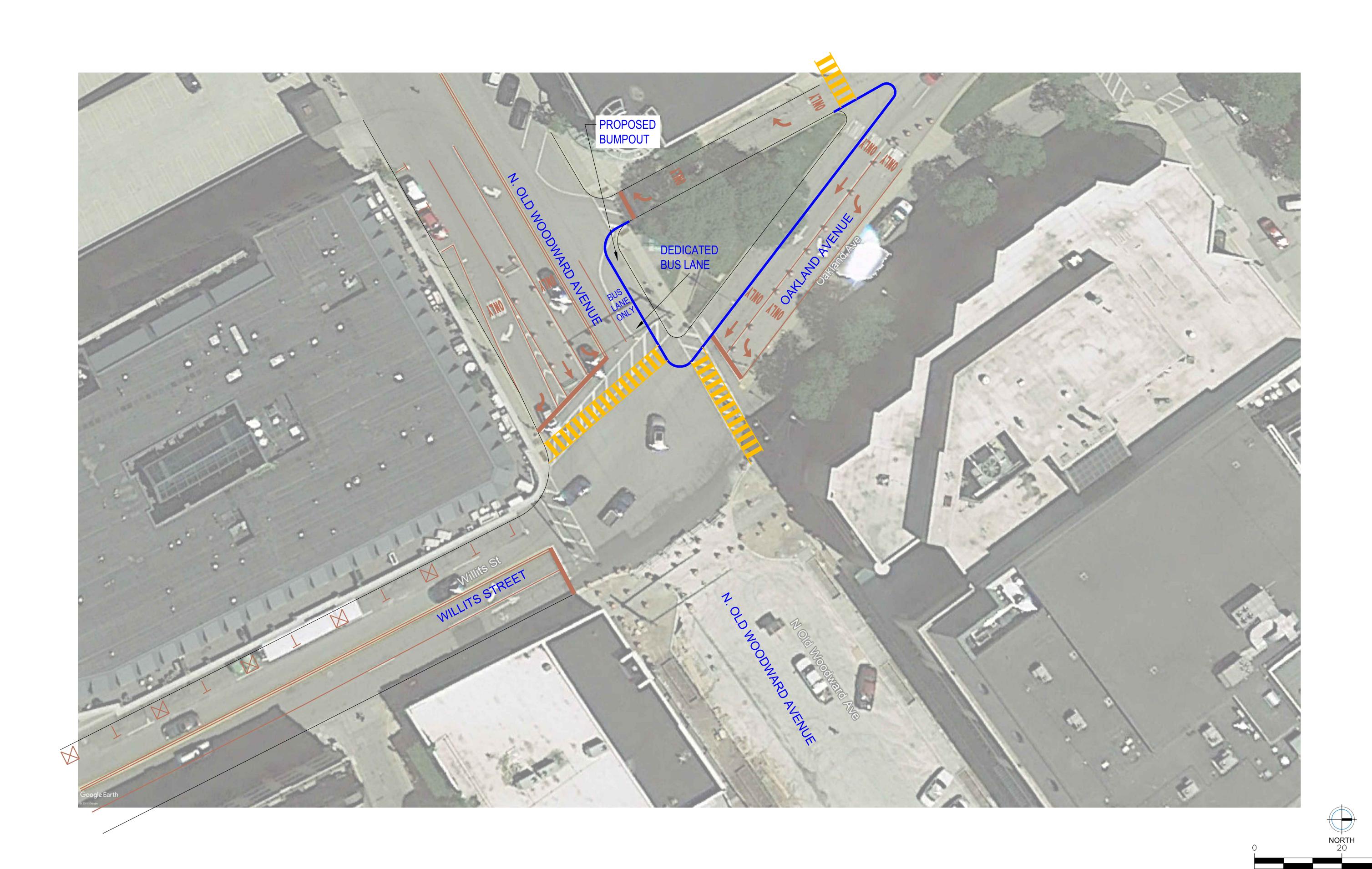
Sincerely,

FLEIS & VANDENBRINK

Julie M. Kroll, PE, PTOE Sr. Project Manager

JJS2:maa:jmk

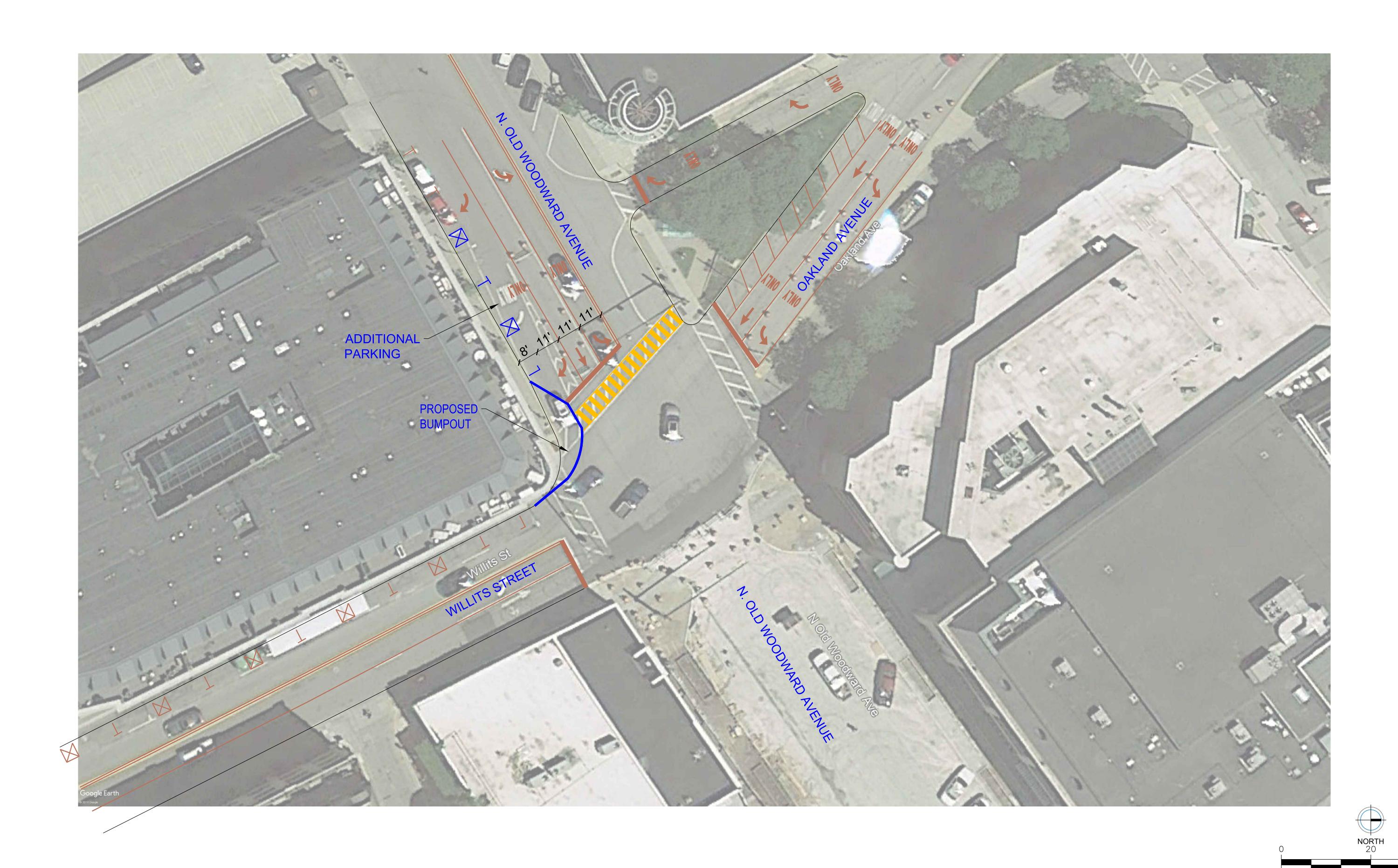








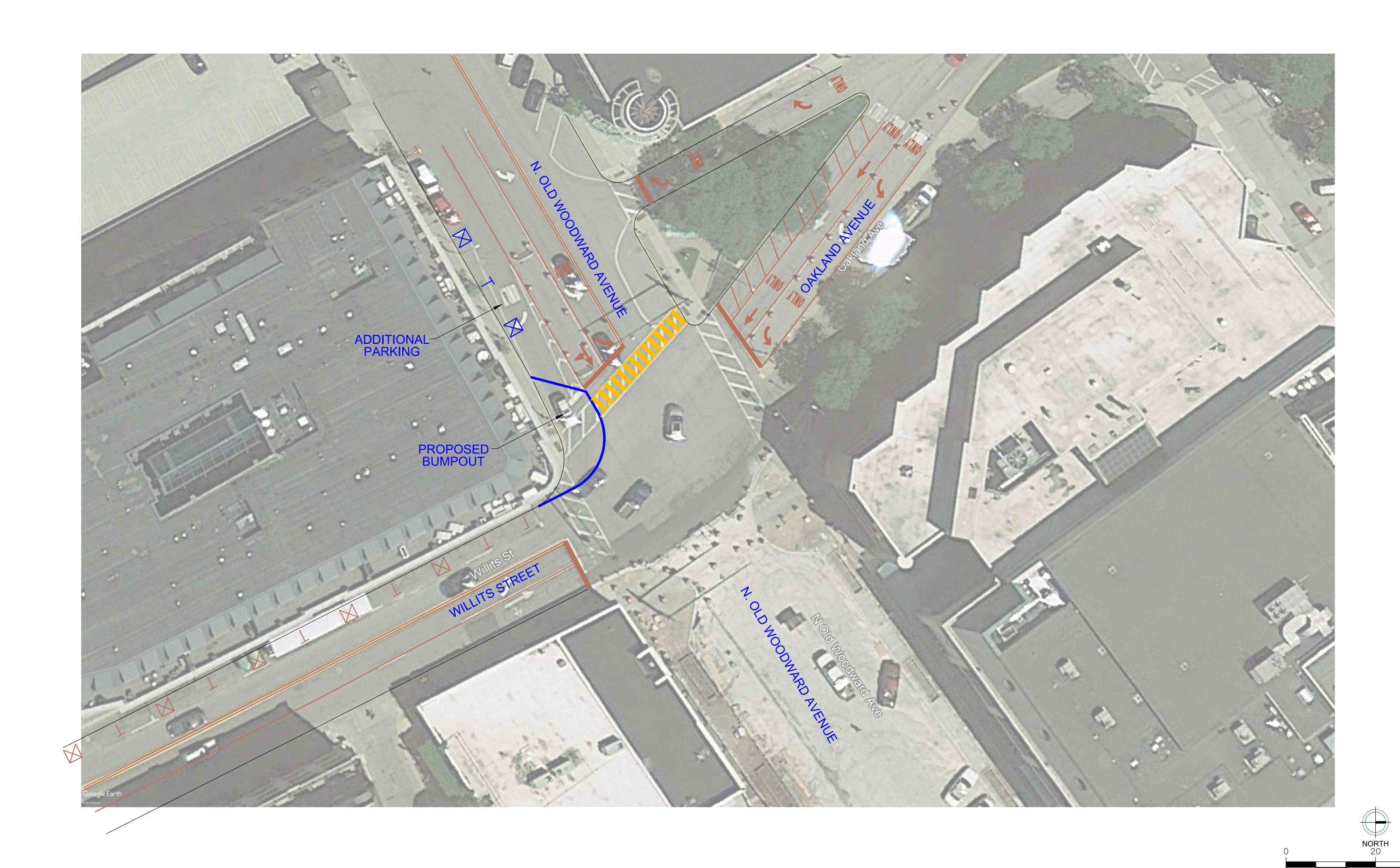








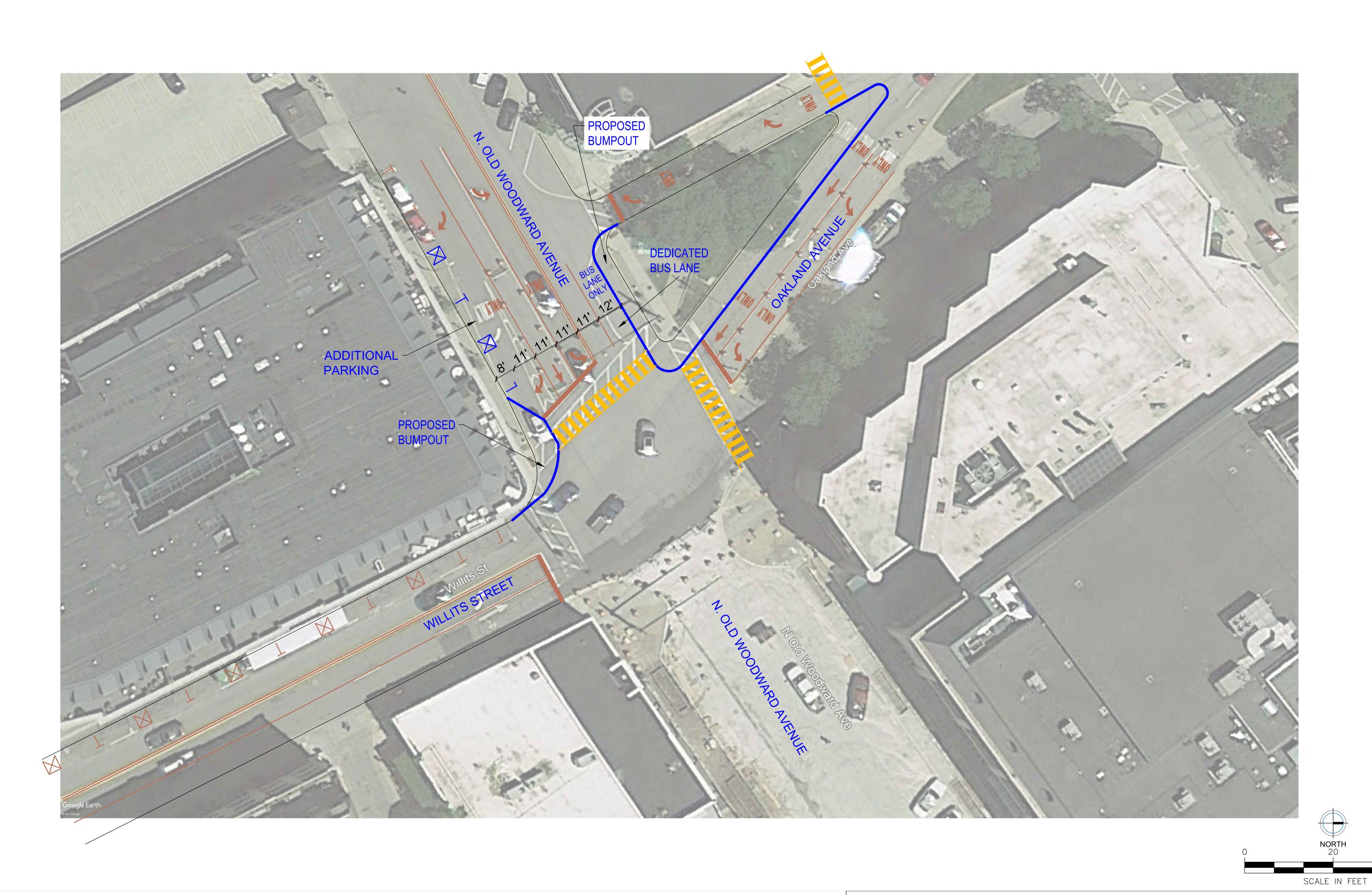


















### **DRAFT**

# CITY OF BIRMINGHAM MULTI-MODAL TRANSPORTATION BOARD THURSDAY, June 6, 2019 City Commission Room 151 Martin Street, Birmingham, Michigan

Minutes of the regular meeting of the City of Birmingham Multi-Modal Transportation Board held Thursday, June 6, 2019.

Vice-Chairwoman Lara Edwards convened the meeting at 6:03 p.m.

### 1. ROLL CALL

**Present:** Vice-Chairwoman Lara Edwards; Board Members Amy Folberg, Katie Schafer (arrived at 6:09 p.m.), Doug White; Alternate Board Member Daniel Isaksen; Student Representatives Chris Capone, Bennett Pompi

**Absent:** Chairwoman Johanna Slanga; Board Members Daniel Rontal, Joe Zane

**Administration:** Jana Ecker, Planning Director

Scott Grewe, Police Commander Paul O'Meara, City Engineer

Austin Fletcher, Assistant City Engineer Laura Eichenhorn, Transcriptionist

### Fleis & Vanderbrink ("F&V"):

Julie Kroll

### **2. Introductions** (none)

### 3. Review Agenda

Maple Road and Southfield Pedestrian Improvements was heard before Willits / Oakland and N. Old Woodward – Pedestrian Improvements.

### 4. Approval of MMTB Minutes of May 2, 2019

Austin Fletcher was present at the May 2, 2019 meeting and requested the minutes be updated to reflect his attendance.

Motion by Mr. White Seconded by Mr. Isaksen to approve the MMTB Minutes of May 2, 2019 as presented.

## Motion carried, 4-0.

**VOICE VOTE** 

Yeas: White, Isaksen, Edwards, Folberg

Nays: None

### **5. Smith and Cummings Stop Sign Request**

Police Commander Scott Grewe presented the item.

Mr. Isaksen said the problem with the intersection is that there is a two-way stop at the intersection of two streets of similar character. He suggested that given the similar character of the streets, it is not always clear to a driver whether it is a two-way or four-way intersection. In those cases, a driver may think it is a four-way stop, and that may be what causes the accidents because the driver does not know to yield the right of way.

Mr. Isaksen suggested some possible remedies to the situation:

- The stop signs at the intersection could have "Cross Traffic Does Not Stop" added to the signage.
- The stop signs could be converted to yield signs, which could reduce the confusion regarding whether the intersection is a two-way or four-way stop.

Police Commander Grewe explained that the accident data from the last ten years of the intersection showed two accidents, both of which resulted from failure to yield.

Ms. Folberg said she drove around the intersection and noted that it was slightly challenging to see oncoming traffic due to the density of cars parked on the street. Acknowledging the infrequency of accidents at the intersection, Ms. Folberg said Mr. Long's assertion that there are many near misses still seemed plausible to her after viewing the conditions. As a result, Ms. Folberg said she would not be opposed to making the intersection a four-way stop. Opining that Mr. Isaksen's suggestion to convert the stop signs to yield signs could also be useful, Ms. Folberg stated that it would be prudent for the MMTB to recommend the intersection experience some change given the level of confusion the current signage seems to cause.

Planning Director Ecker said the "Cross Traffic Does Not Stop" suggestion could address the issue, given that similar signage has resulted in clearer intersections elsewhere in the City.

Vice-Chairwoman Edwards said her thoughts aligned with Mr. Isaksen's, and asked if it would be necessary to study whether yield signs were warranted.

Police Commander Grewe cautioned the Board that replacing the stop signs with yield signs may be perceived as reducing the level of traffic control at the intersection, which would likely not be well-received by the residents.

Ms. Folberg said "Cross Traffic Does Not Stop" would add the necessary clarity to the intersection.

### Motion Mr. Isaksen

Second Ms. Folberg to install "Cross Traffic Does Not Stop" signs on the stop signs at the intersection of Smith and Cummings.

City Engineer O'Meara stated that when he sees signage like "Cross Traffic Does Not Stop", it often seems to indicate that there is something unique about the intersection. He asked Police Commander Grewe whether that is a correct interpretation for this intersection.

Police Commander Grewe said he was unsure about the specific implications of the signage, and asked Ms. Kroll whether she knew.

Ms. Kroll stated she would need to consult the MUTCD for a clearer answer.

Mr. Isaksen stated that he looked at the MUTCD for the signage, and that the signage was recommended when it could improve the functioning of the intersection. He explained that signage indicating the intersection was a two-way stop had fallen out of favor, even though signage indicating a four-way stop is often recommended. Because of this, Mr. Isaksen said "Cross Traffic Does Not Stop" remained the best solution.

City Engineer O'Meara restated his comments that signage like "Cross Traffic Does Not Stop" often seems to indicate a particularly unique intersection.

Ms. Folberg said the intersection is sufficiently unclear as to merit the specification that cross traffic does not stop.

Mr. Isaksen read from the MUTCD, quoting that "the placard may be used in combination with a stop sign when conditions are present that are causing or could cause drivers to misinterpret the intersection as an all-way stop." He said that description seems to be exactly the case at the Smith and Cummings intersection.

Vice-Chairwoman Edwards called for a vote on the motion.

### Motion carried, 5-0.

**VOICE VOTE** 

Yeas: Isaksen, Folberg, White, Edwards, Schafer

Nays: None

### **6. Maple Road and Southfield Pedestrian Improvements**

City Engineer Paul O'Meara presented the item.

Mr. Isaksen said he was comfortable with both suggestions for pedestrian improvements, stating that leading pedestrian intervals (LPIs) seem to be effective elsewhere in the City.

Ms. Folberg asked if there would be a way for the signage to light up when a pedestrian was in the crosswalk.

Staff explained that since this signage would be a temporary measure, the expenditure of installing an illuminated sign would not be the best course of action.

Ms. Folberg said she was unsure if this measure would benefit pedestrian safety.

City Engineer O'Meara told the Board the measure would last until Spring 2020, or less than a year.

Vice-Chairwoman Edwards said she thought LPIs were very effective because it allows a driver to view a pedestrian in a crosswalk before the vehicle begins to enter the intersection. She asked whether a four-second LPI would be sufficient.

City Engineer O'Meara said a four-second LPI prevents the level of service of the intersection from being negatively impacted.

### Motion by Dr. Schafer

Second by Ms. Folberg to recommend to the City Commission the following improvements at the Maple Rd. and Southfield Rd. intersection, as an interim measure to improve pedestrian safety prior to the reconstruction of the intersection in 2020:

- 1. Modification of the traffic signal timing to add a 4 second LPI for those using the north/south crosswalk located on the east leg of the intersection.
- 2. Installation of an R10-15(R) sign stating TURNING VEHICLES YIELD TO PEDS sign for the northbound right turn lane.

### Motion carried, 5-0.

**VOICE VOTE** 

Yeas: Schafer, Folberg, Isaksen, White, Edwards

Nays: None

### 7. Willits / Oakland and N. Old Woodward – Pedestrian Improvements

Ms. Kroll presented an overview of the item.

City Engineer O'Meara added the recommendation had the extraneous benefit of adding more parking in front of Fleming's Steakhouse.

### Motion by Mr. Isaksen

Second by Ms. Folberg to recommend approval of Alternative 8 – Combination of Improvements (1, 2, and 4) as depicted in F & V's report dated May 22, 2019: to add bumpouts at both the NE and NW corners of the Old Woodward and Willits/ Oakland intersection (after the completion of the Maple Road reconstruction project) and provide protected-only phasing for the E/W left-turn movements from Willits.

### Motion carried, 5-0.

Multi-Modal Transportation Board Proceedings June 6, 2019

### **VOICE VOTE**

Yeas: Isaksen, Folberg, Schafer, White, Edwards

Nays: Non

### 8. Meeting Open to the Public for items not on the Agenda (none)

### 9. Miscellaneous Communications

Dr. Schafer said she was pleased to see the painting on Eton that the MMTB had previously advocated for.

### 10. Next Meeting - July 11, 2019

Due to possible low attendance, the Board said it would determine whether the July 2019 meeting would be held closer to the date.

### 11. Adjournment

No further business being evident, the board members adjourned at 6:33 p.m.

Jana Ecker, Planning Director

Paul O'Meara, City Engineer



## **MEMORANDUM**

Office of the City Manager

DATE: September 23, 2019

**TO:** City Commission

FROM: Joseph A. Valentine, City Manager

SUBJECT: Request for Closed Session – Pending Litigation

**Baller/Bloom City of Birmingham** 

It is requested that the city commission meet in closed session to review Baller/Bloom v. City of Birmingham pursuant to Section 8(e) of the Open Meetings Act.

### SUGGESTED RESOLUTION:

To meet in closed session to review pending litigation in the matter of Baller/Bloom v City of Birmingham pursuant to Section 8(e) of the Open Meetings Act, MCL 15.261 - 15.275.

(A roll call vote is required and the vote must be approved by a 2/3 majority of the commission. The commission will adjourn to closed session after all other business has been addressed in open session and reconvene to open session, after the closed session, for purposes of taking formal action resulting from the closed session and for purposes of adjourning the meeting.)



## NOTICE OF INTENTION TO APPOINT TO DESIGN REVIEW BOARD AND HISTORIC DISTRICT COMMISSION

At the regular meeting of Monday, October 7, 2019 the Birmingham City Commission intends to appoint four (4) regular members to the Design Review Board and three (3) members to the Historic District Commission to serve three-year terms to expire September 25, 2022.

Interested parties may submit an application available from the City Clerk's office on or before noon on Wednesday, October 2, 2019. Applications will appear in the public agenda at which time the City Commission will discuss recommendations, and may make nominations and vote on appointments.

The function and duty of the Design Review Board is to advise the City Commission in regards to the proper development of the City. The Design Review Board is specifically charged with carrying out the goals, objectives and intent of the City's adopted master plan and urban design plan and other development-oriented plans which may subsequently be adopted. The Design Review Board is authorized to advise and cooperate with the City Commission, City Planning Board, Historic District Commission and other City advisory boards and cooperate with the planning, historic district and legislative bodies of other governmental units in any area outside the boundaries of the City.

The function and duty of the Historic District Commission is to advise the City Commission with respect to the proper development of the City with primary emphasis upon the City's established historic districts, sites, properties and historic resources. The Commission is also authorized to recommend for the guidance of the City Commission amendments to the City Code relating to the control and development of lands within historic districts.

Criteria/Qualifications of Open Position- Design Review Board	Date Applications Due (by noon)	Date of Interview
<ul> <li>Members shall represent, insofar as possible, different occupations and professions such as, but not limited to, the legal profession, the financial or real estate professions, and the planning or design professions. Members shall be residents. One member of the board shall be an architect duly registered in this state, if such person is available.</li> </ul>	10/2/2019	10/7/2019

Criteria/Qualifications of Open Position- Historic District Commission	Date Applications Due (by noon)	Date of Interview
<ul> <li>A majority of the members shall have a clearly demonstrated interest in or knowledge of historic preservation. Two members shall be appointed from a list submitted by duly organized local historic preservation organizations. If available, one member shall be an architect who has two years of architectural experience or who is duly registered in the State of Michign.</li> </ul>	10/2/2019	10/7/2019

NOTE: All members of boards and commissions are subject to the provisions of City of Birmingham City Code Chapter 2, Article IX, Ethics and the filing of the Affidavit and Disclosure Statement.



## NOTICE OF INTENTION TO APPOINT TO BOARD OF ZONING APPEALS

At the regular meeting of Monday, October 7, 2019 the Birmingham City Commission intends to appoint two regular members to the Board of Zoning Appeals to serve a three-year term to expire October 10, 2022.

Interested parties may recommend others or themselves for these positions by submitting a form available from the City Clerk's office. Applications must be submitted to the City Clerk's office on or before noon on Wednesday, October 2, 2019. Applications will appear in the public agenda at which time the City Commission will discuss recommendations, and may make nominations and vote on appointments.

### **Duties of Board**

The Board of Zoning Appeals acts on questions arising from the administration of the zoning ordinance, including the interpretation of the zoning map. The Board hears and decides appeals from and reviews any order, requirement, decision or determination made by the Building Official.

Criteria/Qualifications of Open Position	Date Applications Due (by noon)	Date of Interview
Members shall be property owners of record and registered voters.	10/2/2019	10/7/2019

NOTE: All members of boards and commissions are subject to the provisions of City of Birmingham City Code Chapter 2, Article IX, Ethics and the filing of the Affidavit and Disclosure Statement.



## NOTICE OF INTENTION TO APPOINT TO THE MULTI-MODAL TRANSPORTATION BOARD

At the regular meeting of Monday, October 7, 2018 the Birmingham City Commission intends to appoint one (1) Alternate member to the Multi-Modal Transportation Board to serve the remainder of a three-year term to expire October 27, 2022.

Interested citizens may submit an application available at the city clerk's office or online at <a href="https://www.bhamgov.org/boardopportunities.">www.bhamgov.org/boardopportunities.</a>. Applications must be submitted to the city clerk's office on or before noon on Wednesday, October 2, 2019. These documents will appear in the public agenda for the regular meeting at which time the City Commission will discuss recommendations, and may make nominations and vote on appointments.

<u>In so far as possible</u>, the seven member committee shall be composed of the following: one pedestrian advocate member; one member with a mobility or vision impairment; one member with traffic-focused education and/or experience; one bicycle advocate member; one member with urban planning, architecture or design education and/or experience; and two members at large living in different geographical areas of the city. Applicants for these positions may or may not be electors or property owners in the City.

### Duties of the Multi-modal Transportation Board

The purpose of the Multi-Modal Transportation Board shall be to assist in maintaining the safe and efficient movement of motorized and non-motorized vehicles and pedestrians on the streets and walkways of the city and to advise the city commission on the implementation of the Multi-Modal Transportation Plan, including reviewing project phasing and budgeting.

Criteria/Qualifications of Open Position	Date Applications Due (by noon)	Date of Interview
In so far as possible, members shall represent pedestrian advocacy, mobility or vision impairment, traffic-focused education/experience, bicycle advocacy, urban planning, architecture or design education/experience, or different geographical areas of Birmingham.	10/2/19	10/7/19
Members may or may not be electors (registered voter) or property owners of the City of Birmingham.		

NOTE: All members of boards and commissions are subject to the provisions of City of Birmingham City Code Chapter 2, Article IX, Ethics and the filing of the Affidavit and Disclosure Statement.



## **MEMORANDUM**

**Planning Division** 

DATE: September 18, 2019

TO: Joseph A. Valentine, City Manager

FROM: Jana Ecker, Planning Director

**SUBJECT:** Master Plan Update

Over the past few months, the DPZ team hired by the City to update our comprehensive master plan has been conducting information gathering sessions with members of the public. The team conducted a web survey this spring with a strong participation rate among residents. In addition, the team conducted many stakeholder meetings during April and May, meeting with property owners, residents, neighborhood groups, business owners and institutional partners in the City to solicit detailed input on the City's needs, specific concerns and recommendations for the future vision of the City.

From May 14, 2019 through May 21, 2019 the DPZ team also conducted a public visioning charrette to gather input from residents and business owners for integration into a strategic vision for the neighborhood and commercial areas within the Plan. An analysis of the findings from the survey and the stakeholder meetings was incorporated into the sessions running during the charrette and the key findings and proposals that were presented in the final presentation at the end of the weeklong charrette.

A second web survey was released to solicit additional input from residents based on the proposals developed during the charrette process to gage how these ideas resonated with the public. In addition, a public open house was held July 8-10, 2019 in the former charrette space at 255 S. Old Woodward to discuss and evaluate some the key findings and discuss their refinement and progression into a draft master plan.

DPZ team members attended both the City Commission and Planning Board meetings on July 8 and 10, 2019, respectively to provide an update on the findings and progress to date, to solicit input, and to promote the next steps of the master planning process.

The first draft of the Citywide master plan is scheduled to be completed this fall, and is currently under development. The DPZ team will be present at the joint meeting of the City Commission and the Planning Board on Thursday, October 17, 2019 to present the first draft of the master plan. The initial draft will be completed and distributed for your review by October 4, 2019 to allow ample review time prior to the discussion at the joint meeting.

For further information on the master planning process and to stay involved, please visit the project's website at **www.birminghamplan.com**.



## **MEMORANDUM**

**Engineering & Planning Divisions** 

DATE: September 18, 2019

TO: Joseph A. Valentine, City Manager

FROM: Jana Ecker, Planning Director

Paul O'Meara, City Engineer

SUBJECT: Street Lighting Update –Triangle District & Downtown

After the adoption of the Triangle Plan in 2007, the City Commission adopted new streetscape standards for the Triangle District, including street lighting and furnishings with a more contemporary design distinctive from the traditional Downtown street lighting and furnishings. Since 2007, DTE has been installing the light fixtures approved by the City Commission in the Triangle District.

Similar to the lighting issue that arose in the Rail District, DTE has now advised the City that they are unable to supply the previously approved streetlights for the Triangle District, and a new model is available that is similar (but not exact), that provides efficiency upgrades. DTE has also advised that they are unable to supply the previously approved traditional streetlights for Downtown, but again has a very similar fixture selected as a replacement.

City staff has been working with DTE to review the specifications of existing and proposed streetlights for both the Triangle District and Downtown. DTE has installed a sample proposed Triangle District streetlight on Elm Street just south of the All Seasons driveway adjacent to the previously approved model to allow City staff to evaluate both fixtures side by side. The chart below indicates the exact specifications of both the existing and proposed streetlights for the Triangle District.

Triangle District:	Existing LED Triangle District Fixture	Proposed LED Triangle District Fixture*		
Type of Fixture	LED – 40 total	LED – 64 total		
Fixture & Lens Dimensions	28.35" by 30.26"	28.35" by 30.14"		
Lens Material	Sealed acrylic lens (metal fixture	Clear prismatic acrylic lens		
	roof)	(metal fixture roof)		
Color Temperature	3000K (Warm White)	3000K (Warm White)		
Color Rendering Index	70	75		
Output (in lumens)	3000 lumens	3560 lumens		
Wattage	44 watts	39 watts		
Light Distribution Pattern	Type V - Circular	Type V - Circular		

<sup>\*</sup>New Triangle District fixture has visible LED through clear lens, and lens has a different striation pattern / texture.

Both the existing and proposed fixtures have been inspected both during daylight hours and at night by City staff. By day, the only noticeable difference is the striation pattern or texture of the

acrylic lens. By night, there is a difference in the striation pattern and texture of the existing and proposed acrylic lenses can also be seen, and it is evident that the proposed LED light configuration behind the lens is different from the configuration on the existing Triangle District street lights. However, based on the specifications provided by DTE, the color temperature of the light remains the same, and the color rendering values and output of each are very similar.

DTE has also installed the proposed replacement fixture for the Downtown Birmingham streetlight on N. Old Woodward south of Oakland adjacent to a previously approved model to allow City staff to evaluate both fixtures side by side. The chart below indicates the exact specifications of both the existing and proposed streetlights for Downtown Birmingham.

Central Business District:	Existing LED CBD Fixture	Proposed LED CBD Fixture
Type of Fixture	LED –10 array, 80 total	LED – 64 total
Fixture & Lens Dimensions	16" by 33.5"	16.23" by 33.95"
Lens Material	Opal smooth acrylic	Opal acrylic
Color Temperature	4000K (Neutral White)	4000K (Neutral White)
Color Rendering Index	70	75
Output (in lumens)	2300 lumens	2363 lumens
Wattage	85 watts	68 watts
Light Distribution Pattern	Type V - Circular	Type V - Circular

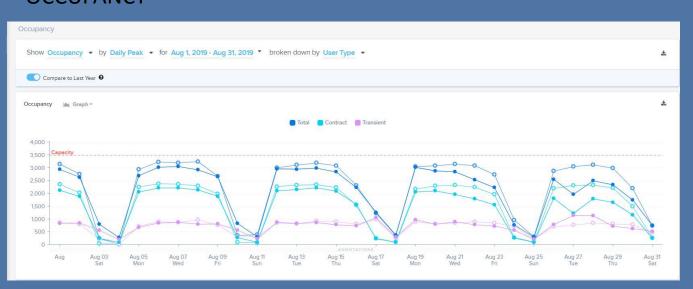
Both the existing and proposed fixtures have been inspected both during daylight hours and at night by City staff. By day, the only noticeable difference is the whiter color of the acrylic lens on the fixture. By night, both the existing and proposed lights are very similar with no noticeable differences. Based on the specifications provided by DTE the color temperature of the light remains the same, and the color rendering values and output of each are very similar.

DTE has advised that as they are no longer able to obtain the previously approved fixtures for both the Triangle District and Downtown Birmingham. The proposed fixtures specified above will be installed as new or replacement streetlights are ordered in each district.

## City of Birmingham Parking Utilization Dashboard – August 2019

## OCCUPANCY

## Parking Garages



### **DURATION**



### Parking Meters



## Birmingham Parking System Transient & Free Parking Analysis Months of August 2018 & August 2019

### August 2018

GARAGE	TOTAL CARS	FREE CARS	CA	SH REVENUE	% FREE
PEABODY	17,851	10,051	\$	28,386.02	56%
PARK	21,696	9,618	\$	49,665.02	44%
CHESTER	7,874	2,661	\$	49,817.03	34%
WOODWARD	13,536	6,227	\$	34,215.02	46%
PIERCE	27,771	13,586	\$	67,893.03	49%
TOTALS	88,728	42,143	\$	229,976.12	47%

### August 2019

GARAGE	TOTAL CARS	FREE CARS	CAS	SH REVENUE	% FREE
PEABODY	19,996	11,256	\$	41,608.00	56%
PARK	22,708	9,614	\$	57,415.00	42%
CHESTER	6,758	2,896	\$	41,177.00	43%
WOODWARD	13,171	5,945	\$	40,971.00	45%
PIERCE	28,713	13,062	\$	77,805.00	45%

TOTALS	91.346	42,773	\$	258,976.00	47%
1017120	01,010	12,110	¥	200,070.00	17 70

BREAKDOWN:	TOTAL CARS	+3%
	FREE CARS	+1%
	CASH REVENUE	+13%

### MONTHLY PARKING PERMIT REPORT

For the month of: August 2019 Date Compiled: September 11, 2019

	Pierce	Park	Peabody	N.Old Wood	Chester	Lot #6/\$210	Lot #6/\$150	South Side	Lot B	35001 Woodward	Lot 12	Total
1. Total Spaces	706	811	437	745	880	174	79	8	40	40	150	4070
2. Daily Spaces	370	348	224	359	425	N/A	N/A	N/A	N/A	N/A	N/A	1726
3. Monthly Spaces	336	463	213	386	560	174	79	8	30	40	150	2439
4. Monthly Permits Authorized	550	750	400	800	1140	150	40	8	30	50	225	4143
5. Permits - end of previous month	550	750	400	800	1140	150	40	8	22	50	223	4133
6. Permits - end of month	550	750	400	800	1140	150	40	8	25	50	225	4138
7. Permits - available at end of month	0	0	0	0	0	0	0	0	5	0	0	5
Permits issued in     month includes permits     effective 1st of month	0	7	0	2	4	0	0	0	0	0	0	13
9. Permits given up in month	0	7	0	2	4	0	0	0	0	0	0	13
10. Net Change	0	0	0	0	0	0	0	0	0	0	0	0
11. On List - end of month*  **On List-Unique Individuals	1245	1426	1191	1576	1120	27	0	0	0	22	0	6607 3780
12. Added to list in month	11	8	6	11	4	0	0	0	0	0	0	40
13. Withdrawn from list in month (w/o permit)	0	0	0	0	0	0	0	0	0	0	0	0
14. Average # of weeks on list for permits issued in month	143	82	141	126	57	0	0	0	0	0	0	109.8
15. Transient parker occupied	251	347	106	171	76	N/A	N/A	N/A	N/A	N/A	N/A	951
16. Monthly parker occupied	287	441	270	513	598	N/A	N/A	N/A	N/A	N/A	N/A	2109
17. Total parker occupied	538	788	376	684	674	N/A	N/A	N/A	N/A	N/A	N/A	3060
18. Total spaces available at 1pm on Wednesday 8/14	168	23	61	61	206	N/A	N/A	N/A	N/A	N/A	N/A	519
<ol> <li>"All Day" parkers paying 5 hrs. or more A:Weekday average.</li> <li>B:"Maximum day</li> </ol>	244 N/A*	247 N/A*	128 N/A*	153 N/A*	78 N/A*	N/A N/A	N/A N/A	N/A N/A	N/A N/A	N/A N/A	N/A N/A	850 0
20. Utilization by long term parkers	N/A*	N/A*	N/A*	N/A*	N/A*	N/A	N/A	N/A	N/A	N/A	N/A	#DIV/0!

<sup>(1)</sup> Lot #6 does not have gate control, therefore no transient count available
(2) (Permits/Oversell Factor + Weekday Avg.) / Total Spaces

\* Average Maximum day not available currently in Skidata

\*\* Unique invididuals represent the actual number of unique people on the wait list regardless of how many structures they have requested.

### STATE OF MICHIGAN BEFORE THE MICHIGAN PUBLIC SERVICE COMMISSION FOR **NOTICE OF HEARING**

FOR THE ELECTRIC AND GAS CUSTOMERS OF

CONSUMERS ENERGY COMPANY SEP 1 9 2019 **CASE NO. U-20372** 

CITY CLERK'S OFFICE CITY OF BIRMINGHAM

- Consumers Energy Company requests that the Michigan Public Service Commission approve of its 2020-2023 Energy Waste Reduction plan.
- The information below describes how a person may participate in this case.
- You may call or write Consumers Energy Company, One Energy Plaza, Jackson, MI 49201, 517-788-0550 for a free copy of its application. Any person may review the documents at the offices of Consumers Energy Company.
- A pre-hearing will be held:

DATE/TIME:

Wednesday, October 2, 2019, at 9:00 AM BEFORE:

Administrative Law Judge Sally Wallace

LOCATION:

Michigan Public Service Commission

7109 West Saginaw Highway Lansing, Michigan 48917

PARTICIPATION:

Any interested person may attend and participate. hearing site is accessible, including handicapped parking. Persons needing any accommodation to participate should contact the Commission's Executive Secretary at (517) 284-8090 in advance to request mobility, visual, hearing or other

assistance.

The Michigan Public Service Commission (Commission) will hold a pre-hearing to consider Consumers Energy Company's (Consumers Energy) August 1, 2019 application requesting the Commission to approve: 1) Consumers Energy's proposed 2020-2023 Energy Waste Reduction (EWR) Plan proposing for electric: approximately \$137.3 million in 2020, \$157.2 million in 2021, \$161.5 million in 2022, and \$164.4 million in 2023, and for natural gas: approximately \$67.1 million in 2020, \$66.4 million in 2021, \$67.7 million in 2022, and \$69.2 million in 2023; 2) the requested 2020-2023 EWR Plan natural gas and electric surcharges; 3) the requested accounting authority described to roll forward any unspent funds into future approved EWR plans, and to pull back up to 5% of the following year's total electric and gas budget to be invested in the then-current year, if needed; 4) issuance of the tariff sheets; 5) Consumers Energy's EWR incentive proposal; and 6) other relief.

### INFORMATION ONLY

All documents filed in this case shall be submitted electronically through the Commission's E-Dockets website at: <a href="michigan.gov/mpscedockets">michigan.gov/mpscedockets</a>. Requirements and instructions for filing can be found in the User Manual on the E-Dockets help page. Documents may also be submitted, in Word or PDF format, as an attachment to an email sent to: <a href="majoredockets@michigan.gov">mpscedockets@michigan.gov</a>. If you require assistance prior to e-filing, contact Commission staff at (517) 284-8090 or by email at: <a href="majoredockets@michigan.gov">mpscedockets@michigan.gov</a>.

Any person wishing to intervene and become a party to the case shall electronically file a petition to intervene with this Commission by September 25, 2019. (Interested persons may elect to file using the traditional paper format.) The proof of service shall indicate service upon Consumers Energy Company's Legal Department – Regulatory Group, One Energy Plaza, Jackson, MI 49201.

Any person wishing to appear at the hearing to make a statement of position without becoming a party to the case may participate by filing an appearance. To file an appearance, the individual must attend the hearing and advise the presiding administrative law judge of his or her wish to make a statement of position. All information submitted to the Commission in this matter becomes public information, thus available on the Michigan Public Service Commission's website, and subject to disclosure. Please do not include information you wish to remain private.

Requests for adjournment must be made pursuant to Michigan Office of Administrative Hearings and Rules R 792.10422 and R 792.10432. Requests for further information on adjournment should be directed to (517) 284-8130.

A copy of Consumers Energy Company's application may be reviewed on the Commission's website at: <a href="michigan.gov/mpscedockets">michigan.gov/mpscedockets</a>, and at the office of Consumers Energy Company. For more information on how to participate in a case, you may contact the Commission at the above address or by telephone at (517) 284-8090.

Jurisdiction is pursuant to 1909 PA 106, as amended, MCL 460.551 et seq.; 1909 PA 300, as amended, MCL 462.2 et seq.; 1919 PA 419, as amended, MCL 460.54 et seq.; 1939 PA 3, as amended, MCL 460.1 et seq.; 1969 PA 306, as amended, MCL 24.201 et seq.; 2008 PA 295, as amended, MCL 460.1001 et seq., and Parts 1 & 4 of the Michigan Office of Administrative Hearings and Rules, Mich. Admin Code, R 792.10106 and R 792.10401 through R 792.10448.

[THE MICHIGAN PUBLIC SERVICE COMMISSION MAY APPROVE, REJECT, OR AMEND PROPOSALS MADE BY CONSUMERS ENERGY.]