



**ROY CITY**  
**Roy City Council Special Work Session Minutes**  
**May 16, 2022– 5:00 p.m.**  
Roy City Council  
5051 S 1900 W Roy, UT 84067

Minutes of the Roy City Special Work Session Meeting held in person in the Roy City Basement Conference Room and streamed on YouTube on May 16, 2022, at 5:00 p.m.

Notice of the meeting was provided to the Utah Public Notice Website at least 24 hours in advance. A copy of the agenda was also posted on the Roy City website.

The following members were in attendance:

Mayor Dandoy  
Councilmember Jackson  
Councilmember Joe Paul  
Councilmember Scadden  
Councilmember Wilson  
Councilmember Sophie Paul

City Manager, Matt Andrews  
City Attorney, Andy Blackburn  
City Recorder, Brittany Fowers

Excused:

Also present were: Police Chief, Matthew Gwynn; Fire Chief, Craig Golden; Parks and Recreation Director, Travis Flint; Public Works Deputy Director, Brandon Edwards; Management Services Director Amber Fowles.

**A. Welcome & Roll Call**

Mayor Dandoy welcomed those in attendance and noted Councilmembers Joe Paul, Wilson, Jackson, Sophie Paul, and Randy Scadden were present.

**B. Discussion Items**

**1. Proposed FY 2023 Budget**

Management Services Director Amber Fowles led began by addressing some issues that have come up. She noted that she previously discussed property tax, sales tax, and franchise tax as the city's biggest sources of revenue, and went over a slide breaking down the history of property tax increases. She noted the biggest funded items included requests from the police and fire departments as well as complex city repairs. She said based on 2021 values, the average home value was 621,000 and then broke down the property tax options they have to add to their revenue. She said the revenue will likely stay the same as when home prices go up, property taxes go down.

She next addressed the \$7.8 million that went over the budget submittals and addressed the ways they will lower this. She noted they took out \$1.1 million in capital though they are including \$1.8 million in capital requests. She said \$200,000 were requested in fire operations that they had to cut out along with a Parks and Recreation request for 60,000 dollars they also had to cut out. She noted these were additional requests and not included in their primary budget. Ms. Fowles then said they added \$900,000 to their projections for sales tax.

The question was asked about additional fees for repairs for the complex. City Manager Matt Andrews said this had to go towards issues with the boiler and plumbing as there was leaking. Parks and Recreation Director Travis Flint said if the boiler goes out, you could not heat the inside of the pool area. Mr. Flint then broke down the costs associated with the repair which would also include floor, ceiling, and door

expenses. Councilmember Sophie Paul noted that this seemed all very necessary. Mr. Andrews said they have always gotten by until now. Mr. Flint noted that 100,000 people walk through the doors annually, though many of them are one time attendees who pay the fee versus entering in through a program or membership. He stressed that 500 people have signed up for silver sneakers and these people could come a few times a year or countless times a year. Mr. Flint added that they make roughly \$90,000 per year on memberships and that did not include certain classes. Ms. Fowles clarified that they currently have 300,000 budgeted in revenue for the complex. Councilmember Scadden said that if they added these projects, it would take three years to recoup the cost. Mayor Dandoy clarified that \$764,000 would be the cost of repairs and staffing. Mr. Flint said they historically have a two week shutdown though he would be surprised if they could fit the repairs in. He said these repairs needed to happen, but they did not need to happen in the same year. Councilmember Jackson asked what is the most pressing. Mr. Flint said the boiler is the most pressing and the locker rooms are the least pressing.

Councilmember Paul asked if they could utilize the aquatic center by putting an enclosure over the lap pool and using it during the summer so the complex can be repaired. Mr. Flint said he was not saying no to anything. Councilmember Scadden said they needed to think about this from a more business oriented standpoint. He felt the better option would be to keep it in the facility and they would gain benefits from the long term investment in the space. Councilmember Jackson asked if this would last another year and if they could do a survey. Mr. Flint said he did not know and that “the boiler could last another three years or shut down tonight.” Councilmember Joe Paul asked about how many full time employees were in the complex. Mr. Andrews said to consider that there are mostly part time and seasonal workers in the complex. Councilmember Joe Paul said he would almost rather put money into the aquatics center versus the complex. Councilmember Jackson said they should try to hang in for a year and do a survey.

Councilmember Sophie Paul asked what they do if everything shuts down from the boiler. She also asked what would happen if nothing happened. Mr. Flint said he does not know as they do not poll everyone who attends the complex. Councilmember Jackson asked if the only bathrooms are in the locker rooms so they can figure out the bathroom situation. Councilmember Scadden asked for the council to consider what they would be adding by allocating more money to the complex versus other areas. Police Chief Matthew Gwynn said they would add an extra person to every control group and added training sessions. He noted that violent crime is going up so they need more people.

Councilmember Joe Paul asked what two officer additions would do versus five additional officers. Mr. Gwynn said this would impact their staffing ability. He noted that other people have to transport people out of the city because of the high call volumes. Mr. Gwynn noted that this is also lowering their revenue. He said nine people would also mean they could add another ambulance. Ms. Fowles clarified that they could bring in \$2.7 million versus \$1.8 million projected revenue. Councilmember Joe Paul asked what the minimum staff would be to get another ambulance. Chief Golden said three.

Public Works Deputy Director, Brandon Edwards said they just needed one more person staffed.

Mr. Gwynn added that they need roughly \$50,000 for a police vehicle. He added that gear would be another \$10,000. Councilmember Wilson asked about paramedic costs. Mr. Gwynn said there was potential for more rescue teams and they know the rates.

Mayor Dandoy asked if the council was okay with the base document as they needed to talk more about what is already planned for. Mr. Andrews said they needed to work through projection requests. Councilmember Wilson said she would like to review the need to hire a new community/economic development director and assistant city manager. Mr. Andrews said this was both from the RDA and the General Fund. He added that Mr. Sant needed to be present because of his role with RDAs. Mr. Andrews then segued back to survey results. He noted that Roy City is one of the only cities to not offer these

positions. Councilmember Scadden said they could focus on more things with more people. He added that Mr. Sant is part time and can only do so much. Councilmember Wilson asked how much Mr. Sant works now. Mr. Andrews said it is an hourly contract so it depends on what they ask from him - though they pay him roughly \$60,000 per year. Councilmember Wilson asked what can be concretely done to make up the difference for the 160,000 dollars for these new positions. She then asked what would be different. Councilmember Scadden says it would boil down to how much could get done.

Mayor Dandoy said that people in the past have been asked to do too much then have left or been let go. He said it is the council's job to find revenue while Mr. Andrews spends it. He recognized the difficulties in doing so and also bringing in businesses. He said that the focus needs to be bringing in businesses and learning how to better develop the city. He said if they knock down a building, they need to have someone to figure out what to do with said land. Mayor Dandoy expressed deep concern over the city's ability to produce revenue with their current sales taxes. He reiterated Mr. Andrews' point that hiring a new person is a long term investment. He stressed that they needed a full time person to drive the train towards development.

Councilmember Jackson acknowledged how they are not a big city but asked how this would impact redevelopment. Mayor Dandoy said that the train station plan is the biggest limiter to their plans. Councilmember Joe Paul expressed frustration at what UDOT will add to the outskirts of the city. Mayor Dandoy stressed that this position would bridge the gap between creating business revenue and handling all the changes. He asked who in the room would be able to deal with this and reiterated what Mr. Edwards said earlier about their \$100 million infrastructure plans that are in and around the city. Councilmember Jackson said that the council needs to be mindful of the financial burden.

Mr. Andrews clarified that the community development/economic director would be one position. Councilmember Joe Paul mentioned that they have discussed freezing the tax rate. Mayor Dandoy said the rate could drop substantially without action. Mr. Andrews suggested sending out surveys.

Councilmember Joe Paul said they need to be asking "the right questions." Mr. Gwynn said that he heard many people outraged over the last tax changes. Mr. Andrews said they need to acknowledge how polling can be biased depending on where you do it. Mayor Dandoy was hesitant to use a survey while Councilmember Jackson felt that this could be useful for future decisions.

Mayor Dandoy then addressed a presentation with different tax rates. He noted the current numbers are "healthy numbers" and asked if the council could handle a truth in taxation meeting. He said this conversation will force people to ask themselves if they can afford food versus medicine. Mayor Dandoy asked Ms. Fowles if locking the tax rate would generate any more revenue. Councilmember Jackson asked if hiring the new director would make a huge difference. Mayor Dandoy cited the moment where they gave back 750 thousand in backpay. He noted he disagreed with this. He then noted how much is lost in the city every year in this. He said workers in the city will burn out. He noted that workers were already being pulled in multiple directions and this could be tied to other issues like the rise in crime.

Mayor Dandoy said he had little faith that this body could get a stationary plan finished within the year. He said sales tax and other taxes are stabilizing while franchise taxes are dropping. Mayor Dandoy said they will hold him responsible for this though they need to remember he does not have a vote. He called back to the issue of the boiler repair. He said if the boiler goes out then people will not go and they will not build any revenue. Mr. Andrews said that the vehicles they need are a part of the replacement plan. Councilmember Scadden asked if they could not just budget the difference. He expressed frustration that they are showing expenses without income. Ms. Fowles said that they mark everything they sell as income though they cannot do that this year which makes budgeting for revenue difficult. He also discussed inflation issues.

Mayor Dandoy said they needed to decide what to do. He asked if they wanted to have one more meeting before a vote. Ms. Fowles said that much of the capital projects fund is being cut out and would be replaced by other funds. She noted they had records of the capital projects fund. Ms. Fowles said they needed to adopt a final budget by September 1st and their next deadline for a draft was June 21st. Councilmember Wilson asked what the general idea would be for the tax freeze. Ms. Fowles said that they would have a better idea after June 8th.

Mayor Dandoy suggested setting another meeting and doing a workshop. Mr. Andrews said they could schedule a meeting sometime during the week of June 13th. Councilmember Sophie Paul asked if they could take down the police officer numbers they needed. Mr. Gwynn said they are operating from an old standard and they would need to hire more people so each unit would have an equal opportunity for vacation and overtime. Mayor Dandoy said it sounded like they needed six firefighters and five officers. Councilmember Joe Paul suggested hiring some personnel now and then fixing it later this year. Mr. Gwynn said this could be a management issue. Mr. Gwynn said he is confident they can address the vehicle issue, and that he is more confident about their vehicle situation versus staffing.

**C. Adjournment**

The meeting was adjourned.

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Robert Dandoy  
Mayor

Attest:

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Brittany Fowers  
City Recorder

dc: