

ROY CITY COUNCIL MEETING AGENDA

MAY 19, 2020 - 5:30 P.M.

ZOOM WEBINAR WITH LIVE STREAMING ON YOUTUBE

A. Welcome & Roll Call

Mayor Dandoy called the meeting to order and took roll.

B. Moment of Silence

The audience observed a moment of silence.

C. Pledge of Allegiance

Councilmember Paul led the audience in the Pledge of Allegiance.

D. Presentation

1. UDOT Presentation-

Scott Lucas explained that he would be co-presenting with Tom Rowlands. Mr. Rowlands stated he was the UDOT project manager for this important project. He explained he was currently doing the environmental assessment for 5600 South. He added having met with the City and City Staff and had presented to the Council in the fall of 2018. As the team had changed, he pointed to the different team members. Mr. Rowlands began his presentation on screen. He described the focus area which included 5600 South from 3500 West all the way to the I-15 Interchange into Hill Air Force base.

Mr. Lucas explained that the study had been started a year and half prior. He discussed the stated Purpose & Need for the project: accommodate the 2050 Traffic demands for the corridor and the I-15 interchange. He added improved safety was also a goal and mentioned that the project was meant to accommodate active transportation. He further pointed to the environmental phase of the project. This phase, he explained included some scoping and helped develop goals and objectives as well as alternatives and impact. Mr. Lucas explained that as alternatives had been developed, UDOT had reviewed the project in the Fall of 2019. The corridor had been further studied to reduce impact, he explained. Based on the feedback, he described the changes that had been made. He discussed having met with Roy City leadership to discuss new layouts for the road. Mr. Lucas presented the preferred alternative that had been created. He pointed that the corridor had been shifted to the South. He described the widening that would be built allowing trails, bike lanes, and left turn lanes. He continued that there would be a grey separation on the new road to increase pedestrian safety and that the bridge over the railroad would be widened. He mentioned the different turn lanes and through lanes. He added that the bridge over 56th South would be widened as well. Because of the close proximity between Riverdale road and the 56th South interchange, he continued, a new ramp had been incorporated.

Mr. Lucas explained the design for the Interchange between 56th South and the I-15 interchange. He mentioned that a unique feature of the interchange was a separation to get to Riverdale road. He continued that the bridge would also carry Freeway Park Drive. Mr. Lucas explained that the traffic had been analyzed and everything had been designed to be able to handle the 2050 traffic load with a service



level of D or better.

Councilmember Burrell asked about the bridge across 56th South. Mr. Lucas clarified the location by reviewing a prior slide. Councilmember Burrell pointed that there was a school west of the bridge and asked whether this would allow the students from the South side to cross over the bridge. Mr. Rowlands explained that this had been discussed early on. He explained that students could cross, though some of them might have to walk a little further. Councilmember Burrell explained that she wanted to make sure that students' safety was not compromised. Mr., Rowlands pointed that the signal at the crossroad would be kept for added visibility and added that students could also use the bridge. He further mentioned another signalized crosswalk further on the road. Councilmember Paul asked about the bridge and whether it could be used as a school crossing. He pointed that if that were the case, the crosswalk would have to be ADA compliant. Mr. Rowlands explained that the crosswalk would be. Mayor Dandoy mentioned that this section had been discussed as potentially being a 45-mph zone. Mr. Rowlands explained that this was the case and that the width of the road justified the speed limit. Councilmember Burrell asked whether the speed limit would be reduced to 20 mph during school crossing times. Mr. Rowlands stated that he did not believe there legally could be both a crosswalk signal and a reduced speed zone.

Councilmember Wilson stated the light at light at 3100 West would be welcome news for the residents. Mr. Lucas explained that many people had requested this light. Councilmember Wilson asked when the project would be started and how long it would last. Mr. Lucas explained that the project was not currently funded, though the documents were ready. He explained that currently, the funding extended to year 2025 but added that he anticipated the construction would take place between 2025 and 2030. Mayor Dandoy explained that this was correct.

Mr. Lucas showed a drawing of the layout of the turn lanes. He further showed a graphic of how a car would travel on the 56th South Freeway Park Drive in both directions. Councilmember Burrell asked about the Riverdale exist and was told it would be combined with the 5600 South exit. Mr. Rowlands explained that this option would help smooth traffic and get people in and out in greater numbers. Councilmember Wilson asked about access to the Air Force Base museum. Mr. Lucas traced the path.

Councilmember Saxton inquired how much of the project would take towards 1900 West. Mr. Lucas showed the limits on his map.

Mr. Lucas described the bike lanes on 5600 South which were on both sides of the road and had their own loop. He continued by presenting the impact and assessment with an online right-of-way workshop. He mentioned having received 24 comments from the public and added that properties owners were invited to hear about the changes from UDOT. Councilmember Wilson asked about the amount of time given to business and property owners to relocate their property. Mr. Lucas explained that after agreeing to a purchase price, residential owners were given 90 days to relocate.

Councilmember Saxton asked about the number of properties that would be impacted. Mr. Lucas explained that there had been contact made with 88 business owners along the corridor. He explained that those fully impacted by the project amounted to 75 full acquisitions (15 commercial, 58 residential, 2 vacant). He described their locations on the map. He also pointed to two vacant lots needing to be used for water quality purposes. Councilmember Paul asked if it were possible to receive a copy of the comments made during the public outreach portion.

Mr. Lucas explained that there were another 75 partial acquisitions (46 commercial and 7

underdeveloped) where the front of the property had to be stripped. He added that in these instances, homes and businesses could stay at their location.

Mr. Lucas explained that COVID-19 had prevented public meetings. He explained that UDOT was trying to find ways to meet the federal requirements for public hearings while doing so safely. After public hearings, he continued, a decision document would be issued by the Fall of 2020. He explained that construction would begin between 2025 and 2030.

Mr. Lowlands explained that during the last legislative session, UDOT had worked to see if there could be ways to improve the interchange area without building a brand new one. He added that an intersection improvement at 1900 West would allow another ten years of bettered traffic movement. He explained that this improvement would come within the next couple of years. Mr. Lucas concluded the presentation.

Councilmember Paul pointed to an area where he felt more vehicles were being funneled into a bottleneck. He explained that this would back the traffic into 5600 South. Mr. Lucas explained that the project was including how the traffic would be impacted throughout the community. He explained that he believed the project would be efficient.

Councilmember Paul explained that the interchange at 1900 West was very backed up. Mr. Lucas explained that the improvements needed to increase the level of service had been developed after looking at all traffic demands. He added that traffic would move around. He continued that another part of the project would be to create a right turn lane Southbound Freeway Park Drive. He added this would give more time to the East/West traffic and alleviate the bottleneck Councilmember Paul had mentioned.

Mayor Dandoy explained that there was a timeline on environmental studies. He added that the dynamics of situations could change and asked how long an ENA study was considered to be providing reliable data. Dana Holmes explained that the shelf life on an environment project was five to seven years depending on the changes taking place in a given area. Mayor Dandoy stated that once approved, it would be a solid plan with maybe some small changes.

Mr. Lucas explained that some sensitivity testing had been performed regarding the volumes of traffic. Mayor Dandoy reiterated the timeline that would take place and asked who had the ultimate approval for the specific package. Ms. Holmes stated that UDOT had the final authority after all the State and public input had been received.

Mayor Dandoy discussed the right-a-way acquisitions and whether Roy could communicate to UDOT when properties came up for sale. Mr. Lucas explained that through the corridor preservation fund, UDOT had a mechanism to acquire properties. He added that the fund was strapped at the moment but that the Mayor was welcome to let UDOT know about properties for sale. Mayor Dandoy stated that when a full acquisition took place, properties had to be bought at market value. He added that he was concerned that UDOT would also be responsible to minimize any lease agreement that might be on the property. He continued that it would therefore be helpful to let UDOT know about potential options to purchase. Mr. Lucas pointed to a South East parcel that had generated the interest of a Maverick gas station.

Mayor Dandoy asked about where the public could direct its questions. He was told the public could speak with Kent Jorgensen or go the project site and call in. Ms. Holmes explained that the comment feature would only be available during the time when comments were accepted, after the document was

released. Outside of this open period, the phone number listed would be the way to contact Mr. Jorgensen.

Mayor Dandoy stated he would make the web address available.

Councilmember Jackson asked when the public comment period would begin. She was told it would be starting mid-June.

E. Action Items

1. Consideration of Resolution 20-11 Honoring the Roy High Royals Graduating Class of 2020

Mayor Dandoy asked if there were any comments. Councilmember Burrell thanked Mr. Andy Blackburn for his work on this resolution. Councilmember Paul stated that he was happy about the resolution.

Councilmember Paul moved to approve Resolution 20-11. Councilmember Burrell seconded the motion. A roll call vote was taken. All Councilmember voted “Aye.” The motion passed.

2. Consideration of Resolution 20-12 Approving the Roy City Public Works Departments report of the completion of the Municipal Wastewater Planning Program Survey and authorizing its submission to the Utah Department of Environmental Quality’s Division of Water Quality

Councilmember stated the resolution was easy to read. Councilmember Paul stated he was pleased with the work put into this resolution.

Councilmember Jackson moved to approve Resolution 20-12. Councilmember seconded the motion. A roll call vote was taken. All Councilmember voted “Aye.” The motion passed.

F. Public Comments

1. Kevin Homer

Mr. Homer stated he appreciated having the Pledge of Allegiance be part of the meeting. He mentioned that he had sent an email to the Mayor and the member of the Council on April 23, 2020. He explained that in this email he had provided recommendations on how to improve communication with the Planning Commission. He listed said recommendations:

- Create an email address specifically to correspond with the Planning Commission
- Include Zoom teleconferencing as part of all meetings
- Add a public comment section to the regular Planning Commission meetings to allow for some interaction.

Mr. Homer explained that he would appreciate some feedback.

2. Manual Gonzalez

Mr. Gonzalez stated that a lot of senior citizens depended on the pool for their exercise. He explained that he himself was not able to walk and could only exercise in the pool. He explained that he had been told the pool would not reopen until September which, he felt, was a lot as the pool had already been closed for several months. He explained that he had been going to a different pool to swim laps. He added that

while he did not mind going there, he preferred to attend the Complex where the Silver Sneaker program was offered. The other pool he went to did not offer gym facilities. He asked whether it would be possible for the pool to open sooner despite the threat of the virus. He explained that seniors needed to be able to stay active.

G. City Manager's Report

- Map of Cemetery

Mr. Andrews explained that the City had received comments about providing cemetery maps for Memorial Day. He explained that there would be three locations where maps would be offered.

- Shop Local Program

Mr. Andrews explained that 27 businesses had expressed interest in participating in the program. He added that the City would provide a 10-punch pass where customers would be rewarded for going to local businesses. He pointed to the different gift certificates had been provided by local businesses as rewards.

- Budget for FY 2021

Mr. Andrews discussed the decrease in sales tax with a downward projection of \$500,000. Transportation, he continued, would be down by \$78,000 while Class C roads would be down \$304,000. The total loss, he continued, was of \$882,000 in the general fund. He explained that the State was in a Yellow Stage but added that this stage was different from what it was before. He reminded the Council they had discussed the hurdles of Opening the Complex. He explained that the Health Department had given the City permission to open the Complex, but he pointed that the expenses attached to this were a hurdle. He explained that \$335,000 were needed to open the Complex. He added that with the capacity allowed, attendance would bring \$144,000. The shortfall, he continued, would come to \$190,000. He explained that considering the existing downfall in revenue, opening the Complex would bring the shortfall to over \$1 million. He continued that staffing would also be challenging. Councilmember Burrell asked about the enforcement of social distancing. She explained that this would add duties to the staff. Mr. Andrews explained that enforcing social distancing would require more staff. He explained that the Complex would be operating at 50% capacity with a reduced number of individuals at each location. He added that this could be overcome, and creative solutions could be implemented. Mr. Andrews asked if this was the best use of funds for Roy City. Councilmember Paul stated that the money could be pulled from somewhere and asked what would be the soonest the Aquatic Center could be opened. Mr. Andrews stated that he could open as soon as the first weekend of July. Councilmember Burrell asked about increasing the revenue by increasing the cost of tickets. She asked what the increase would need to be to make up for the revenue loss. She added that the cost concerned her. Mr. Andrews explained that increasing fees was also problematic as people might choose not to attend. Councilmember Paul explained that this was more than a social decision and that the Complex had to be run like a business. Councilmember Burrell stated that the Council had to be fiscally prudent. Councilmember Paul asked whether the Complex could be reopened while remaining prudent. He asked what the Council would do if the revenue shortfalls kept increasing. He mentioned that the idea of increasing property tax was unpopular but continued that it might be necessary. Councilmember Burrell mentioned that the loss in revenue could be mitigated by the individuals actually using the facility. Councilmember Jackson stated that she was not sure how the Complex would be handled with an increased cost, decreased capacity, etc. Councilmember Burrell stated that the liability was too great. Councilmember Jackson

added that she believed the Aquatic Center should remain closed. Councilmember Wilson stated that though the State had labeled the phase “Yellow, low risk”, the rate of increase was worrisome. The had been no decline she continued.

Councilmember Saxton stated that two of the biggest concerns were the revenue that the Aquatic Center generated as well as capping capacity. Mr. Andrews explained that more people could attend as long as six feet remained between patrons: the capacity, he continued, would be of about 549 individuals. Mr. Andrews continued that patrons usually stayed a few hours. He explained that there could be a limit placed on how long individuals could stay. He continued that this was already built in the numbers and further limiting the time patrons could stay would further affect revenue.

Councilmember Saxton asked whether people who attended the Aquatic Center could be issued a wrist band that cut off the time they could stay allowing additional groups to come in. He continued by asking whether the Splash Pad would be opened if the Aquatic Center was not and added that the Splash Pad might be harder to gate. Mr. Andrews explained that limiting time spent might possibly help generate more revenue, though it would not equate the \$200,000 shortfall. He continued that he had not heard from the Health Department about how to handle the Splash Pad and added that he had been surprised how much had changed between the Orange and the Yellow Phase.

Councilmember Paul asked about the workings of the Splash Pad. Mr. Andrews explained that the Splash Pad was not usually open until Memorial Day. He added that a conversation with the health Department would be taking place soon. He continued that very few people would be allowed in the splash pad because of the requirement for distance with additional personnel. Councilmember Burrell asked how many of the people who came to use the Splash Pad lived in other cities. She pointed that it was not fair to Roy citizens to support the recreational needs of other cities’ residents. Councilmember Jackson stated that she assumed about half of patrons came from a different city. She explained that she believed that it might be unwise to spend so much money.

Mayor Dandoy asked about the Complex. Mr. Andrews stated that the price of the Aquatic Center would double to make up for some of the shortfall. He added that when it came to the Complex, reopening was more realistic. He continued that an additional \$63,000 would be required to open and added that there would be limits to how many people could attend. He added, however, that there were multiple activities people could engage in. He mentioned that the Complex had a year-round pool, thus the Staff was already in place. Councilmember Paul asked about a non-resident fee. Mr. Andrews explained that said fees were already in place at both locations. Councilmember Paul recommended increasing this fee as other cities used the facilities. It was pointed that there was not a non-resident fee at the Aquatic Center and that the cost for non-resident passes could be increased. Furthermore, many 12-year old children came to the pool and did not have IDs.

Mayor Dandoy asked what the timeline would be to open the Complex. Mr. Andrews explained that the Complex usually shut down the week before Memorial Day and continued that it would take a couple of weeks to open. Travis Flint stated that building maintenance did great work and should be able to open by June 15, 2020. He stated that the classes for lifeguards had been started and suspended when the virus took hold. He added that training required \$6,000/year and that it would require six weeks to reopen in order to recruit and train employees with 40+ new lifeguards. Councilmember Burrell asked whether the Aquatic Center would be cost effective at any point. She added that the Aquatic Center would be much more expensive and challenging to reopen. Councilmember Burrell asked about enforcing social distancing based on Health Department guidelines. She pointed that it would be another health care cost and that the population at the Complex was the most at risk. Travis Flint explained there would be an

increase in cost. He added that the rule was one person every 100 sq. feet and continued that monitoring would be required. He added that it was true that the Complex attracted a lot of senior citizens, particularly in the morning. He pointed out that the government had changed what the Yellow Phase consisted of. He mentioned the Complex could have a potential time blocked just for senior citizens though this was not mandated by the Health Department. Councilmember Burrell asked about sanitation concerns. Mayor Dandoy explained that this had been removed from the Yellow Phase. He mentioned that a lot of places had not allowed access to lockers. Councilmember Burrell pointed that there might be liability issues. Mayor Dandoy stated that the Governor had tried to limit issues of liability. He continued that, while not an expert on the virus, the Council should follow the guidance of the Health Department. He pointed to all the guidelines that had been taken out and added that the responsibility had to be shifted to individuals. He added that staff would not be able to enforce everything such as checking if people were related or lived together. He continued that he believed that opening the Aquatic Center was not the right choice. He added that the Complex could be opened within the criteria defined by the Health Department.

Councilmember Burrell asked whether a liability disclaimer could be implemented. She was told that it was possible. Andy Blackburn stated that the City had government immunity in different areas. Councilmember Burrell pointed that disclaimers were common. Andy Blackburn explained that disclaimers would be helpful in pointing to patrons that they had to hold the City harmless for risks incurred. Mayor Dandoy explained that information was essential and would help decide when to open the Complex. He also brought up the issue of lifeguards who had to come close to people and asked about the kind of PPE that would be required. Mr. Andrews explained that this was still being worked on. He reminded the Council of the \$63,000 that would be needed to reopen. Mayor Dandoy asked the Council whether they wanted to let Staff move forward with opening the Complex. Councilmember Burrell asked what it would take to increase fees in order to address the shortfall. Mr. Andrews explained that the Staff could return to the numbers and answer these questions. He continued that many patrons had already paid for a membership. Councilmember Burrell explained that a supplemental fee could be assessed. Mr. Andrews explained this option could be explored. Councilmember Wilson added that she would like to have more answers before making a decision. She pointed to the risk the Staff incurred and mentioned she would like to prioritize safety. She added that the change to “Yellow, Low Risk” placed the responsibility on individuals. She continued that the City needed to make sure it did not create dangers for their employees. Councilmember Burrell explained that the information could be sought without the Council committing to anything. Councilmember Paul stated that the impact was more than monetary: it also involved the safety of individuals.

Mayor Dandoy stated that City employees had access to facilities at no cost. He added that if individuals left employment in good standing, they could continue to enjoy the use of facilities. He pointed that if the conversation was about the distribution of the fee, one solution could be to withdraw that privilege. Councilmember Burrell stated that the number of former employees using the facilities was minimal. Mr. Andrews confirmed that the number was minimal and added that he would make calculations with Staff to provide accurate numbers.

Andy Blackburn stated that there could be lawsuits if the City did not enforce a statewide policy. He continued that there would be a policing aspect to consider. Mayor Dandoy explained that he was not sure how to enforce such rules. Councilmember Jackson pointed that it would be difficult to tell whether people were family members. She added that people might not even know that they were contaminated. Councilmember Burrell stated that many cases were asymptomatic.

Mr. Andrews explained that playgrounds could be opened as well as park bathrooms. He added that the

City was no longer required to wash playgrounds every day and that bathrooms had to be washed daily instead of every two hours. He explained that signs would be displayed stating social distancing was recommended. Councilmember Saxton asked about the Municipal Park and its athletic center. Mr. Andrews stated that once finished, the athletic center could be opened. Mr. Andrews explained that he was waiting for more feedback from the Health Department before opening the Splash Pad. He added that Spring sports had been canceled and refunded but that they would resume in the late summer. He also mentioned comp leagues with reservations resuming on some of the fields with organizations having to submit a plan aligned with recommendations. He continued by saying that reservations for pavilions could be resumed with the first reservations taking place in August. He mentioned that the Municipal Building would start its summer hours and pointed that upon coming, individuals had to ring a doorbell. Mr. Andrews also mentioned that there was a drive-through. He continued that some of the simpler questions could be answered through the video doorbell and that the hope was to limit the number of people allowed inside.

Councilmember Paul asked about the neighborhood dumpster program. Mr. Andrews explained this program would resume in the Fall. He went on stating that there had been no increases in the budget but added that some of the City's fees would be increased as was the case with Waste Management. He explained that these increases would be subsidized by the general fund. He mentioned that he did not recommend adding the dumpster program as it demanded that Staff worked overtime. Councilmember Paul mentioned that this could be remedied by implementing a charge. Mr. Andrews explained that there were multiple facilities in neighboring the cities that did charge a fee and added he was not sure Roy would be successful when adding a charge. Mayor Dandoy stated that Mr. Andrews should hold off on this project and discuss it in a subsequent workshop.

Mr. Andrews explained that the budget was being prepared. He added that questions could be answered in the upcoming budget workshop. Councilmember Saxton stated he had a comment but would wait until the workshop. He mentioned that one of his concerns was to keep the same cost for senior citizens if the Complex reopened. Councilmember Burrell asked how this could be paid for. Councilmember Saxton stated that cost to non-residents should be increased. He continued that seniors had been very hurt by the closures, and he did not think that seniors should be asked to pay for more for the same service. Councilmember Paul stated that while he agreed with Councilmember Saxton, he did not believe that all citizens should be forced to pay for senior citizens. Councilmember Burrell stated that these times were unprecedented and therefore, unprecedented measures needed to be in place. She pointed to the High School seniors who had had to adapt to this new reality. Councilmember Saxton stated he respected every Council member's opinion and expertise but added that he would like to see if some revenues could be found for seniors.

Councilmember Burrell thanked all the departments for their proactive actions and handling of the crisis. All Councilmembers agreed. Councilmember Paul stated that he had seen many stepping outside of their regular work duties to take care of the City.

H. Mayor & Council Report

Councilmember Saxton stated he was grateful that Twisted Sugar would be a part of the Roy business community. Councilmember Jackson asked whether a Sub-Zero shop was coming into town. Mayor Dandoy stated he had not heard this was the case. Councilmember Saxton stated the cookie shop could be opened in a few weeks. Councilmember Jackson discussed buffet establishments. Councilmember Saxton stated that buffets might provide single use plates to make sure people did not use the same plate twice.

Mayor Dandoy stated that all members had received copies of the budget. He recommended that they read the document and prepare questions to be ready for the next Council meeting. Mr. Andrews stated that he was hoping the budget to be approved during the last Council meeting in June 2020, to provide a Truth in Taxation. Councilmember Saxton asked whether that meeting would be live rather than on Zoom. Mayor Dandoy stated that he would discuss this later in the meeting.

Mayor Dandoy reiterated the sports schedule. Mr. Andrews confirmed the schedule and explained that he was waiting for schedules for contact sports. Travis Flint listed the sports that would normally take place. Mayor Dandoy asked whether there would be a soccer season in the Fall. He was told there would. Mayor Dandoy explained that Roy City was viewed as having some of the best soccer field.

Mayor Dandoy stated he had discussed when the Council could reconvene. He explained that there would need to be six feet distance between all individuals and no more than 50 people in the room. He continued that this was the standard to be upheld. Mr. Andrews explained that under the current circumstances 10 to 14 people could be in the audience, including the directors and staff, four councilmembers, Ms. Langholf, and himself. He added that, as a result, the Council was limited on doing anything live and in-person. Mayor Dandoy pointed that important meetings were coming up. The budget meeting, he continued, should be held as a public meeting. He added this would be difficult given the current situation. Councilmember Burrell recommended the theater in Roy High School. Mayor Dandoy stated that residents unable to attend should be provided with a way to listen in on the meeting. Councilmember Paul stated that the representatives on the Sewer Board, who were officials of other cities, had let him know that they were resuming in-person meetings in early June 2020. Mayor Dandoy stated that everything would be done to protect people.

Councilmember Burrell stated that Mr. Homer had indicated he appreciated attending meetings via teleconferencing. She added that Zoom would always be an option rather than having in-person meetings. Mayor Dandoy explained that accommodations would have to be made and policies respected.

Mayor Dandoy thanked Mr. Andrews for all his work and leadership. Councilmember Wilson agreed.

I. Adjournment

Councilmember Jackson moved to adjourn the meeting. Councilmember Burrell seconded the motion. All Councilmember voted “Aye.” The meeting was adjourned at 7:49 PM.

Robert Dandoy, Mayor

Attest:

Morgan Langholf, City Recorder

