



Minutes of the Roy City Council Meeting held in person in the Roy City Council Chambers and streamed on YouTube on January 3, 2023 at 5:30 p.m.

Notice of the meeting was provided to the Utah Public Notice Website at least 24 hours in advance. A copy of the agenda was also posted on the Roy City website.

The following members were in attendance:

Mayor Dandoy	City Manager, Matt Andrews
Councilmember Jackson	City Attorney, Andy Blackburn
Councilmember Joe Paul	City Recorder, Brittany Fowers
Councilmember Scadden	
Councilmember Wilson	
Councilmember Sophie Paul	

Excused:

Also present were: Police Chief, Matthew Gwynn; Fire Chief, Craig Golden; Kevin Homer, Glenda Moore, Micheal Ghan, Natalie Pierce, Marge Becraft, Benjamin Beckhem, Leon Wilson, Jake Rast, Iris Berrett, and Ashlyn Scadden.

A. Welcome & Roll Call

Mayor Dandoy welcomed those in attendance and noted Councilmembers Jackson, Wilson, Sophie Paul, Scadden, and Joe Paul were present.

B. Moment of Silence

Councilmember Sophie Paul invited the audience to observe a moment of silence.

C. Pledge of Allegiance

Councilmember Sophie Paul lead the audience in reciting the Pledge of Allegiance.

D. Consent Items

(These items are considered by the City Council to be routine and will be enacted by a single motion. If discussion is desired on any particular consent item, that item may be removed from the consent agenda and considered separately.)

- 1. Approval of the December 6, 2022, Roy City Council Meeting Minutes**
- 2. Request for approval of an alcoholic beverage license – Exxon, 4395 S 1900 W**

Councilmember Joe Paul clarified the request for the alcoholic beverage license was part of a new owner's application, and commented he did not foresee any issues with their application. He added they had not had any issues with that gas station since it had come under new ownership. Mayor Dandoy confirmed this was the case.

Councilmember Diane Wilson noted there were a few minor changes which needed to be made for the December sixth minutes and asked for the changes to be reflected when approved. City Recorder Brittany Fowers acknowledged she had received the submitted changes.

Councilmember Wilson motioned to approve the Consent Items with changes to minutes. Councilmember Sophie Paul seconded the motion. All Councilmembers voted “Aye”. The motion carried.

E. Public Comments

Mayor Dandoy opened the floor for public comments.

Kevin Homer came forward first and gave his address as 5398 S 4000 W Roy. Mr. Homer said he liked the idea of forming a subcommittee to address parking issues. Mr. Homer suggested including Roy City residents in the committee. Mr. Homer urged the Council to hear out citizens on public access issues. Mr. Homer also said they should rework the City definition of “vehicle” to account for special accommodations for loading vehicles.

Mayor Dandoy closed the floor for public comments.

F. Presentation

1. Proposed 3 Gate Trail – Wasatch Front Regional Council/Mayor Dandoy

Mayor Dandoy walked the Council through this presentation and indicated he would answer all the questions he could. Mayor Dandoy explained the proposed new trail would run along a rail line, and they did not yet know what the name of this trail would be as it was early in the planning process. Mayor Dandoy then walked through the principal players on the project and showed the Council an overhead visual for the trail. Mayor Dandoy indicated the trail would be six and a half miles long, and expressed he felt it had a lot of potential.

Mayor Dandoy noted this trail was previously used for transporting ballistic missiles for the US Air Force. He also noted the trail had several stops for storage and locomotive repair. Mayor Dandoy said these projects stopped and Union Pacific pulled up all the tracks leaving an unused area which could be repurposed as a trail.

Mayor Dandoy said these changes were being driven by the need to modernize Utah’s interchanges. Mayor Dandoy added there were major developments happening at the 5600 and I-15 in tandem with this trail project, and those developments would require new interchanges.

Councilmember Joe Paul interjected and asked if the plan was still to move the freeway to the East. Mayor Dandoy said it was, and segued into a visual aid which reflected this plan. Mayor Dandoy said UDOT had to subsequently contact Union Pacific. Mayor Dandoy reported that Union Pacific had said UDOT had to buy the whole six-and-a-half-mile former rail line versus the small patch of land initially needed for a small interchange. Mayor Dandoy said this was both a lose-lose situation but was also an opportunity for new developments.

Mayor Dandoy presented another overhead map of ways to connect this new trail with existing trails. Mayor Dandoy gestured to a few existing trails and showed how they plan to connect the trails. Mayor Dandoy said they would like to connect the trail to Clearfield and Layton which could help individuals in those areas to travel to Roy City for employment.

Mayor Dandoy suggested that long term, maybe linking the trail head on the north side by Ogden, though he noted this could bring challenges relating to ownership. Mayor Dandoy pointed out this trail would

have four bridges going over it. Mayor Dandoy then showed the area where Ogden, Riverdale, and Roy City would converge on this trail and the ensuing development being proposed in that area. He added the trail could also lie adjacent to the Ogden airport.

Mayor Dandoy said they would need to consider the intersection between this trail and 5600. Councilmember Joe Paul commented they were planning a bridge by 5600 and the Denver Rio Grande trail.

Mayor Dandoy said they were looking into adding more bridges and renovations to help navigate the new trail. Mayor Dandoy felt this could offer a lot of opportunity to those neighboring Roy City.

Mayor Dandoy then went through the south end of the trail, which he explained could run off 1800 and have an interchange in the Sunset area. Mayor Dandoy said the trail would end around this area as well. He then opened the floor for questions.

Councilmember Ann Jackson asked how long the project would take to which Mayor Dandoy said it would take about two years. Councilmember Jackson asked if they would have to put any money towards this. Mayor Dandoy said this conversation started to unfold as UDOT reconciled with having to buy the whole plot of land. Mayor Dandoy said Roy City, as well as the other neighboring towns like Ogden, owned a big peripheral area of the trail, though this may become UDOT's responsibility. Mayor Dandoy said if UDOT does not take responsibility for this, the County would have to take responsibility and Roy City would take on a stewardship position and be responsible for cursory maintenance. Mayor Dandoy said there are currently more questions than answers.

Councilmember Jackson asked how they would manage gate traffic. Mayor Dandoy replied the gates connected to the MAMS facilities, which held bunkers and explosives and relied on the Roy City gate for security purposes. Mayor Dandoy noted there was currently too much backup traffic, so they would need to address that at a later date.

G. Action Items

1. Approval of Councilmember Committee and Liaison Assignments

Mayor Dandoy asked the Council if they had any questions about these committee assignments. There were no questions.

Councilmember Joe Paul motioned to approve Councilmember Committee and Liaison Assignments. Councilmember Scadden seconded the motion. All Councilmembers voted "Aye", the motion carried.

Mayor Dandoy directly indicated the responsibility of the Council to select the next Mayor Pro-tem. Mayor Dandoy said he would call the Council for a vote on the new Mayor Pro-tem and highlighted the main responsibilities of the new Mayor Pro-tem. Mayor Dandoy added the Mayor had the ability to refuse signing a document and that would then become the responsibility of the Mayor Pro-tem, to sign the document; he asked City Attorney Andy Blackburn to verify this. Mayor Dandoy then introduced the two Mayor Pro-tem candidates and noted these individuals could vote for themselves.

Mayor Dandoy asked for a show of hand vote for Mayor Pro-tem as both Councilmember Wilson and Councilmember Joe Paul both showed interest. A show of hands was first taken for Councilmember Wilson with the votes in favor being from Councilmember Wilson and Scadden. A show of hands was then taken for Councilmember Joe Paul, with the votes in favor being from Joe

Paul, Jackson, and Sophie Paul. Mayor Dandoy asked City Recorder Brittany Fowers to tally and document the votes and announce who Mayor Pro-tem would be. City Recorder announced with a three to two vote, Councilmember Joe Paul would be Mayor Pro-tem for 2023.

2. Oath of Office – Roy City Fire Department, Deputy Chief Mike King

Fire Chief Craig Golden introduced Deputy Chief Mike King. Chief Golden noted Deputy Chief King was coming to the police department with years of experience.

City Recorder Brittany Fowers swore in Deputy Chief Mike King and delivered the Oath of Office.

Mayor Dandoy asked if the position required any review and consent being a deputy chief. City Manager Matt Andrews said it did not.

3. Consideration of Resolution 23-1, a resolution approving an Interlocal Agreement for Board & Seal-Hazmat Services

Fire Chief Golden led this portion of the meeting. Fire Chief Golden said they previously only had one provider, though they are expanding to multiple providers. Fire Chief Golden said companies would share cost analysis with the City and the Fire Department specifically. There are two companies that will also provide the services to the Police Department as well through the service rotation.

Councilmember Joe Paul motioned to approve Resolution 23-1, a resolution approving an Interlocal Agreement for Board & Seal-Hazmat Services. Councilmember Jackson seconded the motion. A roll call vote was taken, all members voted “Aye” and the motion carried.

4. Consideration of Resolution 23-2, a resolution approving an agreement between Roy City Corporation and Leon Poulsen Construction for the 2023 Waterline Replacement Project.

City Manager Matt Andrews led this portion of the meeting. City Manager Andrews noted Public Works released the RFP and these projects were all approved for the 2023 budget, which meant the money has already been allocated. City Manager Andrews said they had allocated \$1.9 Million dollars for the Waterline Replacement Project, and they were roughly \$200,000 dollars under budget.

Councilmember Jackson asked what they would do after the project was approved, and City Manager Andrews said they would replace water lines in cycles, once the first 4200 feet were replaced, they would begin the next.

Councilmember Sophie Paul motioned to approve Resolution 23-2, a resolution approving an Interlocal Agreement for Board & Seal-Hazmat Services. Councilmember Jackson seconded the motion. A roll call vote was taken, all members voted “Aye” and the motion carried.

H. Discussion Items

1. Cell Phone use during open public meetings

Mayor Dandoy noted there had been a worksheet passed around earlier which explained the nuances of the new cell phone plan. Mayor Dandoy asked the Council if they had any questions about the worksheet or the new cell phone plan.

Councilmember Scadden said he tried to keep his cellphone away during meetings and asked if the

Councilmembers wanted to prohibit visible cell phones during meetings. Councilmember Joe Paul pointed out some of them used iPads to look at meeting notes. Mayor Dandoy said this should be considered more of a warning that Councilmembers were being watched. City Attorney Blackburn stated that conversations between two Councilmembers during the meeting could be a violation of the public meetings act as well as to a third-party individual. City Attorney Blackburn said they should not be having separate phone conversations during meetings, as this was not fair to Councilmembers present. City Attorney Blackburn added that any conversations had during meetings could become public record. City Attorney Blackburn said he understood the need to have a cell phone on your person in case of family emergency but asked Councilmembers to be respectful. Councilmember Joe Paul mentioned that during conversations, he uses his iPad to use Google Earth to view addresses of concern as well as businesses etc. Mayor Dandoy reminded the Council there was an element of trust in permitting visible cell phones and noted other Cities were actually putting screens in front of Councilmembers for all presentations. City Manager made mention that we chose to issue iPads instead of screens due to an approximate 30k initial cost. City Manager also mentioned the chambers were needing updated and to install the screens to function the way they would like; the entire system would need to be included in that upgrade. Councilmember Joe Paul clarified that this screen would basically be a TV monitor and Councilmembers could not scroll on it. Councilmember Diane Wilson clarified that if they use their iPads for presentation it would be through a Zoom type function. City Manager Andrews said yes, this was still permitted.

2. Proposed change to Roy City Ord. Title 6-Motor Vehicle and Traffic

Mayor Dandoy reminded the Council that workshops were public. Councilmember Sophie Paul asked if this meant they could bring in citizens who the Councilmembers felt should be part of these committees.

Councilmember Scadden noted the current language in the ordinance was ambiguous, and they should include trailers in the ordinance description.

Councilmember Joe Paul stated they should modernize the Code. Mayor Dandoy said the Council needed to ask itself if they were trying to limit the ordinance further, or simply clarify the ordinance with its current parameters. Councilmember Joe Paul suggested shifting this issue to the economic development community. Mayor Dandoy suggested adding five residents to the committee for community input and development. Mayor Dandoy asked if more Councilmembers would like to be involved to help create a more concrete plan. Councilmember Scadden thought this style of workshop could be a good thing.

Councilmember Jackson said they should consider they may need to make accommodations for the community and stressed the importance of getting their input. Councilmember Jackson asked if they could do the committee meeting and then do a public workshop afterwards, so the Council could properly go through the information before seeking community input. Councilmember Wilson agreed with this approach. Councilmember Scadden said their current regulations stated certain vehicles could be towed after 24 hours, and he warned that allowing people to park their vehicles on land could get complicated in conjunction with land use regulations.

Mayor Dandoy got the meeting back on track and suggested moving forward with creating a committee then having a workshop afterwards. Mayor Dandoy also asked the Council to consider how some changes may be dated and no longer apply to current day.

3. RAMP Grant Application – Concert in the Park

Mayor Dandoy introduced Marge Becraft and said she could answer any questions about the RAMP Grant Application process. Mayor Dandoy noted they currently had six candidates for the grant and said the grant

amount was \$2,800 dollars for the sound, equipment, and advertising. Mayor Dandoy said Ms. Becraft's team was willing to donate 47 hours of volunteer time to help make these things happen. Mayor Dandoy noted the grant submission deadline was January 13th and Roy City would have to pay for 50% of the cost. Mayor Dandoy emphasized City Staff did not want to send out a RAMP grant application without the Council's support.

Councilmember Wilson said she thought an expansion of the Arts Council was helpful to the City. Mayor Dandoy agreed a lot of talent came out of that committee, and asked if anyone had any questions.

Councilmember Jackson asked if Ms. Becraft knew who was coming to the event. Ms. Becraft said there would be two groups in each month and they would start in June. Ms. Becraft said the first group was comprised of middle school students and teachers, the second group was a group called Stampede, the next group was a string orchestra, the next group was an intergenerational group, the next group was a brand new group with no information, and the last group was Robin Arnold. Ms. Becraft said they were open to other groups and any group can reach out to them.

4. Status of the Updated General Plan and Moderate-Income Housing Report

Mayor Dandoy introduced Assistant City Manager Brody Flint to lead the next discussion point. He began by noting they had discussed this with the Council before and recapped the need for a moderate-income housing plan with the General Plan. He said this plan would be approved through the State. He noted the changes to the moderate-income housing plan has been presented with the General Plan to the Planning Commission. He said they have preapproval from DWS, though they had three weeks and could still make changes. He added none of their goals have changed, though they have modified some language and criteria. He said they would need any changes to be submitted to the state by February 16.

Councilmember Wilson asked if they could provide a copy of the new general plan draft to be able to have more time to read through it. Assistant City Manager Brody Flint said they were still working on the formatting for the report and would provide it once available.

Mayor Dandoy said the law was clear on City requirements for moderate-income housing. Mayor Dandoy emphasized that DWS will notify the UDOT Director and that under law, they could not spend any transportation investment funds on this plan. Councilmember Joe Paul asked Mayor Dandoy if he thought they would pull funding for the 5600 South project and said that ship has sailed.

Mayor Dandoy stressed that the City Council reported to the Department of Workforce Services to ensure moderate-income housing regulations were being met. Councilmember Sophie Paul asked if they were confident in the City regulations and wording on the issue, to which Assistant City Manager Flint discussed they were going through the language for the pre-approval process and welcomed any suggestions from the Councilmembers.

5. Status of the 16 homes in Riverdale currently receiving Roy Culinary Water

City Manager Andrews gave some context, and explained this agreement between Roy City and West Haven had been adopted back in 2006 to manage excess water. City Manager Andrews said he was working with engineers to get updated numbers on prices. He elaborated that initially, it was \$150 dollars per acre per foot, and it had since increased to \$350 per acre per foot. City Manager Andrews said they would have a hard time providing some services for residents near Ogden given price and timing. City Manager Andrews added they are looking at the flow in the waterline and noted past prices were dictated by Union Pacific at the time the line was installed.

Councilmember Joe Paul asked how much the residents in Riverdale were using. Mayor Dandoy said there were sixteen properties on the Riverdale side currently being serviced. Mayor Dandoy added that these individuals did not pay property taxes through Roy City, but they were still expected to take on costs as they used Roy City services. Mayor Dandoy said this was intended to bring in revenue, but it had become a Public Works issue. Mayor Dandoy said per their current agreement, Roy City has the right to cut any water off to Riverdale, but he personally felt this was wrong.

Councilmember Sophie Paul asked if they could annex the homes into Roy City. Mayor Dandoy said that it would be a border adjustment and that both cities would have to agree to it. If the properties were adjusted and become a part of Roy, the bottom line was that their property taxes went to Roy City. Mayor Dandoy added there is a sewer component that goes with this conversation. Councilmember Scadden asked about an issue with using annexation as leverage for services, and said they need to consider tying these services into other projects.

Councilmember Sophie Paul suggested starting the conversation to see where it goes. City Manager Andrews said they needed to make a lot of capital improvements if they annexed these areas. City Manager Andrews added they were getting services at different rates than Roy City residents.

Councilmember Jackson commented that she knew residents over in Riverdale and said those residents should have a timeline for annexation if decided upon. City Manager Andrews added that they were providing these services to be a good neighbor, and he agreed with Councilmember Jackson that they needed to provide a timeline if they were to stop providing these services.

Councilmember Jackson said she would not know why these residents would not want to become part of Roy City. Mayor Dandoy said that was part of the larger conversation, and Riverdale would have to approve any annexation. City Manager Andrews said they should understand both sides of the issue, especially given the sewer issues.

Mayor Dandoy pointed out Roy City had the capacity to provide water which was valuable. City Manager Andrews said these issues often come up because of logistics and not water supply. Mayor Dandoy reminded the Council of their right to shut the water off, though stressed this would likely be a permanent decision and Roy City should step up. Mayor Dandoy urged the Council to make an informed decision on the issue.

I. City Manager & Council Report

City Manager Andrews said they postponed the Council dinner to January 11th and asked everyone to RSVP. City Manager Andrews noted the audit committee was about to begin reviewing RFPs.

Councilmember Jackson suggested they give people more money for the holiday decorating prizes. She discussed the contestants had put in so many hours and thus deserved more money. Mayor Dandoy asked if this should be retroactive, or if Councilmember Jackson was suggesting they should begin giving a bigger cash prize next year. Councilmember Jackson thought this should start moving forward. Councilmember Joe Paul asked if they should allow one household to receive two prizes and how they should tally votes for people's choice. Mayor Dandoy thought they should spread the wealth.

Mayor Dandoy apologized for missing the last meeting and noted dead trees were being taken down in Roy City parks. Mayor Dandoy then noted that the next Saturday had a City event for "indoor air sampling," and said so far there were ten people from Public Works who had signed up. Mayor Dandoy said they would be checking if any vapor was coming up from the ground including TCE, which was a known

carcinogen.

Mayor Dandoy reminded everyone that RAMP Grant applications are due on January 13th. Mayor Dandoy added that there was a kickoff meeting on January 4th at 3:30 PM for the stationary plan for the train station. Mayor Dandoy stressed the need for community involvement along with the Council's obligation to work on this plan.

Mayor Dandoy then reminded the Council of the importance of security and discretion and shared a story of his early days in City government. Mayor Dandoy also spoke to the Council about China's importance in the global economy and how City issues were interconnected to larger global issues. Mayor Dandoy discussed there was federal legislation in the works which would ban TikToks on planes in some areas. Councilmember Joe Paul asked if this meant they were banning electronics. Mayor Dandoy said they will have a right to choose when it comes to electronics, but they should be mindful of information on their devices.

J. Adjournment

Councilmember Joe Paul motioned to adjourn the meeting. No one opposed. Meeting was adjourned.

Robert Dandoy
Mayor

Attest:

Brittany Fowers
City Recorder

dc: