



ROY CITY
Roy City Council Special Work Session Meeting Minutes
May 16, 2023– 5:30 p.m.
Roy City Council
5051 S 1900 W Roy, UT 84067

Minutes of the Roy City Council Meeting held in person in the Roy City Council Chambers and streamed on YouTube on May 16, 2023, at 5:30 p.m.

Notice of the meeting was provided to the Utah Public Notice Website at least 24 hours in advance. A copy of the agenda was also posted on the Roy City website.

The following members were in attendance:

Mayor Dandoy	City Manager, Matt Andrews
Councilmember Jackson	City Attorney, Matt Wilson
Councilmember Joe Paul	City Recorder, Brittany Fowers
Councilmember Scadden	
Councilmember Sophie Paul	

Excused: Councilmember Wilson

Also present were: Police Chief, Matt Gwynn; Fire Chief, Craig Golden; Community Development Director, Brody Flint; Public Works Director, Ross Oliver; Management Services Director, Amber Kelley; Glenda Moore, Marge Becraft.

A. Welcome & Roll Call

Mayor Dandoy welcomed those in attendance and noted Councilmembers Jackson, Wilson, Sophie Paul, Scadden, and Joe Paul were present.

B. Discussion Items

1. Roy City 5-Year Strategic Plan

Mayor Dandoy reviewed the timeline and pillars which included the mission statement, the vision statement, the goals, and objectives. Mayor Dandoy said tonight's plan would be to assign the development of action plans. Mayor Dandoy said they have already worked some issues internally and were in the second work session. Mayor Dandoy noted they would finalize everything in the third work session.

Mayor Dandoy reminded the Council of the pillars which were community image/pride, economic development vitality, public infrastructure improvements, workforce development, operational excellence, public transportation enhancements, and environmental stewardship.

Mayor Dandoy said they could try to modify the mission statement and asked the Council if they had a preference for either of these. There were no comments.

Mayor Dandoy asked again if there were any changes to the mission statement, specifically regarding the enhancement of the quality of life of their community through planning, leadership, citizen involvement, and quality services. Councilmember Scadden said less is more and recommended adding some secondary statements after their main mission statements. Councilmember Jackson noted they had previously taken out the statement government which she agreed with. Mayor Dandoy again asked if anyone had any preferences. Councilmember Joe Paul said he liked the second part, but was not sure

about the first part.

Mayor Dandoy noted Assistant City Manager Brody Flint had taken a class last week which expanded on the term “quality of life.” Mayor Dandoy asked Assistant City Manager Flint if he would like to share what he learned in that meeting. Assistant City Manager Flint reported there had been a presenter whose opinion was “quality of life” was a silly term because they do not control quality of life; rather, they control quality of place. Assistant City Manager Flint elaborated ‘place’ impacted quality of life, but was not something they can control. City Attorney Matt Wilson opted for being succinct. Mayor Dandoy said they should not include the whole vision statement but keep components. Councilmember Jackson said they should take out quality of life and Councilmember Joe Paul suggested having it be “quality of community.” Councilmember Scadden read the new statement as “Roy City exists to enhance the quality of community through planning, leadership, citizen involvement, and quality services.” Mayor Dandoy asked City Manager Andrews to make these changes.

Mayor Dandoy moved to the next chart. Mayor Dandoy said this chart acknowledged community image. Assistant City Manager Flint led this portion of the meeting. Assistant City Manager Flint said this version acknowledges the branding component and asked if this fit here or was more of an economic development/marketing issue. The Council all felt it was a marketing issue. Councilmember Scadden said he felt this was partially a beautification issue.

Assistant City Manager Flint went objective to objective, and said they should determine who is responsible for drafting the agenda for their next meeting. Assistant City Manager Flint said the items in red were changes they had previously drafted. Mayor Dandoy asked if they should keep item two regarding beautification in the plan. Councilmember Joe Paul said they could discuss that further in a Council meeting. Mayor Dandoy asked to strike item two. Assistant City Manager Flint said the next item was the road and trail adoption program. Mayor Dandoy asked if everyone was okay with Parks and Rec taking over that issue. Everyone said yes. Assistant City Manager Flint said the next thing was the action plan for clean up and welcome signs. Assistant City Manager Flint asked if they wanted this to be an item and, if so, who wanted to take on the responsibility. Councilmember Jackson asked if this would be a part of community image. Assistant City Manager Flint felt this idea was in the right place, but asked what they wanted the objective to be specific to certain areas. Mayor Dandoy reminded the Council this was all up to them to decide.

Councilmember Scadden argued for adding objective four and objective one together as they both pertained to the beautification committee. Mayor Dandoy agreed and this note was made.

Assistant City Manager Flint asked about objective five. Councilmember Scadden said he was fine keeping this in economic development. Councilmember Sophie Paul said they can advertise with more than just signs.

Assistant City Manager Flint moved on to goal two, which was enhancing recreational amenities. Councilmember Jackson asked if they could move the pickleball courts farther away from housing and asked Public Works Director Ross Oliver what he thought. Public Works Director Oliver said the other areas include softball and lacrosse, so the location was chosen for size and spacing. Assistant City Manager Flint asked if anyone had questions about points four and five. There were no questions.

Assistant City Manager Flint moved to goal three, to promote cultural services through art and cultural activities. Assistant City Manager Flint asked if they wanted it in there or make it more generalized. Councilmember Scadden said he liked it and liked the arts program. Councilmember Joe Paul asked if the arts council was responsible for writing the plan. Mayor Dandoy said they technically could and could additionally ask the City for special funding. Mayor Dandoy said they could not force the

volunteers to write the plan, but it was an option.

Assistant City Manager Flint asked if everyone was good with concepts in the park being objective one. There were no objections. Assistant City Manager Flint said objective two was establishing a police, fire, and military commemorative park. Councilmember Jackson thought they should keep it. Councilmember Scadden suggested designating it as a memorial versus a park. Councilmember Joe Paul said this would all be contingent on funding and send a message to the community of what they find important. Councilmember Jackson said it would be difficult “finding all the names.”

City Attorney Wilson said this all plants a seed so they can continue working towards progress. Councilmember Joe Paul noted they could find grants for a project like this instead of pulling from the General Fund. Mayor Dandoy reminded the staff it is all dependent on what they find important and the Council needs to have direction. Mayor Dandoy said the Council can even designate what is pulled from the General Fund and what is grant funded. Assistant City Manager Flint said they could also look at specific projects like the Royal Lion sculpture. Assistant City Manager Flint said they could also look for artistic expressions which represent the whole city.

Councilmember Sophie Paul brought up the issue of graffiti. Councilmember Jackson pivoted and said they should consider the types of sculptures they exhibit. Assistant City Manager Flint brought it together and said they should merge these issues and establish sculptures and murals together. The Council agreed.

Assistant City Manager Flint asked if there were any problems with objective five. There were none.

A member of the public[01:55:30] asked to consider having a Roy City band to play at events. She also advocated for a community live theater. Councilmember Sophie Paul said getting a band together would be incredibly beneficial for the community. Assistant City Manager Flint asked the Council to consider the objective. Councilmember Jackson thought these aforementioned ideas were great. Assistant City Manager Flint asked if they wanted to work these ideas into the action plan. The Council agreed this would be best.

Mayor Dandoy asked if they wanted to incorporate this into objective six or the General Plan. The Council agreed to keep this in objective six.

Assistant City Manager Flint reiterated his opinion that branding is an economic issue. City Manager Andrews said they should create a “one-pager” which breaks down what life in Roy City is like. City Manager Andrews noted the average purchasing power of a Roy City household is 1.2 million dollars. City Manager Andrews said this information is valuable when branding the City. Assistant City Manager Flint said they could work on this but again asked if this is the best place to work on the issue. Assistant City Manager Flint said they could look to the General Plan or the economic development pillar.

Councilmember Jackson said they should look at what brings people to Roy City. Councilmember Joe Paul interjected and said they should add all these things to Roy City’s website. Assistant City Manager Flint said these could all be added to a subcategory titled “market categories for commercial growth.” Mayor Dandoy asked if they wanted to move this item. The Council agreed.

Assistant City Manager Flint asked if volunteerism is something they should focus on for the next five years. Councilmember Scadden said they are looking for multiple days of service. Mayor Dandoy said it depends on the project and it is dependent on the action plan to define the objective they are volunteering for. Mayor Dandoy said there are several opportunities between Roy Days and independent projects. Councilmember Jackson asked if this would fall under workforce development. Mayor Dandoy said no, but noted they could consolidate the objective.

Councilmember Scadden pointed out “ownership” of volunteers was also something to consider. Councilmember Joe Paul brought up his son’s Eagle Scout project as a good example of Councilmember Scadden’s perspective. Councilmember Joe Paul opined they should keep this simple and not let the titles deter from their job.

Councilmember Scadden said community and economic development teams had just few people compared to the other departments. Councilmember Scadden pointed out it was valuable in this bucket but stressed they need to look at their resources. Mayor Dandoy recommended consolidating these buckets and review them at a later date during the City Council meeting. Mayor Dandoy reiterated they had until June, and could review the delegations as approving the budget was the top priority.

Assistant City Manager Flint said they could collapse all three objectives into one and put them under community development. Assistant City Manager Flint also noted they discussed the next point last time, but could still make changes. There were no complaints.

Assistant City Manager Flint next brought up market key areas and research growth. Assistant City Manager Flint recommended adding another marketing objective. Assistant City Manager Flint then segued to goal four which addressed training. Assistant City Manager Flint said this training applied to both City Staff and elected officials. There was no disagreement on the item.

Mayor Dandoy asked if they should keep the clean-up and collective use enforcement, or if this was covered in the first goal. Councilmember Scadden said they should move goal five under Code enforcement. Assistant City Manager Flint added they had already established clean-up in their Code enforcement.

Assistant City Manager Flint moved to goal seven, which addressed the development of an airport plan. Mayor Dandoy said the real issue was keeping on task as changes transpired. Mayor Dandoy said there are issues given Ogden’s plan, but this plan would move them closer together as a team. Mayor Dandoy said objective two could potentially wipe out several residential units, businesses, and churches. Mayor Dandoy said they needed to make a plan. Councilmember Joe Paul said the outgoing leader has a vision but the new leadership does not share that vision. Mayor Dandoy said they could look at ways to work together. Assistant City Manager Flint tasked him with writing the plan and they would work from there.

Mayor Dandoy moved to the next chart, which dealt with the air force base. Mayor Dandoy said by statute, they needed to develop a competitive plan. Mayor Dandoy said the plan had been approved but the components had yet to be approved by the City Council. Mayor Dandoy said they are already looking at impacts of solar panels on aircraft and housing. Mayor Dandoy said they do not have enough housing on the base and are already looking to neighboring cities with housing strategies. Mayor Dandoy said they are looking for approval to either draft the plans as written or create a new plan.

Councilmember Scadden said this was tough, as he did not have clarity on who had control. Mayor Dandoy said they are asking for help explicitly and these parameters are unclear. Mayor Dandoy said there was minimal communication outside of a request for help. Mayor Dandoy said the main question was if they wanted to keep their existing plan or change it.

Police Chief Matt Gwynn asked why it was Roy City’s responsibility to provide housing. Mayor Dandoy discussed they did not have the volume, the contractors, or the funding to house people. Mayor Dandoy said Congress must approve these funding initiatives, but they were not doing so. Councilmember Scadden asked if affordable housing accounted for military housing, to which Mayor Dandoy replied it

did not. Police Chief Gwynn said they could not totally influence them, but simply provide options. City Attorney Wilson said privatization contacts gave them options.

Mayor Dandoy moved to objective four, which assessed drones. Mayor Dandoy said this was already in the compatibility plan and they have strong concerns over citizens having drones. Mayor Dandoy said they are already turning to municipalities to deal with this issue. Mayor Dandoy said drones could create problems given density and the acceleration of technology. Assistant City Manager Flint said older drones were typically the only ones capable of being flown, due to technological interference from newer individual drones. Assistant City Manager Flint noted manufacturers were required to keep up with this Code. The Council agreed to remove this.

Mayor Dandoy introduced the next point, which addressed land use issues. Mayor Dandoy said much air force launching happened down south, but aircrafts created noise, which in turn created issues. Mayor Dandoy added this point also addressed noise concerns related to buildings and operations. Mayor Dandoy said if someone was within one mile of the base, one must put in an overlay to manage noise. Mayor Dandoy explained building Codes were based off their capabilities of reducing noise. Mayor Dandoy suggested the Council read the plan in its entirety first, and then flesh it out in a trial-and-error fashion. The Council agreed with this.

Mayor Dandoy shifted to emergency provisions. Mayor Dandoy said they could employ the fire department, but was unsure about the police. Assistant City Manager Flint said law enforcement was as-needed. Police Chief Gwynn said they were totally ahead of them. Mayor Dandoy said the biggest sticking point was being compliant with the plan.

Assistant City Manager Flint moved to the next pillar of public infrastructure and capital improvements. Assistant City Manager Flint said the first goal was replacing aging infrastructure and they needed to first establish a baseline of where they were at. Assistant City Manager Flint said the second objective was replacing park equipment, and the next objective was related to transportation and there were grants available for any repairs. There were no comments.

Assistant City Manager Flint said the next goal improved city buildings, and he gave City Hall Council Chambers as a specific example. Councilmember Jackson said they would need to replace things in five years, but nothing about this was pressing. Assistant City Manager Flint said they would need to update things to have a functioning court, but agreed nothing was pressing.

Assistant City Manager Flint said the next objective was establishing a new cemetery. Assistant City Manager Flint said the last objective was whether or not they should mimic an existing bathroom on the South side in the cemetery. Councilmember Scadden said they did not absolutely have to have a bathroom in the cemetery.

Assistant City Manager Flint moved on to public access to the trail. Councilmember Scadden said they were already enhancing access with the construction going on. Assistant City Manager Flint said they could consolidate and make these changes in the action plan. Assistant City Manager Flint said they could look at current construction and modify things as needed.

Assistant City Manager Flint said a better suggestion may be combining public works issues with other departments, and said they could flesh out this issue in the action plan. Assistant City Manager Flint said it would depend on department needs and capabilities. Councilmember Scadden said they could do this and assess as they go along.

Assistant City Manager Flint said workforce development was next and said they would focus on

operational excellence as it pertains to a talented workforce. Assistant City Manager Flint said even more specifically they would focus on retention. No comments were made. Assistant City Manager Flint said the next point was mental health support. Assistant City Manager Flint said City Manager and department heads would take on this issue. There were no comments. Assistant City Manager Flint said the next objective was fostering a good work and life balance. There were no comments. Assistant City Manager Flint said the next point was working towards the highest level of service. There were no comments. Assistant City Manager Flint said the next objective was fostering communication lines. There were no comments. Assistant City Manager Flint said the next point was offering a pipeline for residential feedback. Assistant City Manager Flint asked how they could expand this. Councilmember Jackson recommended a suggestion box and asked who would parse through it. Councilmember Sophie Paul said they should keep this point to just administrative staff. Mayor Dandoy said this could create valuable avenues, but they should maybe just send these concerns to the City Manager. City Manager Andrews said they could have a physical suggestion box and go from there. Assistant City Manager Flint said they could also do an annual community survey. Councilmember Jackson said surveys are expensive so they should be mindful about language. Assistant City Manager Flint suggested moving this towards management services.

Assistant City Manager Flint asked if there was anything else under workforce development. Councilmember Scadden said they could move support training service under professional development.

Mayor Dandoy said the last group assessed public transportation and specifically traffic. Mayor Dandoy said they could add safety to the goal. Councilmember Jackson brought up maintaining bushes and shrubs by traffic signs. Mayor Dandoy agreed that was a good point. Mayor Dandoy said they need to evaluate traffic impacts. Mayor Dandoy said Roy City would have a lot of jams given all the intersections between neighboring cities. Mayor Dandoy said Public Works would look at this. Mayor Dandoy then brought up adjusting city speed limits. Mayor Dandoy emphasized City Council's ability to change these speed limits as needed. City Attorney Wilson noted UDOT may not enforce these limits.

Councilmember Jackson asked if they would take houses out to comply with retention rates. Mayor Dandoy said UDOT wanted to extend their retention rates, but they no longer needed to. Assistant City Manager Flint said UDOT will warn someone they may purchase their home as a cautionary move. Mayor Dandoy elaborated most properties have been purchased and contracted, and added there was still much confidential information regarding the issue.

Mayor Dandoy noted the next objective was improving the traffic flow and congestion. Mayor Dandoy said they had already extended different roads in town, but they were projecting another year of widening on 2000 W up to 1800. Mayor Dandoy said this will go until 2029. Mayor Dandoy said Davis County will also be affected by this shift. Mayor Dandoy said congestion will naturally occur because of the construction and stressed the need to plan for shifting traffic, especially because this would impact access to the Ogden airport. Mayor Dandoy thought they would need to work on this politically.

Mayor Dandoy said the next objective was creating better walkability and improving sidewalks. There were no comments. Mayor Dandoy said the next objective was creating active transportation trails. Mayor Dandoy said UDOT was already looking to buy rail lines and build them into trails. Mayor Dandoy said they will not know the final product until UDOT approves the plan.

Mayor Dandoy brought up building a trail South of 4000. Mayor Dandoy said the goal was bringing people on the West side of the tracks safely to the other side. Mayor Dandoy said there could be federal funding to pay for a project at this scale. Mayor Dandoy said the biggest pull for funding is connecting the trails to institutions like the hospital and university. Mayor Dandoy stressed the hazard of the current trail and vocalized optimism for the future.

Mayor Dandoy said the next point addressed existing developments and water conservation programs. The Council agreed to consolidate these programs. Mayor Dandoy said they needed to move towards carbon reduction operations and noted public works was already working through this. Mayor Dandoy said companies like Honda were already working on this, and they were expecting momentum by 2029. Mayor Dandoy said the transition to electronic charging stations was already progressing.

Mayor Dandoy shifted to the chemical plants nearby built near-by on the Southside. Mayor Dandoy said this would be around for generations, and he raised the issue of chemical plume contamination and noted several Roy City residents will not currently permit their homes to be examined by the air force for contamination. Mayor Dandoy said they needed to keep the program going on regardless.

Mayor Dandoy shifted to recycling participation and public works plans to clean-up the City. City Manager Andrews said this relays to community volunteerism. Mayor Dandoy suggested rephrasing this with more general language.

Mayor Dandoy said the last point addressed the need to clean up dead trees and increase the number of trees on public lands.

Mayor Dandoy lastly announced the action plan needed to be out for final approval by June 30th. Mayor Dandoy said they would meet every quarter and add updates as needed.

C. Adjournment

Councilmember Joe Paul motioned to adjourn. Councilmember Scadden seconded. The meeting was adjourned.

Robert Dandoy
Mayor

Attest:

Brittany Fowers
City Recorder

dc: