



ROY CITY
Roy City Council Special Work Session Meeting Minutes
May 30, 2023– 5:30 p.m.
Roy City Council
5051 S 1900 W Roy, UT 84067

Minutes of the Roy City Council Meeting held in person in the Roy City Council Chambers and streamed on YouTube on May 30, 2023, at 5:30 p.m.

Notice of the meeting was provided to the Utah Public Notice Website at least 24 hours in advance. A copy of the agenda was also posted on the Roy City website.

The following members were in attendance:

Mayor Dandoy	Assistant City Manager, Brody Flint
Councilmember Jackson	City Attorney, Matt Wilson
Councilmember Joe Paul	City Recorder, Brittany Fowers
Councilmember Scadden	
Councilmember Sophie Paul	
Councilmember Wilson	

Excused:

Also present were: Fire Chief, Craig Golden; Deputy Fire Chief, Mike King; Public Works Director, Ross Oliver; Management Services Director, Amber Kelley; Kevin Homer.

A. Welcome & Roll Call

Mayor Dandoy welcomed those in attendance and noted Councilmembers Jackson, Wilson, Sophie Paul, Scadden, and Joe Paul were present.

B. Discussion Items

1. Proposed FY 2024 Budget

Assistant City Manager Brody Flint gave an overview as to how the meeting would run that evening, and indicated Mayor Dandoy had some special topics he wanted to discuss.

Assistant City Manager Flint addressed a question about the Arts Council being added to the organizational chart, and explained they were part of the legislative budget; they did not have their own budget, so he felt it made sense to add them to their chart. Councilmember Wilson noted no other volunteer councils were included in the organizational chart, and asked if other volunteer councils could be added in the future. She also asked what the benefit of adding the Arts Council to their organizational chart would be. Mayor Dandoy explained the main reason they had done this was because the Arts Council had to be present in order for them to apply for grants, per Municipal Code. He thought it made sense, but expressed he was not partial either way if the Councilmembers preferred to remove it from the chart. Assistant City Manager Flint agreed it was a judgment call for the Councilmembers to make. Mayor Dandoy reiterated they were funded by the legislative portion of the budget, and also clarified it would not change the budget either way if they wanted to include it or not. He specified that it took three votes, and asked what the Councilmembers wanted to do. Councilmember Wilson expressed she did not see a reason to add it, and it was determined they would not change it.

Assistant City Manager Flint addressed an infrastructure project on 6000 South, which he noted was on page 25 of the document. He said it would take place after the roundabout was completed, and noted

construction was due to be in the fall.

Assistant City Manager Flint addressed the \$300,000 of RAMP grants designated for pickleball courts. He explained due to inflation, expected costs for the courts had increased. He also said they planned to begin work on the courts over the summer. Mayor Dandoy discussed pickleball courts they had constructed in the past, and recalled it had been an issue before in which they had waited to develop courts for too long and in the meantime inflation increased the costs from what was initially budgeted. He worried they would not be able to use these courts until next spring at this rate, and thought it was less an issue of funds not being available to begin construction; it was more about they had not been given the option to move money from other sources to fund it. The Council briefly discussed funding options for pickleball courts.

Councilmember Joe Paul said he had found the value in the complex more and more over time; and said they were lower priced compared to comparable facilities. He pointed out they were the only ones in the area to have an aquatic center, and advocated that they consider a fee structure going forward. He noted many non-Roy residents used the facility, and thought they should incentivize non-residents to buy a larger package or something along those lines to recoup some of their costs. Councilmember Jackson pointed out they had already raised fees the previous year, although thought it was by a small amount. Mayor Dandoy suggested they look at the current fee structure, and come back with an agenda item to make a proposal of what the new fees should be. Mayor Dandoy said if the Council were to approve a fee schedule change, it would impact the revenue stream in the budget, and noted they had a budget deadline the first weekend in June. Councilmember Joe Paul did not think they would fit this into the coming budget schedule; he simply wanted to put this on everyone's radar that prices might have to increase.

Councilmember Jackson thought they needed to give people time to adjust if they were going to raise the prices. Councilmember Joe Paul reiterated the complex would open within the current budget cycle, which meant prices would remain the same as they had been in the past. Mayor Dandoy proposed they involve the new Parks and Recreation Director in the proposal of what the new fee schedule would be. Mayor Dandoy also emphasized they did not want the cost to be on the backs of the residents, and agreed it would be helpful to off-set some of the costs on non-residents. Councilmember Jackson discussed some of the challenges of delineating non-residents and residents when it came to children, since they did not have IDs.

Councilmember Wilson added she liked the recommendation that they save a little bit of the revenue each year so that they had it when they needed it, and asked if that was included in the budget. Management Services Director Amber Kelley gave some history, and said in 2017 property taxes had been raised specifically for fire equipment, and she explained they could use taxes to fund certain revenue streams. She discussed if they raised complex fees by a dollar or two, it would not make much of a difference, and explained they needed to think about if they were willing to raise property taxes for these specific uses. She noted the revenue would be held in the Capital Projects fund, and said the money could be used not only for the complex but also outside playgrounds and the aquatic center. She thought about \$85,000 a year for both playground equipment, the aquatic center, and the complex would be a good start. Mayor Dandoy discussed there would always be demands, and thought it was a good idea to have a pool of money they could draw from.

Councilmember Wilson noted the budget was currently balanced, and said they would have to draw the money from somewhere if they were to set aside any amount of money. Management Services Director Kelley said the simplest solution to come up with that money would be a tax increase, although she acknowledged this was not the most popular choice. Mayor Dandoy added if they were to increase taxes, they would have to hold another Truth in Taxation meeting. Management Services Director Kelley also spoke about the impact of inflation in terms of sales tax revenue. Mayor Dandoy pointed out property tax

was a constant stream, and was intended to be a consistent source of revenue for the City. He said sales tax was more volatile, and was impacted by the economy in a much more direct way than property tax did. He explained when property values fell, the rate of tax that the City received increased, so they received about the same amount of money. He elaborated when property values rose, the rate of property tax dropped proportionally, so again, the City's revenue from property tax stayed consistent. He summarized that while he did not like this system, it was a self-correcting system and so their property tax revenue would always be relatively consistent.

Management Services Director Kelley acknowledged no one liked a tax increase, but they also did not like it when they were forced to close the complex due to the state of disrepair. She said if they were to raise taxes, they would have a pool of money they would be able to source from to keep everything in good shape. Mayor Dandoy cautioned her to not talk about increasing sales taxes in an election year. Councilmember Jackson clarified they did have some amount of money put away, and Management Services Director Kelley confirmed that they did have some money set aside. Management Services Director Kelley explained their savings accounts for the complex had dwindled to almost nothing due to the extensive repairs. She also noted they stored that money in a general fund, so it could also be used for fire equipment or whatever other need they had at the time.

Mayor Dandoy explained further they earmarked the money in that fund at a Truth in Taxation meeting, and it would remain in the fund regardless of changes within the City Council or other elections. He stated there was \$7 Million in their Rainy Day fund, and since they were not allowed by law to have more than that in there, anything they got beyond that went into the Capital Projects fund. He said the question was if they wanted to finish all of these projects, and pointed out they had put a budget together of about \$1.3 Million last year, and they had not spent any of it on labor yet. He also explained the process for applying for RAMP grants, and estimated they would get a decision in January or February of the next year if they applied for a RAMP grant in the fall.

Assistant City Manager Flint spoke about the new sewer lift station. He stated they planned to send it out to bid in the fall, and added they were just waiting for final approval. Mayor Dandoy said they were going to see a rate increase on just the Central Weber sewer district, but not the North Davis sewer district. Mayor Dandoy said the hope had been to get the lift station constructed in time, so they could add 1900 to the North Davis district, and avoid having any Roy residents under the Central Weber sewer district. Assistant City Manager Flint estimated they were at least a year out from the completion of the lift station, so some Roy residents would be impacted by the rate change.

Assistant City Manager Flint then addressed five new trucks in the Capital Assets Fund. He explained two were new, and three were replacements for the water department. He said those water department trucks were old and in need of replacement. Mayor Dandoy asked if they were not doing internal rotation for them, and Assistant City Manager Flint explained they were not due to the state of the trucks.

Councilmember Wilson asked for clarification about page 58, in which it listed \$1.5 Million in changes for the 2023 budget. Management Services Director Kelley explained they usually had about \$1.5 Million in upgrades every year, but this year they had an additional \$1.5 Million due to the cost of the sewer lift system.

Assistant City Manager Flint said they were required by the State to have a larger retention basin, and so they had allocated some funds to increase their retention basin. He noted Public Works Director Ross Oliver had a team working on the expansion. Assistant City Manager Flint made note of several more minor additions to the budget, including the purchase of some covers for large dumpsters.

Councilmember Wilson inquired about the second paragraph on page 69, which talked about the

reduction of weeks per year for garbage collection. Assistant City Manager Flint explained they just needed to update the language, and elaborated it had been added mistakenly since they had talked about increasing the weeks of garbage collection over the summer months, but had ended up not doing so.

Assistant City Manager Flint commented the money allocated for the dog park was a carry-over, and said they were currently receiving bids for parts of the park. He said if they increased the scope of the park they would bring the changes before the Council for their approval.

Mayor Dandoy spoke about page 55, which mentioned one of their largest needs in the near future would be a water storage tank. Mayor Dandoy said they sold water to West Haven, and explained they were under a 20-year contract with them. He discussed that they had four deep wells with big storage tanks in Roy and were even selling some of their excess water, so he asked why it would be such a big need for them to get another big water storage tank in the coming years. Public Works Director Oliver explained with the increase in Roy's population, they would need more water storage to keep up with the consumption of water. Public Works Director Oliver said that in fact, they needed more water storage at the present time to keep up with Roy's current population of around 40,000. Mayor Dandoy added they had the option in their contracts that they could shut the water supply off to West Haven if they had a valid reason to do so, and Roy residents had the priority in the event the water supply began to dwindle. He said they only needed to give West Haven three months notice if they were in danger of losing water to Roy residents.

Mayor Dandoy shared that when he had originally been elected mayor, he had been given a credit card to use for expenses related to his office. He said initially, he felt that he should use his salary as the mayor to compensate for any incurred expenses, such as gas to get to and from and from Salt Lake City, hotels, or other things of that nature. He reported he had even given the card back in 2018 since he did not use it. However, he discussed that over time, he had used the majority of his salary and even dipped into his personal expenses to cover some of the costs related to his post as mayor. He proposed the pay of the Roy City mayor should be increased to cover the expenses related to his office, and he pointed out there had been no change to either the Councilmembers salaries or his during his entire time in office. Mayor Dandoy added his salary was eleventh in relation to nearby cities.

Councilmember Jackson asked if they could increase the mayor's salary without increasing theirs, and Mayor Dandoy replied that was the Council's prerogative. Councilmember Jackson recalled a recent conversation she had held with her daughter in which they had discussed the discrepancy between the pay of Roy City Councilmembers and the Councilmembers of neighboring cities, and she also commented that Mayor Dandoy was incredibly hands-on as a mayor and more engaged with the City than some of the mayors who were paid more than he was. The Council discussed some options to increase their salaries, and they said they at least needed to account for the cost of inflation. Councilmember Jackson said they wanted to ensure that they did not discourage qualified applicants from running for office if they could not keep up with costs of living.

Councilmember Wilson opined she was not in favor of a salary increase for the Council, but thought they should at least reinstate the credit card for Mayor Dandoy since he did do a lot more than the average mayor. Councilmember Jackson thought there should be a salary increase for Mayor Dandoy as well as reinstatement of the credit card. Councilmember Jackson agreed with Councilmember Wilson that Mayor Dandoy was very hands-on with the City, and thought he deserved more compensation. Mayor Dandoy said he was not opposed to the credit card, but spoke about the amount of paperwork he had to do for reimbursement. He said there had been a couple things he had been asked to get involved in as a mayor which had gotten quite costly, and said while he had been happy to do those things, it had eaten into his retirement. He suggested the Councilmembers get with Assistant City Manager Flint to start the conversation about a potential salary increase. Councilmember Joe Paul agreed with Councilmember

Wilson in that the Councilmembers did not need an increase, but he was not opposed to increasing Mayor Dandoy's salary.

Mayor Dandoy commented he had done the math of the Councilmember's salary and said it came to about \$6 an hour. The Councilmembers discussed that many people did not even realize the Council got paid at all. Mayor Dandoy thought it was good that no one ran for Council for the sake of the money, but rather from a genuine desire to help the City. He said the Council did make a positive impact on the City, and pointed to the 5600 widening project as proof of the effectiveness of the City Council. Mayor Dandoy reported a delegation from Roy City had gone before the State legislature and UDOT with a presentation as to why the road should be widened ahead of schedule, and due to their preparedness and thorough presentation, the road widening had been expedited.

Mayor Dandoy reiterated to the Councilmembers to meet with Assistant City Manager Flint and send him their recommendations as to what they thought a fair and reasonable increase would be. Councilmember Wilson commented that she thought it would be better to do a percentage increase rather than a set amount. Mayor Dandoy agreed, and noted the cost of living was increasing and needed to be accounted for. Mayor Dandoy further urged the Councilmembers to really think about if they were being compensated fairly for their time, and encouraged them to compare their compensation to that of Councilmembers in nearby cities.

Councilmember Scadden voiced concerns about proposing a raise in an election year. Councilmember Scadden expressed that he did not want anyone's seat to come in jeopardy, and said he liked their team and thought everyone worked well together. Mayor Dandoy agreed that was a reasonable concern and said this was something they needed to take into account when deciding how much of a raise they should receive. Mayor Dandoy also noted that while it was true it was an election year, it did not change the amount of work that the Councilmembers did.

Mayor Dandoy summarized that they would present the final formal budget before the Council during the third week of June. He hoped all of the changes they had discussed that evening would be included, and urged the Council to speak up if they thought of anything else before then. He explained they would need to hold a hearing, and they were required by law to have the budget finalized in June, unless they wanted to hold a Truth in Taxation meeting, in which case, the deadline would be pushed back to August.

C. Adjournment

Robert Dandoy
Mayor

Attest:

Brittany Fowers
City Recorder

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