



**ROY CITY**  
**Roy City Council Meeting Minutes**  
**October 17, 2023– 5:30 p.m.**  
Roy City Council  
5051 S 1900 W Roy, UT 84067

Minutes of the Roy City Council Meeting held in person in the Roy City Council Chambers and streamed on YouTube on October 17, 2023, at 5:30 p.m.

Notice of the meeting was provided to the Utah Public Notice Website at least 24 hours in advance. A copy of the agenda was also posted on the Roy City website.

The following members were in attendance:

Mayor Dandoy	City Manager, Matt Andrews
Councilmember Jackson	City Attorney, Matt Wilson
Councilmember Joe Paul	City Recorder, Brittany Fowers
Councilmember Scadden	
Councilmember Wilson	
Councilmember Sophie Paul	

Excused:

Also present were: Police Chief, Matthew Gwynn; Fire Chief, Theron Williams; Management Services Director, Amber Kelley; Parks and Recreation Director, Michelle Howard; Glenda Moore, Kevin Homer, Sally Naknawit, Aaron Smith, Leon Wilson, Rob Sant, Michael Ghan, Dennis Brown, Jeremy Thompson.

**A. Welcome & Roll Call**

Mayor Dandoy welcomed those in attendance and noted Councilmembers Jackson, Wilson, Sophie Paul, Scadden, and Joe Paul were present.

**B. Moment of Silence**

Councilmember Scadden invited the audience to observe a moment of silence.

**C. Pledge of Allegiance**

Councilmember Scadden led the audience in reciting the Pledge of Allegiance.

**D. Consent Items**

*(These items are considered by the City Council to be routine and will be enacted by a single motion. If discussion is desired on any particular consent item, that item may be removed from the consent agenda and considered separately.)*

- 1. Approval of the September 19, 2023, Roy City Council Meeting Minutes; July and August 2023 Financial Statements; and Request for alcoholic beverage license for So Delicious Japanese Wasabi, located at 1780 W 5600 S.**

**Councilmember Joe Paul motioned to approve the Consent Items as the September 19, 2023, Roy City Council Meeting Minutes, with changes to the minutes as noted; the July and August 2023 Financial Statements; and Request for alcoholic beverage license for So Delicious Japanese Wasabi, located at 1780 W 5600 S. Councilmember Wilson seconded the motion. All Councilmembers voted “aye”. The motion carried.**

**E. Public Comments**

Mayor Dandoy opened the floor for public comments.

Aaron Smith gave his address as 4596 S 2350 W. Apt F, Roy Utah. He expressed concerns about the excessive noise generated by Roy High School, which he lived across the street from. He specified he did not have an issue with sports games or the band, but he took issue with the artificially amplified noises made at the school which shook the floors and windows of his home. He reported he had spoken with Weber County School District after Homecoming, although the problem had not abated. He requested a sound study be completed and said any sound over 80 decibels caused damage to the eardrum over time. Mr. Smith stated he had tried to solve this peacefully, although nothing had been done and he specifically stated the fireworks set off at the high school were not okay and could even be traumatizing to some people or dogs. He complained that he was not made aware about days when fireworks were set off, such as football game days, and he added the fireworks started early and did not end until late at night. He asked why high school students were entitled to have explosives, and complained this was a misuse of taxpayer money. He asked that a limit be put on the times of day and the frequency of explosives at the school and requested that no noise generated by the high school exceed 85 decibels. He also noted the volume of people who attended the games, and he asked the attendance to be more tightly controlled, since there was an overflow of traffic which posed safety issues.

Mayor Dandoy said there were specific City ordinances in relation to noise and said even the school did not have the right to violate those ordinances, and he assured Mr. Smith they would investigate this issue.

Mayor Dandoy closed the floor for public comments.

**F. Action Items**

1. **Consideration of Resolution 23-20; A Resolution Approving and Authorizing the Execution of an Interlocal Agreement Between Roy City and the Weber School District, Wherein Roy City Will Provide Law Enforcement Personnel to Various School Campuses Located in Roy City.**

Police Chief Matthew Gwynn explained the resolution and provided some background, and stated this was the renegotiation of an existing document. He said the agreement had been negotiated with the School District and the City and noted minimal changes had been made to the original agreement. He noted there had been concerns about police officers being “in charge” when administrators were not present, so language had been added to the agreement to clarify that was not the case and officers would only be responsible for the safety of students and staff.

The Councilmembers expressed appreciation for the renegotiation of the contract. Councilmember Jackson asked what happened when the appointed School Resource Officer had to be away for training, and Police Chief Gwynn replied there were other School Resource Officers who would substitute for a day or two, and said the main consideration would be what happened in the event that the designated officer had to be away for a week or more.

**Councilmember Scadden motioned to approve Resolution 23-20; A Resolution Approving and Authorizing the Execution of an Interlocal Agreement Between Roy City and the Weber School District, Wherein Roy City Will Provide Law Enforcement Personnel to Various School Campuses Located in Roy City. Councilmember Jackson seconded the motion, a roll call vote was taken, all Councilmembers voted “Aye” and the motion passed.**

2. **Consideration of Resolution 23-21;** A Resolution of the Roy City Council Amending an Interlocal Agreement Between Roy City Corporation, Ogden City Corporation, South Ogden City, Corporation, Riverdale City Corporation, North View Fire District, and the Weber Fire District adding Washington Terrace City as a Participant in the Automatic Aid Fire Agreement, A Resolution Approving and Authorizing the Execution of an Interlocal Agreement.

Fire Chief Theron Williams explained the primary change to this agreement was the incorporation of Washington Terrace City as a participant, which he noted was a benefit since they now had staff to help with response. He stated there were no other changes.

Councilmember Wilson asked what the changes made in Washington Terrace City were, and Fire Chief Williams elaborated that Washington Terrace City now were able to staff a full-time engine. He explained this allowed them to assist not only their own residents but also surrounding towns, so they did not have to rely only on volunteer staff or other jurisdictions.

Mayor Dandoy went over mutual aid agreements compared to automatic aid agreements and asked for clarification. He stated this agreement was an automatic aid agreement and detailed how the response went. Fire Chief Williams clarified this was correct, although specified it only applied to fire response and not emergency medical services. Mayor Dandoy added Roy had two fire stations, and at all times at least one fire response team was within Roy City boundaries.

Mayor Dandoy stated they had 122 emergency responses in 2022, and 49% of those responses had been outside of Roy City. He reported of the total mutual aid responses, Roy City had received 26 responses back. Mayor Dandoy discussed the purpose of the mutual aid agreements was for the city to get aid in response to the services they offered, although based on the data that was not actually happening for Roy City. Mayor Dandoy spoke about how Roy City did not receive enough outside aid, and so Roy City residents ended up subsidizing the cost of aid for other cities. He discussed how this was a problem since Roy could not be reimbursed for expenses related to fire response unless it was a wildfire, although as of 2022 Roy City did not have the appropriate vehicles to respond to wildfire. Fire Chief Williams interjected to confirm this, and stated they now had vehicles which could respond to brush fires, although they still needed support and equipment from other cities in the event of wildfire.

Mayor Dandoy also discussed the guidelines about how to formulate mutual aid agreements, and said the agreements were supposed to include reimbursement and liability details. He opined they needed to discuss how Roy would get fair compensation for their contributions to the mutual aid agreement, since their staff, resources, and fire trucks were primarily working outside of Roy City. Mayor Dandoy said it was important that there always be enough staff within Roy City to withstand their own fires and emergencies. He clarified he was not advocating that Roy City not help other cities but thought Roy City should ask for compensation for the assistance they provided, since currently the taxpayers of Roy were subsidizing the cost of fire trucks and other equipment. He specified as well that he only wished to pursue this conversation with other mayors and COG if the Council supported this idea.

Fire Chief Williams noted this data did not include all of the times that a call was patched in but then immediately canceled, and he discussed it was difficult to use this set of data exclusively. He agreed with Mayor Dandoy that Roy City disproportionately responded to calls from outside Roy, although noted the data was slightly skewed and said there were some other options, such as not sending out ambulances. He added he had not heard of cities requesting compensation for mutual aid agreements.

Councilmember Jackson reported she had called and asked other fire departments in the area about

compensation and said none of the departments had indicated they received any kind of financial compensation for their participation in the mutual aid agreements. Fire Chief Williams explained how stacking worked in terms of geography and staffing, and explained efforts were made to ensure no city depleted their own staff as they helped other cities. Fire Chief Williams said they had not looked at this in a while and so it might be time to reconsider how calls were dispatched. Councilmember Jackson asked if it was the dispatcher's decision to call a certain city, and Fire Chief Williams explained the answer was dependent on geographical areas, as outlined by the mutual aid agreement. However, he reiterated they might want to redefine those boundaries.

Councilmember Scadden recalled a fire which had taken place on his street and noted a Weber fire truck had been the one to respond, so he said he was grateful for interlocal agreements. He noted a minute could make a big difference when it came to fire response times. Mayor Dandoy clarified he was not saying they should decrease the level of service Roy offered; he worried they were not getting service in kind for the level of service they provided for the surrounding area. Mayor Dandoy also reiterated that Roy taxpayers were paying for the fire service and equipment, although they were not necessarily seeing the benefits of that. Mayor Dandoy acknowledged Fire Chief William's comment about the data not being entirely accurate, and asked if they could compile more accurate data before they made any conclusions about if they really had an issue or not. Fire Chief Williams said he wanted to do some more comprehensive work over the next several months and come back to the Council with more information and data. Mayor Dandoy expressed he did not want to derail the agreement or stop the level of service, but he did want to find a way to make it more fair to Roy and their resources. Mayor Dandoy said he wanted to find in-kind benefit to Roy while still maintaining their level of service. Councilmember Wilson agreed it would be nice to have more holistic data, and wondered if a culture change would be needed if it currently was not standard for cities to be compensated for mutual aid agreements.

Mayor Dandoy said he still intended to move forward with the resolution; he just also wanted to start a conversation about being fair and equitable to Roy City. Mayor Dandoy said he would also broach the subject with the Council of Mayors. Councilmember Wilson asked how often the interlocal agreement was re-authorized, and Fire Chief Williams explained the agreement was renewed every five years. Fire Chief Williams added the motion tonight was only an amendment to the resolution that would add Washington Terrace City to the agreement, and said they were currently in year three of the agreement and it would be up for renewal in 2026. Fire Chief Williams also added Roy City was in a unique situation due to its geography and proximity to many other municipalities.

Councilmember Wilson asked about automatic aid compared to mutual aid agreements, and Fire Chief Williams explained they had more of an option to respond to calls with mutual aid agreements. He explained with mutual aid agreements, the city could consider if they had the kind of staff they needed available, whereas with automatic aid agreements there was no option. He specified it had to do with the type of call. He also clarified even with the mutual aid agreement, Roy City still responded to the call the majority of the time, although it was helpful to have the option to refuse.

**Councilmember Joe Paul motioned to approve Resolution 23-21; A Resolution of the Roy City Council Amending an Interlocal Agreement Between Roy City Corporation, Ogden City Corporation, South Ogden City, Corporation, Riverdale City Corporation, North View Fire District, and the Weber Fire District adding Washington Terrace City as a Participant in the Automatic Aid Fire Agreement, A Resolution Approving and Authorizing the Execution of an Interlocal Agreement. Councilmember Scadden seconded the motion, a roll call vote was taken, all Councilmembers voted "Aye" and the motion passed.**

3. **Consideration of Resolution 23-22; A Resolution designating individuals to act on behalf of Roy City in transactions concerning the Public Treasurers' Investment Fund.**

City Manager Matt Andrews oriented the Council to page 21 of their packets, which designated individuals to act on behalf of Roy City in regard to the Public Treasurers Investment Fund. He explained the only piece missing was a page for signatures and recommended approval of the change.

**Councilmember Scadden motioned to approve Resolution 23-22; A Resolution designating individuals to act on behalf of Roy City in transactions concerning the Public Treasurers' Investment Fund. Councilmember Sophie Paul seconded the motion, a roll call vote was taken, all Councilmembers voted "Aye" and the motion passed.**

4. **Consideration of Resolution 23-23; A Resolution of Roy City approving an Interlocal Cooperation agreement between the city and the Redevelopment Agency of Roy City.**

Rob Sant introduced himself as the owner of Urban and Main Consulting and said he was there that evening to discuss the next steps in the 1900 CRA. He said they had gone through the process with all the taxing entities and were now ready to meet with the Council to answer any questions they might have. He explained he would answer their questions as Councilmembers, then they would adjourn to an RDA meeting.

Mr. Sant then briefly went through a presentation that he had previously given the Council back in April. He explained how tax increments worked and noted the taxes were frozen at whatever rate they had been at when the CRA was developed, which in this case was 2022. He overviewed how the tax revenue was distributed within the city. Mr. Sant shared some estimates of the tax revenue, and explained how it was calculated. On a map, he indicated the boundaries of the project area and noted it comprised about 68 acres in total and included two parcels on the west side of 1900.

Mr. Sant discussed why this project area had been created. He spoke about the Roy Innovation Center, which had a \$13 Billion contract from the government and would lead to many new jobs. He explained many of the new jobs would be contract work, and the employees would be looking for a nice place to live without necessarily putting down roots, so there was a need in the City for high end rentals. Another reason for the CRA was to revitalize and reinvest in Roy City's downtown. Mr. Sant shared some images of how Woodbury wanted to change the downtown landscape, and he added that reinvestment at the hotel would galvanize reinvestment throughout the rest of the 68 acres. He noted with the current market, the area was primarily commercial space rather than office space, although that could change if the demand for office space increased. Mr. Sant then elaborated on some of the projected tax revenue and explained why this would be funded by tax increments rather than private investment. He highlighted the parking structure was expensive, and given market restraints and high interest rates, they would need tax increments to make that structure feasible.

Councilmember Sophie Paul asked about their budget for infrastructure and asked how they accounted for the increase in bids. Mr. Sant replied to this type of agreement was a post-performance agreement, so increases were paid for by private capital, not the tax increment.

Councilmember Joe Paul commented on how he had spoken with many developers, builders, and contractors in Roy, who all agreed that they wanted to see more businesses in Roy. Councilmember Joe Paul said that currently, their downtown needed help and they needed a catalyst to incentivize businesses to move into Roy rather than other cities.

Councilmember Jackson where Woodbury was in the process and if they had been given approval to get started. Mr. Sant replied he had full support from the Commissioners to move forward and they were slated to speak with the County next week. He added the Water Board wanted to hold off on their

approval until the County gave theirs. Mr. Sant said once they had all their approvals, they could negotiate a development contract, and then hopefully get financing worked out so they could begin working on the site sometime in 2024. Mayor Dandoy commented that the Council wanted to see some headway by Spring of next year. Mayor Dandoy elaborated on Councilmember Joe Paul's comments about needing to create an environment which would attract businesses into Roy City and the importance of revitalizing their downtown.

Councilmember Joe Paul stated he was on the Sewer Board, which Mr. Sant had just presented the previous week. He recalled how after the meeting, many of the other board members and mayors had approached him to comment on how exciting the development plans were and how beneficial this type of development would be for the city. Councilmember Jackson added how this would also create more jobs in Roy. Councilmember Jackson also asked for an estimate about how long it would be before people could move into the units, and Mr. Sant said it would be roughly 18-24 months for construction.

**Councilmember Joe Paul motioned to approve Resolution 23-23; A Resolution of Roy City approving an Interlocal Cooperation agreement between the city and the Redevelopment Agency of Roy City. Councilmember Jackson seconded the motion, a roll call vote was taken, all Councilmembers voted "Aye" and the motion passed.**

**G. Discussion Items**

1. Speed Limit Change Considerations for 4400 S.

Councilmember Wilson recalled they had initially brought this item up several months ago and announced they now had more data to discuss this more in depth. She stated 4400 South was currently 25 miles per hour, and she then listed the speed limits of several roads around Roy City that had similar volume to 4400 South and commented on their visibility. She said the roads were all major arteries, and therefore it did not make sense to keep 4400 South at only 25 miles per hour. Councilmember Wilson reported the traffic data revealed the 85% percentile at 33 miles an hour, and so the recommendation was to increase the speed limit to 30 miles per hour.

Police Chief Gwynn elaborated on the proposal. He concurred with her that the traffic data showed they could increase the speed limit, although he noted he was in favor of 30 miles an hour rather than 35. He said he had driven the road earlier that day and agreed the speed could safely be increased, although noted there was a section at the top of the hill with poor visibility. He proposed he would be in favor of a traffic increase to 30 miles an hour, except keep it to 25 miles an hour to the west of 2400 West. He explained the distinction between advisable signs and speed limits and said they did not have any way to enforce advisable signs. Police Chief Gwynn and Councilmember Jackson discussed how many drivers already drove about five miles above the speed limit, and so hypothetically if they increased the speed limit to 30 miles an hour it would not significantly change driver's behavior since many drivers were already doing 30 on that road. There was also a short discussion about specifically where on the road the signs could be posted.

Mayor Dandoy reminded the Council this was just a discussion and there would not be a motion that evening, and asked if there were any questions. He noted if the Council was in favor of the change, they would move the recommendation forward for more consideration. The Councilmembers discussed this discussion had been galvanized by one resident who lived on the road and had complained about the traffic, and debated if they should reach out to other residents to see how widespread this issue was. Councilmember Joe Paul noted they had identified this area, as well as two others, in their Strategic Plan as being in need of change. Mayor Dandoy thought they should have a Town Hall meeting about this proposal and solicit feedback from the public. Mayor Dandoy directed Councilmember Wilson to share the findings of the traffic study at the meeting, so at that point everyone would have all the facts as well as

public opinion and they would be able to make an informed decision.

Mayor Dandoy summarized that although Utah law did not require an Engineering report to make a change to the speed limit, the Council wished to get public feedback before they moved forward with a decision. The Council agreed and expressed they did not want to make a decision without hearing public opinion.

#### **H. City Manager & Council Report**

City Manager Andrews announced Halloween house entries were due that week, and said so far, they had 19 participants. He said judging would be done by the 22nd and the winner would be announced on the 27th.

City Manager Andrews reported they had received the lease agreement from the Verizon tower which was slated to be put in the Aquatic Center parking lot. He said he and Staff were currently reviewing it and anticipated they would have it ready for the Council's review soon.

City Manager Andrews lastly shared an award Roy City had received for their Station Area plan from the American Planning Association. He credited City Planner Parkinson and Council for their hard work with the plan.

Councilmember Jackson noted the sign by Stucco's was now ready, after some setbacks with the stone needing to be downsized.

Councilmember Joe Paul reported on behalf of the Sewer Board and said that casing had been put under the causeway and they were hoping to get a permanent patch put down before winter came. He said they had started to attach it to the pump station, and noted he could arrange tours of the pump station if any of the Councilmembers wished to see the progress.

Councilmember Sophie Paul reported on the Roy CTC and said there had been a great turnout for Family Dinner Night. She said over 700 meals had been provided for the community. She also announced Roy High Fall Sport Dinner had gone well and said they had been very appreciative of the event.

#### **I. Adjournment**

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Robert Dandoy  
Mayor

Attest:

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Brittany Fowers  
City Recorder

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