



Minutes of the Roy City Council Meeting held in person in the Roy City Council Chambers and streamed on YouTube on January 16, 2024, at 5:30 p.m.

Notice of the meeting was provided to the Utah Public Notice Website at least 24 hours in advance. A copy of the agenda was also posted on the Roy City website.

The following members were in attendance:

Mayor Dandoy	City Manager, Matt Andrews
Councilmember Jackson	City Attorney, Matt Wilson
Councilmember Joe Paul	City Recorder, Brittany Fowers
Councilmember Saxton	
Councilmember Sophie Paul	

Excused: Councilmember Scadden

Also present were: Police Chief, Matthew Gwynn; Police Captain, Kevin Smith; Deputy Fire Chief, Mike King; Deputy Public Works Director, Brandon Edwards; Parks and Recreation Director, Michelle Howard; Glenda Moore, Kevin Homer,

A. Welcome & Roll Call

Mayor Dandoy welcomed those in attendance and noted Councilmembers Jackson, Saxton, Sophie Paul, and Joe Paul were present. Councilmember Scadden was excused.

B. Moment of Silence

Councilmember Sophie Paul invited the audience to observe a moment of silence.

C. Pledge of Allegiance

Councilmember Sophie Paul led the audience in reciting the Pledge of Allegiance.

Mayor Dandoy made note that the flag for Utah state had been changed.

D. Consent Items

(These items are considered by the City Council to be routine and will be enacted by a single motion. If discussion is desired on any particular consent item, that item may be removed from the consent agenda and considered separately.)

1. Appointment of Brody Bailey as Alternate #2 to the Planning Commission.

Mayor Dandoy observed that Mr. Bailey was present that evening. Mayor Dandoy encouraged Mr. Bailey to attend all the trainings and talks that were available to the Commissioners and recommended he reach out to City Planner Parkinson to coordinate those things.

Councilmember Jackson expressed enthusiasm for Mr. Bailey to be a part of the Commission and noted he was a long-time resident of the City.

Councilmember Joe Paul motioned to approve the Consent Items as the appointment of Brody Bailey as Alternate #2 to the Planning Commission. Councilmember Jackson seconded the motion. All Councilmembers voted “aye”. The motion carried.

E. Public Comments

Mayor Dandoy opened the floor for public comments.

Dale Bennion of 2255 W 3875 S, Roy commented on the completed intersection at 4000 West and recalled that he had once been in a small car accident in the area many years ago, and had witnessed many other accidents there. He recalled how he had reported the issues in the area to Mayor Dandoy, who had helped get the process started to have the intersection repaired. Despite setbacks from COVID-19, Mr. Bennion said the intersection project was nearly finished now and expressed gratitude to the City, UDOT, and the Mayor for taking care of this safety issue.

Mayor Dandoy thanked Mr. Bennion for his comments and spoke about their correspondence in regard to the intersection. Mayor Dandoy expressed how important it was to listen to the issues in the community that the residents brought forth, like Mr. Bennion had. Mayor Dandoy pointed out this issue would not be fixed today if Mr. Bennion had not brought it to the City’s attention.

Bill Nortseth of 4389 S 2525 W, Roy reported that there had been two underground crews working on his street in the previous week and said they had hit his water line. Mr. Nortseth complained the response to fix the problem from the City had taken a very long time and said he had been left without water for far too long. The same day, Mr. Nortseth stated that he had a medical issue which landed him in the hospital. Mr. Nortseth thanked Matt Howard for his help in getting the water back on, and said Mr. Howard’s help had been far more impactful than the other City employees in getting his water fixed. Mr. Nortseth expressed his opinion that Mr. Howard deserved to be commended for his assistance, and asked why the crews were allowed to dig underground without notice to the residents.

Mayor Dandoy assured Mr. Nortseth that Mr. Howard would receive recognition for his work, and clarified that Public Works was not the entity that was doing the digging, although Public Works could reach out to communicate with the companies who were going into the streets. Mayor Dandoy said Mr. Nortseth was not the first resident to express concern about their secondary water and said the City would work with the residents to address these issues. Mayor Dandoy stated that the City Manager knew the company who was digging in the street and encouraged Mr. Nortseth to reach out to him so that he could explain the easement process, but also to follow up on any damages that the company might have caused.

Clark Roberts of 3581 W 5350 S, Roy expressed concerns about Centurylink. He noted they were using 32 inch tall pedestals for their boxes, and asked if the City could require that Centurylink find a less intrusive way to install their infrastructure. He reported that he had contacted the manufacturer of the boxes, who had told him that the 32 inch tall box was the largest one they had. Mr. Roberts opined that these boxes were too large and very unsightly and asked if something could be done about that. He noted that Centerville had also recently installed CenturyLink, and had required that all the infrastructure be underground. He also noted there were some boxes still in place that were no longer in use, and asked if those could be cleaned up.

Mayor Dandoy acknowledged there was a legal element that would have to be addressed in terms of a land use ordinance change, and said this process would also require the City Manager and Planning Commission. Mayor Dandoy said it would take them about a week to figure out what could or could not be done, and assured Mr. Roberts that they would look into what their options were.

Dennis Brown of 2119 W 6000 S, Roy asked the City Council to consider a new procedure during their Council meetings in terms of hearing public comments. He noted that he had raised his hand to speak twice at a previous Council meeting yet had not been acknowledged by the Councilmembers. Mr. Brown expressed it was important for citizens to feel heard and proposed that citizens be allowed to speak before the Councilmembers voted on an item.

Mr. Brown then addressed an ordinance that the City had recently passed for new park hours and pointed out that most websites for City parks did not have their hours posted. When hours were posted, he noted there were different hours posted for various parks in the City. He also commented that some sports games extended past 10 PM, which was when the parks closed per the new ordinance. Mr. Brown listed some of the hours of state parks that stayed open past 10 PM. He expressed he was in favor of the parks opening at 6 AM, as stated in the new ordinance, although he voiced disapproval over the 10 PM closure time. Specifically, he pointed out people used the pickleball courts past 10 PM and thought the parks should remain open later to accommodate them.

Councilmember Jackson commented that 10 PM aligned with their noise ordinance and pointed out pickleball could be noisy, which could be problematic in residential areas. She also noted there were no lights at Emma Russell Park, which was part of the reason for the 10 PM closure.

Mr. Brown thought the time of day the park closed should vary from winter to spring. Councilmember Jackson agreed, and said softball and other sports games were allowed to finish if they ran past 10 PM. However, she pointed out that the 10 PM closing time was in part to address the issue of vandalism in the parks.

Mr. Brown also discussed how he and his wife enjoyed biking and expressed excitement that the railroad tracks were being removed and turned into a bike trail. He asked if e-bikes would be banned, and Councilmember Jackson said the Council had not banned e-bikes but were still considering what ordinances they wanted to pass regarding e-bikes since they could cause damage to City parks. Mr. Brown opined that e-bikes should not be banned completely, since they were useful in getting up inclined areas and he also felt they were safer.

Kevin Homer of 5398 S 4000 W, Roy offered feedback on Title 13, which discussed public signage. Mr. Homer spoke about how in 2020 there had been City ordinances which had prohibited him from putting out signage for his own political campaign. However, the Supreme Court case which had been referenced in the Councilmembers last meeting about Title 13 had been in 2015, which meant that City ordinance had been unlawful. Mr. Homer strongly advocated for the approval of the updates to Title 13.

Mr. Homer also spoke about the implementation of the Five-Year Strategic Plan. He said he was happy to see some of the items that were to be implemented in 2024. He asked about online economic development permitting and fees, and noted there would be expenses incurred for those things and thought it should be marked as such in the plan.

Mayor Dandoy closed the floor for public comments.

F. Action Items

1. Consideration of Ordinance 24-2 – To consider amendments to Title 13 Sign Regulations, amending CH 4 – Political/Campaign Signs; and Visual Clearance Triangle.

City Attorney Wilson explained a Supreme Court case had required Roy City to remove the time limits on political campaign signs, and they had also determined that all kinds of signs regardless of content could be located within the sight triangle, as long as they did not obstruct view. City Planner Parkinson added that they had also clarified and consolidated the definition of sight triangle, since there had been three different definitions in various zoning ordinances.

Councilmember Joe Paul said it was good that they were following the guidelines of the Supreme Court, although commented that people got sick of looking at the same sign over and over.

Councilmember Jackson motioned to approve Ordinance 24-2 – To consider amendments to Title 13 Sign Regulations, amending CH 4 – Political/Campaign Signs; and Visual Clearance Triangle. Councilmember Joe Paul seconded the motion, a roll call vote was taken, all Councilmembers voted “Aye”, and the motion passed.

2. Consideration of Resolution 24-3; A Resolution Adopting an Interlocal Agreement Between Roy City Corporation and Weber County Approving and Authorizing the Execution of an Interlocal Agreement for Paramedic Services.

Deputy Fire Chief King explained this item and noted it was to provide paramedic services for Weber County. He described the process of determining which cities were involved and how it was determined what level of service each City provided. He noted these agreements were revisited every two years, and it was up for re-approval. He added that the budget had increased since last year and outlined how the budget was used for things like equipment, vehicle maintenance and repair, and personnel.

Councilmember Jackson asked how the budget was approved and received, and Deputy Fire Chief King replied the money was split between Roy, Ogden, and Weber County and they had an Advisory Board who overviewed how the funds were allocated. Mayor Dandoy asked if the paramedics were allowed to bill the insurance companies and Deputy Fire Chief King explained there were set fees for each paramedic response, and they generally did not try to go through insurance since not everyone they responded to had insurance.

Councilmember Sophie Paul motioned to approve Resolution 24-3; A Resolution Adopting an Interlocal Agreement Between Roy City Corporation and Weber County Approving and Authorizing the Execution of an Interlocal Agreement for Paramedic Services. Councilmember Jackson seconded the motion, a roll call vote was taken, all Councilmembers voted “Aye”, and the motion passed.

G. Discussion Items

1. EMS License in West Haven & Hooper

City Manager Andrews explained that historically Roy City had held the EMS license for West Haven and Hooper, and Weber Fire District had recently held a meeting in which they had requested for Roy City to release the license to West Haven. City Manager Andrews explained this meant Roy City would lose about \$250,000 in revenue for providing that service, and said they wanted to hold some meetings to determine exactly what repercussions there would be for Roy City. He added that if Roy City agreed to release the license, the changes would go into effect in June. If Roy City did not agree, West Haven could petition the State and the State would decide which City could provide a better level of service.

Councilmember Joe Paul pointed out that Roy City had already paid for and built the infrastructure to provide this service. Councilmember Saxton asked about Roy City response times and City Manager Andrews commented that Roy City and West Haven had comparable response times. City Manager

Andrews added that West Haven also had plans to construct a new station.

Mayor Dandoy noted that the plan for a new fire station at Midland was very close to the border of Roy City, and was also close to an existing fire station in Roy City. He also asked if they did not have interlocal agreements with Weber and West Haven and City Manager Andrews explained the EMS license allowed Roy City to go into those cities and was functionally very similar to an interlocal agreement. Mayor Dandoy commented that the biggest expense in Roy City was their personnel and wondered if they would be able to justify the size of their fire response team if the City lost that revenue. He commented this was a double edged sword in some way, since if they lost the license they would lose revenue, but they would have to keep a large payroll if they did want to keep the license. He also questioned the salience of building a fire station so close to a Roy City station, and felt it was a misuse of public money.

2. Community Book Box

Mayor Dandoy said this was a request from the Boys and Girls Club to install a community book box near the Municipal Park and asked if the Council saw any possible issues. Councilmember Jackson recalled seeing some children rifling through the Blessing Box, and hoped that kids would know enough to not throw the books out and treat it properly. Councilmember Jackson thought they could locate it somewhere where it could be better controlled.

Councilmember Sophie Paul thought there should be someone appointed to manage the boxes, and worried that if no one took ownership in the box then people would use it to just discard unwanted items. She thought it should be placed closer to the Boys and Girls Club facility, if one were to be installed. She also pointed out they had a great library service already. The Councilmembers discussed that books could not typically be donated to a library. Councilmember Sophie Paul also noted there were some book boxes in her neighborhood and people often complained about them in Facebook group pages.

Councilmember Saxton thought they were a good idea, although wondered who would monitor what kind of books went in the box. He worried it might be opening Pandora's Box if they did not regulate it. Mayor Dandoy concurred that could be an issue and reiterated it seemed to be an issue of ownership, since Roy City was not going to manage the box even though it would be on Roy City property. Councilmember Jackson agreed if someone were to drop off inappropriate books it could reflect poorly on Roy City.

Councilmember Joe Paul summarized that if the Boys and Girls Club wanted to build a community book box they should locate it closer to their facility and agree to manage it. Mayor Dandoy thought the Boys and Girls Club had chosen the original location due to its proximity to the Blessing Box, although agreed with Councilmember Joe Paul's comments that it should be moved closer to the club building.

3. 5-Year Strategic Plan

Mayor Dandoy introduced the plan and went over their general timeline for the year. He indicated the areas that the City Staff thought should be actionable for 2024 and asked the Council if they had any questions or concerns about any of the highlighted items. He also asked if the Council saw anything they wanted to add. Councilmember Joe Paul noted that several of the indicated items were already being worked on.

Councilmember Jackson referenced the item about beautification or improvements in the downtown area and asked if the Council had any say over the buildings on 1900 which were in need of repair or updating

on their exterior. Assistant City Manager Flint said the Council could do this through zoning ordinances or City Code, and explained the landlords would have to be breaking a specific law if the Council wanted to intervene. He also mentioned they would need to enforce those rules equally. He also noted there were some potential new developments coming in the area which would change the look and feel of the downtown area anyway, so he did not feel it would be useful to target their ordinances towards the current buildings.

Councilmember Jackson felt that Roy West Park was very overdue to be remodeled, yet was not slated to be worked on that year. She asked if they could use grant money to update it. City Manager Andrews said a grant would likely be the best option for the park and agreed it was overdue for an update. However, he thought it would be best to save until next year because it would be very costly to repair the park and they wanted to focus their RAMP grants on the water toys for the Complex in 2024. Councilmember Jackson asked if there were working bathrooms at the park and it was replied that staff was working on it and planned to have the bathrooms opened in the near future.

Councilmember Joe Paul referenced the implementation of landscape projects and asked if that would be formally discussed in the Council. Mayor Dandoy said the Beautification Committee was scheduled to meet later in the month and would discuss that, and then their consolidated report would be brought before Council for further discussion. Mayor Dandoy reminded the Council that the Beautification Committee was just a recommending body and the Council would make the final decision.

Councilmember Saxton recalled that they had spoken about the possibility of solar lights at the Municipal Park several years ago and felt they should get those lights installed. He noted there were some issues at that park late at night and thought some lights could help mitigate the issue. He wondered what had happened to the plan to have trail lights installed. City Manager Andrews recalled this conversation and remembered that the issue was mainly concerns about the lights being destroyed since they were so low, as well as the possibility of complaints from residents who lived nearby and might be impacted by the light. Mayor Dandoy agreed that those were issues, although something did need to be done in the area to ensure that no one was in the park late at night.

Mayor Dandoy stated they were going to start moving forward with the indicated tasks and would keep the Councilmembers involved with the process.

Councilmember Jackson asked when construction was due to start on 1600, to which City Manager Andrews discussed they were currently doing the environmental study and could move forward once it was completed. Mayor Dandoy emphasized that they needed to do the environmental impact study needed to be completed before beginning construction because they were using federal funding. City Manager Andrews hoped they could go out for bid in the fall of that year, with construction in spring of 2025.

4. Traffic Survey Results

Police Chief Gwynn gave a report on the traffic surveys they had completed and noted that the majority of complaints he received was about speeding in neighborhoods. He stated that their main areas of concern were 2275 West between 4800 South and 2200 South, 2700 West between 5600 South and 6000 South, and 2275 West between 6000 South and Sunset explained the structure of the speeding studies. He noted that the speeding studies did not include people driving a “tolerated” speed, which was a speed over the posted limit although not high enough for an officer to pull a driver over, typically about ten miles an hour over the limit. Police Chief Gwynn added if they stopped everyone, there would be far too many people and so they were just focusing on people who drove “egregious” speeds beyond the posted limit. He also described some other factors which could make a car appear as if it was going faster than it really

was, such as size of the car and the amount of noise it makes.

Councilmember Jackson commented that she thought the tolerated speed was typically five miles over the limit, not ten. Police Chief Gwynn explained the logic behind this.

Mayor Dandoy reminded the Council they had requested this survey and asked them what they wanted to do with the information. He also asked Police Chief Gwynn what his recommendation was. He also noted it was a waste of time for the police department to conduct all these surveys if they were not going to take action based on the findings. Mayor Dandoy voiced his personal opinion was to continue with normal control, based on the findings. Police Chief Gwynn suggested the Council and Mayor let their constituents know that the police were conducting traffic studies and they were yielding that most people did not speed egregiously in the residential zones. Police Chief Gwynn thought educating the public about what the police were doing would be helpful and Mayor Dandoy agreed.

Councilmember Sophie Paul thanked Police Chief Gwynn for conducting the surveys and apologized they were not going to take any action based on his findings. She expressed that she was glad the Council had gotten to see it and said it had been helpful. Mayor Dandoy thanked Police Chief Gwynn as well and agreed that his efforts would be better spent in the future not doing traffic surveys for the Council.

H. City Manager & Council Report

City Manager Andrews reported the RAMP grants had been submitted on January 12th, putting them on track. He also reminded the Council of an upcoming joint dinner between the Council and Planning Commission.

City Manager Andrews lastly noted the Christmas lights near Harmon's could be left on as long as the Council would like, although after the next week the Council would have to pay for the electric bill. Councilmember Sophie Paul thought the lights were nice but did not think it was worth it for the City to have to pay for them. Councilmember Jackson thought they should leave the lights up just by Harmon's and the waterfall. Councilmember Joe Paul asked if there was a cost estimate and City Manager Andrews said it was hard to come up with an estimate. The Council decided to shut the lights off.

Councilmember Joe Paul thanked Public Works for keeping the roads in good shape and thanked Parks and Recreation for plowing the sidewalks. He asked if it was possible to salt the sidewalks and there was a short discussion about this.

Mayor Dandoy reported they had been issued a "Challenge Coin" and discussed how important it was to recognize the great work that the City Staff did. He expressed it was important for people to feel that their contributions to the City were recognized.

Mayor Dandoy also urged the Council to attend an upcoming County-wide meeting about how the trail systems would be linked together throughout the County. He also announced on January 24th there would be a "Safe Child" discussion at a local high school which would go over topics related to children's safety in Roy City and extended the invitation to the Councilmembers. Mayor Dandoy made some comments about how these were sensitive issues that sometimes went unnoticed and expressed how important it was for senior leaders in Roy to be aware of and get involved in solutions for some of the issues.

Mayor Dandoy lastly announced there were some updates for the widening project on 5600 and said the two parking units were due to be taken down within the next two weeks, which would greatly help in getting the project started. He hoped they could even have one side of the road paved by the next year. Mayor Dandoy discussed how schoolchildren were currently getting to and from school and explained their path would be diverted once construction began on the north side of the bridge. He summarized there were

going to be a lot of changes and stated he would keep the Council up to date on the changes.

I. Adjournment

Robert Dandoy
Mayor

Attest:

Brittany Fowers
City Recorder

dc:

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