



**ROY CITY**  
**Roy City Council Meeting Minutes**  
**January 2, 2024– 5:30 p.m.**  
Roy City Council  
5051 S 1900 W Roy, UT 84067

Minutes of the Roy City Council Meeting held in person in the Roy City Council Chambers and streamed on YouTube on January 2, 2024, at 5:30 p.m.

Notice of the meeting was provided to the Utah Public Notice Website at least 24 hours in advance. A copy of the agenda was also posted on the Roy City website.

The following members were in attendance:

Mayor Dandoy  
Councilmember Jackson  
Councilmember Joe Paul  
Councilmember Scadden  
Councilmember Saxton  
Councilmember Sophie Paul

City Manager, Matt Andrews  
City Attorney, Matt Wilson  
City Recorder, Brittany Fowers

Excused:

Also present were: Police Chief, Matthew Gwynn; Fire Chief, Theron Williams; Deputy Public Works Director, Brandon Edwards; Management Services Director, Amber Kelley; Parks and Recreation Director, Michelle Howard, Glenda Moore, Kevin Homer, Michael Ghan, Natalie Pierce, Shauna Saxton, Dave Young, Tim Fulton, Dennis & Clair Brown, Trudy, and Leon Wilson.

**A. Welcome & Roll Call**

Mayor Dandoy welcomed those in attendance and noted Councilmembers Jackson, Saxton, Sophie Paul, Scadden, and Joe Paul were present. Mayor Dandoy also noted that Davis County Commissioner Bob Stevenson was present.

**B. Moment of Silence**

Councilmember Saxton invited the audience to observe a moment of silence.

**C. Pledge of Allegiance**

Councilmember Saxton led the audience in reciting the Pledge of Allegiance.

**D. Consent Items**

*(These items are considered by the City Council to be routine and will be enacted by a single motion. If discussion is desired on any particular consent item, that item may be removed from the consent agenda and considered separately.)*

**1. Approval of the alcoholic beverage license for RPLK EZZY Mart, located at 3971 S 1900 W. and the November 2023 Financial Statements.**

**Councilmember Joe Paul motioned to approve the Consent Items as the alcoholic beverage license for RPLK EZZY Mart, located at 3971 S 1900 W. and the November 2023 Financial Statements. Councilmember Jackson seconded the motion. All Councilmembers voted “aye”. The motion carried.**

**E. Public Comments**

Mayor Dandoy opened the floor for public comments and clarified if someone wanted to speak about a budget item, to wait until the budget public hearing to do so.

Glenda Moore of 2025 South 2088 West, Roy, asked if it was possible for Roy City to leave the lights on at the Harmon's near the entrance to Roy City as she thought it brought a nice pop of color.

Commissioner Bob Stevenson of 3110 East Fernwood Drive, Layton, noted it was great to be able to be in Roy and attend a City Council meeting. He said that he served on the Wasatch Front Regional Council, which was the transportation arm of UDOT. He thanked Mayor Dandoy and Council for their contributions to the Traffic Committee, and he also spoke about Councilmember Saxton and noted that not only was he a close personal friend of his, but he had also contributed a lot to the region over the years. He addressed the Council at large and noted they should be a part of Davis County.

Dennis Brown of 2119 West 6000 South, Roy, expressed gratitude to former Councilmember Wilson for her work during her time on Council and expressed regret that she was not running again for Council. He also congratulated Councilmember Saxton and said he was glad he had won the election.

Mayor Dandoy closed the floor for public comments.

## **F. Presentations**

### **1. K9 Officer Retirement – Chief Gwynn**

Police Chief Gwynn stated that back in October, they had retired their K9 Mick. He gave some background of Mick, and reported he had begun service in 2017 and had worked until he received permanent brain damage from a stray bullet during a confrontation with a suspect. Chief Gwynn said although Mick had been integral in many drug confiscations and keeping police officers safe, they had decided to let him retire and live the rest of his life with his family. He expressed regret that they had not been able to properly honor his service earlier, but now they had been able to put together a barbeque to celebrate his service. He stated that Mick would live with Officer Johnson, whose life Mick had saved while he was in service.

K9 Mick was brought into the City Council hall. Mayor Dandoy asked Chief Gwynn to let the Council know when the event for Mick would be held so they could all attend. Officer Johnson also spoke and introduced his family.

### **2. Automatic Aid Given and Received – Chief Williams**

Chief Williams followed up on the conversation they had begun several weeks ago about reciprocal automatic aid, and reminded the Council that there had been concerns as to if Roy City was giving more aid than they were receiving. He said since their conversation, he had gone over some data and was now coming back with more information. Chief Williams reported they had collected data from dispatch, although they felt it was more accurate to look back on their own records. He indicated that Chief Anderson had been the one to go through their records, and he turned the time over to him.

Chief Anderson reported he had gone through the last three years of fire response calls, and used a program called Image Trend in order to analyze their data. He expressed how it was a great resource and explained how he had used it to organize their calls. He reported he had found many errors in what Roy City had been doing as he went through this process, and gave some examples. He stated that they actually received a minimum of four trucks from other cities that helped them respond to calls within Roy City, and explained

a lot of the seeming lack of aid was really due to reporting errors. While there had been one year, 2021, in which Roy had given more aid than they received, he emphasized that they did in fact get plenty of aid from the surrounding cities as well. He also noted that they had compared their data with the surrounding cities Fire Departments in order to ensure it was accurate. Chief Williams shared some graphs which underscored this point. Chief Williams also gave more context as to how the arrangements worked, and reiterated that the amount of aid given and received changed year to year. Chief Williams summarized that their data indicated that it averaged out, and he concluded the agreement was working well for Roy City.

Councilmember Sophie Paul asked for clarification about how dispatch decided who should respond to a call, to which Chief Williams explained it was based on geographical area, and there was a stacking system in place so they would send whatever city could get to the site with the shortest response time. Chief Williams elaborated how if the closest city was unable to help, dispatch moved on to the next closest city and so on until they found someone who could respond. He emphasized that mutual aid was a request for response, it was not mandatory, so there was no resentment from the cities if one city was unable to respond to a call. He said that all the cities in the area were growing, which placed more strain on their firefighters.

Chief Anderson thanked Mayor Dandoy for bringing this to their attention, since although it had been clarified that Roy City was receiving and giving aid, they had found many discrepancies in their data reporting and so this had been a good chance to clean it up and streamline their reporting processes. Mayor Dandoy thanked him for doing such detailed research.

#### **G. Action Items**

1. Oath of Office – Councilmember Ann Jackson, Councilmember Joe Paul, and Councilmember Bryon Saxton

Councilmember Jackson acknowledged her son and daughter in law, her daughter, and three of her grandchildren were there that evening to support her, as well as some friends. City Recorder Fowers led Councilmember Jackson in the Oath Of Office.

Councilmember Joe Paul recognized his eldest son and his wife were in attendance that evening. City Recorder Fowers led Councilmember Joe Paul in the Oath of Office.

Councilmember Saxton acknowledged his wife, his two sons, his brother, and several friends and neighbors were in the audience that night. He expressed how glad he was to be standing here. City Recorder Fowers led Councilmember Saxton in the Oath of Office.

#### **PUBLIC HEARING – Amendments to FY24 Budget**

1. Consideration of Resolution 24-1; A resolution to amend the FY24 Budget

Management Services Director Kelley read aloud the proposed budget amendment, which would alter the budget for the Complex renovation budget. She reported they would decrease revenues earned by the Complex by \$200,000 as well as decrease operating expenses by \$366,000. She stated they had received \$22,000 in donations as well as a \$21,000 RAMP grant, which would go towards funding for the Complex. She reported they would add \$1.1 Million to the renovation expenditures, which meant they would need to pull \$900,000 from the Fund Balance. In all, they would have to increase the overall budget by \$743,900. She recommended that they move into a public hearing to receive feedback and consider it for approval of the amendment.

Mayor Dandoy opened the public hearing.

Diane Wilson of 4302 South 2675 West Roy expressed excitement that they were nearing completion of the Complex renovation project and thanked the Council for their work.

David Young of 4870 South 2575 West Roy discussed how happy his wife would be once the Complex was open.

Michael Ghan of 2174 West 5650 South Roy hoped there would be a sauna in the Complex, and said he was glad they were close to finalizing the project and looked forward to the Complex being open. He thanked the workers and the Council for their attention to this project.

Mayor Dandoy closed the public hearing.

Councilmember Joe Paul reported that he had met earlier that day with Blake of Voice Management, who was very supportive of Roy City and had asked what he could do to help. Councilmember Joe Paul said he had indicated that he would give a donation for the Complex, although he did not have a specific dollar amount yet.

Councilmember Jackson spoke about how difficult it can be to manage budgets and expressed how glad she was to see them getting close to the end of this process, and said she was very excited for the Complex to be open for the public.

Councilmember Sophie Paul motioned to approve the Resolution 24-1 and Councilmember Scadden seconded. There was a roll call vote in which all the Councilmembers voted “aye” and the Resolution passed.

## 2. Approval of Councilmember Committee and Liaison Assignments and Mayor Pro-tem

Mayor Dandoy prefaced the committee assignments by discussing how he tried to be fair and balanced in assigning the Councilmembers, and said he tried to get everyone on the committee that they wanted, although he also asked that the Councilmembers rotate some of the responsibilities so that they were aware of all facets of the City.

Councilmember Scadden motioned to approve the assignments as written; Councilmember Jackson seconded the motion and the motion carried.

Mayor Dandoy then moved on to the Mayor Pro-Tem assignment for 2024. Mayor Dandoy stated that both Councilmember Joe Paul and Councilmember Saxton had expressed interest in serving as the Mayor Pro-Tem.

Councilmember Saxton voted for himself.

Councilmember Sophie Paul voted for Councilmember Joe Paul.

Councilmember Joe Paul voted for himself.

Councilmember Scadden voted for Councilmember Joe Paul.

Councilmember Jackson voted for Councilmember Joe Paul.

Councilmember Joe Paul was elected Mayor Pro-Tem for 2024.

**3. Consideration of Resolution 24-2;** A Resolution Approving and Authorizing the Execution of an Interlocal Agreement between Roy City Corporation and Hooper City for Crossing Guard Services.

Chief Gwynn discussed this Resolution. He said they had last entered into an agreement in 2016, and said they provided five crossing guards to Hooper City. He said since their last agreement, the rate for a crossing guard had increased from \$5,730 per guard to \$8,918 per guard, so the overall bill to Hooper City had increased from \$28,740 to \$44,591. He reported that Hooper City had already approved the resolution for the increased budget, and it was now before the Council. He indicated where in Hooper City the guards were positioned. Chief Gwynn said there were no additional guards; the increase in the budget was due to an increase in their salary.

Councilmember Jackson thought it was good they were giving raises to the guards since it was a strange schedule and could also be dangerous when it came to bad drivers. She acknowledged it was hard to find good people for the role and Chief Gwynn agreed that it was, though noted their turnover was less than it had been in previous years.

A roll call vote was taken to approve the Resolution; all Councilmembers voted “aye” and the motion carried.

**4. Consideration of Ordinance 24-1;** Adopting an Ordinance Regulating Camping Activities and Amending Roy City Code 5-4-2 Park Curfew establishing Rules for all Roy City Parks and Trails

Mark Krueger, a police officer of Roy City, presented this proposal. He gave some background as to how they came up with this ordinance. He noted they had many parks in the City which was a great thing, although they had a significant problem with vandalism in the parks and enforcement was not always realistic within the language in the Code. Officer Krueger had compared their Code to other cities, and had found other cities had more enforceable language in their Codes, so he had worked with Chief Gwynn and City Manager Andrews to modify their Code. He explained the updates to the language, and said they had updated it to make the rules more clear, add definitions, and also add a statement of purpose. He emphasized this made them more consistent with surrounding cities, and the updates would keep them on track with what other cities were doing to curb vandalism and trespassing in parks at night. He expressed how great the need was for them to have greater enforcement, and he also noted there was inconsistency with their signage that needed to be addressed. He observed on top of the inconsistencies, many of their signs were not easily visible.

Officer Krueger also referenced their camping ordinances, and explained the proposed updates. He said the issue with illegal camping was increasing although it was not yet as bad as it was in nearby cities such as Ogden. However, he thought it was important to get ahead of the issue and address the language in the ordinance now.

Mayor Dandoy thanked Officer Krueger for his work, and recalled that they had begun work on this many years ago, but it had been tabled at the time and not much work had been done since then. He acknowledged the problem with homelessness was getting worse and agreed they needed to get ahead of the issue before it got worse. He asked for clarity on some of the line items about parking and pointed out they needed to clarify what constituted a “motorized vehicle,” since it did not clearly address if electric vehicles and bikes were included in that category. City Attorney Wilson said electric bikes would be included, although the language allowed for officer discernment. He said the main goal was safety on sidewalks and also to

maintain the lawns and gardens in the parks. City Attorney Wilson added the Council could choose to include or leave out eclectic bikes, if they so desired. Mayor Dandoy thought the updates were great and would be more conducive for enforcement and creating a safe environment.

Councilmember Jackson commented on electric bikes and how differently they functioned on inclines rather than flat roads. She thought the officers should be able to use their discretion. Parks and Recreation Director Howard read aloud the State definition of electric bikes, which was functionally very similar to pedal bikes. She agreed with Councilmember Jackson in that it should be left to the officer's discretion, and it was more an issue of if bikes, electric or otherwise, were trampling flower beds or other landscaping. Councilmember Scadden concurred it should be handled case by case. Councilmember Jackson thought electric bikes should be allowed in parks. Officer Krueger expressed he was in agreement with this decision, and he suggested that they have speed limits posted for electric bikes.

Councilmember Joe Paul thanked Officer Krueger for his work and expressed that he was appreciative when City employees got involved with ways to make the City a safer place. Mayor Dandoy agreed and thought it was great that they were addressing this now. Chief Gwynn thought they should leave the language as it was currently, since it allowed for the officers to use their discretion, and he also pointed out they did not know how big the issue was since they were not collecting data.

Mayor Dandoy commented that the ordinance banned smoking and asked if there were "no smoking" signs posted in the park. Parks and Recreation Director Howard replied that there were, and said it came from the Health Department. Mayor Dandoy asked how this was enforced and Officer Krueger replied it was difficult to enforce. The Councilmembers debated if this included vaping, and Councilmember Jackson opined that it should include vaping as well. Mayor Dandoy pointed out they should collect more data on this to determine how big the problem was, and he asked City Attorney Wilson if they needed to provide designated smoking areas in the park. City Attorney Wilson replied they did not have to do that, and said they could prohibit smoking in all Roy City parks, including in the parking lots. Officer Krueger interjected that the intent of the ordinance was geared towards people in the park, not really people who were standing by their cars before going into the park.

Mayor Dandoy commented on the challenges of writing ordinances that were not only fair and equitable, but also enforceable. Mayor Dandoy concurred with Chief Gwynn's previous comment about leaving the language as it was and waiting to see what feedback they got from the public and how much pushback they got. He also discussed the Code Blue alerts, which was a State-wide mandate that allowed for homeless people to take shelter within public places in the case that the temperature dropped below 15 degrees. He pointed out the language in the camping ordinance was not in line with Code Blue and asked if the proposed ordinance should include language that addressed circumstances such as Code Blue. City Attorney Wilson did not think that was something they needed to address in the ordinance since it would inhibit their ability to enforce the Code in other situations, and he said they would need to follow Code Blue regardless of what was written in their ordinance because it was a State law.

Councilmember Scadden asked how they were defining a vehicle in terms of overnight parking, and noted specifically that trailers were often parked throughout sports seasons. City Manager Andrews said they defined vehicles in the first section of the Code and it applied to all sections, and explained people could apply for exceptions, such as for sports equipment trailers. Mayor Dandoy said Parks and Recreation Director Howard would be the one to approve those trailers or other vehicles.

Councilmember Jackson asked about people who lived near the parks who used the parking lots to store their extra vehicles. City Manager Andrews said that was currently legal, but the proposed updates made it illegal. He said the updates included a curfew of 10 PM, and cars would have to be moved by then.

Councilmember Joe Paul motioned to approve the Ordinance Regulating Camping Activities and Amending Roy City Code 5-4-2 Park Curfew establishing Rules for all Roy City Parks and Trails. Councilmember Jackson seconded. A roll call vote was taken with all Councilmembers voting “aye” and the motion carried unanimously.

Mayor Dandoy and the Councilmembers thanked Officer Krueger and Chief Gwynn.

## **H. Discussion Items**

1. Termination of the Interlocal Cooperation Agreement between Weber Human Services and Roy City.

City Manager Andrews noted he wanted to include this item for full transparency. He explained Weber Human Services was terminating the interlocal agreement by which they funded the Roy City senior center. He said that Roy City had constructed and maintained the building for the senior center, so with the dissolution of the interlocal agreement there were many unanswered questions. To address this, Weber Human Services had requested a committee to be put together with representatives from both Roy City and Weber County to sort through those issues. City Manager Andrews said he would keep the Council updated as they worked through those issues. He also explained the reasons for the termination of the agreement, and explained it had to do in large part with unequal attention and funding to the various senior centers.

Councilmember Jackson said she was under the impression that Weber Human Services was going to keep managing the senior center in Roy until June, and thought representatives from Weber County should come to Council to clarify that. She noted that the senior center in Roy was one of the centers that got the most attention and pointed out that seniors in Roy greatly utilized the center. She thought there should be more transparency. Councilmember Joe Paul commented that many of the people who used the center likely did not realize that it was the County, not the City, that funded the center and he pointed out that if the center closed the public would likely be upset with the Council, rather than the County. However, he noted that if the City decided to take over the funding of the building and use revenue from residents to keep it open, they would have to be mindful of people from other cities using the center. Councilmember Joe Paul said there was one full time employee and several part time positions, and he did not think they could support taking on that many more employees on the City payroll.

Councilmember Scadden asked where Weber County got their funding and City Manager Andrews thought it largely came from federal grants, which the City was not eligible to apply for. Mayor Dandoy said he wanted to bring this up since he anticipated this was something that would elicit a lot of public feedback and questions, and he wanted the Councilmembers to be well versed in what was going on. Mayor Dandoy agreed with Councilmember Joe Paul in that many people used the center, including people from outside of Roy City, and said it was a very important service. Mayor Dandoy emphasized that the termination of the agreement was not Roy City’s fault, and he said that was important to clarify to the residents. He said although it was not Roy City’s responsibility, they were going to look for solutions. Mayor Dandoy expressed that he and City Manager Andrews would keep the Council involved and updated as they looked for solutions. He also noted they did not want to penalize their fixed income senior citizens and said the Council owed it to those residents to find a good solution for them.

## **I. City Manager and Council Report**

City Manager Andrews recalled that they had discussed the 1955 fire truck at the last Council meeting, and he announced they now had the title for the truck and it had cost the City nothing. He reported they were going to use RAMP grants for the necessary repairs on the truck. He reminded the Council that RAMP grants were due soon, and he directed the Council to monitor their emails for some incoming speed reports that he said they would be discussing at their next meeting.

Councilmember Joe Paul spoke about the viable concerns about the Ogden airport. He said there were many fixed income senior citizens who lived in the trailer park near the airport and he said they had some very real concerns about the new airport. He said if it was up to him, he would get rid of the airport entirely and put another office park in instead. He emphasized that the Council needed to advocate for their senior citizens, and he reported that he had already brought this issue up with the new mayor in Ogden. Mayor Dandoy added that Roy City owned 10% of the airport since a portion of it was within Roy City boundaries, and he agreed with Councilmember Joe Paul in that some of the proposed updates to the airport were worrisome for Roy City. Mayor Dandoy said he wanted to have the new Ogden mayor and Council meet with the Roy City residents who lived near the airport so they could get a better sense of the issues at hand, and advocated for a town hall session. Mayor Dandoy summarized the plan was to add a 1,000 foot runway extension on the runway that was closest to Roy, which would have very adverse effects on the neighborhoods, businesses, and churches in the affected zone. Councilmember Jackson asked if Ogden could do this without Roy City's approval and Mayor Dandoy replied they could not. Mayor Dandoy added the Council was the land use authority for that property as well.

Councilmember Sophie Paul asked if the flashers on top of the crossing guard had ever been installed and City Manager Andrews replied they were still looking into that, since they had gotten some feedback that they were not effective. Councilmember Sophie Paul also asked when the lights would be turned off and City Manager Andrews replied it would be sometime next week. Councilmember Jackson asked if they could leave the lights on at Harmons, as requested in the public comment section and Mayor Dandoy said they would have to consult with Public Works and make an action about it.

Mayor Dandoy announced there would be a ribbon cutting ceremony at 10 AM on Saturday for the West Davis Corridor. He also spoke about the trail on 5600 and commented there was a green bench that was going to be removed, although he and the Councilmembers had received requests from the public for the bench to be preserved. City Manager Andrews said he had reached out to the 5600 team, who had told him they would relocate the bench in a slightly different spot.

**J. Adjournment**

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Robert Dandoy  
Mayor

Attest:

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Brittany Fowers  
City Recorder

dc: