



Minutes of the Roy City Council Meeting held in person in the Roy City Council Chambers and streamed on YouTube on July 19, 2022, at 5:30 p.m.

Notice of the meeting was provided to the Utah Public Notice Website at least 24 hours in advance. A copy of the agenda was also posted on the Roy City website.

The following members were in attendance:

Mayor Pro-tem Joe Paul	City Manager, Matt Andrews
Councilmember Jackson	City Attorney, Andy Blackburn
Councilmember Scadden	City Recorder, Brittany Fowers
Councilmember Sophie Paul	

Excused: Mayor Dandoy and Councilmember Wilson

Also present were: Police Chief, Matthew Gwynn; Fire Chief, Craig Golden; Parks and Recreation Director, Travis Flint; Public Works Director Ross Oliver, Parks and Recreation Deputy Director Jody Call, Lizzy Badger, Terry Wilson, Shauna Havey, and Glenda Moore.

A. Welcome & Roll Call

Mayor Pro-tem Joe Paul welcomed those in attendance and noted Councilmembers Scadden, Sophie Paul, and Jackson were present.

B. Moment of Silence

Councilmember Sophie Paul invited the audience to observe a moment of silence.

C. Pledge of Allegiance

Councilmember Sophie Paul led the audience in reciting the Pledge of Allegiance.

D. Consent Items

(These items are considered by the City Council to be routine and will be enacted by a single motion. If discussion is desired on any particular consent item, that item may be removed from the consent agenda and considered separately.)

- 1. Alcohol beverage license for Holiday Oil #72, located at 4328 W 5500 S.**
- 2. Re-appointment of Torris Brand and Christopher Collins to the Planning Commission.**

Councilmember Jackson motioned to approve the Consent Items. Councilmember Sophie Paul seconded the motion. All Councilmembers voted “aye”. The motion carried.

E. Public Comments

Mayor Pro-Tem Joe Paul opened the floor for public comments.

Terry Wilson gave his address as 3819 Foxglen Drive, and stated he had spoken with the Mayor last week in regard to Table 10, part three, which discussed accessory units in residential areas. He recalled last year, he had asked how many feet needed to be between a shed and the property line, and he said the answer he

had been given by the Planning Commission was that the distance needed to be eight feet. Mr. Wilson discussed there were many people in the area who had sheds that reached all the way to their property line, and said he did not want to get anyone in trouble, but he wanted to have a shed near his property line as well. He reported he had worked with Home Depot last fall to have a temporary shed installed, near the edge of his property, and he shared some details of the shed. He said his next-door neighbors had reported the shed, and he had been issued a citation and told by the City that he needed to tear it down. He complained this was unfair, and claimed the shed was not an eyesore and was entirely on his property. He said while it was close to the property line, it followed all of the other regulations of an accessory unit.

City Manager Matt Andrews replied he did not think the public comment section of a Council Meeting was an appropriate place to debate a citation for violation of an ordinance. He said it would be better for Mr. Wilson to request a variance, and said from the City's point of view, the shed was technically not allowed, and the only course of action they would have would be to change the entire ordinance. He further suggested Mr. Wilson speak with City Attorney Andy Blackburn and City Staff first, and he could come back before the Council after that.

Mayor Pro-Tem Paul closed the floor for public comments.

F. Action Items

1. Resolution 22-12 A resolution adopting the memorandum of understanding between the City of Roy and the United Way of Northern Utah.

City Manager Andrews stated there was an MOU between the City and United Way. He explained it allowed United Way to collect funds for the complex, and they would set up a payment method for a 2% administrative cost. He said the City was not set up to deal with taxes and filing, so this gave people a way to make donations which would be tax-deductible. Councilmember Diane Wilson asked if Venmo or paper checks would be accepted, and it was explained it would be preferred for all donations to go through United Way. City Manager Andrews added all of this would be explained on their website as well. Councilmember Wilson asked when donations would be accepted, and City Manager Andrews said he wanted to get everything ready as soon as possible. He said they were nearly done building the website, and they anticipated they would accept donations between August and November. He added the QR code would be posted on Roy City's website and their social media channels.

Councilmember Scadden motioned to approve Resolution No. 22-12 a resolution adopting the memorandum of understanding between the City of Roy and the United Way of Northern Utah. Councilmember Jackson seconded the motion. A roll call vote was taken. All Councilmembers voted "Aye". The motion carried.

2. Resolution 22-13 A resolution to update the Master Officer Policy.

Police Chief Matthew Gwynn thanked the Council, and stated he wanted to update the Master Officer Policy. He stated they had addressed the policy several times over the years, and said different police chiefs over the years had differed in their opinion of what constituted a Master Officer. He said that currently, their policy was that one could not be considered a Master Officer until they had eight years of experience, regardless of their education, although in the past a bachelor's degree had qualified one to be a Master Officer. He said the standard was generally, after five years, an officer was considered to have sufficient experience in the field. He explained that once an officer was a Master Officer, they were eligible to become a Sergeant or other promotions. Police Chief Gwynn proposed a new career ladder, in which it was the determination of the police officer as to how quickly they became a Master Officer. He discussed this would incentivize police officers to work hard, and entice officers to continuously be

training and working to be better officers. He asked the Council's approval to make this change.

Councilmember Wilson thought this was a great way to incentivize officers to be better. Councilmember Sophie Paul asked if the officers had seen the proposed plan, and Police Chief Gwynn replied they had seen it and were in favor of the changes. He then shared the scoring matrix, which awarded points for experience, physical fitness, and education. Mayor Pro-Tem Paul commented this would help officers to become more well-rounded. Police Chief Gwynn also discussed that with the new program, officers would have to apply and submit documentation which showed they qualified to be a Master Officer, and it would no longer be automatically assigned to an officer after eight years on the force.

Councilmember Scadden motioned to approve Resolution No. 22-13 a resolution to update the Master Officer Policy. Councilmember Sophie Paul seconded the motion. A roll call vote was taken. All Councilmembers voted "Aye". The motion carried.

3. Ordinance 22-9 An ordinance amending the Roy Municipal Code, portions of Title 9 Building and Construction Codes.

City Attorney Andy Blackburn stated the International Building Code was updated every few years, and they were required by the State to accept the changes in their City Code. He explained they were updating their Code to ensure they remained in compliance.

Councilmember Scadden motioned to approve Ordinance 22-9 an ordinance amending the Roy Municipal Code, portions of the Title 9 Building and Construction Codes. Councilmember Jackson seconded the motion. A roll call vote was taken. All Councilmembers voted "Aye". The motion carried.

G. Discussion Items

1. CJC Funding

City Manager Andrews said they had received an interlocal agreement between them and Weber County, which stated the building would be owned by Weber County. He said the Council could choose to approve the interlocal agreement at the next Council meeting, and if they wanted to do anything with the budget, they would have to add it to the official budget. He said the current budget for the project was \$142,895, and the agreement proposed they use ARPA funds for the building. He clarified that amount was a one-time cost, and did not obligate them to any yearly fees or ongoing costs. Councilmember Sophie Paul asked where the next closest building would be, and Police Chief Gwynn replied most Counties had access to a facility, and he thought the closest one to them was in Farmington. He said in his professional opinion, the services the City received from the facility were important, and he explained the CJC was a clearinghouse for their investigations in child abuse cases. He discussed the process of how child abuse cases were handled at the Children's Justice Center, and he noted it freed up a lot of time for their investigators. He said it gave children a place to go that was not the police center, and allowed them to speak with professionals who were licensed and certified to work with children. He also noted it was more cost-effective for them to utilize a facility like that, and he liked the idea of using ARPA funds.

Councilmember Paul asked how many Cities were participating in the funding of the Center, and Police Chief Gwynn responded that while many of the smaller cities had dropped out, Weber County would be funding a large portion of the project along with Roy City. Councilmember Paul asked if Cities that did not pay for the Center would still be able to utilize it, and Police Chief Gwynn responded they would be able to use it, and added it was not mandatory to use the Center to process child abuse cases, but it helped

greatly.

2. Roy Days Safety

Parks and Recreation Deputy Director Jody Call reported on public safety issues in regard to Roy Days. She focused on the parade, and stated the parade had been a point of conversation in her seven years of being an event director for Roy Days. She said there was a lot of pressure on City Staff to ensure everyone's safety, and said they tried to get better every year. She recalled her first year, she had been terrified by the amount of people in attendance at the parade, and remembered there had been an unfortunate accident recently at a parade in Kaysville. She said in response to the accident, she had spent time meeting with the Kaysville police chief and other nearby cities to determine what had gone wrong, and find solutions to circumvent those issues. She acknowledged people did not like change, but felt the changes were necessary to keep everyone safe.

Parks and Recreation Deputy Director Call stated she did not want to have any rules in place which would not actually be enforceable, and she gave an overview of the parade route. She overviewed some of the main safety concerns of the parade routes, and shared some photographs to support her comments. She distributed updates to the full list of safety rules for the upcoming year. She announced there would be two safety lanes, and said they had come up with a new, more safe model for candy distribution. She explained the main change was that candy could not be handed out from a moving motor vehicle. She also indicated they had updated the entry and exit lanes for cars coming in and out of the parade area. She acknowledged these rules were more stringent than in some other cities, but pointed out the Roy parade was much larger than what other cities did, and as such, there were more safety risks. Parks and Recreation Director Call indicated there would be a separate area for performers, so they would be securely out of the way from any moving vehicles. She said there were 80 entries from people and groups who wanted to participate in the parade.

Councilmember Jackson noted the Councilmembers would not be able to throw candy from their float or golf cart, and Parks and Recreation Director Call confirmed they would not be allowed to do so, unless they wished to walk rather than drive. Councilmember Scadden thought these measures were an overreaction, and did not think it made sense to change all of their policies in reaction to once incident which had occurred in another City. He cautioned if they changed the parade too much, people would stop coming altogether. Parks and Recreation Director Call said their current rule was that no one under the age of 13 should walk in the parade or throw candy, although that had happened in years past. She pointed out enforcement was an issue, and said having children walking in the parade close to trailers and cars was dangerous. The Councilmembers acknowledged that was an issue. The Councilmembers discussed the issue of enforcement, and thought it made the most sense to mitigate candy-throwers to a designated "safe" lane that was well removed from moving vehicles. Councilmmember Scadden thought they should give the general public one more chance to adhere to the safety standards when it came to safety standards, and then if there were more infractions this year, then they would eliminate candy-throwing altogether in the coming years. Parks and Recreation Director Call pointed out it would be hard, if not impossible, to ensure that everyone was made aware of that. She said she needed better direction as to how Staff could enforce the rules that were already in place. Councilmember Jackson reiterated the biggest draw to the parade was the candy, and said while she understood the need for safety, she was conflicted since she did not want to discourage people from going to the parade. Councilmember Sophie Paul asked if the Council chose to walk in the parade, they would be allowed to pull wagons and throw out candy that way.

Parks and Recreation Director Call imagined that most of the participants in the parade would have a significant issue with the new safety measures. She thought most people would understand in light of the accident in Kaysville. She added if they did not take action and anything happened, they would be blamed

for not taking better safety measures. Mayor Pro-Tem Paul agreed it was very important that they took appropriate safety measures, and said the Council needed to adhere to the new precautions as recommended by Parks and Recreation Director Call and the police force. Councilmember Sophie Paul suggested since they could not hand out candy on the float, they should have bags of candy at the “Save the Complex” fundraising booth. Councilmember Jackson thought people would wonder why the City did not have candy for them otherwise. City Manager Andrews thought it would be fine to have candy at the booth for the Complex.

Councilmember Scadden said in terms of enforcement, they should tell people who threw candy that they had to leave the parade, and if they found repeat violators of that rule, those people would be banned from the parade for at least several years. Parks and Recreation Director Call said she intended to email the new safety rules to the participants that evening, and said her department was considering doing a video as well that would highlight the new rules, as well as expand on the need for safety. She said that things were not the same as they had been in previous years, and they needed to keep everyone safe.

Police Chief Matthew Gwynn discussed the issue of gang violence at and around the Roy Days festival. He stated another nearby town had experienced a shooting at their recent Heritage Days festival, and said it had been a problem in years past in Roy City for rival gangs to show up and cause issues. He said one of the main issues in previous years was the amount of dead space in the park where there was no lighting and plenty of trees and brush that people could hide behind. He explained that for that year, they had roped off that area to inhibit people from loitering there, and they had also posted police officers at every entry and exit for the parade to look out for anyone suspicious. He added they were still debating if they were going to allow people to bring bags in. He explained they did not have the manpower to have police officers every bag for guns or other weapons, so they would just have to ban every bag, other than possibly diaper bags. He added there would also be fences around the entire vicinity. He clarified people would still be able to crawl over the fences, but it would serve as a deterrent. He shared on the map exactly where the fences would go. The Councilmembers discussed that many people would need bags to bring water and other necessities into the parade, and Police Chief Gwynn stated from a safety standpoint, it was better to have no bags. He added free water was provided inside the grounds, and said people found solutions to carry their belongings when they went to other places in which bags were not allowed. He further clarified he was not trying to make the area a gun-free zone, as he did not have an issue with people who had legal conceal-carry permits.

H. City Manager & Council Report

I.

City Manager Andrews reported the Farmers Market would begin on August 3rd on Wednesday nights from 5 to 8 PM. He said that although it would be going on during Roy Days, it would not interfere with the staging for the parade. He also announced the Pioneer Days parade was coming up, and the City had put in a float. He stated it was on July 25th at 8 AM, and said he needed a list of Councilmembers who wanted to participate in the float. He added their float was the new fire truck, and it would be the back of the parade. The Councilmembers replied they were all unable to attend the parade for various personal reasons.

Public Works Director Ross Oliver reported a mechanical engineer had looked over the boiler in the complex, and said he would have a bid ready for them in mid-August. He said RFP would be advertised for two weeks, so the earliest they could have an approval would be in early September. He said after that, the earliest estimate to obtain a new boiler and all the materials needed would be about 90 days, so at that rate, the earliest that the repairs would be done would be at the beginning of the next year.

The Council returned to the earlier conversation banning bags from the Roy Days parade. Mayor Pro-Tem Paul said they had thought about banning bags, skateboards, and bikes. Councilmember Jackson asked if those items would be explicitly banned, or if they would have signage which stated those items might be

checked. Police Chief Gwynn recommended they do a blanket ban on all bags, except for bags related to those with ADA needs. Councilmember Jackson worried a lot of people would be mad, and she thought it would be enough of a deterrent for people if they knew their bag might be searched. She also feared cars would be broken into if people had to leave their purses and valuables in the car. Police Chief Gwynn discussed that he wanted to find a happy medium that worked for everyone, and reiterated his earlier point that at concerts or similar events, often only very small bags such as fanny packs were allowed. Councilmember Jackson suggested they ban backpacks, but not all bags, and Police Chief Gwynn discussed that would be difficult to enforce, and it might incentivize people to bring even bigger bags, such as a duffel. Councilmember Jackson pointed out they would need to have a lot of signage if they wanted to ban bags, to mitigate scenarios in which people walked all the way to the entrance only to find out they had to turn around and leave their bags in their car. Police Chief Gwynn said they were still considering all their options, and said enforcement would be difficult if they went with the signage that “bags may be checked.” He said if they did that, they would also need an ordinance which explicitly gave the City permission to check people’s bags. Councilmember Sophie Paul thought it would be good to see how people responded to the fences this year, and then make decisions from there for following years. Mayor Pro-Tem Paul agreed they had many options, and said they could even sell clear bags at the doors that people could use to carry their belongings.

City Attorney Andy Blackburn said he did not want to look into their legal options if the Council was not going to ban bags anyway. The Council directed City Attorney Blackburn to determine if they were legally allowed to prohibit bags, and he said they would be within their legal rights to do so, as long as there was clearly posted signage. City Attorney Blackburn said he would come up with appropriate verbiage for the signs.

J. Adjournment

Joe Paul
Mayor Pro-tem

Attest:

Brittany Fowers
City Recorder

dc: