



Minutes of the Roy City Council Meeting held in person in the Roy City Council Chambers and streamed on YouTube on June 21, 2022, at 5:30 p.m.

Notice of the meeting was provided to the Utah Public Notice Website at least 24 hours in advance. A copy of the agenda was also posted on the Roy City website.

The following members were in attendance:

Mayor Dandoy	City Manager, Matt Andrews
Councilmember Jackson	City Attorney, Andy Blackburn
Councilmember Joe Paul	City Recorder, Brittany Fowers
Councilmember Scadden	
Councilmember Wilson	
Councilmember Sophie Paul	

Excused:

Also present were: Police Chief, Matthew Gwynn; Police Captain, Danny Hammon; Police Captain, Kevin Smith; Sergeant Tubbs; Fire Chief, Craig Golden; Parks and Recreation Director, Travis Flint; Public Works Director, Ross Oliver; Management Services Director, Amber Fowles; Public Attendance – see attached attendance sheet.

A. Welcome & Roll Call

Mayor Dandoy welcomed those in attendance and noted Councilmembers Jackson, Joe Paul, Scadden, Wilson, and Sophie Paul were present.

B. Moment of Silence

Mayor Dandoy invited the audience to observe a moment of silence.

C. Pledge of Allegiance

Mayor Dandoy led the audience in reciting the Pledge of Allegiance.

D. Consent Items

(These items are considered by the City Council to be routine and will be enacted by a single motion. If discussion is desired on any particular consent item, that item may be removed from the consent agenda and considered separately.)

- 1. Approval of the April 27, 2022, Roy City Council Work Session Meeting Minutes; May 3, 2022, Roy City Council Meeting Minutes; May 16, 2022, Roy City Council Work Session Meeting Minutes; and May 17, 2022, Roy City Council Meeting Minutes.**
- 2. Financial Statements**
- 3. Approval of surplus vehicle: 2011 Ambulance VIN# 1FDXE4FS7BFB27786.**

Councilmember Wilson motioned to approve the Consent Items with changes to minutes as noted. Councilmember Joe Paul seconded the motion. All Councilmembers voted “aye”. The motion carried.

E. Public Comments

Mayor Dandoy opened the floor for public comments. No comments were offered, so Mayor Dandoy closed the floor for public comments.

F. Action Items

1. Swearing in newly promoted Police Sergeant Joshua Taylor.

Police Chief Matt Gwynn introduced Sergeant Taylor and highlighted his career, and City Recorder Brittany Fowers delivered the Oath of Office.

2. Employee of the Month – Elizabeth “Lizzy” Badger

Deputy Director Jody Call read her nomination for Ms. Badger, and highlighted several of her achievements on the City Staff. Councilmember Joe Paul motioned to approve the nomination for Employee of the Month. Councilmember Wilson seconded the motion. All Councilmembers voted “Aye”. The motion carried.

3. Public Hearing – Consideration of Resolution 22-7 Amending Roy City FY 2022 Budget.

Management Services Director Amber Fowles summarized some aspects of the budget. She said this would be the last budget for the current fiscal year. She stated the new budget increased the previously approved General Fund budget by \$1,156,497; the Capital Projects fund budget by \$3,000,000; transportation infrastructure by \$175,000, and the Information Technology fund by \$350,000. She said the General Fund included a higher sales tax than previously budgeted, which would be set aside for future needs. She added they had deferred grant revenue to the fund as well. Next, Management Services Director Amber Fowles said the Fire Department received the largest increase in budget and up to \$3 Million more dollars could be passed onto the information technology fund. Based on previous findings, she recommended the Council approve the budget.

Mayor Dandoy asked for a motion to enter a public hearing. Councilmember Wilson motioned to approve entering public hearing. Councilmember Jackson seconded the motion, all Councilmembers voted “Aye”. The motion carried.

There were no comments.

Mayor Dandoy asked for a motion to close the public hearing. Councilmember Sophie Paul motioned to approve closing the public hearing. Councilmember Wilson seconded the motion, all Councilmembers voted “Aye”. The motion carried.

Councilmember Wilson motioned to approve Resolution 22-7 Amending Roy City FY 2022 Budget. Councilmember Jackson seconded the motion. A roll call vote was taken, all Councilmembers voted “Aye”. The motion carried.

4. Public Hearing – Consideration of Resolution 22-8 Approving Enterprise Fund Transfers

Management Services Director Amber Fowles said this portion of the hearing was part of the State’s efforts to make Enterprise Fund usage more transparent to the public. She explained the Enterprise Funds were transferred to City utility funds, and also was used to pay salaries for City jobs related to utilities. She stressed the City did not transfer Enterprise funds into areas which were not tied to City utility operations. She said the fund currently provided \$1,290,048 to cover administrative costs, \$154,770 to

cover sewer and storm water related costs, and \$2,000 to cover labor costs. She recommended the City receive public input.

Mayor Dandoy asked for a motion to enter public hearing. Councilmember Joe Paul motioned to approve entering public hearing. Councilmember Jackson seconded the motion, all Councilmembers voted “Aye”. The motion carried.

There were no comments.

Mayor Dandoy asked for a motion to close the public hearing. Councilmember Wilson motioned to approve closing the public hearing. Councilmember Sophie Paul seconded the motion, all Councilmembers voted “Aye”. The motion carried.

Councilmember Joe Paul motioned to approve Resolution 22-8 Approving Enterprise Fund Transfers. Councilmember Wilson seconded the motion. A roll call vote was taken, all Councilmembers voted “Aye”. The motion carried.

5. Public Hearing – Approving Fiscal Year 2023 Proposed Budget.

Mayor Dandoy made a disclaimer, noting this budget did not suggest the closure of any complex, nor did it propose amending any complex.

Management Services Director Amber Fowles said this budget did not include operational repairs, though this could be changed later. She said the proposed tax rate must be submitted by June 22nd, and the final vote will occur in August. She added most aspects of the budget had been previously approved.

Mayor Dandoy asked if the Council had any comments to make. City Attorney Andy Blackburn reiterated that Capital expense repairs were not included in this budget. He urged the Council to look at the budget from a long term perspective, especially from an education point-of-view.

Councilmember Joe Paul expressed gratitude over the comments he has received from the public. He stressed how the supply chain issues in the country had created a lot of questions, and stated their goal as a City was to figure out how to work around those challenges.. He estimated about a third of the emails he has received were not from Roy City citizens, and he suggested that they look to other communities for answers.

Councilmember Sophie Paul spoke up and praised the complex. She said the damages she had seen at the complex the last time she visited broke her heart. She lamented how she did not want to raise taxes to fund these repairs, though she understood the need for repair funds. She expressed hope in moving forward.

Councilmember Ann Jackson felt they could make these repairs without a tax increase, and simply fundraise the money.

Councilmember Wilson spoke next. She felt there were a lot of unanswered questions in new staffing changes included in the budget. She said her biggest issue was the inclusion of an economic development director position. She felt this took away from money for both the complex and other city areas like the fire and police departments. She added how mental health is one of the biggest problems nationwide, and they need to fund this as well.

Mayor Dandoy noted all emails submitted would be a part of the public record.

A study from the public high school chimed in saying she felt keeping the complex open was of the utmost importance. She said she would make a commitment to helping fundraise.

Mayor Dandoy asked for a motion to enter public hearing. Councilmember Jackson motioned to approve entering public hearing. Councilmember Scadden seconded the motion, all Councilmembers voted “Aye”. The motion carried.

Alan Hall came up first. He stated his address though it was unintelligible [0:44:40]. He said he had lived in Roy for decades. He noted he was incredibly happy living in Roy and offered up his perspective as a venture capitalist in keeping the complex intact. He felt the complex was a treasure, and said they would do anything to keep it safe.

Kay Marcus gave his address as 2265 West 4975 South. He began by saying he wrote to the local paper last week. He stressed how much Roy City needed to address its citizens' health issues. He said he himself has suffered from heart issues which have required surgery. He added he had a tumor removed from his chest a few years ago. He stressed how his medical history was important and relevant to the conversation, as he had participated in therapy at the complex, and he knew several other people who did the same. He also said elderly Roy City citizens relied on the complex for daily exercise. He expressed dismay at the City's decision to take away positive things from the community. He said he appreciated the time he was given.

Next Arlene George spoke. She stated her address as 5439 S 1800 West. She said this complex is very important to the community. She expressed concern over what could happen with the absence of the complex. She said she understood how people in the community were not wealthy, though she stressed how the community will fight for this resource. She urged the Council not to take away this resource.

Mallory Quadis came up next. She noted she does not currently live in Roy City, though she grew up in Roy and was the current head coach of the Roy City High School swim team. She said she is speaking on behalf of the high school. She noted how the complex and the high school have a symbiotic relationship. She emphasized how much she cares about this issue and noted how, without the complex, students would have to drive 15 minutes to Ogden to use a pool for practice. She said this could impact the number of kids able to participate. She implored the Council not to take away the complex.

Another person came forward though their name was unintelligible [1:00:23]. She said she also did not live in Roy City, but she also had grown up there. She discussed she had been in an accident as a kid, and the complex had helped her rehabilitate. She commented the City went to great lengths to protect their football team and should do the same for their swim team.

Sam Richards spoke, and clarified that while he did not live in Roy City, he was a former lifeguard and had spent hours training at the complex. He stressed the point of the complex is to serve the community. He said there would be a massive upset if they closed the complex - particularly because the complex teaches and trains people in ways which inform their future skills and career. He pushed the Council to take money from a rainy day fund and spread word around town.

Mikayla Rider stated her address as 5756 South 47 West. She said she just graduated from Roy City High School as salutatorian. She said she felt the complex served the town's elderly community, and the City could not push this off much longer. She urged the body to keep the complex open.

Shawna Hadey came forward next. She stated her address as 5424 S 25 West. She asked the Council to keep the complex open. She felt closing the complex would negatively impact the town - particularly for

children and diversity. She felt the last thing the City should do was limit opportunities for students.

Christian Corbit came up next. He noted he was not currently a Roy City resident, though his parents lived in town. He stated his advocacy for the high school swim team. He noted, while he hated school, he always had the complex for after school swim practice. He felt the skills attained at the complex helped with opportunities related to college and scholarships.

Next Sherrie Lewis spoke. She stated her address as 1964 SW 4550 South. She said she was a lifeguard and started off practicing at the complex through her high school swim team. She shared a story of her friend's mom going to water aerobics classes at the complex and seeing a notable improvement in her health. She said almost every lifeguard and high school swim team member has practiced at the complex.

Analise Haywood gave her address as 5564 S 3200 West. She said she was both a member of Roy City's high school swim team and a lifeguard. She said this was not only a place where she honed her swimming skills, but a place where she found a community. She said she has struggled with her mental health, and the complex has given her a healthy outlet. She also said she has a sister with long term medical struggles with walking. She praised the complex for giving her sister an athletic outlet and warned against closing it.

Steven Johnson of address as 449 South 2250 West said he had noticed a shift in the room, and felt those coming up to speak were very passionate. He felt the City had not considered the liability of closing the complex. He said the City needed to look into continuously funding the pool, versus waiting for the repairs to add up. He referenced Councilmember Wilson's suggestion to find alternative funding, but said he was baffled by the idea they could keep up maintenance and keep lowering taxes. He said building a community costs money.

Lisa Jackson then came forward, and stated her address as 3635 West 3550 South Road. She said while she was on the swim team in high school and enjoyed the complex, she was on the fence on the issue because she did not like the 20% tax increase, and had realized this would mean an extra \$21 a month. She went on to say, however, that she had not heard anyone say they do not want this pool complex, and stressed she would be more than willing to pay that amount. She pointed out people should exercise in order to be healthy, and shared a personal story of how swimming helped both her health and her relationship with the community.

Ashley Stone came forward next. She stated her address as 5723 South 35 West. She said the responsibility to fund the swim team should not be the taxpayer's responsibility. She said this cost should be taken out of the County costs, since other towns use the complex pool. She personally thought the money should be put towards the Fire and Police departments, and said she only wanted her taxes to raise if it was for public safety.

Michael Gann gave his address as 2174 West 56 South. He warned against taking away youth activities, as it pushed kids to unlawful or unsafe activities. He shared a story of a woman who did physical therapy at the pool, but had to stop because of the pool closing. He noted people from other cities came to their complex pool, and said Roy City set a standard. He added without the pool, crime could rise as kids would not have an outlet. He also said the complex needed more employees and support from the City to remain operational.

Eric Hay spoke, and gave his address as 563 South 27 West. He said he took his kids to the complex. He added he worked as a scout master and took his scouts there as well. He said kids can find a future in this complex. He said the complex needed to be continuously restored.

A man came up though his name was unintelligible [1:46:05]. He listed his address as 5241 South 21 West. He felt the complex was a community good, and the City should not take it away from the community. He said it was not just about the swim team but also the surrounding area.

Samuel Smith spoke next. His address statement was unintelligible [1:49:07]. He said he was on the high school football team. He said the complex was especially important for athletes whose practice times are limited.

Richard Jenson came up to speak. He listed his address as 5464 South 26 West. He asked if there would be a tax increase regardless of what happened with the complex. Mayor Dandoy confirmed there would be an increase. He criticized the Councilmembers that they had not given the issue appropriate thought, despite having known for a while that the complex needed repair. Councilmember Joe Paul stressed the fact he and the other Councilmembers had not had time. Richard Jenson thanked the Council for their time and consideration, all the same.

A woman came forward but did not state her name or address [1:56:00]. She said other cities should help pay for the complex and expressed concern as a senior citizen.

Hallie Ray spoke next. She listed her address as 2560 West 4560 South. She said her father was a firefighter, and noted as part of his benefits, her and her family held passes to the complex pool. She stressed how important this was to her and other families - especially if they did not have a lot of money. She said she is currently raising her daughter in Roy City, and thought resources like the complex pool were a valuable addition to her upbringing. She urged the Council to look into grant money and other resources. She added the pool had been particularly important to her lately, as her heart had been damaged since getting Covid, and swimming had helped her rebuild her heart health. She expressed confidence in both the City government and its citizens to make the best decision for them.

Carina Kinser came forward. She listed her address as 289 West 57 South. She expressed that she felt dismayed by the accessibility features at the complex. She told a story of having to carry her son, who has a wheelchair, up and down stairs. She said people are not attending the complex because of its lack of accessibility features, and urged the Council to make changes. She then went on to discuss all the issues in Roy City's public safety plan. She told a story in which her son had had a seizure, and had gotten an ambulance from Ogden City. She said they need to invest in accessibility for residents, and not just at the pool.

A child came up and said they have the same address as someone before [2:10:05]. They shared a story of their struggles with their mental health and how the swim team made a huge impact on them. They talked about the difficulties they have faced at home and in school, but stressed the importance of the pool in helping their relationship with the community.

Naya Casper spoke next. She listed her address as 2950 West 70 South. She said she attended high school and worked as a swim captain. She stressed the importance of the Roy City complex in teaching them skills outside of school. She said she also works as a lifeguard and teaches classes. She said the pool makes a huge impact on people.

Jenn Fisher stated her address was 3784 West 6000 South. She began by stating she saw both sides of the issue. She felt the complex brings the community together, and thought people needed to be willing to give money and support the complex.

Next Michelle Debula spoke. She gave her address as 2014 West 100 South. She shared a story of her son's involvement in the complex, and discussed how it had benefited him as an adult. She said Roy City

needed to invest in the long term well-being of its citizens.

Charlotte Dawson came forward. She gave her address as 4654 West 100 South. She said she does not live in Roy City though her kids go to school in town. She said she exercises at the complex and stressed older people have value. She said the City should consider the impact on the senior citizen community. She stressed how much she values other departments in the City, though they need to make the complex a priority.

Michelle McCork spoke next. Her address was unintelligible [2:20:40]. She said she lives out of town, though she felt the impact of the complex. She felt no one could put a price tag on the value of the complex. She said she has seen the impact on communities when community centers close.

David Young spoke next. He gave his address as 4870 South 27 West. He said he does not personally use the complex, though many in his family do. He discussed he worked with old cars and knew they key to longevity was consistent maintenance. He said Mayor Dandoy had done a great job, though the City Council needed to look forward, and be more proactive in long term solutions.

Jill Hilbert came forward. She listed her address as 4178 West Lake Drive. She said there may not be a right way to fix the issue, but she did not like the idea of pitting the police department and firefighters against the complex. She said they also need to start more businesses that were right off the highway. She said starting these new businesses could make things better economically, and bring back more money into Roy City. She said they Council needed more details before they could make an informed decision. She wished the best of luck to the Council in making this decision.

David Wilson spoke next. He gave his address as 4302 South 675 West. He said they should use the funds in the reserve account to pay for the complex. He said they need to place a price tag on the community. He asked the Council to consider what kind of community they want to support. He said they cannot get by without a tax increase and keeping the community alive.

Marge Pincraft spoke next. She gave her address as 1992 West 777 South. She suggested involving the district, and wished the Council luck.

Indicott Tyler spoke next. She did not give an address, though indicated her status as a high school student. She said many people would be willing to mobilize and support the complex. She said no one wanted to raise taxes, and they needed to find other ways to save the complex.

Yvonne Sherman came forward. She gave her address as 5505 South 2200 West. She spoke on the importance of the complex to her, and said it helped her get healthier after undergoing heart surgery. She also felt they needed to focus more on their police and fire departments. She suggested the City find another place for the swim team to practice.

Pat Carney spoke next, and stated she lived in Riverdale. She said the money exists, and the Council simply needed to find it.

Lastly, Michael Wellman came forward. He said this project must be worth the time and money, and expressed confidence the City could take care of this problem.

Councilmember Joe Paul felt there were still many unanswered questions, and they simply needed more time. He suggested approving the budget tentatively until they receive more data in the ensuing months. He added they should look for other avenues of getting money. He said the Truth in Taxation meeting should also provide more information.

Councilmember Wilson noted there were citizens coming forward to spearhead fundraising committees. She noted the swim team pays the City \$3,000 to use the complex. She suggested raising complex fees to bring in revenue versus raising taxes.

A member of the public [2:59:50] said her primary concern was that her concerns would be forgotten by the Council.

City Manager Matt Andrews reminded the Council they were still beholden to supply chain issues, and this could impact the timeline. Councilmember Jackson commented they still had the Rainy Day fund.

Councilmember Diane Wilson proposed they amend the budget, and get started on fundraising. She again stressed they needed to remove the Economic Development Director position from the budget.

Councilmember Randy Scadden agreed with Councilmember Wilson, and added they should approve the next stage of the budget planning. An unidentifiable member of the community shouted out, and demanded they set aside \$1 Million dollars in the budget. They asked for reassurance that the complex would be safe.

Mayor Dandoy said if they approved the final budget, they would not need to have a Truth in Taxation meeting, but if they approved a tentative budget, they would have the meeting. He suggested they earmark a percentage of potential funds needed to repair the complex in a tentative budget. He suggested putting aside roughly \$500,000 or \$650,000 within an amended budget, including a 15% tax increase cap to recoup any additional costs, and reassess the issue after the Truth in Taxation meeting.

Councilmember Scadden felt they did not need to put out a specific number that day. Councilmember Joe Paul asked how they could formulate a budget without knowing the specific numbers.

Councilmember Joe Paul attempted to motion with an addendum which suggested they fundraise for the repairs. The public still present were audibly against this. Mayor Dandoy stressed the need to pass a motion that evening, as they had a legal requirement to have a budget passed by the following morning. There was a flurry of voices from the public. A member of the public accused Councilmember Joe Paul of not representing the people. Councilmember Joe Paul said he could show them all his emails from citizens demanding they shut down repairs [3:33:18].

Mayor Dandoy asked for a motion once again. He insisted they could work through this, and Councilmember Sophie Paul said they could agree on a 15% cap, along with withdrawing \$500,000 from the Slush fund, with no public match.

Mayor Dandoy asked for a motion to close the public hearing. Councilmember Scadden motioned to approve closing the public hearing. Councilmember Jackson seconded the motion, all Councilmembers voted “Aye”. The motion carried.

Councilmember Wilson motioned to approve Resolution 22-9 Adopting the tentative budget for Fiscal Year 2023 with amendment as noted. Councilmember Jackson seconded the motion. A roll call vote was taken, Councilmembers Sophie Paul, Wilson, Jackson, and Joe Paul voted “Aye”, Councilmember Scadden voted “Nay”. The motion carried.

6. Consideration of Resolution 22-10 Approving Roy City Police Department Towing Service Agreements

Councilmember Wilson motioned to approve Resolution 22-10 approving Roy City Police

Department Towing Service Agreements. Councilmember Scadden seconded the motion. A roll call vote was taken, all Councilmembers voted “Aye”. The motion carried.

7. Consideration of Resolution 22-11 Approving Interlocal Agreement with Weber County for 24-hour ballot box surveillance.

City Manager Matt Andrews noted this item was in response to a new state requirement. Councilmember Diane Wilson asked if the City would be required to pay for it. City Manager Matt Andrews replied they would not.

Councilmember Jackson motioned to approve Resolution 22-11 approving the Interlocal Agreement with Weber County for 24-hour ballot box surveillance. Councilmember Wilson seconded the motion. A roll call vote was taken, all Councilmembers voted “Aye”. The motion carried.

G. Presentations

1. Open Meeting Act – Andrew Blackburn

City Attorney Andy Blackburn presented this portion of the meeting. He noted the Utah State Legislature required them to go over these items every year, and said the Council must meet the State requirement of “convening.” He clarified this did not apply to certain kinds of government meetings, including retreats. City Attorney Andy Blackburn said the Councilmembers needed to be mindful of email they sent, and explained they could send emails which involved the sharing of information, but could not make concrete decisions within an email, as that could lead to complications. City Attorney Andy Blackburn said closed meetings were permitted to occur, but they cannot make decisions in these meetings. Moreover, he said when they discuss items previously discussed in closed meetings, they must have a roll call vote and each Councilmember would have to give an explanation for their vote. He further noted closed meetings could not go outside of the previously agreed upon discussion points. He said the Council can take action within 90 days if a Councilmember violates protocol and discussed a closed meeting item outside of these meetings.

Councilmember Sophie Paul asked when they would have a closed meeting. City Attorney Andy Blackburn said closed meetings would largely involve sensitive information not yet available to the public, or name specific parties. Mayor Dandoy chimed in and said these meetings often involved City personnel or purchases.

H. Discussion Items

1. Fireworks

Fire Chief Craig Golden went through fireworks safety with the Council. He said they would be communicating the hours fireworks are permitted along with the specific locations for fireworks. He said the primary concern was monitoring potential fires given the dry heat.

2. Pioneer Days Rodeo and Parade

Mayor Dandoy asked if the Council was okay with having the parade on either the 24th or 25th. He asked if they would be supportive towards the Chief having a showcase. Mayor Dandoy asked if the Council was comfortable contributing a small amount to the parade, and elaborated their contributions will be matched. Councilmember Diane Wilson found this acceptable.

3. Playground at Sandridge Park

Parks and Recreation Travis Flint said they need to demolish the playground and restrooms at Sandridge Park. Councilmember Joe Paul asked about repurposing the area and Councilmember Diane Wilson immediately asked what they had done in the past. Parks and Recreation Director Travis Flint said they were simply planning on leveling it.

I. City Manager & Council Report

City Manager Matt Andrews said there is an upcoming airshow on Hill Airforce Base. He then expressed concerns over contracted bids over city changes and repairs. Councilmember Joe Paul asked if they had an alternative to the bid. City Manager Matt Andrews said it would depend on available funds. Councilmember Diane Wilson asked if they could check into other options. City Manager Matt Andrews said they could look into this, but he did not want this investigation to result in inaction.

Mayor Dandoy asked a question about their water conservation plan and the data collection involved. City Manager Matt Andrews said he would keep him posted.

Mayor Dandoy asked for a status update on the Title 10, which would change restrictions on water basin water. City Matt Andrews said the Planning Commission had assessed the plan and made changes to chapters 10, 11, 12, and 13. He said they should stay tuned.

J. Adjournment

Mayor Dandoy motioned to move into a recess. The motion passed unanimously.

Robert Dandoy
Mayor

Attest:

Brittany Fowers
City Recorder

dc:

